

(For Administrative Use Only)

M I N U T E S

Forty-second Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

January 14, 1966


AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-second Meeting

January 14, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Surfing Activities on Outer Beach
6.	Proposed Cape Cod Life Saving Museum
7.	Agenda Items and Date for Next Meeting
8.	New Business
9.	<i>Exhibit</i>



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The undersigned, Ralph B. Hunter, is submitting this statement in support of the Petition for Reconsideration, submitted by Seashore Broadcasting Co., Inc. of the Commission's refusal of a waiver of Rule 1.569(b)(2)(i) in connection with the tendering for filing of its application for a 1 kw operation on 1170 kc, daytime, at Orleans, Massachusetts on Outer or Lower Cape Cod.

I. There is a Vital Need for the
Service of the Proposed Station.

There is no local radio outlet serving the Outer Cape, and the residents in and visitors to that area have a very urgent need for the service of such an outlet.

In the past twenty years the number of permanent residents in the Outer Cape has grown much faster than similar growth in New England as a whole and a greatly increased growth in the near future is projected. A retail Trade Census of 1963 for Barnstable County indicated an increase of 46.8% over 1958. "The extensive growth of the resort, recreation and travel serving operations (of the Cape) faces a major 'boom' in the period to come.^{1/}"

The expansion of the resident population of the Lower Cape area is reflected in the following figures:

Town	Year-Round 1965	Year-Round 1950	Year-Round 1960	Summer 1960	Total 1960	Projected Year-Round & Summer 1980
Orleans	3,181	1,759	2,342	4,607	6,949	14,700
Provincetown	3,463	3,795	3,389	6,201	9,590	11,200
Truro	962	661	1,002	5,538	6,540	10,700
Wellfleet	1,651	1,123	1,404	5,134	6,538	10,000
Eastham	1,733	860	1,200	6,622	7,822	13,200
Chatham	4,195	2,457	3,273	9,737	13,010	25,500
Harwich	4,830	2,649	3,747	9,767	13,514	25,400
Brewster	1,533	987	1,236	4,042	5,278	11,100
Dennis	4,374	2,499	3,727	19,500	23,227	36,800
Yarmouth	8,715	3,297	5,504	11,254	16,578	36,100
Totals	<u>34,637</u>	<u>20,037</u>	<u>26,824</u>	<u>82,402</u>	<u>107,046</u>	<u>194,700</u>

^{1/} Blair Report, Cape Cod 1980 (1964) published for Massachusetts Department of Commerce, Barnstable County Commissioners and Economic Development Council, financially aided by Federal grant with Urban Renewal Administration of Housing and Home Finance Agency under Urban Planning Assistance Program.

Moreover, visitors to the Cape Cod National Seashore alone are increasing annually by the hundreds of thousands -- from 1,850,000 in 1964 to almost 2,100,000 in the first 10 months of 1965, according to a report by the National Seashore.

A radio station, located in the Outer Cape, would meet vital needs by providing a medium of communication (1) where none now exists and (2) which will be far superior to any now existing. Among the areas and activities which need a daily medium of mass communication are:

1. Storm and weather warnings to the area when telephone and electrical circuits are out, to the many pleasure and commercial boats in the area, and to the Cape Cod National Seashore visitors;
2. Information needed by those using the many campsites in the area -- one alone accomodating 160,000 visitors in 1965;
3. Massive traffic bottlenecks which are a daily occurrence in the Summer;
4. Frost and similar warnings to cranberry growers and other farmers;
5. School closings in case of inclement weather;
6. Fire and police emergency information;
7. Commercial and recreational fishing news;
8. Discussions of local issues;
9. Notices (and changes) of meetings of local governing boards, church, fraternal, social charitable, youth, etc. groups.

Thus, today, there is no adequate way to get vital communications to the thousands of daily visitors to the National Seashore, to those at the beaches, in the campsites, in the forest areas, in their boats, in their cars. With the tremendous influx of cars and people to the Outer Cape, this is a dangerous void,

The Frost Warning Network originating in Wareham, Massachusetts, has no outlet in the Outer Cape. Such school closing information as is available comes from Boston stations --- 90 road miles away. Storms disrupting electrical and/or telephone service are not infrequent, and the ability to warn people in the area -- on land and on the water -- is inadequate if not non-existent.

The creation of the Cape Cod National Seashore, the largest single tourist attraction on Cape Cod, comprising 27,000 acres and located wholly within the Outer Cape area, greatly intensifies the need for a local broadcasting station. Dissemination of information covering National Seashore programs, activities, traffic conditions, parking facilities, bathing conditions, surfing areas, water safety, as well as information on goods and services available to visitors to the Seashore and surrounding towns is of paramount importance.

The only AM radio station located on Cape Cod, WOCE, West Yarmouth, is not received well at all in Orleans or much of the rest of the Outer Cape. Even WOCE-FM doesn't provide primary service to much of the Outer Cape and of course doesn't reach most autos, portables, transistors, etc. WPLM in Plymouth --- 50 miles away --- and Boston stations --- 90 miles away --- deal only sporadically with Outer Cape matters. The nearest daily newspaper is published at New Bedford --- 60 miles from Orleans --- and it gives only limited and delayed attention to the Outer Cape and has only a limited circulation there. Such communication as is provided is completely inadequate to meet most of the needs discussed above.

Indicative of the great need for the proposed station is the support given to it by the many residents of the area who have become nominal stockholders in the Applicant. The Applicant is made up of 50 stockholders all of whom are permanent year-round voting residents of the Outer Cape area. They include a real cross section of the area and many community leaders (See Exhibit 2 to Application). The small stock interest (the largest is \$500 (5%);

most are \$100 - \$200 (1 - 2%) held by each of the stockholders (except the undersigned) serves to show that the force motivating participation in the Applicant is the need for the public and community service proposed, not financial gain.

II. The Area in Which the Location of a Class II-A Station Would Involve Nominal Overlap With the Proposed Station is a Sparsely Settled and Wholly Improbable Locus for a 10 or 50 KW Broadcast Station.

The area pertinent to a possible 50 kw operation straddles a portion of the Maine-New Hampshire border commencing 25 miles inland from the ocean. It includes all or the major part of the following towns:

<u>Maine</u>	<u>Pop. (1960)</u>
<u>York County</u>	
Acton	501
Cornish	816
Lebanon	1,534
Limerick	907
Newfield	319
Parsonfield	869
Shapleigh	515
<u>Oxford County</u>	
Brownfield	538
Porter	975
<u>New Hampshire</u>	
<u>Merrimack</u>	
Loudon	1,194
Pittsfield	2,419
<u>Strafford County</u>	
Farmington	3,287
Middleton	349
Wilton	1,418
New Durham	474
Strafford	722
<u>Belknap County</u>	
Alton	1,241
Barnstead	850
Belmont	1,953
Gilford	2,043
Gilmanton	736

Carroll County

Eaton	151
Effingham	329
Freedom	363
Madison	429
Ossipee	1,409
Tuftanboro	678
Wolfeboro	2,689

The largest -- in fact, the only -- communities within the whole area are Wolfeboro (unincorporated) with a population of 1,557 and Pittsfield (unincorporated) with a population of 1,407. The Wolfeboro Chamber of Commerce reports there are 3 shop, 9 service establishments, 8 restaurants and 21 service accommodations in the Town. The area is in large part taken up with large lakes (Winnepesaukee, Wentworth, Ossipee) and government owned reservations. The area supports no daily paper, and the population of the area was almost static or decreased over the decade 1950 - 1960. The pertinent area, must, therefore, be among the least possible attractive for a high powered (50 or 10 kw directional operation -- expensive to install and expensive to operate. Indeed, the area could not possibly support such a station.

The complete unsuitability of the area involved for a high power operation is emphasized when the potential night coverage of the station is taken into account. Because of the high limitation imposed by the WJJD, Chicago, for up to 3 hours after local New Hampshire sunset -- the most valuable and saleable of evening hours -- the maximum reach of the interference free signal of a 50 kw station during that time would be 10.5 miles in a 2-conductivity territory and 8 miles in 1-conductivity territory; a 10 kw station would provide maximum coverage of only 7.2 and 5.4 miles, respectively, depending on the conductivity.

The assumed II-A station could not be located east or south of this area because of white area requirements or interference considerations. If it were ever to be established in northern New England, it's obvious that it

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would not be located in this area, but to the west in one of the larger cities of New Hampshire or Vermont -- e.g., in New Hampshire, Concord (28,991), Laconia (15,288), Claremont (13,563) or Berlin (17,821). Indeed Concord is in Merrimack County and Laconia is in Belknap County, each of which counties is partly embraced by the relevant area. Not only is each of these two cities the largest city in its county, but each is immediately outside the relevant area, and could be the location of a 50 kw station without any overlap with the Orleans' station.

Accordingly, it is safe to state flatly that for economic reasons alone, a 10 or 50 kw II-A station, if one should ever be authorized on 1160 kc, would never be established in the one small area where an overlap with the contours of the proposed Orleans' station might be involved.

Ralph B. Hunter

Subscribed and sworn to before me the 9th day of February, 1966.

Milton M. Gray, Jr.
NOTARY PUBLIC

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-second Meeting

January 14, 1966

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The forty-second meeting of the Cape Cod National Seashore Advisory Commission was held on January 14, 1966 in the Conference Room of the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts with the following members attending:

MEMBERS

Charles H. W. Foster, Chairman
 Joshua A. Nickerson, Vice Chairman
 Robert A. McNeece, Secretary
 Ralph Chase
 Josiah H. Child
 Harold J. Conklin
 Leo E. Diehl
 Arthur Finlay
 Nathan Malchman
 Esther Wiles

Recommended by

Commonwealth of Massachusetts
 Barnstable County
 Town of Chatham
 Town of Eastham
 Commonwealth of Massachusetts
 Town of Truro
 U.S. Dept. of the Interior
 Town of Orleans
 Town of Provincetown
 Town of Wellfleet

OTHERS: National Park Service, U.S. Department of the Interior

Thomas E. Whitcraft	Asst. Regional Director, Northeast Region
John H. Davis	Actg. Superintendent, Cape Cod Nat'l. Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Earl W. Estes, Jr.	Supervisory Park Naturalist, CCNS
Edison P. Lohr	Historian, CCNS
Lyndell Baldwin	Secretary, CCNS

Also:

Henry G. McCarthy	Massachusetts Dept. of Natural Resources
George E. Rongner	Commander, US Coast Guard Group Cape Cod

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-third Meeting

February 25, 1966

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Adoption of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Surfing Activities on the Outer Beach
6.	Beach Erosion Problems
7.	Agenda Items and Date for Next Meeting
8.	New Business .

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The meeting was called to order at 1:45 p.m. by Chairman Foster who introduced and welcomed to the meeting Mr. Thomas E. Whitcraft, Assistant Regional Director of the Northeast Region.

MR. FOSTER: The last time Mr. Whitcraft visited us, he was a trouble shooter. I am glad to see that all the people who attend our meetings get promoted.

MR. WHITCRAFT: Mr. Garrison regrets very much he could not be here today and he had asked Mr. Palmer to come. For the past two weeks in the Regional Office we have had a Management Appraisal team from the Interior Department; they are finishing up today and having a wrap-up meeting, so Mr. Palmer had to stay for that.

Item 1. Adoption of Agenda

MR. FOSTER: Mr. Davis has indicated that if you are interested he is prepared to give a brief report on the Highlights of 1965, which might be appropriate.

MR. MCNEECE: We are still concerned about erosion along the shore. Shouldn't the Army Engineers be brought into this in some way?

MR. FOSTER: Perhaps this is something we should also put on today to kick it off and then bring in some experts in to talk about it. Mr. Davis, has this been a matter of concern to the Seashore?

MR. DAVIS: Very definitely. In this most recent storm which did a great amount of damage to Coast Guard Beach in Eastham. We are preparing to request technical advice from our Regional Office, and suggest that after reviewing the situation they may wish to contact the Corps of Engineers to see if there is anything of permanent or semi-permanent nature that can be done there.

MR. FOSTER: Let's add these items and see what can be done. ✱

It was moved by Mr. Conklin, seconded by Mr. McNeece and VOTED to adopt the Agenda as printed with the addition of the two items discussed above.

Item 2. Approval of Minutes of Previous Meeting.

It was moved by Mr. Child, seconded by Mr. Nickerson and VOTED to approve the Minutes of the previous meeting, with the addition of Page 22-A which is distributed at this meeting.

Item 3. Communications received by the Commission

MR. FOSTER: I have several to mention. At your request I wrote the newly designated Regional Director, Mr. Garrison inviting him to take part in this session and received the answer that this was impossible; he definitely looks forward to meeting with us as soon as he can, and of course he sent Mr. Whitcraft to represent him today.

I received a letter from Director Hartzog, a notification of the selection of Mr. Stanley Joseph as the new Superintendent of this area, before there was any press announcement from the Washington office. I acknowledged this and said on behalf of the Commission how much we appreciated this courtesy. Perhaps we will hear more about the new Superintendent later on.

I received a letter from retiring Regional Director Lee acknowledging my letter on your behalf on the occasion of his retirement. I think this letter, coming from someone who has worked with us in an administrative capacity is most significant, and I would like to read a part of it to you: :

"Dear Mr. Foster:

Thank you very much for the letter you wrote me on December 16th sending the best wishes of the Cape Cod Advisory Commission on the occasion of my retirement. I deeply appreciate your comment on behalf of the Commission that my contribution to the success of the Seashore has been a significant one.

"While these sentiments are gratefully received, I want to say that one of the most rewarding experiences of my career, not only in the Northeast Region, but in the National Park Service has been my association with you and the members of the Cape Cod National Seashore Advisory Commission and with Superintendent Robert F. Gibbs and the staff of the Park. I consider that the concept of the Advisory Commission incorporated into the enabling legislation was a wise and farsighted provision, the value of which has been repeatedly borne out during the many helpful meetings, actions, conferences, and advices that the Commission as a body and its members as individuals have given to the Service each year since 1961. Its value will be at least as great in the future as it has been in the past. It appears to me this Commission represents the kind of fruitful and

meaningful collaboration between the different levels of Government which is indispensable as complex, modern problems of conservation are undertaken. Please extend to the members of the Commission my very best wishes for their future work...."

In response to our invitation to the Coast Guard to participate in this meeting, I have asked Captain Thompson to come, but George Rongner, who represents the Coast Guard in this area will be here about 2:30 p.m. and we can continue this discussion regarding the use of the Nauset Coast Guard Station as a Museum, on a local level.

MR. NICKERSON: I have had some rather extensive correspondence with the Coast Guard regarding another matter in which I have an interest, and there is a lot of information available. I think there is plenty of material available in the archives of the GSA division which with the assistance of the Coast Guard could develop the story that they would want to tell in this proposed museum.

MRS. WILES: I have two. The people of Wellfleet are quite interested to know if anything has been done about moving the gate on Great Island. I think misinformation was given to the Department of Interior. They wrote as follows to the Selectmen:

"Gentlemen:

You were advised by the National Park Service on August 6 that we would write to you regarding the management of Great Island after a current study by the Service at Cape Cod National Seashore was completed.

"The study to which we referred has resulted in recommendations that the Great Island and Jeremy Point be available for hikers, horseback riders, and people arriving in small boats but remain closed, as in the past to vehicular use. Thus the area will be accessible to increasing numbers of visitors who find this type of recreation enjoyable and rewarding. As you know this area has been closed to public vehicular traffic for many years prior to its acquisition as a part of the National Seashore. A perimeter road does not exist on the great Island and Jeremy Point. The existing road from Chequessett Neck Beach terminates at the Gut north of Great Island.

"The Congressional mandates are set forth in each act authorizing an area and carefully observed in our management. At Cape Cod National Seashore our planning has proceeded upon the concept that visitors should have the opportunity to enjoy as great a diversity of recreational pursuits as possible within the area. However, in order to achieve this objective successfully on a permanent basis it is necessary to assign areas for each type of visitor use, each area being selected on the basis of its suitability, and managed accordingly. Opening the Great Island area to beach buggy use would actually result in reducing the variety of recreational experiences that visitors could enjoy because the atmosphere which now makes it attractive for its assigned use would be destroyed. Areas for beach buggy use have been set aside by the Master Plan where such use will be compatible with natural conditions.

"We appreciate your interest in Cape Cod National Seashore. We believe that as visitor use increases, the justification for assigning a relatively small area to the use we envision at Great Island will become more and more apparent."

It is not so that it was closed, because vehicles went over between high and low water. It is true there was no road, and their tracks were washed out by the tide, therefore there was no evidence; but they have gone for years. I think that misinformation has been given to the Interior Department that no vehicles went, because they did go. I think they are quite anxious to know

if and when that gate will be moved so they can get to the east side for the shellfishing and seed oysters.

MR. FOSTER: Mr. Davis, are you in touch on that?

MR. DAVIS: We have had no definitive word on what will be done.

MRS. WILES: I will probably bring that to you again.

MR. FOSTER: You should. After all this Commission did take action.

MRS. WILES: It is an unnecessary hardship, and this Commission did realize that. Another matter; a good many people in these Cape towns are concerned about the relationship of the Job Corps boys with the police of the towns. When Job Corps boys come in the towns and are not behaving themselves, are the local police allowed to arrest them? Our understanding is they are not. A serious matter has come up. It was told, I cannot say from personal experience; one was arrested for speeding and the arresting officer is losing his job because he arrested a Job Corps boy. He wished to take this matter up for a court hearing with a lawyer to defend him. He was told if he wouldn't take it up he would be able to continue until his term expired, but could not drive the town vehicle - the police car; but he could drive his own car; and that he would get a recommendation if he didn't press the matter. Well

now, if a Job Corps boy is going to drive on our roads it seems to me he should come under the same rules and regulations as everyone else.

MR. FOSTER: First, is this a matter of fact, or is it just hear-say?

MRS. WILES: A matter of fact.

MR. FOSTER: We want to be very sure it is not just a story ...

MRS. WILES: I am sure it isn't. Several people have told me about it. I think what I am after is how the police in our towns are allowed to treat the Job Corps boys if they come in our towns - the same as you treat someone else, or are they given special treatment?

MR. FOSTER: There are two questions; one is whether or not Job Corpsmen have immunity from police action.

MR. DAVIS: He is not immune from police action and is treated in the same manner as any other citizen as far as the Park Service or Job Corps is concerned.

MRS. WILES: I know last summer in Wellfleet they were drunk and the police didn't touch them.

MR. FOSTER: Did you actually see them?"

MRS. WILES: I have had two reports.

1. The first part of the paper discusses the importance of the study of the history of the United States.

2. The second part of the paper discusses the importance of the study of the history of the United States.

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MR. FOSTER: This is something regarding which we have to have very definite facts.

MRS. WILES: I will get the facts and get the people who have said this. One of the Selectmen told me this. They called up the Camp and someone came and got them.

MR. FOSTER: My feeling is this; the Commission will jump all over me if I am wrong; this is a matter, if it is of concern to the officials of Wellfleet, that they should make a complaint directly to the Job Corps Director.

MRS. WILES: I was wanting to know that there was no special treatment that can be granted Job Corps boys.

MR. WHITCRAFT: Any law enforcement agency that pertains can treat them like any other citizen.

MR. FINLAY: I know no such rule applies in Orleans. I would be inclined to give the Job Corps as good a name as we can; bearing in mind there is a disciplinary resource in the Camp. No Police Department has authority to disregard the law, whether it is for a Job Corpsman or whatever.

MR. FOSTER: This is the sort of communications we talk about but do not necessarily take action on.

MRS. WILES: I can't understand why these boys under 21 are drinking. Where do they get the liquor? Where do they get it?

MR. MALCHMAN: It is difficult to conceive of the Job Corpsmen being treated any different than Armed Services personnel; they are subject to arrest. As far as the question of under age drinking, I think that would be up to the local licensing authority.

MR. NICKERSON: It just occurred to me you might have a situation comparable to nearby military installations; it is common practice I believe by local officers, to call in the Military Police so they won't get involved. A similar situation may exist here. If these boys are causing trouble, instead of having a police record, they call the Job Corps Camp and they take care of them.

MR. FOSTER: Would it be helpful to the Park Service if an official complaint were made concerning the case? Then you would have something to act on - rather than coming before this group which is only for a point of information.

Item 4. Progress Report, Cape Cod National Seashore

MR. FOSTER: Mr. Davis maybe you would like to cover the 1965 highlights before you cover what has happened since the last meeting.

MR. DAVIS: First I would like to express my appreciation to you for your very fine representation at the retirement party given by the Seashore employees for Mr. Gibbs. We realize it was



it was not possible for all of you to come. It did mean a great deal to have you and the fine remarks by Mr. Nickerson were much appreciated. As you know, Mr. Joseph has been appointed as our new Superintendent. I think you might be interested in hearing the following Press Release from the Department of Interior under date of January 8, 1966:

"The Department of the Interior announced today that Stanley C. Joseph, superintendent of Everglades National Park, Florida, has been named to succeed Robert F. Gibbs as superintendent of Cape Cod National Seashore, Massachusetts. Gibbs, the first superintendent of Cape Cod, retired on December 30 after nearly 33 years with the National Park Service.

"Joseph, 52, will report to the National Seashore on January 30.

"A long-time National Park Service employee, Joseph began his career in 1932 as a clerk at Yosemite National Park, California. This was followed by tours of duty as administrative officer in the Service's Midwest Regional Office, Omaha, Nebraska, and assistant superintendent of Glacier National Park, Montana.

"In 1960 he was appointed superintendent of Big Bend National Park, Texas, prior to his assignment to Everglades in 1963.

"A native of Oakland, California, Joseph attended the School of Business Administration, Heald College, Oakland, and served in the Army during World War II."

MR. FOSTER: Mr. Whitcraft, have you anything to add?

MR. WHITCRAFT: I have known Stan for over 30 years.

Lon Garrison told me one interesting thing yesterday; when he reported to work for the Service as a Ranger at Yosemite in 1935 the first man he met was Joseph, who was administrative assistant



there at the time, and he got Lon's papers straightened out and found a place for him to stay. Now they are working together again after all this time in the Northeast Region. Lon did say that when Stan came in he would be here two or three days and then go to a Seminar at the United States Civil Service Commission Executive Seminar Center at Kings Point, New York for about two weeks, so that he probably would not be on active duty at Cape Cod until mid-February. As soon as he is back, Lon will come up and get Joseph and Gibbs and all go around together and meet all the people and get himself acquainted with the area as well as Stan. This will be the latter part of February.

MR. DAVIS: A dramatic increase in visitor use, completion of major visitor facilities and the activation of the Wellfleet Job Corps Conservation Center highlighted the activities during 1965 at Cape Cod National Seashore. Authorized in August 1961, the National Seashore truly took form in 1965 as a fully operational area of the National Park system providing conservation and recreational opportunities for the public it serves.

There were 13 construction contracts completed in 1965 and four projects remain under contract at the close of the year. The total cost of these visitor facilities was \$1,865,380. The new

The new Cape Cod Visitor Center in Eastham was opened to the public on July 3, 1965. Although museum exhibits were not installed until September 18, the structure was an immediate success as an information and interpretive talk center during the heavy visitor season. From July through December 135,000 visitors utilized this facility, the first of its kind at the National Seashore. The Visitor Center continues to receive heavy use by appreciative Cape Cod residents during the fall and winter months.

The rehabilitation of a bathing beach bathhouse at Herring Cove in Provincetown served an estimated 72,939 visitors enjoying the Seashore's most popular visitor activity. The completion of this beach area brings to four the number of protected beaches where lifeguard service and restroom facilities are now provided from June 20 through Labor Day each year.

In North Truro, the Pilgrim Heights picnic area and interpretive shelter were put into full operational status. The installation of the utility systems, restrooms and an orientation relief map completed this popular visitor use section of the Seashore.

A fine new Administration Building was occupied at South Wellfleet by the Seashore staff in December.

Two new public comfort stations were provided to serve visitors utilizing interpretive facilities at the Marconi Station

area and the Province Lands Nature Trail.

A new interpretive shelter overlooking Nauset Marsh in Eastham was constructed along a popular walk used by those visitors interested in the natural history of the Seashore.

Several significant service facilities were completed which improve our ability to maintain visitor facilities, provide visitor protection and better meet our conservation responsibilities. They include a new maintenance building at the Marconi Station site and a sub-maintenance structure in the Province Lands. Both of these buildings contain fire caches. Some employee housing was relocated in consolidated areas at the Marconi Site and Province Lands.

Realignment of hazardous roads, a parking area for the future Province Land Visitor Center, a 175 car expansion of the parking capacity at Race Point Beach and a beach erosion revetment are all included in one contract not yet completed. Also under contract is the relocation of additional employee housing and electrical service for this. These are cottages and small homes acquired through the land acquisition program which are being re-located where they are most needed.

The National Guards former Camp Wellfleet was reconstructed to accommodate a 100 man Job Corps Conservation Center. We feel

the Seashore maintenance and administrative organization did an exceptional job in preparing the Camp for use by the Job Corps. The first enrollees arrived from 17 states on May 11, 1965. The Center's full strength of 100 Corpsmen was reached on July 2. Since that time the boys have been busy completing their Center, learning the fundamentals of carpentry, road and trail construction, first aid, fire fighting and assisting in many aspects of National Seashore conservation work.

Cooperative projects outside the Seashore have been very encouraging and have done a great deal to assist in local acceptance of the Center. These include shellfish salvage for Provincetown; demolition and clean up of old, unsightly structures at Monomoy Island National Wildlife Refuge and sand fence construction on Nauset Beach for the Corps of Engineers. Two Corpsmen were assigned to the Bureau of Commercial Fisheries research vessel ALBATROSS out of Woods Hole.

The local communities have accepted the Job Corps Conservation Center and its program. This has been demonstrated in a variety of ways. Since the beginning of the Center's important educational program, a group of volunteers from the community have been serving daily as reading "listeners". Their encouragement, enthusiasm, instruction and genuine interest is in a large

part responsible for the success of the educational program and community acceptance of the Corpsmen. Local churches have sponsored social activities, and at Christmas one church provided a gift for each Corpsman to take home to some member of his family.

At the end of December a contract was awarded for a pre-packaged gymnasium to be constructed by Corpsmen labor at the Center.

The National Seashore works very closely with the six towns in which it lies. The Commonwealth of Massachusetts, many private and public service organizations and individuals are also joined in cooperative efforts which provide mutual benefits and promote more economical programs in the best interests of public service.

Town fire departments assisted with the suppression of twenty fires within the Seashore. Through cooperative agreements they were reimbursed over \$5,000 for these services.

Close working relationships have been maintained between Park Rangers and all local Police Departments. Seashore personnel have participated in several County and Town sponsored law enforcement training programs.

Crowd control planning sessions and training drills were conducted with the Provincetown Police Department to prevent or if

necessary control any major public disorders. Substantial rumors of a riot planned for Provincetown in late June were received. The first phases of our planned operation were put into effect. Extra patrols by State Police, Town Police and Park Rangers were initiated. Each of these departments placed trained and equipped crowd control teams in the area and ready for duty. The National Guard was alerted. Perhaps this organized and coordinated show of force avoided a major disturbance as no unusual activity developed.

A successful aerial spray program was conducted for the control of the gypsy moth epidemic in cooperation with the town of Truro, Department of Natural Resources of Massachusetts, the U. S. Forest Service and the Agriculture Research Service. Over 4,200 acres of infested land both within and outside the Seashore boundary was included in this cooperative endeavor.

The Eastern National Park and Monument Association became chartered at Cape Cod this year. The Association has provided printed schedules of summer interpretive talks and walks at no charge to the visitor. The Park Library has been expanded with publications donated by the Association. A sales outlet of appropriate publications for visitor purchase was established by this cooperator in the Cape Cod Visitor Center.

Every category of visitor use is increasing at the National Seashore. This can be expected as the development program has now provided the facilities and programs sought by the visiting public. The close proximity to large centers of population, favorable publicity and recreational opportunities are making the area better known every year. There follows a statistical comparison of visitor use between 1965 and 1964:

	<u>1964</u>	<u>1965</u>	<u>% Incr.</u>
Total Visits	1,849,875	2,306,133	25
Guided Walk Attendance	12,032	16,981	41
Interpretive Talks	24,223	39,262	62
Protected Beach Use	229,212	340,453	49
Campers (Private Campgrounds)	132,050	160,983	22
Over Sand Vehicle Permits	966	1,017	5

Seashore personnel presented 112 off-site talks during the year to approximately 10,000 people.

The Seashore interpretive program is growing rapidly to meet the needs of increased public participation and interest in this phase of our operation. Natural history trails, trail labels and interpretive shelters with exhibits are all being expanded to meet the desire of the visitor for self-guided interpretation.

MR. FOSTER: Do you propose to release this annual report? If you hadn't I think it would be a good thing to do.

MR. DAVIS: We will release portions of it this afternoon.

MR. MCNEECE: Do you know of any projected figures for visitors over a period of 5 years? You have a 25%^{increase}/this year over last. Do you know of any planning that would include a projection for a five year period?

MR. DAVIS: No true statistical projection by a trained man; it would be a matter of our judging and guessing. I have a tendency to be conservative. I do not believe this 25% will continue each year; I think we will see a marked increase of 10 - 15%; this is my personal opinion.

MR. FOSTER: We are in the throes of updating our State Master Plan for recreation. A firm of consultants have been wrestling with this using independent methods of forecasting by economists. To get a test they have used Cape Cod. The projection they came up with through their new techniques came out almost to the dot to the Blair Report so that they are probably as accurate as we will be able to find.

MR. NICKERSON: I think you are going to get a very uneven increase. For example when you open the Provincetown visitor center, and when Eastham has had a full year. After that the percentage of increase will not be in my opinion as rapid; but each time you open a new facility you will get a sharp increase. It will taper down after that; so each facility will add sharply as



it is opened.

MR. CHILD: You must realize that weather-wise, last year was as good as we have probably ever had for visitors.

MR. MCNEECE: As soon as it gets known around the country, the tendency will be to come here.

MR. CONKLIN: This is the first year it was known as a Park. Here you have a pretty good picture that the visitation will be heavy.

MESSRS. RONGNER, ESTES AND LOHR, join the Commission at 2:30 p.m.

MR. FOSTER: (introduces them) Your timing was just perfect. We want to pick up the item on the Life Saving Museum.
Item 6. Proposed Cape Cod Life Saving Museum.

MR. FOSTER: There has been keen interest on the part of the National Park Service in converting the former Nauset Coast Guard Station into a Life Saving Museum. In the course of our discussions it became obvious that the Coast Guard should have more than a passing interest in this because of their records and their logs and other materials you might have. This was the reason for seeking official interest on the part of the Coast Guard and ways in which your organization might take part. Whether or not you are in a position to contribute any suggestions today Mr. Rongner,



or just listen in on our discussion I am not sure. It is of considerable interest, and I think will be the first such institution to our knowledge in the country.

MR. RONGNER: It would be the first Life Saving Museum as such; we have some display in the Smithsonian Institution and we now send all official logs to the National Archives, and they want other material as well, for other sources of information. Their public information office is in Boston. I don't know just what you want, whether it is uniforms or things of this nature or telescopes etc., that were used in the old stations. You might get some material by making an appeal in the local newspapers; there is a lot available, but most of it is at home on shelves or in the attic. I think Cape Codders might come through if they knew of the need. I think I would prefer to sit in and listen for a while.

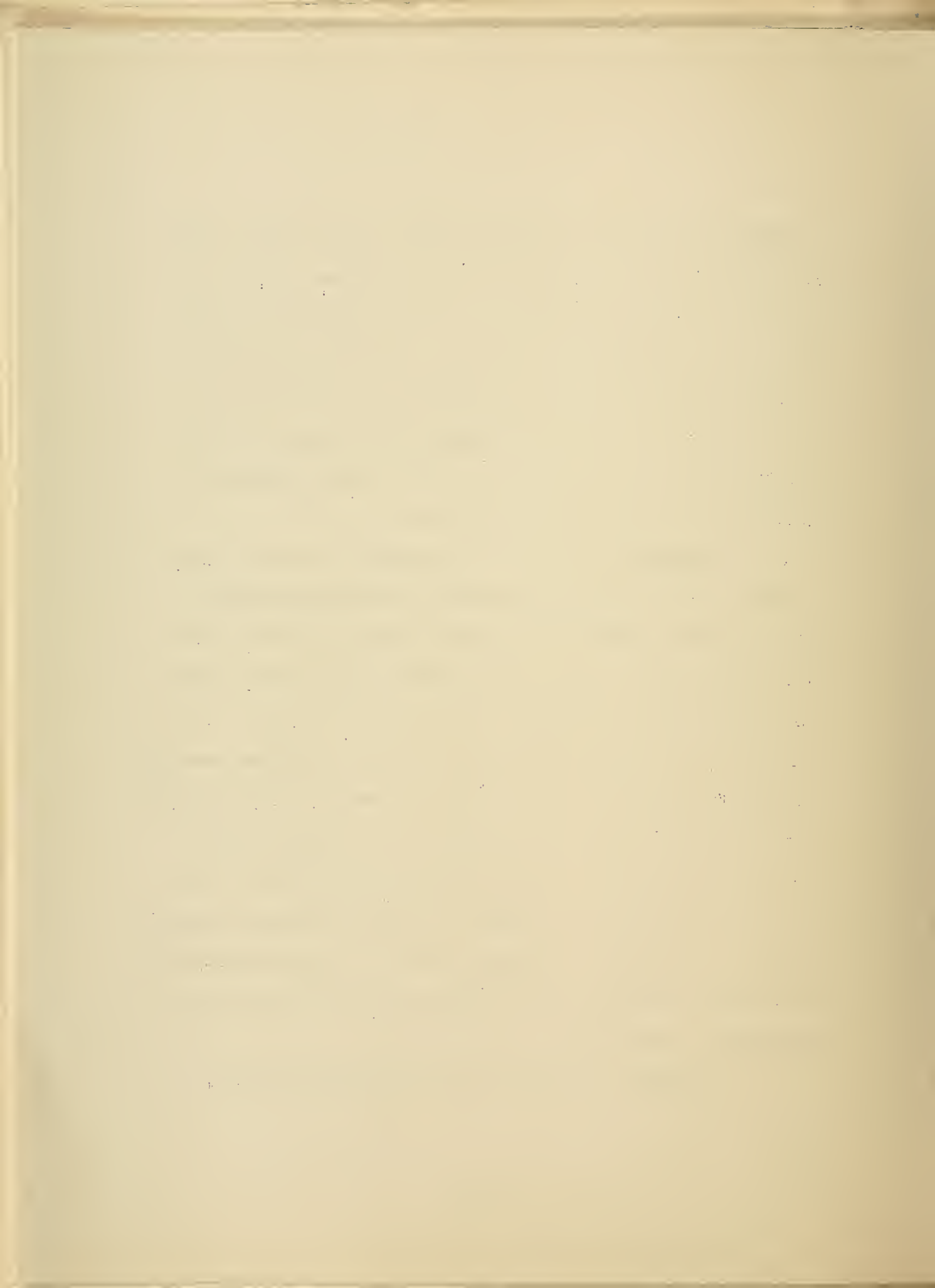
MR. FOSTER: Apparently there are all types of materials and information pertinent to this sort of a Museum, perhaps Mr. Estes could tell us about some of the things needed.

MR. ESTES: My only comment would be the need for specimens to tie in and assist in developing the exhibit ideas that were presented in our prospectus. Ed Lohr has worked up a list of some of the specimens we have, and he can comment on that. I think any specimen or piece of equipment that would tie in or

present the activities of the Massachusetts Humane Society, Life Saving Service and U. S. Coast Guard would be most helpful. We would be very much interested, as I said in acquiring specimens. One thing we have been discussing is a surf boat with appurtenances, wagon, cart or whatever the vehicle was called that was used to get the boat from the storage shed to the beach. Some things we have; of course the use of these items would depend on what the museum team decides it could use.

MR. LOHR: Some of the things we now have on hand are, binnacle with compass; beach apparatus trailer with equipment; two Lyle guns; taffrail log apparatus, complete; lens 5th order with pedestal Highland Light Weather Signal Station Book, entries from April 1, 1893 to December 1901; data by I. M. Small. We can always use more books and more pictures because the bigger selection you have, naturally the better results you can get. Good photos we can always use; we have some good ones and can always use more. We would like to have a complete surf boat. At one time I knew a lady who claimed to have clothing worn by the Massachusetts Humane Society. I am still on the track of that. If anybody knows where we can get more materials we can always use them and the exhibits can be built around them.

MR. ESTES: We would be very much interested in the



availability of a number of items from which we could make a display; the uniform bit is very good if we could have two or three different types of these from the various services.

MR. LOHR: Items are often for sale; it depends though on how much money we have to spend. We have an excellent list of material available in Provincetown; it is beautiful stuff, all very good, but he wants a good price for it.

MR. FOSTER: Before we talk about what is going into the museum I would like to ask Mr. Davis what is the status of the building.

MR. DAVIS: When the Service first established headquarters in the former Nauset Coast Guard Station, the Service was issued a Special Use Permit for occupancy and utilization from the Coast Guard. This was extended through July 1, 1966; we have recently written a letter to the First Coast Guard District Hq. in Boston asking for their consideration and endorsement for transferring the building from the Coast Guard to the National Park Service. To this date we have not had a reply from them so the building at the present time is still in the ownership of the Coast Guard. We occupy it by permit from them.

MR. FOSTER: Is there any current information on this situation, Mr. Rongner?

MR. RONGNER: We have no immediate plans for the use of this building as far as I know. I have a letter dated a week ago ordering me to take the building back and assume custody of it until further notice. This simply acknowledged that the National Park Service has moved out; it does not say you can't have it again or that you can have it again.

MR. NICKERSON: It seems to me there are a couple of points to be clarified before we talk about items for exhibit. First, what period of time should the Museum encompass; and second, what should the basic purpose be. Is it to show taffrail logs that were on ships going past, or those items used in rescuing human life in the area? The people in the Seashore should first define these broad outlines as to the purpose and of the period. It would seem to me that it could very easily encompass the period from the first light-house until 1914, which is the end of the Life Saving Service. I think a little bit devoted to what has happened since to show the modern techniques might be included. There is a great deal of historical material available as I found when I requested information for myself on a case in which I am interested. It seems to me the Park Service should ask for exhibit items and seek assistance from the public, perhaps through the schools, Chambers of Commerce or Womens Clubs etc.

MR. FOSTER: Would you want to address yourself to the two initial questions: the period of time, and specific purposes to be demonstrated?

MR. ESTES: I would think utilizing the various media we have to work in we would be all inclusive in the story here on Cape Cod---during a relatively wide expanse of time. We would include most of the major services involved; possibly start with the first lighthouse in audiovisual, providing information about maritime activities off the coast of Cape Cod and bring the entire historic bit up to date. We have the facilities to tell an all inclusive story; a story that goes into considerable detail about rescue activities etc. There is no real problem to this particular approach. The real problem is getting specimens that would tie in to a given story; using for example, uniforms. Going into detail about specimens we would like to have, I would say the ones that pertain to our outline as presented in the prospectus. Until we come up with a museum plan, a specific plan for the facility; it would be difficult to say, "this is what we need." It would be helpful, and good to know some of these things are available; if we had a cross-section of things that might be available we would have something to base the plan on. You have to know something about the possible source of this material



before you plan the exhibit.

MR. NICKERSON: My point is if you want things like ships rail and taffrail logs, it seems to me they have nothing to do with lifesaving. I should think you would want things that have to do with protection of human life. It is going to be increasingly difficult in the future to interpret this. How can you convey to the present generation any concept of the hazards that were here before we had prop-driven vessels, radios and the radio-compass. They have no conception of these hundreds of ships going by under sail who were stranded on the bars and couldn't get off.

MR. ESTES: The best media we have to accomplish this is audiovisual with its movies or slides, as well as the use of art work. I know exactly what you are talking about; with the use of sound plus illustration we may not be able to do it 100%; but I think that would be the best possible way.

MR. RONGNER: I agree with Mr. Nickerson, but possibly you could avoid a possible hodge-podge by arranging the exhibits in a way whereby you could go from room to room for the various periods of time; something orderly through which maybe they would capture the hardships Mr. Nickerson is thinking of.

MR. ESTES: To do this would depend on material available. We may run up short in finding old illustrations for certain



men to move out of the congested beach area while playing football. The assault followed. On December 22, 1965 after pleading guilty they were sentenced in U.S. District Court. Daniel Peters, age 18 received a six month suspended sentence and two years probation. James Stewart, Age 28 received a 6 month jail sentence with 2 years probation, and was committed.

I would like to mention briefly and sincerely thank Mr. Child for the fine work which he did with the Provincetown Art Association and the Chrysler Art Museum in providing information needed regarding the possible availability of landscape paintings of this area for an exhibition proposed as part of the 50th Anniversary Celebration of the Service.

MR. FOSTER: At one point the Job Corpsmen were going to do much of the construction on bicycle trails. Has this been abandoned?

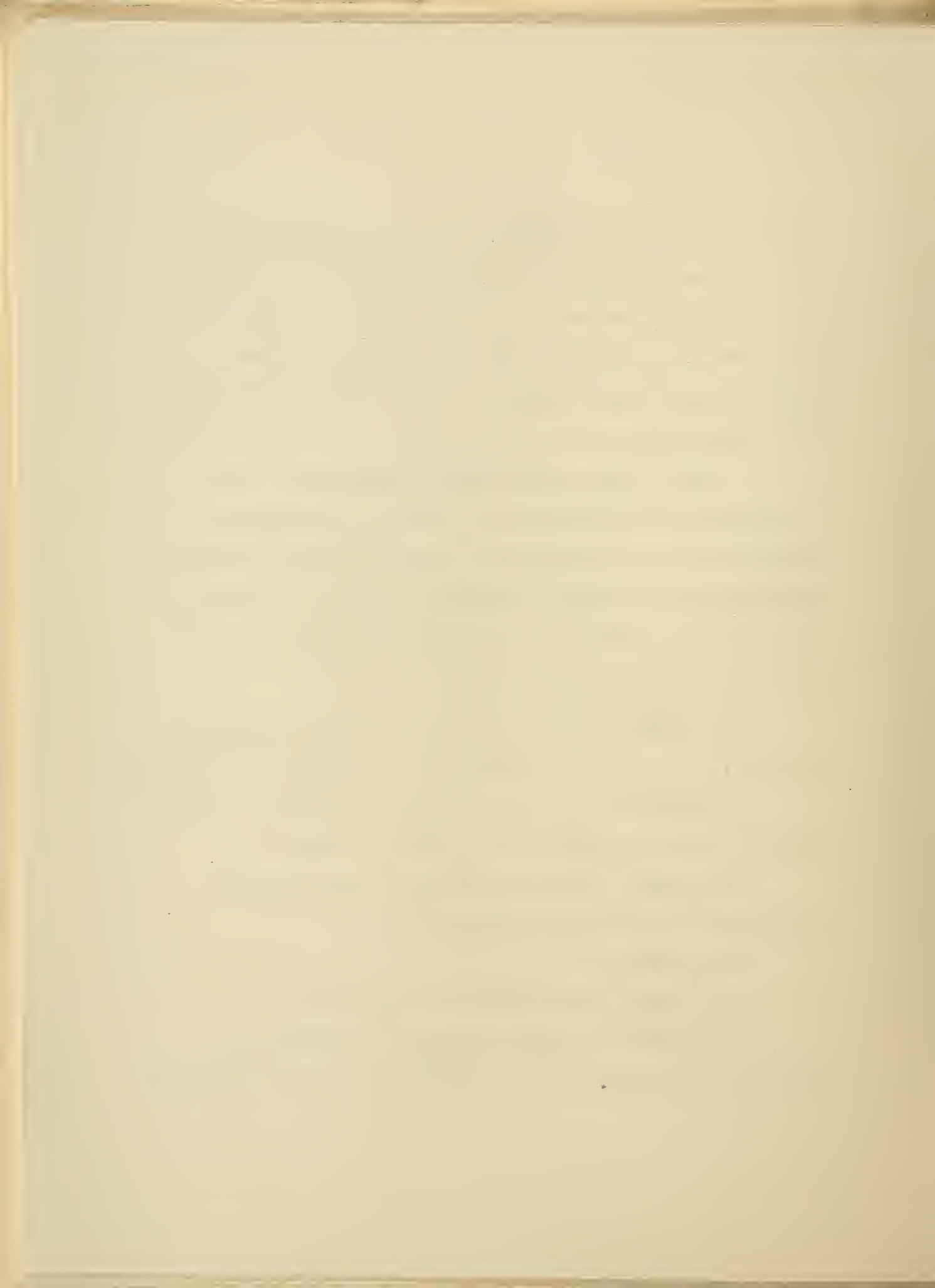
MR. DAVIS: No. They are building a portion of the trail; another portion in the Seashore will be done by contract.

MRS. WILES: A good many roads have been closed off. The Park can't close off town roads can they?

MR. DAVIS: No.

MRS. WILES: They have in one or two places.

MR. CHASE: Can you tell us when you reasonably can expect a decision as to whether or not you will charge a parking fee



at Seashore beaches this summer? It is something that is coming up at town meeting, and they need to know.

MR. WHITCRAFT: It is supposed to be decided to go into effect next summer.

MR. CHASE: Our town meetings come in February and March and it is important something be done about it as soon as possible.

The Commission members inspected the Head of the Meadow Bathing Beach Facility plan, and Mr. Conklin expressed concern about the possibility of occupants of adjacent privately owned campgrounds walking through the woods and using the beach without paying a parking fee. He said that he had recommended to the Truro selectmen that the town turn Head of the Meadow and Coast Guard Beaches over to the Service, but this was turned down.

MR. CONKLIN: I think they are proposing something at the Annual Town Meeting. If they turned this over it could be a continuous beach with Coast Guard Road and Head of the Meadow Road going right to this beach.

MR. NICKERSON: Is there some doubt that Head of the Meadow beach will be available for July 1, 1966?

MR. DAVIS: Yes, I would say so.

MR. NICKERSON: Is there any reason why the parking area



couldn't be ready if the bathhouse isn't?

MR. WHITCRAFT: This project will be advertised for bid with work starting as early as possible on the parking area and road with a time limit for completion.

MR. NICKERSON: As long ago as last summer the Commission was concerned over pressure on beaches, and recommended, and were assured, that this beach would be operational in 1966; then the next step would be an additional beach for 1967 use. If bids are opened March 1 and work started April 1, in three months it should be complete. It seems to me that every effort should be made to get this operational.

MR. DIEHL: If the town turns its road over to the Service would that change the specifications on this facility?

MR. WHITCRAFT: No.

MR. CONKLIN: Would a plan of this nature be available to the Selectmen for town meeting? I think it would be very important from the standpoint of convincing people what is going to happen and get them to turn land over. I think it would be much more favorable to have both roads turned over.

MR. JAVIS: A copy of the plan could be made available if desired.

MR. NICKERSON: Would the town retain the same rights

for citizens as Eastham?

MR. CONKLIN: I would write it up that way.

MR. FINLAY: Did I understand Mr. Nickerson to ask if the town gave local property owners free access, that they would still retain that right?

MR. DAVIS: The town people will retain the right to use the park/^{ing}facility free if in their transfer to the Service they specify this condition; this was done at Eastham

MR. NICKERSON: The right to park?

MR. DAVIS: Access to and use of. I don't think it says specifically vehicle parking; but it is assumed. It says no fee.

MR. FINLAY: All property owners, resident or non-resident?

MR. FOSTER: I think that would depend on how it is worded, and if accepted. The Service would have the option of accepting the deed.

MR. FINLAY: In Orleans it is limited to taxpayers.

MR. CHASE: Eastham would never have voted favorably without that stipulation.

MR. FOSTER: Is it the sense of this meeting there is a state of urgency in getting this facility completed for the 1966 season?

MRS. WILES: Mr. Gibbs said Camp Wellfleet was used this

year and there is no reason why it couldn't be used, but it was not publicized. He seemed to feel that it could be used, and why wouldn't that be a good idea, to let people know it is in use.

MR. FOSTER: It isn't protected.

MR. MCNEECE: Are we on record as being in the position of urging that this be completed by the 1966 visitor season?

MR. FOSTER: We could ask even more strongly if you want; in addition to urging that steps be initiated immediately toward planning bathing facilities in Wellfleet.

MR. MCNEECE: I move that we place the Commission on record as urging expediting a new beach facility at Head of the Meadow in time for the 1966 season, and further request the National Park Service to initiate planning for an additional beach facility at Camp Wellfleet that will be available not later than 1967.

The motion was seconded by Mr. Child and VOTED.

MR. FOSTER: Has there been any action in terms of request for appointment or reappointment of members of the Advisory Commission?

MR. DAVIS: We have had a communication from the Secretary's office saying they are initiating the appropriate action.



MR. THOMPSON: Authorizations received in the month of December to negotiate options covered thirteen (13) tracts embracing one hundred and forty-four (144) acres. Authorizations now number nine hundred and forty-five (945) covering nine thousand and two hundred and seventy-six (9,276) acres. During the same period (7) tracts were optioned covering two hundred and three (203) acres. To date a total of four hundred and eighty-five (485) tracts have been optioned, embracing six thousand and fifty-three (6,053) acres.

There were twenty-seven (27) closings during the month whereby three hundred and thirty-six (336) acres were conveyed to the United States. This makes a total of three hundred and forty-three (343) tracts acquired to date, embracing four thousand four hundred and seventy (4,470) acres of land.

MR. CHASE: On Camp Wellfleet, are they negotiating through your office or through the Department of Justice?

MR. THOMPSON: The Department of Justice has full responsibility for any negotiations on Camp Wellfleet properties.

MR. FOSTER: We have two items left; this question of erosion and surfing activities; it is now four o'clock and we may not be able to complete everything; what is your pleasure?
(It was decided to discuss erosion.)



MR. MCNEECE: Does this Motion we made in relation to the beach at Camp Wellfleet involve changing the Master Plan, and would it include a provision to include bathhouse and parking facilities? If it is going to mean an appropriation for these facilities it will have to go into the budget pretty fast.

MR. FOSTER: Let's take up the facility being on the Master Plan.

MR. WHITCRAFT: The Master Plan regularly can be changed every three years. At that time that could be put in there.

MR. FOSTER: Perhaps your Motion should have said that they consider revision of the Master Plan to include the additional facility.

MR. MCNEECE: I would rather they did not just consider.

MR. FOSTER: To include?

MR. MCNEECE: I move that we recommend that the Master Plan be revised to provide for bathing facilities at Camp Wellfleet and that those facilities include parking and a bathhouse, so that it may be operational by July 1, 1967 and proper provision be made for this facility in the budget.

The Motion was seconded by Mr. Diehl and VOTED.

MR. FINLAY: Isn't it the natural assumption that where you open a beach area that automatically parking and lifeguards go



in; especially in a beach of that type, where there is a dangerous situation that has to be supervised?

MR. WHITCRAFT: Are you talking about personnel? We ask for it, but whether we get it or not is another thing; here of late we have had a very severe personnel ceiling placed on us. Regardless of visitation, last year we had to operate with the same personnel as year before last, and no relief is in sight for next year.

MR. NICKERSON: Would you operate without it?

MR. WHITCRAFT: We would rather not because we could be sued if anyone got drowned. We have to assume responsibility for Service operations. We can't do it without life guards and other needed personnel.

MR. FOSTER: On the subject of erosion, Mr. Davis indicated he had some information available.

MR. DAVIS: During high course tides on January 8 and 9 there was serious erosion to the dunes and cliffs at Coast Guard Beach. In some places as much as 20' was cut back. The ocean did spill over at one point just north of the bathhouse; however this was one wave only; and this in itself did not do any damage. In these storms two sections of the wooden walk and stairway were washed away; the little benches you recall that sat along the beach

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periods.

MR. NICKERSON: Could this be a joint enterprise headed up by Captain Thompson of the Coast Guard and the National Park Service; wouldn't this give it a better chance of telling the story well?

MR. FOSTER: Mr. Rongner would you hazard a guess as to the degree the Coast Guard would like to get into this project?

MR. RONGNER: I would not hazard a guess, but I think they would be very much interested; there is no problem involved with letting them know about it.

MR. WHITCRAFT: We have a similar project at Independence, at Pemberton House where the Army and Navy is assisting in setting up a museum. This has been done in other places and possibly it could be done here.

MR. FOSTER: Is it the general consensus that this would be advisable if it could be worked out? In that sense the Minutes of this meeting could convey the Commission's interest that this possibility be explored.

MR. NICKERSON: My fear is that this might become just another "Maritime Museum". I want it to be a "Life Saving Museum".



MR. FOSTER: Are there personnel at your Washington level who could help from that end to delve into the material at the Smithsonian? It seems to me you need to know something about availability before you know what you can put together. And what about Mr. Nickerson's further suggestion that perhaps the public should be advised of your interest in receiving information about materials available? Shouldn't this be publicized? You have certain past periods of time in which you know you are interested in obtaining materials.

MR. ESTES: We could use the present exhibit as an example. It is appropriate to know what we want, but until you develop your themes, it is good to have ideas on what might be available. Until you develop your exhibit themes themselves, it is difficult to see what particular item you might want. To go to the other possibility about assistance in Washington; the Eastern Museum Laboratory has staff historians and curators who work very closely with National Archives, the Library of Congress and the Smithsonian.

MR. FOSTER: One other item is the question of the property itself; should the Commission take any action on this or should this be left purely between the Coast Guard and the National Park Service. It is somewhat outside of our province; but I



suppose it is in the realm of "advice".

MR. NICKERSON: I would like to suggest for discussion at this point to see whether the Commission feels we should recommend that this particular site be made available for this particular purpose; it seems to me it is ideally located for it.

MR. FOSTER: Does anyone feel to the contrary that this would be a logical location?

MR. NICKERSON: I move this Commission recommend to the National Park Service that the possibility of the Nauset Coast Guard Station, recent^{ly}/left vacant, be converted into a public museum devoted to telling the story of maritime lifesaving on Cape Cod.

MR. FOSTER: I would think the action would be to seek joint cooperative action; some permanent disposition of the building to encourage this.

MR. DIEHL: Shouldn't we make our thoughts known to Senators and Congressmen. The building is in A-1 shape; they may not be willing to give it up.

MR. FOSTER: Before we do anything, I think we should ask Mr. Rongner if we are on the right track.

MR. RONGNER: Yes, you are.

MR. THOMPSON: In 1963 an inspection team came in to determine the need for retaining that facility. Report made to



the Commanding Officer by this team said that they had no further use for the facility, but due to the fact it might fill a need in the national defense, they had decided to retain it for a period of time; no specified time.

MR. NICKERSON: How much land?

MR. THOMPSON: Around 14 acres.

MR. DIEHL: Have you officially asked to have it turned over to you?

MR. DAVIS: There has been recent correspondence from this office requesting such consideration at this time. I expect in the near future we will hear from them and we will know something definite.

It was moved by Mr. Nickerson, seconded by Mr. Chase and VOTED to endorse the recent action of the National Park Service requesting permanent transfer of the Nauset Coast Guard Station property, and to further encourage the National Park Service and the Coast Guard to cooperative development of a maritime lifesaving museum at this site.

At 3:15 p.m. Messrs. Rongner, Estes and Lohr left the meeting.



Item 4. Progress Report -continued

MR. DAVIS: All work on the Province Lands Road and Utilities contract was suspended for the winter on December 16. At the time the work was stopped about 90% of the rough grading had been completed on the Race Point parking area, Nature Trail parking, and the road and parking near Ocean View. The road had been relocated to the Race Point Coast Guard Station. The water line had also been installed from the National Park Service pump-house to the Race Point Coast Guard Station. Many of the sandy slopes exposed through construction of the roads and parking areas in this contract were planted with beachgrass by Job Corpsmen in hopes of reducing the erosion caused by winter winds.

The Skiff Hill interpretive shelter in Eastham is complete.

The Captain Penniman House exterior rehabilitation has been stopped because of weather, with work 98% complete.

Bids for the Province Lands Bicycle Trails are scheduled to be opened on January 27. This contract will provide for an estimated 7.8 miles of trail.

As you will recall, two young men were arrested last summer for physically assaulting District Ranger Peters in the performance of his duties. Ranger Peters was requesting the young



in front of the station, and which were so popular with visitors, were not lost because we removed them; however reeding of the bank did come back to the point where they were located. Perhaps the most serious location with respect to a breakthrough is again further north of the first house called "The Fishnet"; the low spot in the road as you approach this residence appears to be the most dangerous. The Park Engineer judges that very likely a storm of three to five days duration could break through at this point.

MRS. WILES: Wasn't it brought up at the time it was built that it wasn't a very good place to put the bathhouse?

MR. DAVIS: I don't want to leave the impression it was a breakthrough at this point; it was only one wave which washed over the dune.

MR. FOSTER: It seems we are talking about something which we anticipated when the facilities were placed there.

MR. CHASE: I don't think where the bathhouse is there is very much danger of the ocean breaking through there. Where the worst erosion is taking place is only about 10' away from where the cars are parked in the parking lot and the ocean has undercut this lot. Here the dune isn't sand, it is clay and peat.

MR. FOSTER: Is the construction of the buildings in the



bathhouse facility such that they could be moved at a later date?

MR. DAVIS: The bathhouse is very light construction.

MR. FOSTER: Are there any thoughts about what we might do in a constructive sense? It does of course raise the question of whether the Service should invest substantial monies in areas of Truro and Wellfleet where you have a rapid erosion rate; or at least consider this in the design.

MR. CONKLIN: Our biggest loss has been in areas of clay. Otherwise the sand tends to wash out and wash back in again.

MR. FOSTER: Perhaps we should have a session on this and invite the Woods Hole Oceanographic Institution people and Corps of Engineers and other experts and hear their recommendations.

MR. MCNEECE: It seems to me that if anything can be done we should investigate. Dr. Zeigler from Woods Hole came up with figures that we are losing 3' a year or something of that nature. It seems to me we should be concerned to the point of suggesting that the Corps of Engineers be requested to make a study. I don't know what they will come up with, but it doesn't seem right to sit here and do nothing.

MR. FOSTER: If you would like we can pursue the possibility of some people who are knowledgeable to attend the



next meeting to give us the benefit of their opinions and suggestions. It seems to me it would be premature to request a study at this point until we know more about it. Why don't we leave it that I would be glad to explore from at least the State point of view what experts might be available; and Mr. Davis for the Seashore from the Corps of Engineers and Woods Hole.

MR. NICKERSON: I suggest we look at it on the ground before the next meeting.

MR. FOSTER: I was visualizing the entire problem; not necessarily that one location. I am sure it will happen elsewhere. Would you want to take up Item 5 now or postpone?

(It was decided to postpone Item 5 until next meeting.)

Item 7. Agenda Items and Date for Next Meeting

MR. FOSTER: We have two agenda items, Surfing and Erosion.

MR. NICKERSON: How are you going to present that problem of Surfing?

MR. FOSTER: At least ask the Park Service for any information they may have.

MR. NICKERSON: It seems to me that surfing and bathing are incompatible in the same area.

MR. FINLAY: It brings up the same problems as bathing, that is lifeguards and toilet facilities; that is the developing



problem in Orleans.

MR. FOSTER: Why not ask Orleans for all the information they have and the benefit of their experience?

MR. FINLAY: Clarence (Vanasse) has observed this for quite a while; all of last year.

MR. FOSTER: Let's ask Orleans to share its experience at Nauset Beach and have appropriate comments from the Park Service.

MR. FINLAY: Another problem is the rental of surfboards. That created a problem last year, but it will be handled through a transient vender's license this year.

MR. FOSTER: Mr. Conklin, this will be your last meeting with us; we have appreciated your valuable advice and services, and it is appropriate that our records should include this expression of our appreciation.

It was established that the next meeting of the Commission will be held on February 25, 1966.

Item 8. New Business.

MR. DAVIS: Superintendent Joseph telephoned from the Everglades National Park a short while ago, and wanted me to be sure to extend his greetings to all of you, and to express his feeling that he is definitely looking forward to working with you in the future. He mentioned the pleasant meeting he had with Mr. Nickerson at Everglades.

The meeting adjourned at 4:30 p.m.





(For Administrative Use Only)

M I N U T E S

Forty-third Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

February 25, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-third Meeting

February 25, 1966

<u>Item No.</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Adoption of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Surfing Activities on the Outer Beach
6.	Beach Erosion Problems
7.	Agenda Items and Date for Next Meeting
8.	New Business

The meeting was called to order at 1:50 p.m. by Vice Chairman Nickerson who welcomed Mr. Gibbs as Chairman Foster's representative and Mr. Perry as Mr. Carleton's representative. He introduced Superintendent Joseph and Mr. Vanasse.

Item 1. Adoption of the Agenda

It was moved by Mr. McNeece, seconded by Mr. Chase and VOTED to adopt the Agenda as printed.

Item 2. Adoption of Minutes of Previous Meeting

It was moved by Mr. Chase, seconded by Mr. McNeece and VOTED to approve the Minutes of the previous meeting.

Item 3. Communications received by the Commission

Mr. Nickerson read a copy of a letter from Chairman Foster to retiring Commission Member Harold Conklin, expressing his appreciation for Mr. Conklin's service, speaking for himself and for the Advisory Commission.

MR. NICKERSON: I have something else under communications with copies for everybody, which is addressed to Nickerson as Vice-Chairman of the Commission. You will notice on the letterhead that my name is up there as a Director. This company was organized one year ago for the purpose of establishing a daytime radio station in Orleans intended to cover the lower Cape. (reads following letter)

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SEASHORE BROADCASTING CO., INC.
Orleans, Cape Cod, Massachusetts
February 23, 1966

Mr. Joshua A. Nickerson, Vice-Chairman
Cape Cod National Seashore Advisory Commission
Orleans, Mass. 02653

Dear Mr. Nickerson:

As you know, the Seashore Broadcasting Company proposes to construct a radio station of 1000 watts on a frequency of 1170 kilocycles, daytime operation only, broadcasting from Orleans to the Lower Cape area.

Our purpose in planning the station is to give local public service to the many people on the Lower Cape who do not now have a "local voice". We talked with former Superintendent Robert Gibbs last year, and he stated unofficially that in his opinion such a station might serve a real need in informing the summer visitors to the National Seashore. Areas discussed with Mr. Gibbs included parking and traffic conditions, water temperatures, tides, weather, schedule of lectures, and other information which the public should know about the National Seashore.

Seashore Broadcasting Company filed a request with the Federal Communications Commission in June 1965 to waive an engineering rule to permit establishment of the station. On January 12, 1966, the request was denied. The grounds for denial given by the Federal Communications Commission stated that our request, if granted, "might have an inhibiting effect on the future assignment of a Class II-A facility on the Clear Channel 1160 kilocycles." The area in which such possible future interference might occur if such a Clear Channel 10,000 watt or 50,000 watt station were built would be near the Maine-New Hampshire border - in a sparsely populated area, already served by local radio stations.

Seashore Broadcasting Company is composed of 50 stockholders, all of whom are voting residents of the Lower Cape and represent every town from Provincetown to Chatham. We hope to be able to prove to the FCC in our petition for reconsideration (copy of portion of that petition enclosed herewith) that there is a real need for an AM Radio station on the Lower Cape which can serve the many

1. The first part of the report is a general statement of the purpose and scope of the study.

2. The second part is a description of the methods used in the study.

3. The third part is a description of the results of the study.

4. The fourth part is a discussion of the results and their implications.

5. The fifth part is a conclusion and a list of references.

6. The sixth part is a list of references.

7. The seventh part is a list of references.

summer residents and visitors in their cars, in their summer accommodations and on the beaches with transistor and portable radios, and the year-round residents who are presently lacking local communications coverage.

It is our hope that the Advisory Commission might also feel that a local radio station would be of considerable value to the Cape Cod National Seashore. We would be hopeful that you and your colleagues on the Commission would agree with the need for local radio service and would be willing to go on record as favoring our Petition for Reconsideration.

Sincerely,

SEASHORE BROADCASTING COMPANY

s/Ralph B. Hunter, President

With this is a statement signed by Ralph Hunter which describes the situation. In the absence of our Chairman today and as long as there are so few of us present, I am not going to ask for any official action of the Commission at this meeting. This map (distributes map), shows the location of the area which has been reserved for this 1160 KC Clear Channel Station.

The Seashore Broadcasting Company consists of about 50 stockholders; the only one having an interest greater than 5% is Ralph Hunter. He and his wife dreamed up the idea; they have a 30% interest. The remaining 70% is divided among 50 local residents who didn't expect, or don't expect to make any money. I think what they are looking for is to have the Advisory Commission, if they see fit, to suggest to the Park Service that such a service, if it could

be provided, would be desirable. I don't think they want the Commission or the Park Service to become involved in any of the technical phases; but just to say such a radio station would render a useful service. I had intended to suggest we take appropriate action today; but I think in view of the fact that so many members are absent, particularly the Chairman, it would be inappropriate. I suggest in the meantime that you look it over. Bob Gibbs, you might like to make some comment since your name is mentioned in Mr. Hunter's letter.

MR. GIBBS: I said I felt it would be beneficial; and Mr. Hunter explained this station would be very glad to transmit information concerning tides or anything we might have that would be of general interest and benefit to visitors to the areas; also they could come on the air in case of emergency and go so far as to broadcast information concerning impacted areas as far as visitation is concerned.

MR. NICKERSON: Of course we have WOGB at West Yarmouth, but it isn't received well and in some places not at all, from Orleans down. This station would be intended to serve purely the local area as far west maybe as Yarmouth and Barnstable. It has seemed to me, trying to be objective about it; that this would afford an opportunity for a purely local station daytimes only,

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to tell people with car radios and transistors and portable sets, badly needed information about the Seashore; for example if one beach is overcrowded and another unoccupied you could indicate that there would be a broadcast for three to five minutes several times a day about Seashore information, and I should think it would be of great interest. I am positive it will be useful.

MR. GIBBS: There is a similar service provided in Boston every morning and afternoon about traffic conditions; people going and coming are advised when to avoid certain routes and alternate routes are suggested. This is a very fine service in that area.

MR. NICKERSON: Routine information that we have conditions safe or unsafe for bathing etc., could be broadcast.

MR. MALCHMAN: Is this the entire question?

MR. NICKERSON: The entire presentation is in three parts; the first part is a petition to reconsider on the basis of need; the second part is a statement of the situation by the President of the company, and the third part a discussion by an engineer of the technical problems involved.

MR. MALCHMAN? I asked because the National Park Service aside, it seems to me there is another very compelling reason for a local radio station; that is from the viewpoint of the local



businessmen, which if they want to buy radio time have to buy a great deal of waste circulation. Also WOCB does't carry the area very well. I bought Plymouth because it is heard better. I think there could be a strong argument from the point of view of business; in six or seven towns they have no local outlet; you can't buy prime time on WOCB. I think everything that the Commission can do to push this along would be useful from the viewpoint of the Seashore and the local economy.

MR. NICKERSON: With the exception of the one person; the fact it is owned by fifty people for no other reason than throwing money in from a civic point of view, not looking upon it as a major investment is important.

MR. MCNEECE: Is this the only reason this was turned down?

MR. NICKERSON: They don't get into the realities of the question. It is a technical point that at some later date they might need the 1160 KC station. I don't know of any other reason. They never got to the question of the merits of the case; now we are asking to have the case reopened based upon an expression of interest from various local sources. Do you think we should take any action on it today or let it go over until the next meeting?

MR. MCNEECE: I have a feeling that regardless of how

many are here, we would still feel the same way; that it would have a beneficial effect on this area of the Cape, businesswise, and be helpful for the Seashore. Is it desirable that some action be taken now rather than a month from now?

MR. NICKERSON: I think they would like to get an expression as soon as possible so that it could be forwarded.

MR. CHASE: I can't see any reason why we shouldn't act today. You can't tell how many members will be present next month. I don't see why you have to wait.

MR. NICKERSON: The attendance at this meeting is a little unusual because we usually have eight or nine members and often all ten.

MR. MCNEECE: What do you all feel about it? I have the feeling that even if we had a couple more, the reaction would be similar to ours; and if the matter of a month is important, let's make a recommendation now.

MR. FINLAY: I have a feeling that action on this would be unanimous regardless of whether the others were here or no.

MR. NICKERSON: How do you feel Mr. Perry?

MR. PERRY: I feel it is a very good thing.

MR. NICKERSON: We are interested as members of the Commission solely from the point of view of the Seashore. Would



you like to offer a resolution Mr. McNeece?

MR. MCNEECE: A resolution that we feel the need exists?

MR. FINLAY: Within the scope of the last paragraph of the letter, that we agree with the need for local radio service.

It was moved by Mr. McNeece, seconded by Mr. Finlay and VOTED unanimously: that the Cape Cod National Seashore Advisory Commission feels that radio facilities would be an asset to the National Seashore and therefore wishes to go on record as favoring the petition of the Seashore Broadcasting Company for reconsideration of its application. The Secretary is instructed to send a letter to Mr. Hunter in reply to his letter to Mr. Nickerson, conveying this information

MR. DIEHL JOINS THE MEETING AT 3:15 p.m.

MR. NICKERSON: Just before you came in Leo, we were adopting a vote; what do you think of it? (Reads motion and explains background briefly.)

MR. DIEHL: What if they get over the technical hurdle and it is heard on its merits? Their hearing officer will throw it out again, and other stations will come in on merits. I agree it might be a good service, but you are backing someone in private enterprise, and we are an official body acting for the government.

MR. NICKERSON: What should we do about it?

MR. DIEHL: I didn't know this was on the Agenda.

MR. NICKERSON: It came in under communications.

MR. DIEHL: They might ask why are we taking a position in favor of a group of businessmen.

MR. NICKERSON: We aren't. We take the position we think the service is needed.

MR. DIEHL: I think it would be alright; but I don't think we should be in that position.

MR. NICKERSON: Let's modify it so that it doesn't refer to any specific. In that case would you feel differently?

MR. DIEHL: If they hear the case on the merits, WOGB would go in and ask for more power to serve the area.

MR. MCNEECE: How about saying, "Radio facilities to provide these services which can be received clearly in this area"?

MR. NICKERSON: In order to clear up the record, can we have it in the record in such a way that more detailed vote can be included in a manner satisfactory to Mr. Diehl? Do you feel agreeable that the need is here?

MR. DIEHL: Yes, I am for it.

MR. NICKERSON: This station would be limited to daytime hours.

MR. MCNEECE: I think Mr. Diehl's point is well taken and I for one did not consider that there might be other stations competing for this area. Should we not, therefore, go on record as stating that radio programs which could be received clearly in this area and which would convey information to Seashore visitors relating to temperatures, tides, traffic, attendance at beaches, fishing, nature walks, evening programs etc., would be highly desirable to the Cape Cod National Seashore. By confining ourselves to a simple statement of desirability, any station competing for this area, could use it in arguing its case.

MR. NICKERSON: Would you be willing to frame such a statement?

MR. MCNEECE: I will try.

It was thereupon VOTED to instruct the Secretary to write Mr. Hunter of Seashore Broadcasting Co., Inc. informing him of the action taken by the Commission.

MR. NICKERSON: If there is no objection, shall we take up Item 5 next, in order to free Mr. Vanasse if he would like?

Item 5. Surfing Activities on the Outer Beach

MR. FINLAY: As I said at the last meeting, I think Mr. Vanasse might be of help in giving a resume of his experience with surfing; but beyond his experience, I think the Chief of Police might help. Mr. Vanasse is our Park Superintendent in Orleans; he is responsible for the activities at all of our beach areas and a number of other activities within the focus of that. There are certain features in my observations I am concerned with from several standpoints, and from reading in a number of magazines and watching television. I saw things that could occur in Orleans, which we don't want. I think I said once before this is a program which I think has some merit under very strict control, and by the expenditure of quite substantial sums of money with reference to lifeguards and separation from bathing areas; and frankly I don't think it is something we want to develop in Orleans to any great extent. I think the National Seashore if they are at all interested in this phase of it; are from the financial standpoint better able to handle it than small towns. I feel it is a matter for the National Seashore to develop to the extent they see fit. Mr. Vanasse will you tell us about your own observations of the 1965



season.

MR. VANASSE: Surfing conditions were the big problem.

If you don't have the right surfing conditions you can't have surfing. I have been approached this year already wanting to know if the surfers can change their locality because of the beach changes. It would mean you would have to extend the area to have one large enough to take care of conditions as they vary. The particular feature is that if they move north of the parking area and someone is injured, there is no way to get there by vehicle on account of the bank; at high tide they would have to move the vehicle. There is not enough beach to park between the dune and the water. It is very important to have a vehicle there or not too far away from the parking area so if they get hurt you can bring them in. Last year there were 12 assists; people that were taken to a doctor or the hospital. Many more were assisted on the beach after getting hit and knocked out; they were taken care of by lifeguards. Out of the twelve, five cases had to be taken care of by a rescue truck which gets them off the beach as fast as possible. One person had a dislocated collarbone and had to be moved very carefully. Many accidents could be avoided with adequate supervision. We weren't in a position to have any extra lifeguard personnel; I think lots of things could be corrected with lifeguards; in other

words you would limit one area to so many surfboards; so one lifeguard could oversee the whole thing. You couldn't have 500 feet and have one lifeguard supervise; cut it down to 150 or 200 feet at the most. They are in and out of the water; one fellow is coming along and another behind him cannot be seen by the lifeguard if he is down in the trough between waves. To handle the situation you would also need a large area in order to be able to move from one location to another depending on the surfing conditions. They want to go outside of the designated surfing area if the surf is good elsewhere. You should keep moving if you have enough room to do this and not interfere with the bathers. The area shifts as surfing conditions change. Last year the boys were more or less on their own; they had difficulties on weekends when others came in who would not listen to advice regarding dangerous conditions. There should be some way to be qualified to use the area so they won't get hurt, the same type as Red Cross swimming certificates. They have an organization, the National Surf Bathing Association, and they have established their own rules and regulations. It is hard to keep the bathers out of surfing areas too; they are interested in watching. Trying to keep them separated is a big problem; you would have to establish a line of 200 to 300 feet from both, so that they would have some sort of overlap. This year I am going to recommend to the



the authorities that no surfing be permitted after dark; we had a little trouble last year after dark. There was nothing in the rules and regulations covering this. When we post the beach for no bathing because of various reasons, there is nothing in the regulations about no surfing, and they like it best when it is rough. There is a lot of work that will have to be done in order to make this thing safe.

MR. NICKERSON: You refer to this grasp of skill. Would it be somewhat comparable to ski slopes, with practice slopes etc.?

MR. VANASSE: Yes. Because a novice going into a rough sea doesn't have a chance. They go uptown and rent a board and come down and hop into the water. The lifeguards did quite a job last year in not having someone drown.

MR. FINLAY: Mr. Vanasse has pointed up the implications that you either do it to the full extent of surfing area with someone to control and instruct; otherwise you are allowing an activity to go on which is extremely dangerous and can make problems. We got involved from the standpoint of cost and whether or not we want to develop this.

MR. NICKERSON: Would the town or Seashore have a legal liability if they set up surfing areas and someone got injured?

MR. FINLAY: This is a legal question.

MR. VANASSE: I don't think there would be any more responsibility than bathing.

MR. NICKERSON: Is there a responsibility there?

MR. JOSEPH: I can comment; the matter of liability is a broad one in face of legal tendency; normally tort claims are filed against the federal government and sustained if negligence is proven. Negligence is considered very broadly. It is more likely to be proven when activities are sponsored or condoned without what might be considered adequate supervision and protection.

MR. FINLAY: It is needless to say you realize the growing extent of the activity. It is something we must face. I am interested in hearing Mr. Joseph's comments regarding liability.

MR. JOSEPH: I think you would be correct in indicating there is legal liability. I would say a great deal.

MR. NICKERSON: Thank you Mr. Vanasse for your very lucid summary of the situation. It has been very enlightening to me and others.

MR. VANASSE: I would like all of you to have a copy of the rules and regulations we used last year. (Distributes to each member - a copy is inserted at the end of the Minutes for reference.)

(MR. DIEHL JOINS THE MEETING AT 2:30 PM.)

MR. NICKERSON: Leo, we were just discussing surfing.

Commenting from Orleans' experience, there is considerable expense involved because of the essential need for supervision and facilities to take care of injured, and it is a very hazardous sport and one that ought not to be allowed in the same section with bathers; and one in which participants need to know what they are doing. It requires a broad stretch of beach because conditions vary. The used area should be very narrow because it is hard for lifeguards to see everybody there.

MR. FINLAY: This created a local problem with reference to the rental of surf boards; they popped up for rent at almost every gas station in town. This year we are going to handle the situation under the transient vendor law. The thing really did get away from us last year. There were six or eight outlets.

MR. NICKERSON: Would a license cover it satisfactorily?

MR. FINLAY: Yes. The transient vendor license refers to that type of business an individual is authorized to carry on in a particular area. They have to pay a fee and post a bond and get a license; the fee is \$100. That will stop a lot of them from ever applying.

MR. MCNEECE: Is the town of Orleans going to continue the surfing program?

MR. FINLAY: I don't know. Mr. Vanasse was there any problem on the behavior angle?

MR. VANASSE: The group that were more or less local Cape people were very little trouble; but we did get a group on weekends and holidays; I don't know where they came from, who rented boards; we had trouble with them.

MR. FINLAY: What was the nature of the trouble?

MR. VANASSE: They would get out there and would not obey rules of area safety; they would go into the bathing area with their boards and the lifeguards were forced to push them back.

MR. NICKERSON: Perhaps Mr. Davis has some questions he would like to ask.

MR. DAVIS: I find Mr. Vanasse's comments very interesting and enlightening, and that they closely parallel our experience. We had some surfing in the area; the only thing he mentioned we were not aware of was having a problem with surfing after dark. We did not run into that, and did not have too much trouble with the rough sea surfing. At Coast Guard Beach surfing was permitted at the south end only. I would be happy to review our season, and you will I am sure see a striking parallel.

In 1964 surfing was negligible; perhaps 25 boards were the largest number in one day. It became apparent over the winter

it was growing and a rush was coming. We felt we would be faced with surfing in large numbers in 1965 which proved to be true. The only good surfing beach, according to the surfers themselves, is Coast Guard Beach. They feel they would like to have parking reasonably close and Coast Guard Beach was also desirable from the first aid point of view. We had a rather limited area at Coast Guard on the south end of the beach. Here it wasn't too far until we ran into private land; in the north we faced the same thing plus an undesirable beach; here it is a steep and narrow beach which is not good for surfing. We tried to combine both bathing and surfing at Coast Guard Beach. in 1964 the surfer was told to go down the beach and get out of the bathing area. In 1965 we could not tell them to go on some one elses private property so we set up a surfing area south of the protected swimming beach; separating surfing and swimming areas by about 150 feet of neutral land in which the surfer was not to enter. The separation of swimming and surfing was dictated by the amount of the available beach area. 150' was not adequate and we have had greater separation. We felt, because certain tides and winds tended to bring them nearer the swimmers than we desired, that a maximum separation was important. We closed surfing areas to swimmers and posted them by signs. We did not have lifeguards in the surfing area; they were immediately

adjacent in the swimming area and could watch, but their primary responsibility was the swimming beach. We did not have the manpower to put lifeguards in the surfing area.

We did take counts last year of the number of boards at three times during the day: 11 a.m., 2 p.m., and 5 p.m., you may be interested in a few statistics. In June we counted 227 boards; in July 1,747; in August 2,395 and in September 632, for a total of 5,001 surfboard days, I guess you would call it.

MR. NICKERSON: If someone was using the beach at all three hours when you counted, would they be counted all three times?

MR. DAVIS: Yes. But this doesn't happen often. On the largest single day we counted 227 boards. The largest individual count at any one time was 88. This might be a good time to point out that for each surfboard we seemed to have four or five people somewhere in the vicinity who were using it or were with the crowd; taking turns or just accompanying the surfer.

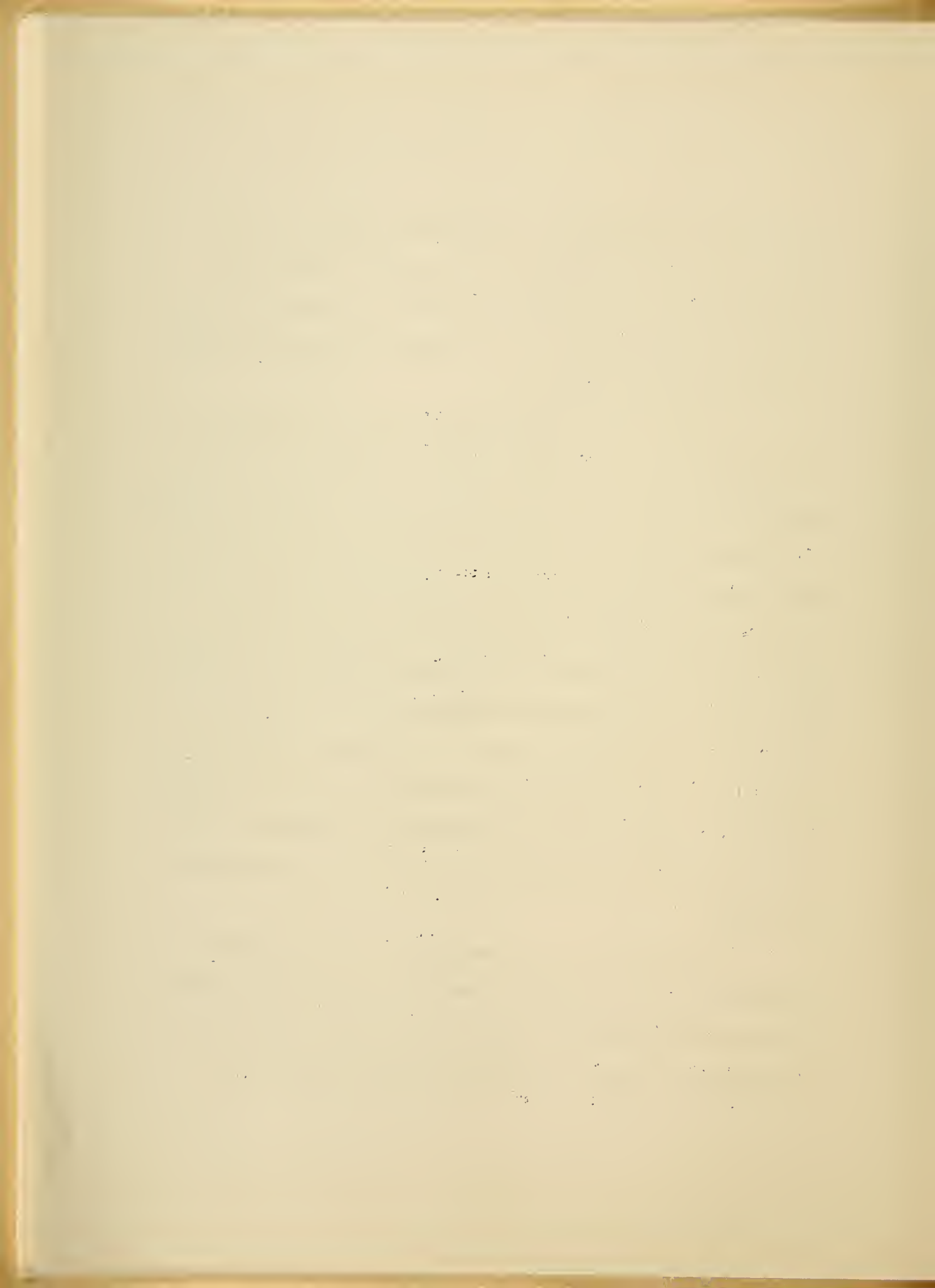
MR. NICKERSON: In that 88 count you would have some 400 people?

MR. DAVIS: Yes. Regarding accident records, we had 15 accidents we classified as of a rather serious nature, beyond first aid. 7 of them required the service of a doctor and 1 required the rescue truck. The accidents we had fortunately did not involve

persons other than surfers; we don't permit swimmers to get in the area and get hit by surfboards. There were, I would say, hundreds of minor first aid cases with which we assisted. These took the time and attention of the lifeguards to distribute band-aids and equipment to dress cuts.

Some of our specific problems weren't in attention to the accidents; we had a problem of beach littering and under-age drinking. We combatted this through the basic core of surfers that were interested in seeing surfing succeed and become established. There was a responsible group among them and we got their support and assistance in controlling the conduct of the others before it got to a point where we had to get law enforcement action started. They respected our requests for assistance in the conduct field. I can see this possibility looming on the horizon. Drinking and Disorderly Conduct is the chief potential trouble maker, although they are now basically a well-behaved group; at least much better than the element of free thinkers who prevail among the surfing population.

We talked about beach separation. This is extremely important; I feel in my judgment that if we get many more surfers at Coast Guard beach we are going to be in trouble; there is just not going to be room for surfing and swimming in that area.



MR. NICKERSON: Have you an alternate area to recommend?

MR. DAVIS: Not at this time but we have given consideration to including a surfing area at the Marconi development when it takes place. It appears it may be well suited. That will not be available until 1967 at the earliest.

MR. CHASE: What are the opportunities of acquiring more beachfront at Coast Guard beach?

MR. THOMPSON: There are two owners who are now considering accepting offers; one is the first one below the parking area, because they plan to move the house on account of the erosion; the next one to that is impossible, but further down there is quite a sizeable stretch.

MR. CHASE: How about coming North?

MR. THOMPSON: Mr. Davis says that conditions are not desirable up north because the surf is not breaking properly and the beach is narrow; although it may be different next year.

MR. NICKERSON: Has Head of the Meadow been explored or is it too limited?

MR. DAVIS: I don't know how the surf is there. Possibly it is good.

MR. MALCHMAN: Mr. Davis if you were to hazard a guess, would you say you would get a considerable increase next year over

over the previous year?

MR. DAVIS: I don't have anything to base a guess on; but I think it will come up. The indications are that it is growing fast.

MR. NICKERSON: The purpose of this discussion was to advise the Commission of the pros and cons and then we could determine if there was some way in which the Commission could help solve any problems.

MR. JOSEPH: In connection with any proposed regulations; you are well acquainted with the procedure I am sure; and if the Seashore did propose the adoption of regulations, it is required that proposed regulations be given due public notice including publication in the Federal Register.

MR. DAVIS: At the present time a surfer could go anywhere in the Seashore except within the protected bathing beach zone specifically covered by regulations.

MR. FINLAY: We will be broadening our regulations; I think of course we will try to dovetail ours with yours which I think is advisable.

MR. NICKERSON: It seems the Commission is reasonably well informed; the question which occurs to me is where do we go from here as far as the Advisory Commission is concerned?

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MR. MCNEECE: It seems to me it is going to be rather an expensive activity as far as the National Seashore is concerned and one that should be reflected in your budget if you expect to expand the area for surfing. I take it the town of Orleans is not inclined to encourage surfing.

MR. FINLAY: Not the town of Orleans; but the general opinion of the Board of Selectmen; I don't think there is any question but that the Seashore is going to get the major influx of this growing situation. The town will soon be reaching the point where we can't handle any more.

MR. NICKERSON: Perhaps we can be helpful to the Park Service by indicating our concern over the subject and encouraging them officially to take steps to meet this situation which we believe we see growing. It would give them a little backing to go ahead with their planning and budgeting.

MR. JOSEPH: By all means; not only can the Advisory Commission help, but your advice that you would encourage us to look to the surfing action and adopt such measures and steps as might be appropriate is of untold value. I might after consulting with the staff and others prepare proposed regulations because the surfing activity is building to a point where it may need some type of regulation. We are seldom in a position to act as rapidly as every-

one would hope, to make regulations; they have to be cleared administratively and there is at least a 30 day pre-regulation notice period, and another 30 day period in which the public may speak, before we can put in regulations which Rangers may enforce with the backing of the courts.

MR. NICKERSON: I was thinking of regulations regarding zoning; we spent a succession of months first discussing the subject here, and then by Seashore and Regional offices who sent back a set of proposed regulations, and we would make suggestions. It took five or six months. With this situation here we will be pressed for time in view of the 1966 surfing season; it seems to me we could perhaps make a resolution urging the National Seashore Superintendent to initiate action immediately in recognition of what we believe to be very imminent need for the 1966 season without being in any way specific about what we are recommending; if you then came back with regulations we could talk them over. Unless you have something to wave under their noses you are going to be in trouble

MR. DIEHL: I understand very few of the boards are individually owned; we need to control the type of person who peddles these things. If we allowed them to have a concession in the Park you would have a wedge over them.

MR. NICKERSON: I don't think we can do much about that in 1966. There are none now.

MR. GIBBS: I would like to mention the fact that I am sure there has never been any thinking that there would be any concession for renting surfboards in the Seashore.

MR. FINLAY: At any other park areas, is there any interest in surfing?

MR. GIBBS: Yes there is. At Cape Hatteras there has been this same type of increase in surfing as we had here, and they had more problems than in this area.

MR. FINLAY: Anything in the budget for extra lifeguards for them?

MR. GIBBS: I don't believe there is, but fortunately, as far as the Service is concerned, most of the surfing is outside of the seashore; just north in the Nagshead area. They had lots of problems.

MR. NICKERSON: I think a resolution if it is agreeable, urging this, would be a good idea at this point.

MR. JOSEPH: I agree and welcome it.

MR. GIBBS: Could such a resolution be directed to the Secretary with copies to the Superintendent, because I think it might have some effect in helping others like Fire Island and Cape

The first part of the paper discusses the importance of the study of the history of the United States. It is argued that a knowledge of the past is essential for a full understanding of the present. The author then proceeds to a detailed examination of the early years of the Republic, from the time of the signing of the Declaration of Independence to the end of the War of 1812. This section covers the political, social, and economic developments of the period, and the role of the various states in the formation of the new nation.

The second part of the paper deals with the period from 1812 to 1860. This was a time of great change and growth for the United States. The author discusses the expansion of the territory, the development of the economy, and the increasing influence of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

The third part of the paper covers the period from 1860 to 1890. This was a time of rapid industrialization and urbanization. The author discusses the growth of the manufacturing sector, the development of the railroads, and the increasing importance of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

The fourth part of the paper deals with the period from 1890 to 1914. This was a time of great change and growth for the United States. The author discusses the expansion of the territory, the development of the economy, and the increasing influence of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

The fifth part of the paper covers the period from 1914 to 1945. This was a time of great change and growth for the United States. The author discusses the expansion of the territory, the development of the economy, and the increasing influence of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

The sixth part of the paper deals with the period from 1945 to 1960. This was a time of great change and growth for the United States. The author discusses the expansion of the territory, the development of the economy, and the increasing influence of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

The seventh part of the paper covers the period from 1960 to 1980. This was a time of great change and growth for the United States. The author discusses the expansion of the territory, the development of the economy, and the increasing influence of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

The eighth part of the paper deals with the period from 1980 to the present. This was a time of great change and growth for the United States. The author discusses the expansion of the territory, the development of the economy, and the increasing influence of the federal government. He also examines the social and cultural changes that were taking place, and the role of the various groups in society.

Hatteras and Asateague, by calling attention to the situation developing on the Eastern Seaboard.

MR. NICKERSON: Let's say that the following resolution be sent to the Secretary, with copies to the Superintendent and Regional Director Garrison: In view of the reported increase in surfing activity in 1965 over 1964 in this area which is in a degree in excess of 100% over the previous year, and in view of the belief of the members of the Advisory Commission that this rapid increase in surfing activities is to be expected to continue for the 1966 season and future years, we urge that appropriate steps including study, plans, staffing and financial provisions be taken to meet the situation which will be caused by increased surfing and that this action be taken promptly in order that suitable controls may be effective for the season of 1966.

MR. MALCHMAN: Add another sentence pointing out that there is some danger that surfing is going to over-run our bathing beaches in which the Park Service has already a considerable investment and I think surfing could reach a point where it would downgrade the beaches to the point of driving out bathers.

MR. GIBBS: I was just thinking that if the town of Orleans sets up controls and the Service sets up controls to regulate surfing, what is going to happen in Wellfleet and Truro. Attention

should be called to the fact that they can expect these problems in their areas.

MR. NICKERSON: That could come under the study and planning phase. The Seashore should be in touch with all Seashore towns with respect to regulations so that they would have some degree of uniformity. This could descend all at once.

MR. MALCHMAN: This is fine but it could be made stronger with the use of another single sentence.

MR. NICKERSON: Wouldn't this be brought out in the report that they will surely call for from Jack Davis? This data will come in after this resolution is passed to the Director.

MR. VANASSE LEFT THE MEETING AT THIS POINT, 3:15 P.M.

Item 4. Progress Report, Cape Cod National Seashore

MR. JOSEPH: Speaking personally, it is a great privilege to have the opportunity of working at Cape Cod National Seashore and to carry on the constructive work that has been done by my predecessor and his staff, together with the Advisory Commission.

In addition to being away for two weeks at the Civil Service Seminar in New York early in the month, a good share of my time has been devoted to becoming acquainted with the area, the staff, problems and issues, neighbors and associates in the Cape Cod area.

Chief Ranger Jack Davis has carried on the responsibility for administration of the Seashore in a very able manner in the interim between Mr. Gibbs and myself. And I thank you Jack, for the record, for the excellent work which you did as Acting Superintendent.

Mr. Davis attended the Truro town meeting on February 21 and February 22. We both accepted the invitation of the Highland Fish and Game Club at Provincetown together with Ranger Schnider, and were privileged to meet and hear Mr. William Shepard, the Director of the Division of Fisheries and Game in Massachusetts. I was able to join Mr. Davis at the Truro town meeting later in the evening.

On February 21, Land Acquisition Thompson and I attended the Eastham town meeting.

It has been my privilege to attend the Truro Neighborhood Association meeting, and I plan to attend the South Wellfleet Neighborhood Association meeting on February 26 and the Wellfleet town meeting on February 28.

The Seashore staff has given close study to the construction program for the forthcoming season with the view to expediting pending work; in particular the contract with M. F. Roach Company has been considered in connection with the proposed construction of the Province Lands Visitor Center. Tentatively it is expected that Mr. Roach will plan to resume operations by mid-March.

A team from the Washington, Regional and Design Offices of the National Park Service studied the site and related problems and design considerations for the proposed Province Lands Visitor Center with the objective of obligating the funds for the project by award of contract prior to June 30.

A pre-construction conference was held on February 24 with Mr. Tony Craparotta of the Macon Construction and Engineering Corporation of Plainville, Mass., regarding the contract for construction of bicycle trails in the approximate amount of \$99,000. The starting date for the contract is expected to be next week; the

duration of the contract is 120 days.

Exterior work on the Captain Penniman house is to resume immediately with an additional allotment of \$9,000 that has been received.

Due to substantial allotments of operating funds by the Regional Director from the Regional Contingency Reserve for Management and Protection and Buildings and Utilities, these two important activities may now be carried on nearly normally for the balance of the 1966 fiscal year; although frugally. These reserve allotments by the Regional Director will permit the Seashore to employ nearly the normal complement of seasonal personnel during the balance of the 1966 fiscal year. Offers for such seasonal work are to be initiated next week. Since the rate of turnover is low and most summer employees wish to return, there will be very few openings for the selection of new people.

Using construction account funds the eroded area at Coast Guard Beach was filled with approximately 3,000 cubic yards of material as an emergency measure. Additional information, advice and studies are to be obtained or undertaken to help determine appropriate action for such situations in the future.

It is hoped that the Interpretive Operating Program may be started this year as early as June 15.

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Historian Lohr will attend a training session for interpreters at the Stephen T. Mather Interpretative Training and Research Center at Harpers Ferry, West Virginia from March 17 for two weeks. Naturalist Robert Taylor will attend the Horace M. Albright Training Center at Grand Canyon, Arizona from March 7 to April 27.

Chief Park Ranger Davis and members of his staff and all other members of the park organization have briefed me on current events and issues in preparation for the coming summer season as well as for more long range operations.

Job Corps activities have been discussed by me with Center Director Corson and members of his staff. In order to provide additional supervision for work projects by Job Corpsmen which it is hoped will improve the appearance of the adjacent Center area; the Seashore requested and received from the Regional Office, additional hard to get personnel ceilings which will permit the employment of two more supervisory carpenters.

Information received from the Regional Director and from Assistant Director Montgomery in the Washington office confirms the fact that as of this time it does not appear that there will be any additional fees proposed to be charged at Cape Cod National Seashore in 1966. Mr. Montgomery pointed out however that this determination

has not yet reached final form. A last minute check was made by telephone with Mr. Montgomery in order to have the latest available information prior to the Truro and Eastham town meetings.

Rangers in the Division of Resource Management and Visitor Protection, are taking advantage of training programs offered by town and county units. They completed a one week course at Provincetown on narcotics; they are also attending a law enforcement course at Wellfleet.

District Ranger Peters is attending a session at Harpers Ferry, devoted to training as an instructor of Supervisors. Rangers have been working with Job Corpsmen on fire drills, and are planning additional training.

Administrative Officer Rinaldi is detailed to the Washington office for 30 days to assist the Fiscal officer in the Division of Land and Water Rights in establishing accounting procedures now being handled in the Washington office.

EODC Landscape Architect Gustavson participated day before yesterday in the pre-construction conference regarding the bicycle trails, and he is of inestimable value to us in the Seashore in general landscape matters. In this connection I would like to call your attention to this attractive little pamphlet regarding "Ideas for Beauty-Minded People" which we received recently.

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The Land Acquisition Division continues to carry on its very busy schedule, and Mr. Thompson and his staff appear to have the situation well in hand. Mr. Thompson's report will cover their activities in more detail.

I am most appreciative of this opportunity to meet with the Advisory Commission and look forward to a succession of interesting and informative meetings.

MR. NICKERSON: What is the \$99,000 contract?

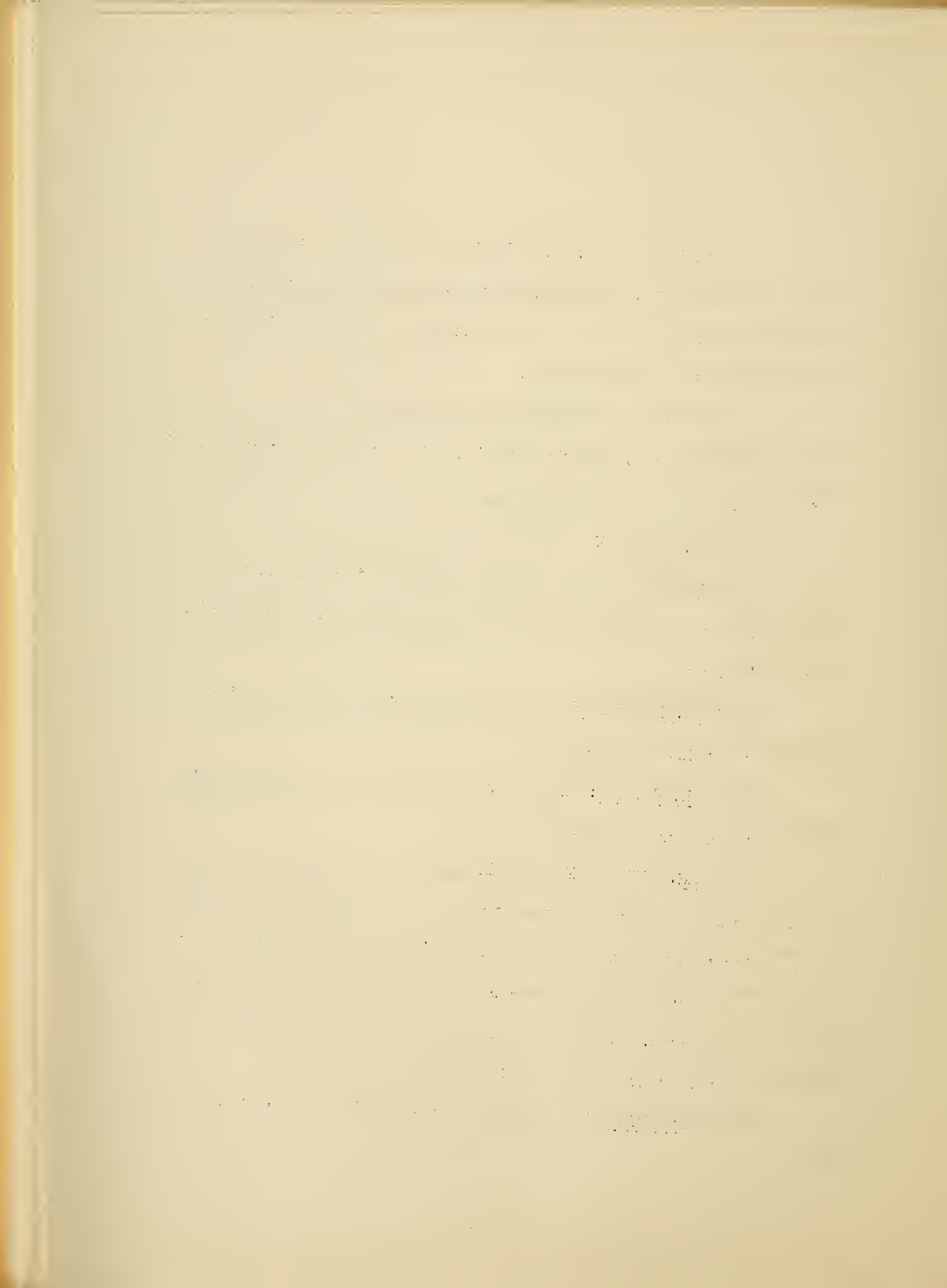
MR. JOSEPH: Approximately eight miles of hardened surface trail. You were aware of the project ahead of time? Or weren't you?

MR. NICKERSON: We knew you were going ahead with the project at Head of the Meadow.

MR. JOSEPH: I believe in having contractors understand that we are running a distinctive area.

MR. GIBBS: I would like to say a word about the trails that would be clay hardening trails. It was contemplated that the Job Corps would build a two mile trail from Head of the Meadow to the east end of Pilgrim Lake and also three miles within the Camp Wellfleet area. All of this approximately eight miles to be constructed under the present contract is on sand.

MR. NICKERSON: You refer to additional fees. Are there fees?



MR. JOSEPH: Yes, at the Herring Cove bathhouse we have a locker fee of \$.25.

MR. NICKERSON: If this sticks, there will be no further fees applied here; and the \$7 nationwide fee would have no bearing at Cape Cod. You said that the Provincetown Visitor Center building contract would be let by June 30; will the Advisory Commission be given an opportunity to see the plans for this before they are finalized?

MR. JOSEPH: I fully intend the Advisory Commission be fully informed, subject to your definition of "finalized".

MR. NICKERSON: We have to be the apologists for some of the architecture.

MR. JOSEPH: As to the specific time when a plan will be available for review, I am not quite prepared to say; but you may rest assured I will get it to you as rapidly as possible after the Regional Director lets it out.

MR. NICKERSON: We would like to see the plan in the preliminary stage and in the final state.

MR. JOSEPH: I go on the premise that the most information is the best information.

MR. GIBBS: These are some areas in which Mr. Joseph and I haven't had an opportunity to have a full discussion; it has

been customary Stan, to present preliminary plans to the Advisory Commission.

MR. NICKERSON: Whether or not it affects the final plan, it is helpful in the relationship between the Commission and the public and the relations we have with the community.

MR. GIBBS: I would like to ask a question. What is the status of the landscaping contract around the Eastham Visitor Center?

MR. DAVIS: The preliminary plan has finally been approved and justification for the irrigation system has been submitted to the Washington office for the Director's comments; as soon as that is settled they are ready to go and prepare final plans.

MR. JOSEPH: You will see an award made before the end of the fiscal year; it is not a fully automatic irrigation system but one with pipes laid in the ground.

MR. NICKERSON: You said that you had put 3,000 cubic yards of material in the eroded section at Coast Guard beach. What material did you use?

MR. JOSEPH: Sand and rubble, broken up concrete foundations from tent bases etc., left over from the army occupation at Camp Wellfleet.



MR. MCNEECE: What happened at the Truro town meeting; was there a vote there to convey beach to the National Seashore?

MR. DAVIS: There were three Articles in the Warrant that envisioned giving the Board of Selectmen power to negotiate and work with the Service including disposition of Head of the Meadow and Coast Guard Beach and roads leading thereto. Action taken by the town was to table the three Articles pending the completion of the Town Master Plan, which was approved.

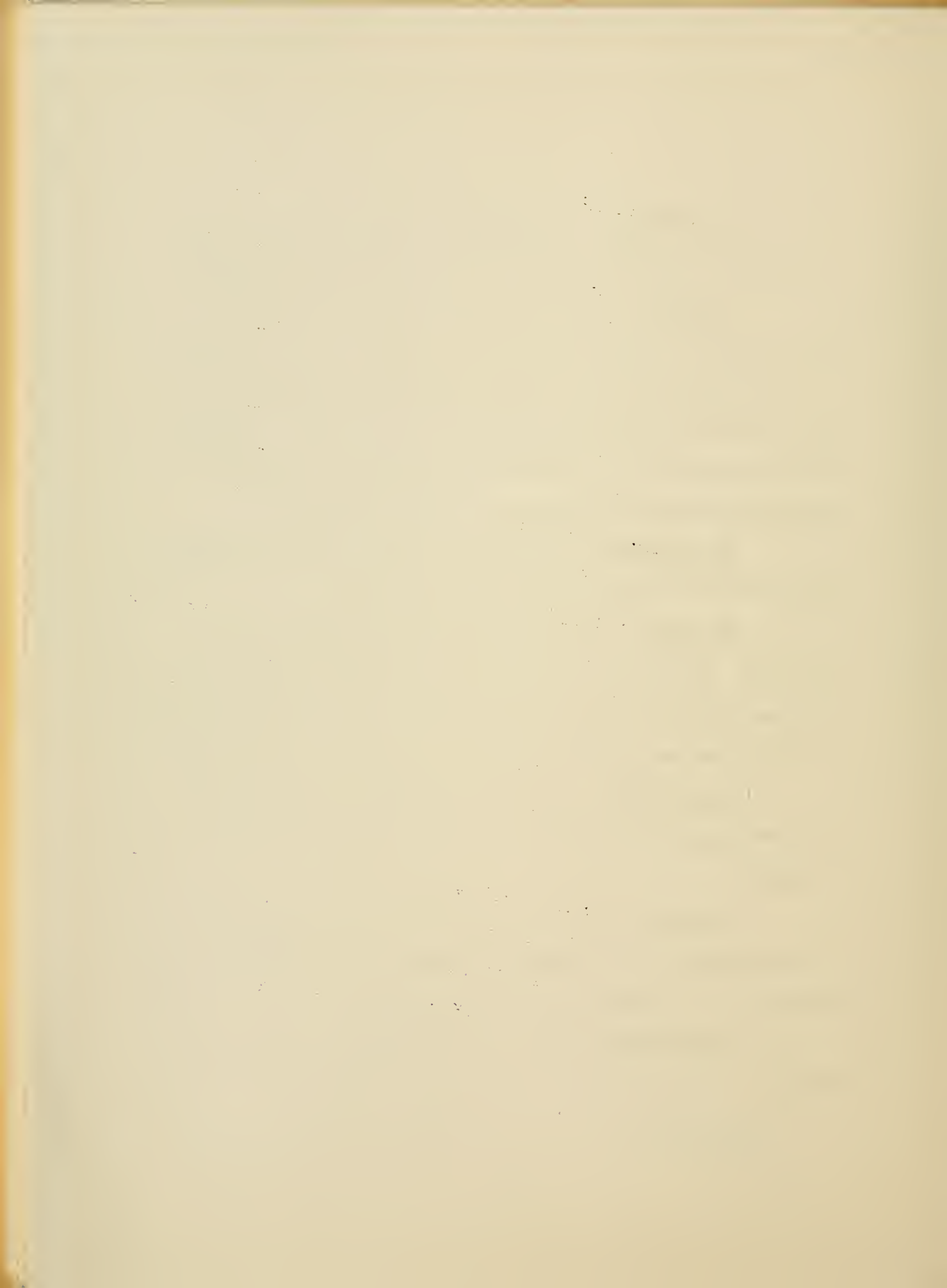
MR. NICKERSON: Did they take action requesting stickers for use of beach parking areas; who can get these?

MR. PERRY: We voted to use the same system in use in Wellfleet. Certificates can be issued to residents, taxpayers and to those officially staying in the town or renting facilities there; a certificate from the landlord will be required in these cases.

MR. NICKERSON: How will this affect people staying in the three campgrounds, privately owned, but within the Seashore boundary?

MR. PERRY: They get a certificate from the campground operators saying they are renting facilities, then come down to the Town Hall for a sticker. \$2 for a non-resident.

MR. NICKERSON: To waive the \$2 fee I can walk to the beach?



MR. PERRY: Yes.

MR. THOMPSON: Authorizations received in the month of January to negotiate options covered ten (10) tracts embracing seventy-seven (77) acres. Authorizations now number nine hundred and fifty-five (955) covering nine thousand three hundred and fifty-four (9,354) acres.

During the same period ten (10) tracts were optioned covering one hundred and nineteen (119) acres. To date a total of four hundred and ninety-five (495) tracts have been optioned embracing six thousand two hundred and ninety (6,290) acres.

There were seven (7) closings during the month whereby sixty (60) acres were conveyed to the United States. This makes a total of three hundred and fifty (350) tracts acquired to date, embracing four thousand five hundred and thirty acres of land.

During the month, eighteen (18) appraisals were assigned and eighteen (18) appraisal reports were completed.

To date twenty-eight (28) requests, together with supporting documents, for final title opinions on twenty-eight (28) acquired tracts have been submitted to Washington.

Effective January 30 the Land and Water Rights Section of the Service Center, Washington, became activated and will now be handling all actions pertaining to land matters heretofore



handled by the Region.

Mr. Richard Gross of the Bureau of Outdoor Recreation (BOR) from the Regional Office in Philadelphia, who is Federal coordinator of his agency for the Northeast Region, visited the headquarters recently. The purpose of his visit, which was the first we have had from that agency, was to become acquainted in a general way with the land acquisition program and its operation. He was shown through parts of the Seashore area, including Wellfleet, Truro and Provincetown prior to his departure.

We had a request from the Eastham Selectmen that we make available a small tract adjoining town property near the Eastham Town Hall; this will help alleviate a traffic hazard whereby they would use that land for entrance to a small parking lot and a traffic light. We appraised the property and in return for that we appraised land/^{the}town owned at Nauset Light Beach. This is land we would be in need of in connection with beach parking at this area. We submitted the problem to the Regional Office during January and we are authorized to trade the properties. At the Annual Town Meeting the town voted to accept the proposed transfer.

MR. MCNEECE: I would like to learn more about how BOR works; how are the funds channelled through that to the National Park Service?



MR. THOMPSON: The Land and Water Conservation Fund Act which was passed last year provides that funds derived from the sale of gasoline and motor boat taxes, surplus federal real property, and entrance sticker sales that permit individuals to go into certain lands, forests, national parks; go into this fund. It is from that the funds to purchase land by the various government agencies is supplied. So far as the National Park Service goes, all land purchase money will come from that fund.

MR. MCNEECE: Have you any additional land now being purchased for the National Seashore from funds from this agency?

MR. THOMPSON: They have control over those funds; Congress appropriates the money annually as they have in the past; this year we received \$4,450,000. BOR makes those funds available if the monies are in the hopper to provide; if they are not there we don't get them.

MR. NICKERSON: BOR determines whether money is available for conservation purposes? You don't have any direct access to land purchase money except as determined by them?

MR. THOMPSON: We have to submit our requirements for amounts we will need.

MR. NICKERSON: You have to go to BOR?

MR. JOSEPH: Perhaps George knows more about the deal



than I; but I have had experience with dealing with one Regional Director on BOR. In Atlanta, in areas where there were extensive private lands; priority of recommendation is made by BOR to the appropriate Committees of Congress. We must give our justification to the Bureau to help them determine the priority. The Regional Director with whom I dealt gave every indication to satisfy me that the justification the Park Service used to determine priority was also considered by the BOR. In other words, I don't think it would be limited to any area with the recreation label solely; but for any other interest vested.

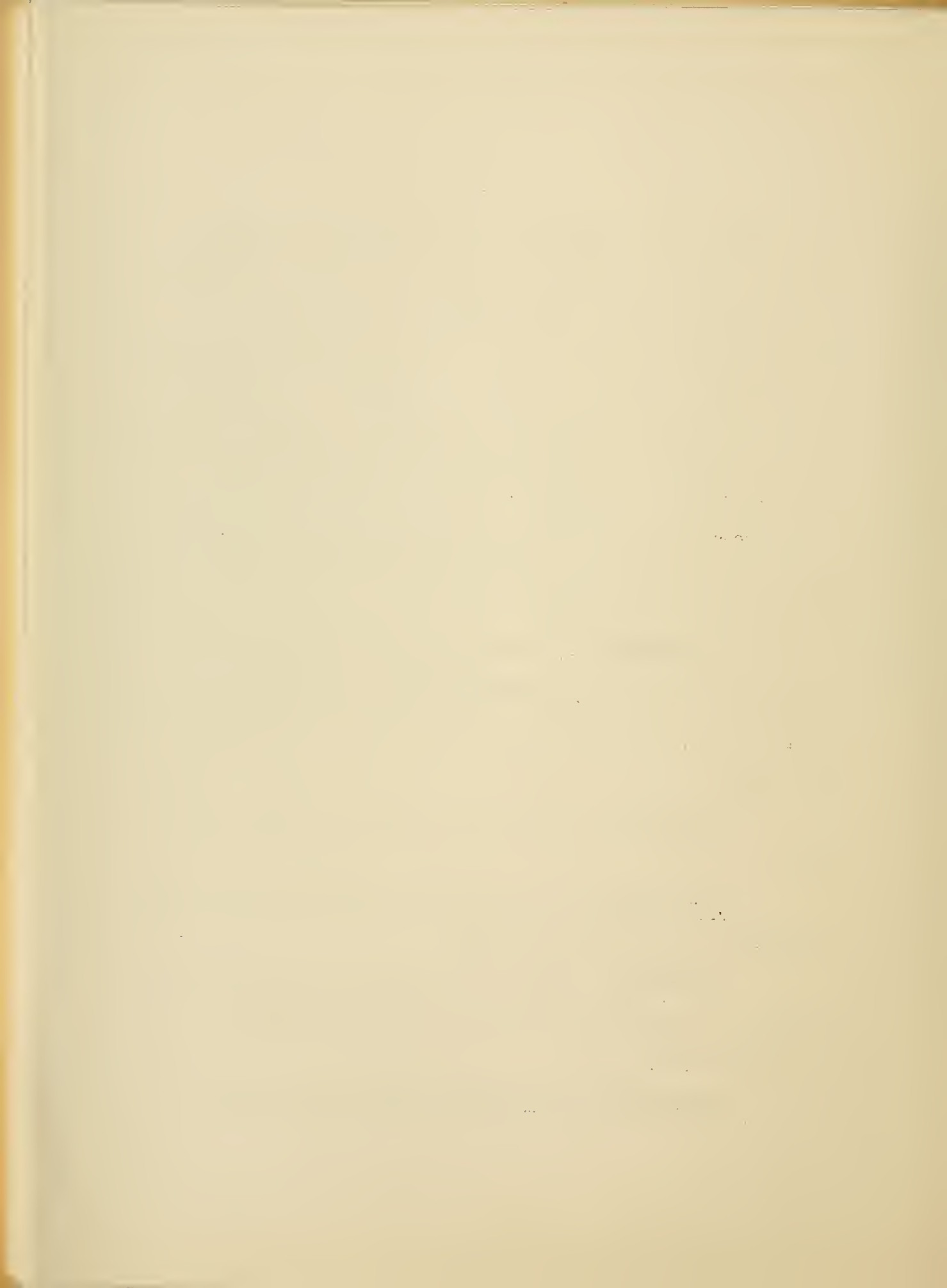
MR. NICKERSON: My question is not in respect to the procedures in regard to acquisition of lands. Do I understand that in order to get money to acquire land it has to be approved by the BOR?

MR. THOMPSON: Our program each year has to go into the BOR.

MR. NICKERSON: The sole control body as far as the money is concerned are the recreation people.

MR. MCNEECE: Assuming five million dollars is appropriated for land acquisition for Cape Cod; it is still subject to allocation by BOR.

MR. JOSEPH: In reverse; BOR submits to the Congress;



Congress decides. I would suggest they approach the matter on a matter of principle. We are given an opportunity through George or otherwise, to get such standards as we can for the basis of our priority. I am sure they encompass more than the name of the Bureau may signify.

MR. NICKERSON: There are as you know three categories; what happens to a National Park area that isn't categorized as a recreation area?

MR. GIBBS: It doesn't make any difference what the category is. Each agency makes its recommendation for the use of these funds, but rather than being handled as formerly, they have used BOR as the one agency to handle the bookkeeping. Even the most historic areas receive their funds for land acquisition through this system; even the most strict type of conservation areas within our Service receive their funds through this one government body; there is no tendency on their part to channel more to recreation than to strictly natural areas.

MR. NICKERSON: How does the money go to the Commonwealth of Massachusetts?

MR. GIBBS: The money is divided between federal and state areas by a formula worked out based on populations. Massachusetts received \$1,900,000. this fiscal year. We have



another allotment coming July 1. The money must be used for public recreation use; this can be for museums, nature trails, etc. The towns get it through the state agencies. Mr. Foster has been designated as the Governor's representative to supervise the distribution of these funds. It has been determined that for the present the funds will be used for design and planning purposes. We have on hand \$105,000 worth of applications for this type of work.

Item 6. Beach Erosion Problems

MR. NICKERSON: Is there anyone prepared to discuss this, or shall we lay it over for the next meeting? We are sorry that due to the severe storm, representatives from the **Corps** of Engineers and the Woods Hole Oceanographic Institution were unable to be with us.

(It was agreed that this item be carried over until the next meeting.)

Item 7. Agenda Items and Date for Next Meeting

It was determined the next meeting would be held on Friday, March 18, 1966. The Agenda will be left to the Chairman in cooperation with the Seashore Superintendent. The erosion item will be included.

MR. NICKERSON: In view of the fact that this is



Mr. Perry's first experience in attending one of our meetings, do you have anything to say Mr. Perry that hasn't been covered?

MR. PERRY: No. And I found the procedure very interesting.

MR. CHASE: Since I won't be able to attend the next meeting, may I have your permission to ask one of the Selectmen from Eastham to attend in my place?

Permission was unanimously granted.

Item 8. New Business

MR. NICKERSON: It has been very pleasant to have Mr. Gibbs here representing our absent Chairman. Bob, will you please convey to him our regret at his absence and our pleasure at having you for his substitute? Under new business I think it would be well to devote a few minutes to the confirmation of our welcome of Superintendent Joseph.

(Informal discussion continued until the meeting adjourned at 4:45 p.m.)



SURFBOARD REGULATIONS

- I Surfboarding at Orleans Beach shall be limited to the one hundred (100) yards north of the swimming beach.
- II Use of this marked beach is restricted to surfboarding and no other activity shall be carried on within this area.
- III The area will be marked with floats placed by the surfers upon approval.
- IV A separate safety lane will be designated for surfers to return to deep water and surfing shall not be conducted within its limits.
- V The designated area will be the responsibility of the surfers designated representative who shall be approved by the Superintendent of Parks.
- VI All regulations applicable to Orleans Beach will apply and responsibility will lie with the surfers representative.
- VII Surfing area may be discontinued for lack of proper use.
- VIII One car only will be allowed on the Beach this vehicle shall be used strictly for emergencies.
- IX The Rules of The Road -- issued by the UNITED STATES SURFING ASS'N. SURFING SAFETY CODE shall apply to all Surfers.



(For Administrative Use Only)

M I N U T E S

Forty-fourth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

March 25, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-fourth Meeting

March 18, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Beach Erosion Problems
6.	Possible Improvements Doane & Nauset Raods
7.	Agenda Items and Date for Next Meeting
8.	New Business

The forty-fourth meeting of the Cape Cod National Seashore Advisory Commission was held on March 25, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS

Charles H. W. Foster, Chairman
Robert A. McNeece, Secretary
Leo E. Diehl
Nathan Malchman
Esther Wiles

Recommended by

Commonwealth of Massachusetts
Town of Chatham
U. S. Dept. of the Interior
Town of Provincetown
Town of Wellfleet

OTHERS: National Park Service, U. S. Department of the Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
John H. Davis	Chief Park Ranger, CCNS
James H. Bowman	Park Engineer, CCNS
Charles F. Atwood, Jr.	Foreman III, CCNS
Lyndell Baldwin	Secretary, CCNS

ALSO:

Gaston Norgeot	Selectman, Town of Orleans
Stephen R. Perry	Selectman, Town of Truro
Luther P. Smith	Selectman, Town of Eastham
Stephen Onysco	NE Div., Corps of Engineers
Dr. John M. Zeigler	Woods Hole Oceanographic Institution
Dr. Graham Giese	" " " "

ABSENT MEMBERS:

Joshua A. Nickerson, Vice Chairman	Barnstable County
John W. Carleton	Town of Truro
Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Arthur Finlay	Town of Orleans

The meeting was called to order by Secretary McNeece in the absence of the Chairman and Vice Chairman, in the second floor meeting room at 1:15 p.m.

Mr. Onysco presented slides and charts showing the studies presently being conducted by the Corps of Engineers in the Pleasant Bay and Chatham areas, and discussed the results of these observations and studies. The Corps plan to present recommendations to Chatham and Orleans in a final survey report in March 1967 which will give the results of these investigations; this will be a complete survey report so that the towns could take action to make a request for a better channel.

Mr. McNeece then explained the problems arising in Chatham between beach stabilization procedures and the outlook from the viewpoint of the commercial fisherman.

Mr. Onysco stated that measures could be taken to control erosion along the outer beach, but that the difficulty was in the cost of a large operation. The Corps must show the Congress what benefit will derive from these projects in dollars and cents. He said that at Coast Guard Beach in Eastham adequate protection would

cost roughly six or seven hundred dollars a lineal foot. Could this be justified for protecting a parking lot, a house, or vacant land, he asked. Mr. Onysco stated that in his experience sandfencing was the most practical solution for holding the line along Nauset Beach.

DR. AEIGLER: I can tell you from our own experience in some of our fencing, who is the expert; it is former Superintendent Gibbs. If you have been to Hatteras and seen what can be done with intelligently placed snow fencing; they have a 25' dune so long that you can't see the end of it. There was nothing there to start with; it was built simply on snow fencing. They really do work. There is available good first-rate cost literature on it too; including estimates, which are not very large. Fencing is from seventeen to nineteen cents per foot. Whether you want snow fences is for you to decide; but if they are put in properly, three or four in a line, then as they build out, turn to three then two and then one, and then plant grass; they are quite successful.

MR. MCNEECE: Would it be possible to place barriers offshore to break the force of the waves?

MR. ONYSCO: They are not practical, and in addition they are very costly. I think the thing to do is to start the snow fencing; as soon as you start you are immediately building; the

thing to do is pick the correct location.

MR. MCNEECE: You don't have to live with our commercial fishermen.

MR. FOSTER JOINED THE MEETING AT 2:30 p.m.

MR. FOSTER: My apologies for being late. On the present project which you have explained, has there been any recent development in Congress or otherwise which would tend to broaden your concept of whether your project is advisable or not?

MR. ONYSCO: Not that I know of; but Congress wields a big stick and almost whatever they say or want they can get; there can be lots of pressure brought to bear.

MR. NORGEOT: Isn't there more value placed on recreational boating now than before?

MR. ONYSCO: Yes. I would say 50-50; but on a commercial project it would a 100% State project.

MR. MCNEECE: Would the fact it is in the Cape Cod National Seashore have any bearing?

MR. ONYSCO: Yes. The government would pay for it 100%.

MR. MALCHMAN: With regard to Provincetown, the Corps of Engineers is currently making a study within our harbor. I think this is on a commercial basis.

MR. ONYSCO: Primarily, but there will be some

recreational benefit.

MR. MALCHMAN: The town has appropriated \$100,000 anticipating State aid; and State aid indicates that there is a recreational benefit.

MR. FOSTER: Are aesthetic values taken into consideration?

MR. ONYSCO: We are thinking more and more along these lines. They are hoped to be multi-purpose projects. For instance, reservoirs with picnic grounds. Recreation would be a primary purpose on some reservoirs instead of their being just for watershed or flood control.

MR. FOSTER: Would your committee on aesthetics take this as a test situation in terms of the rigid standards under which you have to operate? You realize you do have a special citizens committee that is set up. Could this project be brought to that committee's attention?

MR. ONYSCO: They are selecting individual projects now to examine and report to the Corps.

MR. FOSTER: Would this be a case in point, to convey back through you to your office?

MR. ONYSCO: I don't think it was meant for us to do this, but to listen to their comments.

MR. FOSTER: Dr. Zeigler, is there anything in your experience which would guide the Advisory Commission in advising the Park Service into what portions of ocean front should be used for what purpose? Should there be a certain set-back for structures and developments and are there variations in the shoreline, say in composition of materials?

DR. ZEIGLER: Yes; but I think before I get specific, I should say that each of these things has to be taken of itself. You can't generalize over the entire area; but we do know rather accurately the rate of retreat; and as you know the cost of your building and how many years you amortize it; without doing any more you can calculate how far back you should put it. Each site is specific. You should look at it rather carefully. Texture and makeup of the cliffs do change along the coastline. This is of most interest to scientists and does not particularly apply, depending on what your purpose might be. Your questions do have reasonable answers.

MR. FOSTER: I am thinking we are in the middle of another look at the Master Plan for the Seashore. This would be a good time to build into a Master Plan any instances of your technical knowledge which should affect eventual use of the Seashore.

MR. MCNEECE: We wanted to find out if there was anything to be done to halt the present erosion. Does anyone have any answers?

MR. ONYSCO: There is erosion all over the shoreline. You can do a little repairing with rocks, rip rap etc.

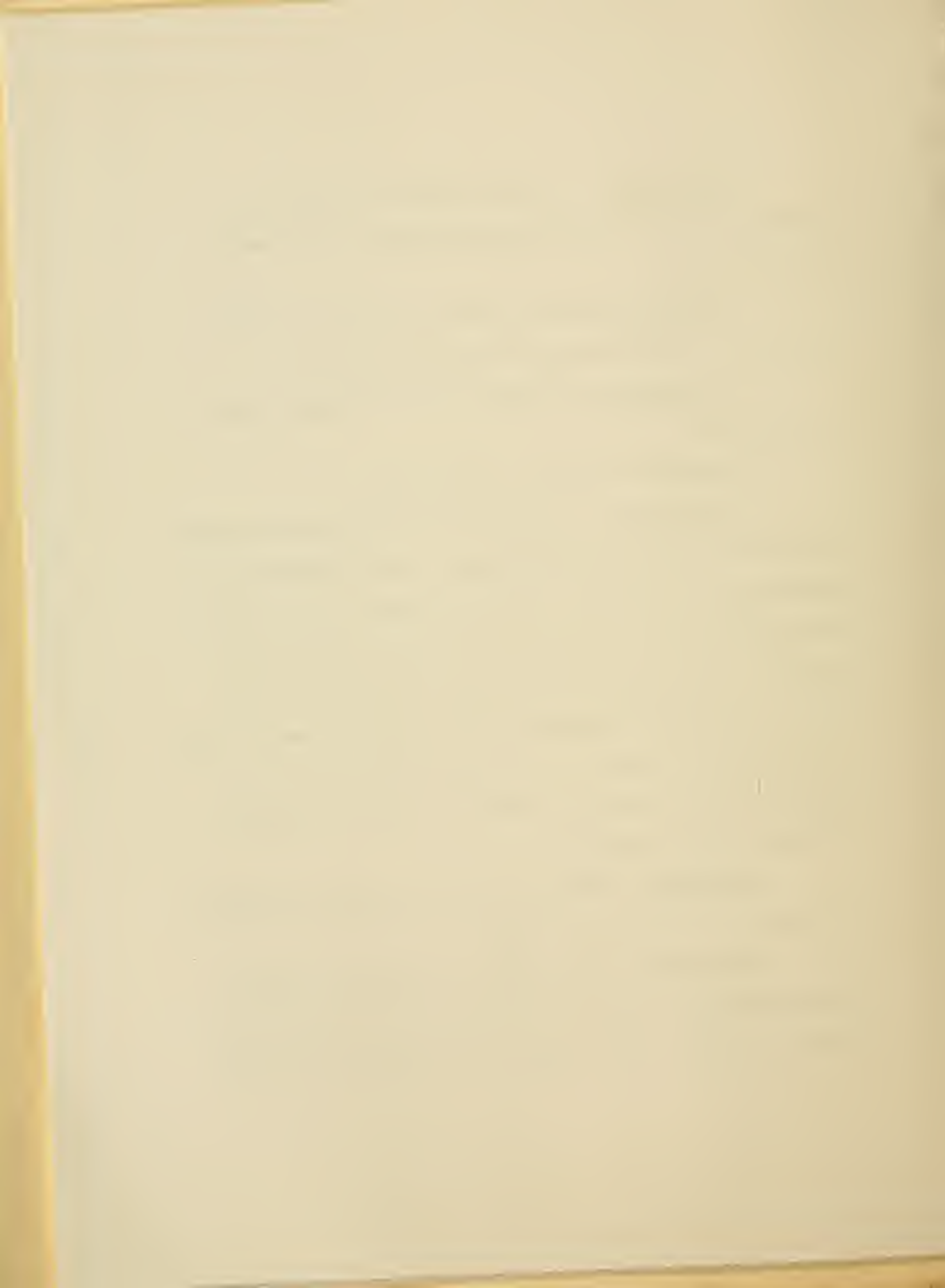
MR. MCNEECE: How about at Coast Guard Beach; should that be rip rap?

MR. ONYSCO: That is a good question.

DR. ZEIGLER: I will take him off the hook a little bit. I have some relatively strong feelings. I don't think there is anything you can do about it. Mr. Onysco pointed out that given enough money you could do it; but in that way you will destroy everything. Your beaches are fed by the erosion of the cliffs. If you cut this beach building off, the beaches will vanish. Their sole nourishment is erosion. If you put rip rap in it will be flanked and cut in behind. An example of a good job is at the "New Beach" in Provincetown.

MR. MCNEECE: At the Coast Guard Beach area it has been said the rate of erosion is 3' a year.

DR. ZEIGLER: Graham (Giese) saw something I thought rather accurately; that is that there runs for 1/2 a mile or so a portion there that is a bit irregular with the rest of the coast.



This might be due to the fact it has more tightly packed clay in that portion; from what we know of the way the sea works, it is going to be the focus of attack until that piece is cut off; and there is not much you can do to stop it.

MR. MCNEECE: This brings us back to the start of our conversation. Is that any place for the site of a bathhouse?

MR. FOSTER: Perhaps this process of erosion and nourishing of beaches is as much a part of the assets and whole purpose as whatever uses the average property owner might obtain from this piece of property. It is a significant part of the sea or its study. Is this correct?

DR. ZEIGLER: This sounds like a reasonable position to me.

MR. FOSTER: Rather than try to offset this; we should recognize it as part of the Seashore's assets rather than as a liability. Dr. Zeigler are you also suggesting we consider policy-wise rather deliberately that when facilities are built, at the end of their amortization period, whatever that is, we should assume that they will be gone?

DR. ZEIGLER: Perhaps either that or their removal.

MR. FOSTER: This raises some interesting policy questions which are new to government agencies; that they should

try to protect rather than write them off.

MRS. WILES: Isn't it true that bars build up toward the shore and vary over a period of years?

DR. ZEIGLER: From day to day. Near the shore the bars change from day to day.

MR. FOSTER: Is there any way you can pinpoint areas that would be most reliable for swimming beaches?

DR. GUISE: The beach is changing least near the Head of the Meadow.

MR. FOSTER: If you were asked to do so, could you literally "zone" the beach?

DR. ZEIGLER: We get very nervous in talking about that. But if you have questions, we will give you all the time, and tell you all we have learned. We hope you will permit us to do scientific experiments.

MR. FOSTER: We are extremely interested as an Advisory Commission in the scientific aspects and activities and studies that should go along within the Seashore. Is there anything in this line where you feel we or the Seashore could be an instrumental facility to add further to your knowledge?

DR. ZEIGLER: I would say yes; the Truro selectmen have always been very good to let us cross private property, sleep on

the beach, etc., and now the Seashore has actually given us the loan of a building to do this, and it is operating. We are out there with lots of expensive equipment and we would like to stay. We intend to stay there as long as you will let us.

MR. JOSEPH: We would be interested in seeing you stay, and we will do everything we can to assist you.

MR. MCNEECE: I would say that on behalf of the town of Chatham you would be welcome there too.

DR. ZEIGLER: The first time I met Mr. Gibbs he already knew quite a bit about our working here over 13 years in Provincetown and Truro, and as soon as this so-called Chilton house became available he permitted us to use it. It is about 200 yards northwest of Highland Light. You are welcome to come and visit us at any time.

MR. FOSTER: Should there be some formal program under Seashore auspices?

DR. ZIEGLER: I have submitted two propositions through former Naturalist, Tom Gilbert. One was an experimental study of groins and the other was a straight geology study.

MR. NORGEOT: Is there any relation between the force, height and strength of waves from Provincetown to Chatham?

DR. ZEIGLER; I am sure there is, but we don't know. Perhaps this is the place to bring this up. Is there a possibility of asking the lifeguards this summer to give us wave period and wave angle?

MR. JOSEPH: Yes.

DR. ZEIGLER: Then we would have all this data. We think there is a relation.

MR. JOSEPH: When Dr. Zeigler visited us earlier he discussed the possibility of the Park Engineer investigating the condition of some of the points and the areas around them which were established in 1889, which are a valuable data source; also of keeping this information up to date. He also spoke of some other interesting experiments.

MR. FOSTER: Would it be possible to incorporate some of this material in a leaflet or brochure; it may be the function of the Seashore to get this information across.

MR. JOSEPH: I am glad to have that suggestion; we will follow it up.

Following a few further remarks by Dr. Zeigler this phase of the meeting adjourned and Messrs. Bowman, Atwood, Onysco, and Dr. Zeigler and Dr. Giese departed.

to the Commission.

MRS. WILES: Has that fence been moved?

MR. JOSEPH: I am aware of the action of the Advisory Commission and what they have suggested, and we intend to move the gate.

MR. FOSTER: I think if something could be done the Commission would greatly appreciate it. We spent lots of time thrashing out the pros and cons and thought this would be the proper course of action. All of us would be happier if this could be done.

MR. MCNEECE: At the last meeting we had received a letter from the Seashore Broadcasting Company and it was finally concluded as I remember, that this Commission should take no position which would have a tendency to favor one broadcaster over another, but I was directed to write to the Seashore Broadcasting Company telling this company of the action of the Commission. This is the letter I proposed to send to Mr. Hunter; we are simply stating we feel such a service would provide needed information. I would like to feel that you are sure this letter reflects the feelings of the commission as expressed at our last meeting.
(The following letter was read by Mr. McNeece)

Old Harbor Road
Chatham, Massachusetts
March 15, 1966

Mr. Ralph B. Hunter, President
Seashore Broadcasting Co., Inc.
Orleans, Cape Cod, Massachusetts 02653

Dear Mr. Hunter:

As requested in your letter of February 23, 1966 addressed to our Vice-Chairman Joshua A. Nickerson, the Cape Cod National Seashore Advisory Commission at its meeting on February 25, 1966 considered the need for radio programs which could be clearly received in this area and which would provide information, such as the Seashore Broadcasting Company proposes to supply, to the visitors to the Cape Cod National Seashore.

As a result of our deliberations, it was voted that the Cape Cod National Seashore Advisory Commission adopt the following statement of its position in relation to this matter:

That radio programs which could be received clearly in the area of the Cape Cod National Seashore and which would provide information to its visitors relating to temperatures, tides, traffic, attendance at beaches, nature walks, evening programs and other relevant facts or data, would be highly desirable to the Cape Cod National Seashore.

It should be understood that this statement is not to be construed as favoring any particular broadcasting company but merely reflects the opinion of the Advisory Commission that clearly audible radio programs providing the aforementioned information would be of value as an added convenience for visitors to the Cape Cod National Seashore.

Sincerely yours,

s/Robert A. McNeece, Secretary
Cape Cod National Seashore
Advisory Commission

MR. FOSTER: I would say that just by quickly looking at the Minutes, this adequately expresses the feelings of the Commission.

MRS. WILES: We did say in the beginning, that we wouldn't take any stand at the first meeting anything was brought up. We were to wait for next meeting; that was our basic agreement.

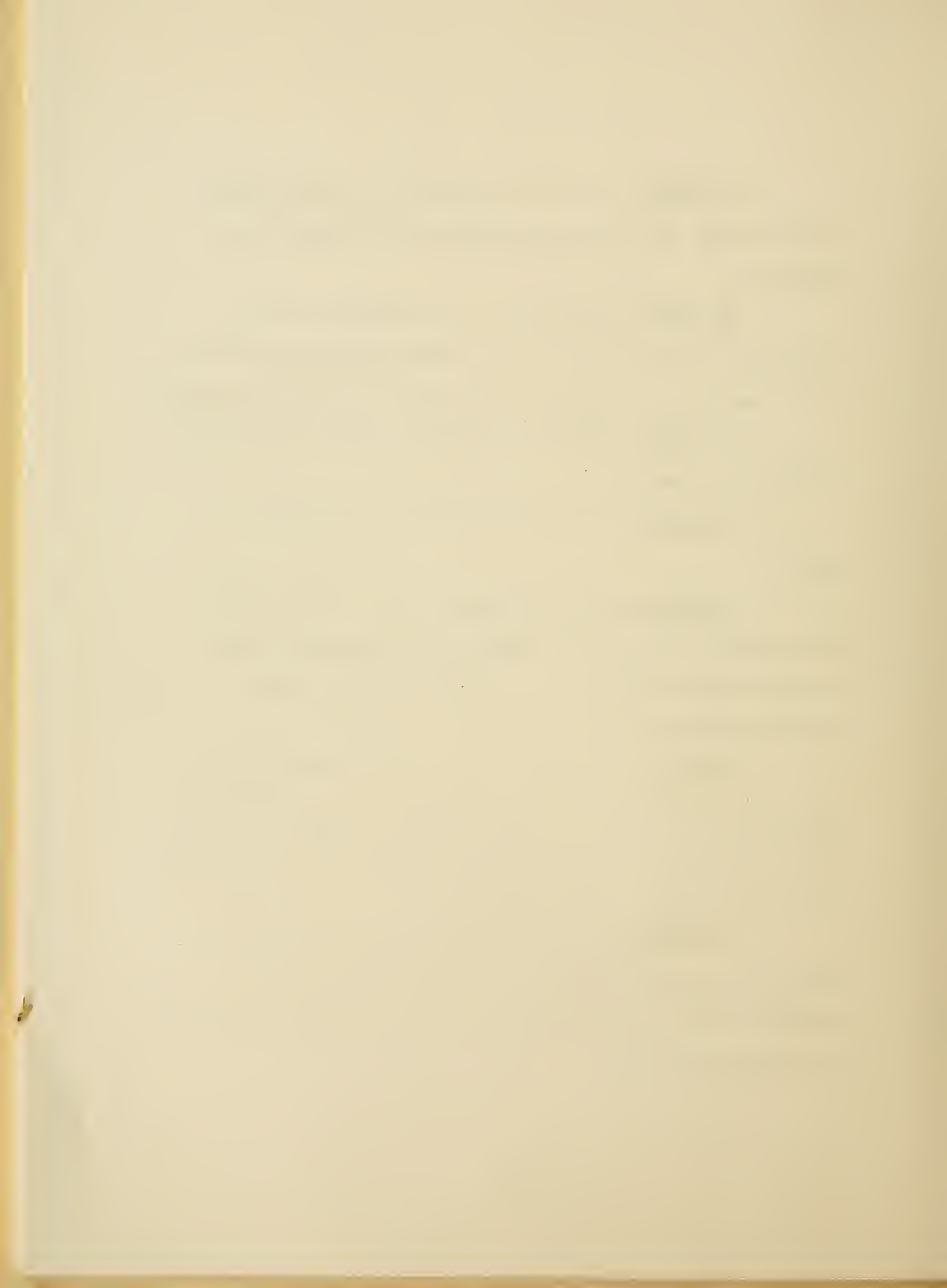
MR. FOSTER: That is a good point, and it is appropriate to bring it up here.

MRS. WILES: I haven't had time to say anything to anyone.

MR. FOSTER: Would you prefer to put this over until next meeting? What you are working on is correspondence which is about six weeks old now. At least there should be some acknowledgement made of it.

MRS. WILES: I don't know as I fully understand what you say; you are neither sponsoring or not sponsoring it. But if they do have the station you think it would be a good idea to give information in regard to the Seashore.

MR. MCNEECE: We are saying that if any broadcasting company can provide information to visitors to the National Seashore relative to the tides etc., it will be an added convenience to the Seashore visitor.



MRS. WILES: Would the Seashore pay for anything of this kind?

MR. FOSTER: No, nor would it necessarily be located within the Seashore boundary.

MR. JOSEPH: As a matter of fact I know of no way under which we could pay for such news; I would regard it as an asset.

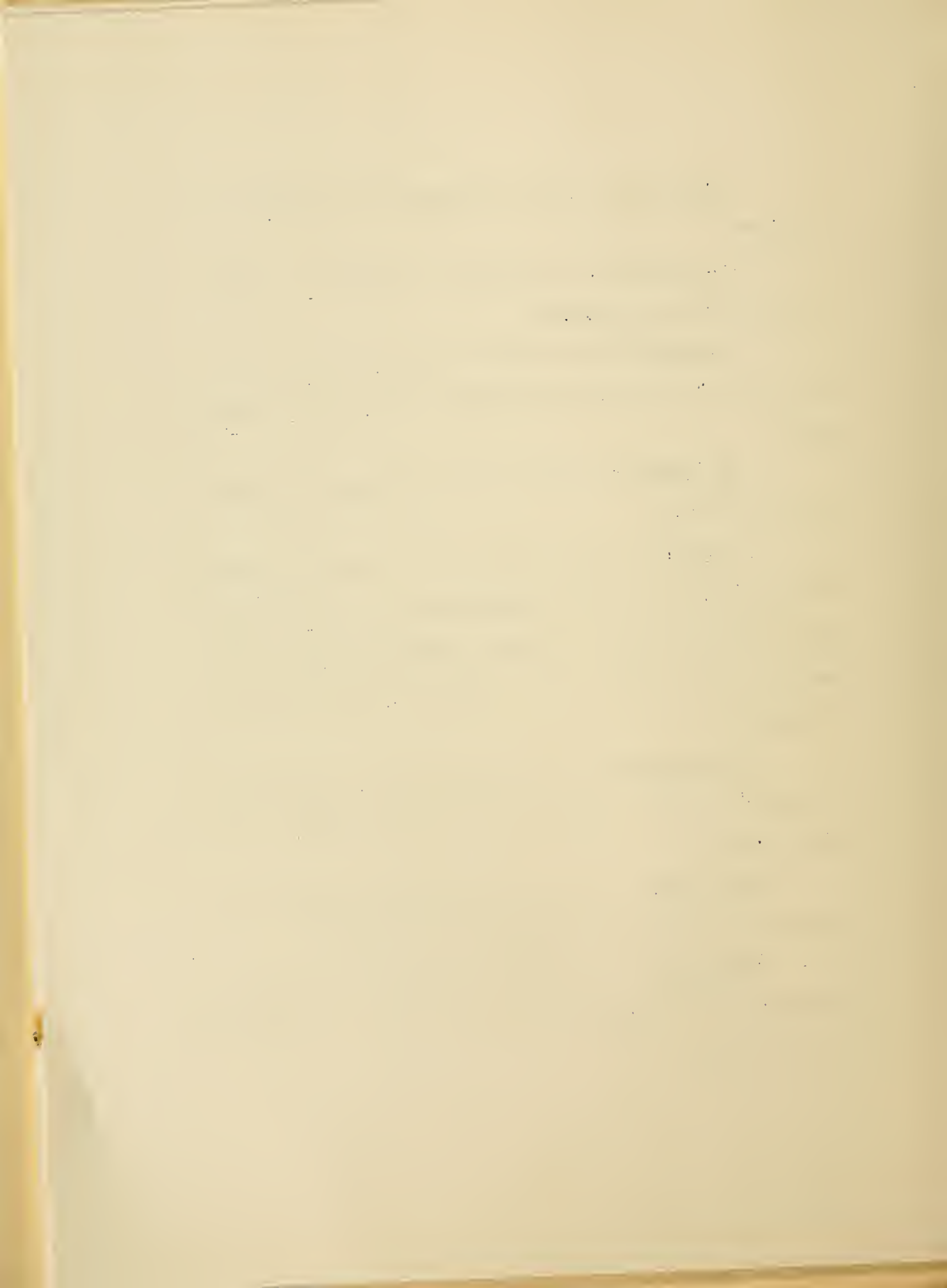
MR. MCNEECE: This program could emanate from Boston so far as that goes.

MRS. WILES: These things start - then they want money for this and that, and you will next ask us - you can't expect these things for nothing. If they are going to advertise the Seashore they may want to be paid to do it. These things start so innocently.

MR. MALCHMAN: What is proposed is a service such as the traffic condition broadcasts you hear; nobody pays, it is a public service.

MRS. WILES: Well, if it goes no further and is not an endorsement of the station, I don't see any harm in it.

MR. FOSTER: Why don't we encourage Mr. McNeece to send the letter. Anything else under this item of general interest to the Commission?



Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: In March, Assistant Director Jackson Price from the Washington Office and Regional Director Lemuel Garrison spent two days on Cape Cod. This afforded Mr. Garrison an opportunity to become acquainted with the area to the limited degree possible on March 8 and 9. Mr. Price has been at the Seashore previously and during his visit was able to advise us regarding many background matters and to become acquainted with current activities. Mr. Price is in charge of land and water rights and other general activities in the Washington Office under the immediate supervision of Director Hartzog.

Mr. Garrison has informed me by telephone this week that he is looking forward to meeting the members of the Advisory Commission at a meeting in the near future and regrets he is not able to attend today. He stated also that Director Hartzog wants very much to be in this area at a time when the Advisory Commission is meeting.

Speaking personally, I would like to repeat the statement made at the last meeting, because some of you were not present, that I look forward with great interest to working with the Advisory Commission in carrying on the constructive work that has been done by you folks and the park staff.

One additional town meeting was attended by the Superintendent; in this instance, the one at Orleans on March 14.

Following up the construction items mentioned at the last meeting, the Macon Construction and Engineering Corporation has started the clearing work for the bicycle trails in the Province Lands area. Their contract started on March 8 and will end on July 5, subject to working conditions. The resumption of work by the M. F. Roach Company on parking areas in the Province Lands is now expected to take place before the end of this month. A pre-construction meeting has been held and work is to start next week by the Lane Construction Company in drilling a well for water at Head of the Meadow site.

A bit of bad news on behalf of the staff is that the position of Administrative Officer, a key position in this organization, is now vacant; due to the transfer of Charles Rinaldi to the Division of Land and Water Rights in the Washington office. Steps are already being taken to obtain candidates for a replacement.

It was my very great pleasure, following a conference last week called by Governor Dempsey at Hartford, Connecticut, on Natural and Environmental Beauty, to take advantage of an opportunity to meet most of the staff of the Massachusetts Department of

THE HISTORY OF THE

REIGN OF KING CHARLES THE FIRST

IN THE YEAR 1649

BY JOHN BURNET

OF THE UNIVERSITY OF OXFORD

IN TWO VOLUMES

LONDON: Printed by J. St. John, at the

PRINTERS, in the Strand, 1704

THE SECOND EDITION

WITH ADDITIONS

TO THE FIRST

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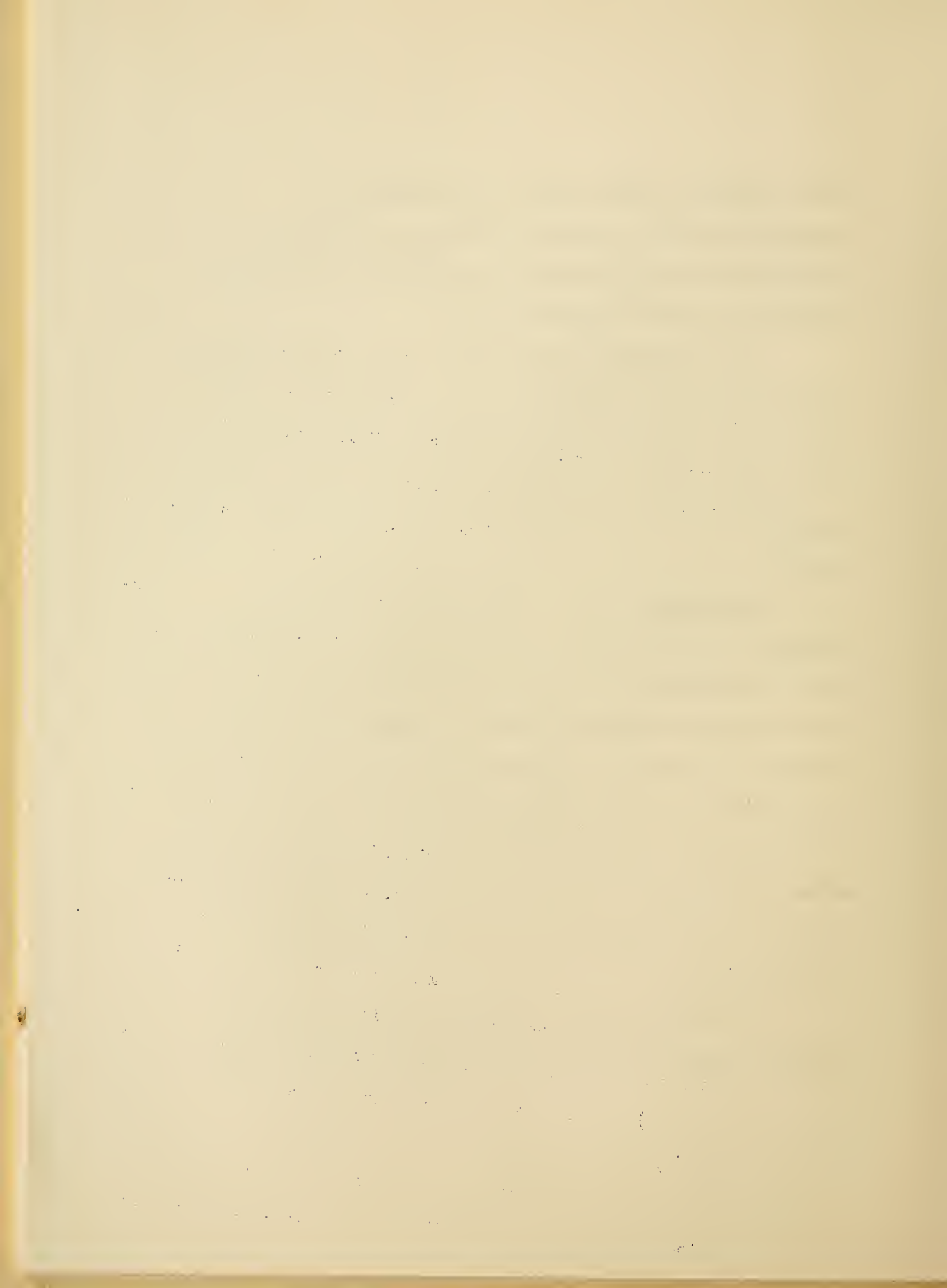
A NEW

Natural Resources in Boston, Mass. At the same time I contacted Mr. Marcus Abelson, the Chairman of the Northeast Field Committee of the Department of the Interior at Boston, and we expect him to visit the area on April 4.

Land Acquisition Officer Thompson has a report regarding land matters. In this connection, we have instituted the closest possible coordination among Land Acquisition, Ranger and Administrative Staff relative to all matters relating to lands, proposed developments and plans controlling the use and preservation of the Seashore.

MR. THOMPSON: The transfer of the land acquisition functions, along with administration of funds, from the Regional Office to the Eastern Service Center, Washington, has been in progress during the past month. This interruption affected to some degree the normal flow of material and actions which, in turn, is reflected in the accomplishments reported for the period. No new authorizations were received during the period and the total authorizations remain unchanged, namely, nine hundred and fifty-five (955) tracts covering nine thousand three hundred and fifty-four (9,354) acres.

During the month of February three (3) tracts were optioned covering one and 41/100 (1.41) acres. To date a total



of four hundred and ninety-eight (498) tracts have been optioned embracing six thousand two hundred and ninety-one (6,291) acres.

There were thirteen (13) closings during February whereby eighty-eight (88) acres were conveyed to the United States. This makes a total of three hundred and sixty-three (363) tracts acquired to date, embracing four thousand six hundred and eighteen (4,618) acres.

In the same period there were eight (8) appraisals assigned and eight (8) were completed.

MR. FOSTER: Are there any questions regarding either report? (There were no questions.)

MRS. WILES: It is rather interesting to note that although there is not supposed to be any building within the Seashore there is a 75' house going up within the Seashore on Ocean View Drive in Wellfleet.

MR. FOSTER: Any comments George (Thompson)?

MR. THOMPSON: The owner of this property is conveying 20-odd acres of undeveloped land to the Seashore following determination on the ground of the amount he would retain; this amount was reduced to three acres and permission granted the owner to enlarge the building on the property to take care of his immediate needs.

1. The first part of the paper discusses the general theory of the subject, and the second part discusses the special theory of the subject.

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MRS. WILES: The point is, I don't think this is fair.

I can't build a building if I want to. You are not supposed to build anything but a studio with no cooking facilities. This man had a shack on the property; now you can't say you have added on, by putting up a 75' house, only connected by a breezeway. I call it exceedingly unfair.

MR. JOSEPH: I would like an opportunity to comment.

I know the situation and have seen it. The physical condition Mrs. Wiles describes is accurate; the building is practically completed and is in accordance with the plan filed and routinely requested of the Park for all such additions to improved property. It is quite obvious the principal structure, when it is completed, will be a new structure and not an addition. A situation has arisen and I have made a careful study about this. It arises from a provision of the Act authorizing the acquisition of lands in which it is provided that a one family dwelling may be retained in the Seashore. There have been a number of other requests of this nature and I have looked at several, including this one in some detail. I don't pretend to say what I would have done if this had come to me for a decision. I will say my study has been intense and coordinated with the Chief Ranger and Land Acquisition Officer and previous officials of the area. We get together and decide the

action to be taken under the correct interpretation to be placed on the requests for additions to present buildings. Unfortunately I find no telling criteria that lets us decide as individuals, Advisory Commission or Superintendent precisely how to judge each request; so we are left to a large extent on our own judgement and this is a relative factor. Two things have been done; I talked with visiting officials, and as a result of encouragement on their part, I will bend whatever effort I can to create a set of guidelines using such data as previously written by the Advisory Commission and other available data. I have talked over requests for additions and alterations with individuals concerned, and no later than early this week discussed with an owner a situation which in my judgement, with my limited knowledge to date I could not approve, and so indicated. We will be in a position of approving some requests and denying others. I wish they were all easy. You have pointed out one that very, very clearly is in the far ranges of the spectrum; one would not ordinarily go around adding a large building to a small one.

MRS. WILES: I didn't mean to bring this up to condemn Mr. Joseph because I don't think he has been here long enough; I think he should be cleared. I do think, I understand this is something, I can't vouch for this, but I understand the owner is

with the government, and that is the reason he could do it; and I don't believe in that. I believe we should be fair. There is one thing I hate; unfairness and injustice. I have been in that shack, and they have built a beautiful house. It is wonderful for the town of Wellfleet, they will get a tax revenue on \$35,000. But the point is that I can't do it and someone else can.

MR. FOSTER: I am mostly concerned with your allegations of the use of influence to obtain permission for this construction.

MRS. WILES: This is the second one.

MR. JOSEPH: I appreciate Mrs. Wiles' due regard for my feelings, and I am approaching this matter in a completely objective way. I am not standing here saying I am going to make all the right decisions; but some. We will try to get some sort of guidelines. I will add that I hope some of these matters that have caused this controversy would not occur in the future. It depends on how well we can work out the guidelines, and as soon as they are fairly formally established for my purpose, I will ask for your advice.

MR. FOSTER: Mrs. Wiles has brought out a good point.

MRS. WILES: They say you can build anything without a kitchen, and they were asked what are you going to do for a kitchen; and they said they were going to take the kitchen facilities out of



the shack and put them in the new building. I am saying it is most unfair, and I don't like unfairness.

MR. FOSTER: I was going to suggest we ask Mr. Joseph to go ahead and develop criteria and let us see this.

MR. JOSEPH: I would like to approach from that angle and try to get on the right track for all future transactions.

MR. FOSTER: You should get some sort of submission from applicants.

MR. JOSEPH: That has been required; and I will ask for more information, in spite of the fact that builders may not think it is a good idea.

Item 6. Possible Improvements Doane and Nauset Roads.

MR. JOSEPH: In line with the idea and intention as I understand it, of obtaining the advice of the Advisory Commission on proposed developments; and in line with my discussion with the Regional Director; who is all for this, I would like an expression of the sense of the Commission on the proposed changes in the Doane and Nauset Roads between the Cape Cod Visitor Center and the former Nauset Coast Guard Station.

(Mr. Joseph presented the proposed plans and they were studied and discussed by the Commission.)

MR. FOSTER: If there is no feeling to the contrary

(no contrary feeling was expressed); it is the consensus that the Park Service be encouraged to make the road improvements which we have discussed to correct the traffic problems in the Doane and Nauset Road areas in Eastham.

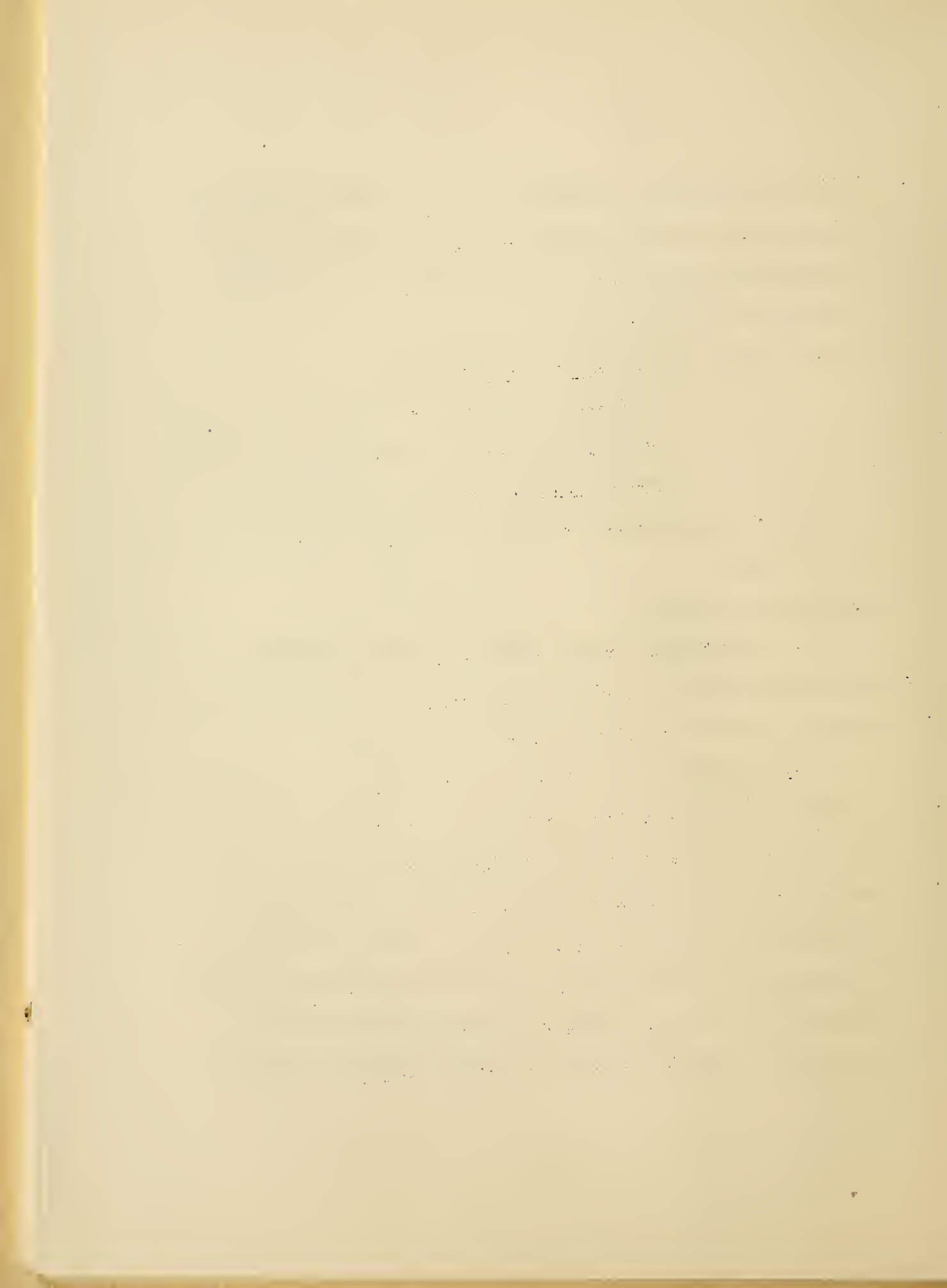
Item 7. Agenda Items and Date for Next Meeting.

The date for the next meeting was established as April 15, 1966. It was agreed that the morning field trips should be resumed at this meeting; arrangements to be completed by the Chairman and Superintendent. Agenda items will be determined in the same manner.

Item 8. New Business.

MR. NORGEOT: We are facing a real serious problem regarding surfboarding. We are interested in knowing whether the Park will provide for some area for use by surfers.

MR. JOSEPH: We will have some comments; we do not have a report. We were visited by an individual who was to write a letter which would be reviewed by the Commission regarding a surfing tournament, adequate buffer zones etc. Surfing very definitely is way ahead of the last year. I think it ought to continue on the basis it has been, with some improvements in buffer zones. We are not in a position to go much further without an increase in lifeguards. We are not in any position to expand our



services.

MR. NORGEOT: We see it increasing rapidly. How would you handle a much greater influx this year than last?

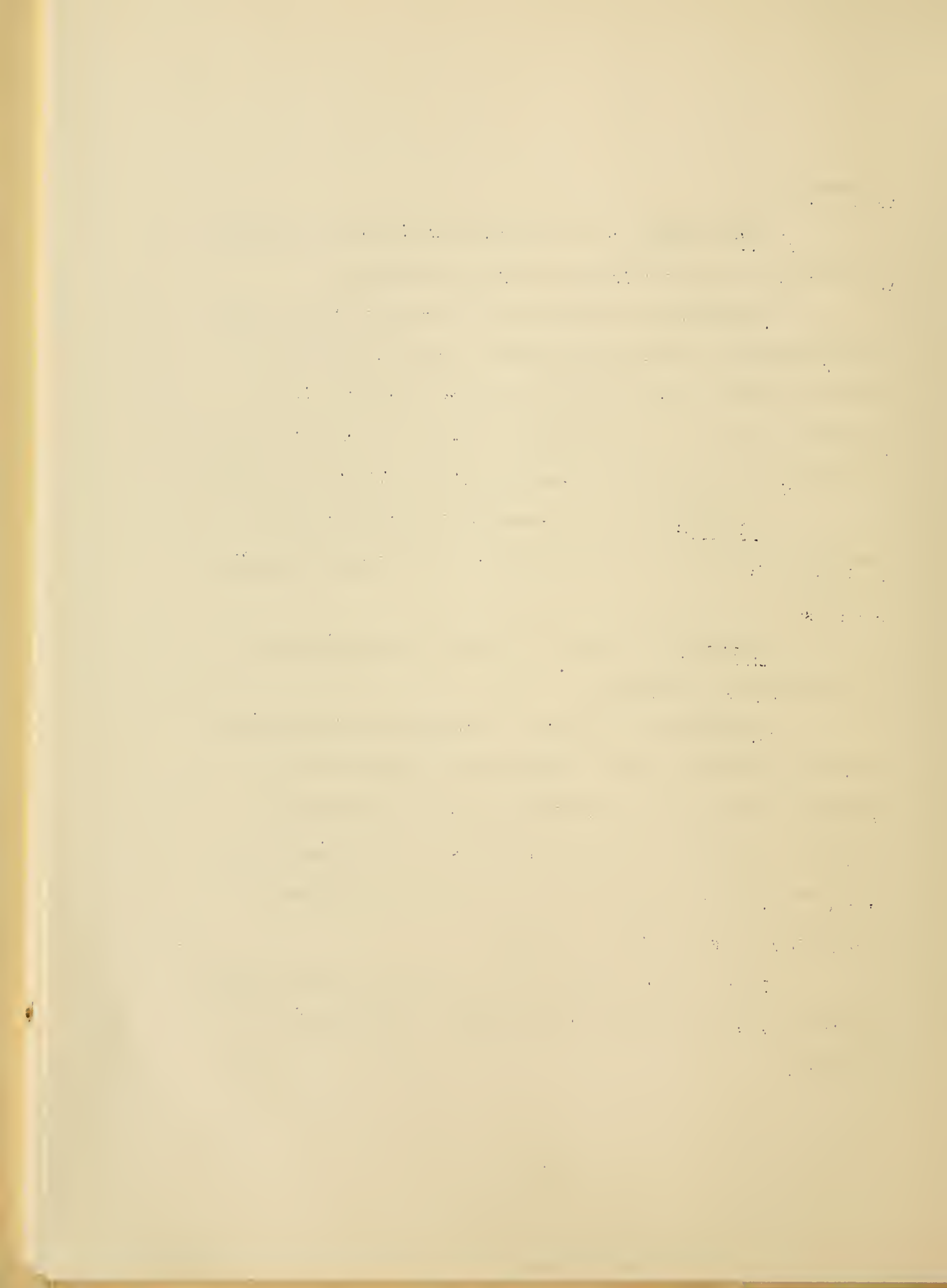
MR. JOSEPH: We would ask the surfers to make up their own disciplinary forces and to provide someone to take care of their injuries. This is done where local forces are not in a position to do it. We might expand our area to some extent with the explicit understanding we are not providing lifeguard service.

MR. FOSTER: Why not review the Minutes where this subject is discussed, and if you think we should hit it again we can do so.

MR. JOSEPH: We don't have the funds to provide for any expansion of facilities.

MR. FOSTER: At one point we discussed the possibility of having some sort of Scientific Advisory Commission to the Seashore in the hopes of expanding technical and scientific studies. Perhaps this is something that could be brought out at the next meeting; particularly in the light of the discussion today about erosion along the shores.

There was one question I had in mind with regard to the status of fees at the Seashore this season. Has that been settled?



MR. JOSEPH: Yes, for all practical purposes.

We reported to the last meeting that we had telephoned our Washington office the night before one of the recent town meetings and had been assured that in all probability the only fee would be the continuation of the 25¢ locker charge at Herring Cove bathhouse. This week we received schedules of rates and advance instructions, details of which will follow later; and 25¢ at Herring Cove bathhouse is the only fee shown for Cape Cod. This tends to confirm my feelings that there will be no other fee this season. This does not say there won't be; because the Land and Water Act contemplates fees. A part of the problem is putting them into effect.

MR. FOSTER: We underlined the urgency of any beach development at Head of the Meadow.

MR. JOSEPH: There is an indication; however it is not to be construed that we would see this in shape this particular year. Preliminary drawings for much of the work have been approved; the working drawings are being done by a Boston firm for our Design Office. I am assured by telephone, although I have not visited them at Boston, that they are close to completion. When that occurs it must be followed by plans and specifications in detail so that bidders will have complete information in order



to bid so that we can get the lowest price. This takes time, and then adequate bid time must be allowed for completion of projects, in order to encourage as many firms as possible to bid. Actually and by all odds in my long experience, if we get the contract awarded and underway this fiscal year it will be the best that could be expected; but the proposed completion time will be well into the summer and beyond, much to my regret. I know your interest and the comments made heretofore. I regret that I can't be more encouraging regarding the possibility of this project being completed this summer for any great effect.

The meeting adjourned at 4:30 p.m.



(For Administrative Use Only)

M I N U T E S

Forty-fifth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

April 15, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-fifth Meeting

April 15, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Two Previous Meetings
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Possible Scientific Advisory Commission To Seashore
6.	Continued Use of Highland Light Golf Course
7.	Possible Date for Establishment of Seashore
8.	Agenda Items and Date for Next Meeting
9.	New Business

The forty-fifth meeting of the Cape Cod National Seashore Advisory Commission was held on April 15, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts. The following members were present:

MEMBERS

Recommended by

Charles H. W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo E. Diehl	U.S. Department of Interior
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS: National Park Service, U.S. Department of Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
John H. Davis	Chief Park Ranger, CCNS
Lyndell Baldwin	Secretary, CCNS

ALSO:

Gaston Norgeot	Selectman, Town of Orleans
Stephen R. Perry	Selectman, Town of Truro

ABSENT MEMBERS:

John W. Carleton	Town of Truro
Arthur Finlay	Town of Orleans

The meeting was called to order at 2 p.m. by Chairman Foster, following a morning field trip which included a visit to

the Head of the Meadow beach development site.

Item 1. Adoption of Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of the Two Previous Meetings

It was moved by Mr. Chase, seconded by Mr. Nickerson and VOTED, to strike out any reference to arrival times of Commission members on March 22, and to accept the Minutes with this correction.

Item 3. Communications Received by the Commission

MR. NICKERSON: I have one. This is dated April 1, 1966 and is from Leo F. Gracie, Secretary of the Highland Fish and Game Club, it says: "Dear Mr. Nickerson: I am enclosing, for the information of your Commission, a copy of a letter our club has sent to the President of the Barnstable County League of Sportsmen's Clubs, informing of our club's agreement with the Cape Cod National Sea Shore to preserve Great Island in its natural state.

We will appreciate your consideration of our views when making your final decision."

The letter enclosed was signed also by Mr. Gracie and was addressed to Mr. Edward Govoni, President, Barnstable County League of Sportsmen's Clubs, and was dated March 24, 1966 and reads as follows: "Dear Ed: The members of our club voted to adopt a policy, or a way of thinking, concerning the present and future status of Great Island in Wellfleet. This policy, quoted below, which received a unanimous vote of the members present at our March 20 regular meeting, expresses our opinion concerning present and future use of that unique area. "March 20, 1966. MOTION Move that our club vote tonight to accept the following policy concerning Great Island, Wellfleet:- We, the members of the Highland Fish & Game Club, do hereby oppose any move which will change the present status of Great Island and firmly believe that this area should be conserved in its natural state, unspoiled by man. This includes any proposed change, construction or development by the Cape Cod National Sea Shore. We further feel, that to adopt a policy of allowing vehicles to travel below the high water mark as requested, is not feasible for all practical reasons. We further feel that

the Federal Government is not only wise but right in their plan to arrange within the bounds of the Sea Shore area, conditions to please all. Keeping Great Island and one other comparatively small area, free from artificial and unnatural noises and disturbances is, in our way of thinking, a broad plan attempted to please all. Considering the many miles of Cape shoreline, available to vehicular traffic and further considering the fact that one can now hunt and may continue to fish from or off that island, we can not help but to indorse the Cape Cod National Sea Shore's plan for that particular area in the best interest of conservation."

The members took the action they did for the following reasons. 1. It will inform all, of the club's desire to keep some areas natural in all respects and free from any man made changes. 2. It will show a willingness on the club's part to share the use of the land with others, thus removing any doubt that hunters and fishermen are not selfish in their pursuits. 3. Through the recent change of ownership from private to Federal, sportsmen are now allowed to carry on upland game and waterfowl hunting on that island; previous to this, the area was posted by the owners. 4. This protest, (to change the park service ruling concerning the use of vehicles on Great Island) on the part of some, would not open the island up to general use by vehicles, but only permit vehicles capable of traveling on soft sand to travel the beaches below the high water line. This, we know through experience, will not work out. 5. But most important of all, it shows that there are sportsmen who will not attempt to deny others their right to enjoy their sport as is being provided by the National Park Service."

On April 2, 1966, Mr. Gracie as Secretary of the Barnstable County League of Sportsmen's Clubs Inc. wrote me as follows:

"Dear Mr. Nickerson: As secretary of the Barnstable County League of Sportsmen's Clubs Inc., I have been directed to request a meeting between your Advisory Commission and a committee representing the Barnstable County League, to discuss a Cape Cod National Sea Shore No-Vehicular policy on Great Island, Wellfleet.

The only known, unavoidable dates that would be inconvenient for this committee to meet in its entirety, would be April 7th and 8th.

May we be informed of your consideration and the date, time and place most convenient to your Commission."

The letter indicated a copy had been furnished Dr. Sidney B. Callis, Chairman.



On April 11, 1966 as Vice Chairman of the Commission I wrote to Mr. Gracie as Secretary of the League of Barnstable County Sportsmens, Club Inc., with a copy to Chairman Foster as follows:

"Dear Mr. Gracie: I have your letters of April 1st and 2nd as Secretary respectively of the Highland Fish and Game Club and the League of Barnstable County Sportsmen's Clubs, Inc. I have been on vacation and your letters were waiting upon my return today.

I immediately talked with Charles H. W. Foster, who is Chairman of our Advisory Commission, and we have agreed to present this correspondence at the meeting of the Advisory Commission, which will be held on Friday, April 15th. The pressure of other items on the agenda, however, will not permit of time at that meeting for a joint meeting with the Committee from your organizations. I shall, however, recommend to the Advisory Commission that we discuss this subject further with your representative. This could be done either informally or at a later meeting, since the Advisory Commission meets monthly.

For your information, the subject of the use of Great Island in Wellfleet has been discussed at length on numerous occasions in the Advisory Commission meetings."

MR. FOSTER: Does everybody understand the situation involving these organizations? This is an individual Club which is a member of the State Council of Sportsmen's Clubs; our first correspondence came via the state organization. What happened was that the member Club has gone direct to the State instead of going through the County League as one of its member clubs. The question is what we should do as an Advisory Commission. We have a request to entertain a delegation from the County League. We have a somewhat awkward situation in that one of its own Clubs disagrees with its policy, and they have the same



Secretary. Is there a possibility they can work this problem out within the County League without asking us to get involved?

MR. CHILD: As Josh (Nickerson) expressed it (before the meeting) if someone in an organization such as the League of Sportsmen's Clubs wishes to come and talk, I think it is our duty to listen and I don't see how we could do anything else. I would suggest we write them a letter asking Dr. Callis as their representative and his Committee to meet with us at our next meeting.

MR. MALCHMAN: As I understand this, the only area of disagreement between the present policy and the Highland Club is the use of vehicles on Great Island.

MR. FOSTER: There is no disagreement with the Highland Club; they think Great Island should be left as it is. The area of disagreement is in the use of vehicles. Would there be any possibility of confining the discussion at a meeting to the topic?

MR. NICKERSON: If you have a meeting you have to let them present what they want to present.

MRS. WILES: It seems to me that they are under misinformation. It was not the intention of anybody to open the area to vehicular travel; but simply to move the gate so that people could get to the shellfishing area and make a days pay and take up seed oysters. This is a conservation measure. Oysters also are a source of income. I think they are very selfish to just want to consider themselves and not consider anyone else's livelihood in Wellfleet.

;



I think it is good conservation to pick up the oysters.

MR. FOSTER: That proposal has been resolved. This problem is the access to the beach by vehicles.

MR. NICKERSON: The question here is what kind of a reply shall we make to Mr. Gracie. Since our entire communication has been from him, our reply should be to him.

MR. FOSTER: We devoted a large part of three meetings to this subject. My personal feeling would be to let this set for this season and see how it works out and then invite the Clubs to join us in the Fall and review the whole situation including how the present policy worked out, before going through the same thing again. We will have had the benefit of this summers' experience. Would this be a reasonable stand for the Commission to take and in the interim perhaps the local Club could bring the matter to a committee meeting and thrash it out. In the letter explain that we would like to try it out for one season and note that one Wellfleet Selectman had attended meetings at which we held discussions on this matter.

It was MOVED by Mr. Nickerson, seconded by a Commission member and VOTED that the Ghairman write a letter to Mr. Gracie in reply to this correspondence explaining the Commission has discussed the subject at great length at three separate meetings at which Wellfleet Selectmen and others attended, and the feeling is we should go through the current season under the present regulations



and that they will be reviewed in the Fall, and if they would like a discussion with us after we have had this experience, we would be happy to discuss it in the light of the season of 1966.

MR. FOSTER: Would you like to set a month to settle this?

MR. CHILD: Let them take the initiative; suggest they contact us again.

MR. MCNEECE: I had an acknowledgement with thanks from Mr. Hunter, for our letter regarding the Seashore Broadcasting Company.



Item 4. Progress Report.

MR. JOSEPH: It seems appropriate that the following items of business be taken up during the course of the Advisory Commission meeting as items of correspondence. Two specific pieces of correspondence are involved as outlined in the following paragraphs.

As a result of an inquiry concerning the operation of the golf course at Truro, a reply has been prepared by the Seashore and forwarded to our Regional Office; copies of this correspondence follow. It is felt that the advice of the Commission with respect to continued usage of the golf course after 1967 is desirable and necessary under the terms of the 1961 Act, Sec. 8, par. (g).

BREWSTER GOLF COURSE
East Brewster, Mass.
March 22, 1966

Mr. Steward Udall
Secretary of the Interior;

Dear Mr. Udall;

I may be wrong in writing this letter but I feel so strong about it that I have to write it.

In the new National Park on Cape Cod there is a golf course which is still being operated on a lease basis. My understanding was that there were to be no businesses in the Park.

I am an independent operator and in the next town last year the town opened their own course which hurt. Now several other towns are thinking along the same lines. This along with the Government allowing the course in the Park to still operate doesn't seem fair to private enterprise.

I guess my contention is that the course in the Park should be closed. Some thought on this matter would be appreciated by me.

Sincerely, (signed) Paul R. Healy, owner.



Cape Cod National Seashore
South Wellfleet, Massachusetts 02663

L30

April 12, 1966

Memorandum

To: Regional Director, Northeast Region

From: Superintendent, Cape Cod

Subject: Request for Information on Operation of Golf Course, Cape Cod

This will acknowledge receipt of your memorandum of April 1 requesting background information regarding the acquisition of the Highland Light Golf Course, in connection with Mr. Paul R. Healey's letter of March 22 addressed to the Secretary of the Interior. We have made a thorough inquiry into this matter and as a result are able to furnish the following information:

1. Part of the consideration in the acquisition of the 85 acres more or less from the owner Harold Conklin, was the issuance to him of a Special Use Permit for a three year period. The permit covers the operation of the golf course from January 1, 1965 to December 13, 1967.

Following up on our telephone conversation with Mr. Neubauer today, the number of the permit is CACO-4-64, and it was transmitted with Superintendent Gibbs' letter to Mr. Conklin dated Sept. 24, 1964. As a matter of interest, if you will review the permit you will see that it also includes consent to the operation as guest facilities of buildings known as "The Highland House", "Millstone Cottage" and "Mayflower Cottage" by Messrs. Joseph Colliano and Willis Hastings, the permit number for which is 14-10-0529-2690.

2. Correspondence transmitting the option states that the property is strategically located with respect to the Highland Light and is needed for the orderly development, use and administration of the National Seashore.

3. The Superintendent's office under date of October 28, 1965 recommends that the golf course be conducted as one of the recreational facilities available for the visitor to the National Seashore. This office concurs in the recommendation.

4. It is recommended that a Prospectus be issued for proposed operation of the golf course after 1967.



5. The question of continued usage of the golf course at Highland Light is in the Agenda for the next meeting of the Cape Cod National Seashore Advisory Commission to be held on Apr. 15, 1966.

Signed) Stanley C. Joseph, Superintendent

In response to an inquiry furnished to us through the Washington office a reply has been submitted by the Seashore concerning the regulation against vehicular traffic on Great Island. A copy of this correspondence is furnished for the records of the Commission.

THE COUNCIL OF SPORTSMEN'S CLUBS
of Massachusetts Incorporated
February 23, 1966

Honorable Stewart L. Udall, Secretary
Department of the Interior
C Street between 18th & 19th Streets, N.W.
Washington, D. C.

Dear Mr. Secretary:

At the monthly meeting of The Council of Sportsmen's Clubs of Massachusetts, held February 20, 1966 at the Hotel Aurora, Worcester, Mass., the delegates unanimously voted to instruct the secretary to write to you, Secretary Udall to ask your serious consideration of the following motion:

That the directive issued by Superintendent Robert Gibbs, of the Cape Cod National Seashore, prohibiting the use of vehicles on Great Island, be rescinded.

Jeremy Point on the end of Great Island is one of the greatest natural spots for striper fishing on the Lower Cape; as well as a favorite gunning area.

The licesenses hunters and fishermen are anxious to be given permission to use that portion of the beach on Great Island below mean high water so that we may pass and re-pass to fish and fowl. The distance of some six miles to get to this area makes it imperative that a beach buggy be used, as the walking is too tough.

The directive as it now stands means that no vehicle is allowed on Great Island; however, hiking and nature studying is permitted,



this can do more damage to hog cranberries than using a beach buggy Below Mean High Water.

Barnstable County League of Sportsmen's Clubs introduced the motion to write to you, Secretary Udall, the clubs on the Cape have members who have fished and hunted on Great Island for years, and it is regrettable that a vehicle is banned from Great Island. The six miles to Jeremy Point can only be reached other than on foot, by boat.

Barnstable County League led the fight among organized sportsmen to interest Congress in the purchase of the Cape Cod National Seashore Area; and was instrumental in awakening the organized sportsmen of Massachusetts in the need to acquire this great natural Seashore Area.

It is the opinion of the affiliated club members that the Superintendent in good faith issued the directive banning the use of vehicles on Great Island, destruction of hog cranberries by vehicles in mind. That hiking and nature studying allowed runs counter to any belief that use of a vehicle would cause any damage: use of vehicles is asked for below mean high water, tides would remove any tracks left.

The Council of Sportsmen's Clubs of Massachusetts, with (8) counties, and 188 clubs, with approximately 36,000 members respectfully ask you, Secretary Udall to revoke the directive banning vehicles on Great Island, in the Cape Cod National Seashore, in time for the coming fishing season.

Very truly yours, (Signed) Wilfred R. Svenson, Secretary

Cape Cod National Seashore
South Wellfleet, Massachusetts 02663

L34

April 14, 1966

Memorandum

To: Director

From: Superintendent, Cape Cod

Subject: Regulation Prohibiting Vehicle Travel on Great Island

In a letter of February 23, 1966, to Secretary Udall, The Council of Sportsmen's Clubs of Massachusetts requested that the National Park Service permit vehicle travel on the beaches of Great Island



below the mean high water line. The following is submitted in response to Assistant Director Baker's memorandum of March 9, 1966, requesting information suitable for a reply to this request. We have looked into this matter as thoroughly as possible.

1. This request is basically similar to earlier ones from the Wellfleet Board of Selectmen and others. The Secretary's Office and Senator Saltonstall have taken firm positions in support of vehicle restrictions on Great Island in response to these earlier requests. Copies of this correspondence are enclosed for your reference.

2. The approved Master Plan for the Seashore states: "In keeping with this basic legislative intent of preservation, Pochet and its related islands, the area south of the Gut in Wellfleet known as Great Island, Great Beach Hill and Jeremy Point, and other designated areas shall be forever roadless except for such hiking trails as further study may determine." The Master Plan was approved by the National Seashore Advisory Commission.

3. The Advisory Commission further reviewed the closing of Great Island to vehicles at their September, October and November meetings in 1965. Their only recommendation was, "Notwithstanding the provisions of the present Master Plan, the Advisory Commission recommends that the National Park Service extend the existing gate southward to the beginning of the upland of Great Island in order to permit vehicular access for shellfishing purposes." This matter has been discussed with the Regional Office, and with verbal approval, this gate has been moved as suggested. Such action will not adversely influence the preservation of Great Island's natural area atmosphere. It will permit commercial shellfishermen closer access to oyster beds and provide a safer turnaround location for beach buggies when they reach the point at which the road and beaches are closed to vehicular travel.

4. The Highland Fish and Game Club, with primary membership in Provincetown, Truro and Wellfleet, in that order, has gone on record as supporting the closing of Great Island to vehicular travel. A copy of their March 24, 1966 letter to the Barnstable County League of Sportsmen's Clubs is enclosed. The local club, through the County League, is represented on the State Council. Our investigation of this matter indicates that there may have been some procedural inaccuracy in the Council's not bringing it to the County League first; and that until they get this worked out with the County League, the Council cannot reverse its stand.

5. The Barnstable County League of Sportsmen's Clubs has requested, under date of April 2, a meeting with the Advisory



Commission, copy enclosed. The Commission will meet on April 15, 1966, and likely then make a determination about holding a meeting with the Council at a future date.

6. To permit vehicles to travel Great Island beaches between high and low water is not practical. Those people that forget about or misjudge tides will be stranded on the beaches for a minimum of six hours or, more likely, will attempt returning by the higher land. This would be damaging to vegetation, sand banks, and create a public safety problem. Though vehicular travel strictly limited to the tidal zone will not damage the land, it will destroy the natural area atmosphere now preserved for the many visitors who seek this environment.

7. At a meeting with the officers of the Massachusetts Beach Buggy Association on April 9, 1966, this group expressed complete satisfaction with the many miles of beach and oversand roads now available for their use in the National Seashore.

8. There is considerable influential support of the vehicle restriction from individuals, "The Cape Codder" newspaper and the Highland Fish and Game Club. Any relaxation of present restrictions will be strongly opposed.

9. As far as we know, there has been unanimous concurrence with the Great Island Natural Area concept throughout the Service. We continue to support this concept and find it gaining public support.

This office has considered as final, Deputy Assistant Secretary Pautzke's letter of September 13, 1965, to the Wellfleet Board of Selectmen. We suggest that the primary theme of this Secretarial decision be used in reply to The Council of Sportsmen's Clubs of Massachusetts.

(Signed) Stanley C. Joseph, Superintendent

The Seashore staff was invited to the laboratory of the Woods Hole Oceanographic Institution at Truro where the activities and studies of the Institution, utilizing the building which they are permitted to use by arrangement with the Seashore, were demonstrated to Seashore personnel. The work is of special interest to the erosion problems at Cape Cod and is of such a scientific character that it



deserves special emphasis in my opinion. The observations of the Advisory Commission on today's field trip I am sure bolster that opinion. It would seem desirable that scientific studies pertaining to the area be encouraged in every way possible. The work and the results of this laboratory may well be used as a guide in formulating plans to encourage the interest of the WHOI or other appropriate agencies to undertake work of a scientific nature, particularly where it will be of benefit in furnishing information needed for long range decisions relative to the conservation and proper management of the Seashore.

The advice of the Commission is sought today with respect to Preliminary Drawing NS-CC-3226, Service Road, Parking Areas and Walks in the former Camp Wellfleet area. If the Commission concurs with the preliminary plan, information to that effect will be supplied to the Regional Director and in due turn plans and specifications and bidding documents will be expedited from the Philadelphia Planning Service Center, Design and Construction (formerly known as the Eastern Office of Design and Construction, or EODC); looking toward a construction contract.

Special attention has been given to getting operations in readiness for the summer season; one aspect of which has been a careful review of structures and facilities available for quarters for personnel; both as to adequacy and desirability, and also economical operation. It is planned this year to use the former Nauset Coast Guard Station

at Eastham as quarters for seasonal personnel. Since it is a public use area, a public information office will also be utilized in the building. It is understood informally from a Coast Guard official, that the Service will continue to be authorized to use the building under permit. We have of course requested the Coast Guard to turn over the building to the Department of the Interior for use as a Lifesaving Museum in accordance with previous decision and advice of the Commission; and renewed efforts will be made to obtain this authority from the Coast Guard.

Director Hartzog of the National Park Service is extremely interested in attending a meeting of the Advisory Commission. If it is possible for the Commission to designate meeting dates for the ensuing two months it may permit the Director to schedule his activities more readily and permit his attendance.

Through arrangements made with owners of property immediately to the south of Nauset Coast Guard Station, there will be an extra 500 feet of beach area which may be utilized by surfers this summer. The property is in the process of acquisition and the owners have obliged during the interim so that with proper observation of their personal property rights, surfers will have more room and there can be a greater buffer zone area between surfers and bathers. Information from the Philadelphia Planning Service Center indicates that plans and specifications may now be expected within the next several days calling for bids for parking areas and bathhouse



facilities at Head of the Meadow. Every effort is being made and will be made to expedite this project within the time limits and considerations needed for bidding and the actual construction work.

The Layne-New England Company is continuing with its drilling project for a well at the Head of the Meadow area.

The bicycle trail contract at Provincetown is scheduled for completion about July 1. A bicycle trail project has also been under way through Job Corps facilities between Head of the Meadow and High Head Road in Truro. In the meantime a request has been received from the operator of a motel, to utilize to a limited extent approximately one-half mile of old roads so that visitors using bicycles could connect with the Truro bicycle trails with less need for using the main highway. An inspection of the roads has been made and it is believed this would be a legitimate use for bicyclists of all types whether they are patrons of the establishment, or bicyclists in general. Accordingly it is planned to make the connection and permit the older roadway to be used for bikes. A companion request from the same establishment for permission to station a few of its tables on the beach as a point of congregation for its guests, is generally considered by this office however, to be of such a nature that it should not be authorized, and that very careful study of the affect of it and similar authorizations that might be requested for the use of



beach areas should be made. If further review of the matter is requested by the owner, additional advice from the Advisory Commission may be sought. There has been no correspondence on the matter; merely discussions with the owner in this office and on the ground, and the general sentiment of our reaction has been revealed, but without any final decision having been communicated to the owner up to this time.

We were very much pleased to talk with, and visit several places in the area with Congressman Hastings Keith who was here on April 8. We went to the Oceanview site, Race Point, and in addition he had lunch with us at the Job Corps and discussed and inspected many phases of the Job Corps operation with Center personnel and Corpsmen.

MR. THOMPSON: No new authorizations were received during the past month. The totals for authorizations remain at nine hundred and fifty-five (955) tracts covering nine thousand three hundred and fifty-four (9,354) acres.

Options were secured for ten tracts comprising six hundred and nine (609) acres. To date a total of five hundred and eight (508) tracts have been optioned embracing six thousand nine hundred and one (6,901) acres.

There were eight (8) closings whereby sixty-seven (67) acres were conveyed to the United States. This makes a total of three hundred and seventy-one (371) tracts acquired to date embracing four



thousand six hundred and eighteen (4,618) acres.

During the same period sixteen (16) appraisals were assigned and thirty-five (35) appraisals were completed.

The status of land acquisition in relation to the various projects listed in the Project Construction Program is being checked to determine tracts needed to be acquired to permit developments. Those tracts found to be needed are to be placed in high priority in the acquisition program.

Information continues to be furnished the Assistant U.S. Attorney as requested by him for his use in connection with settlements being made with land owners of properties in the former Camp Wellfleet Military Reservation.

MR. CHASE: What motel is this?

MR. JOSEPH: The Governor Prence. Regarding the possibility of getting from the motel to the Truro bicycle trails, there is a succession of old not used by vehicles from which bicycles could park at the turn-around at High Head Road where the trail comes in. He would provide transportation from here to the beach. He wanted a separate place on the beach where he might have his own tables which would be identified, and available for general use.

MR. NICKERSON: He was asking for a place for his patrons to have a separate picnic spot, which would be quite customary if he took them there and served them meals from the tail gate of the vehicle or a portable table; this would be no problem; the only problem is



whether the tables could be left there. It is one of those things.

In regard to the old roads; are they basically passable?

MR. JOSEPH: Minor work would be needed. We could do this without much trouble.

MR. FOSTER: Couldn't you have a network of bicycle trails with connecting systems from all towns?

MR. JOSEPH: Yes. I think this is a fine idea.

MR. NICKERSON: In order to get on them do you have to cross his property? One thing bothers me; that is the possibility of access to this; it seems to me we ought not to set up at considerable expense means of access leading from private property to bicycle trails. It should be available to the public as well as his guests. I don't think we should be in the position of maintaining a trail from private property which only he could use.

MR. JOSEPH: It would have to be available to the general public. This would be the only way I would entertain it.

MR. CHASE: In your report you said that Mr. Hartzog would like to meet with us. As I think back to some of our meetings, we thought they were going to set up a meeting for us in Philadelphia. Would it be more convenient for the Director if we went to him there?

MR. JOSEPH: Pardon me for being remiss; I would like to say that if the Commission felt it had the time and would like to meet officials of the Park Service, including the Director, in Philadelphia, I would be most happy to arrange this; not only for the



benefit of meeting the Director, but of meeting the Regional Director and the Chief of the Philadelphia Planning Service Center, and to give you a chance to see the fine, unswerving efforts of this agency in producing plans and other details in connection with the development of the Seashore.

MR. NICKERSON: I was impressed when I visited the Philadelphia office. I think it would be helpful to arrange a meeting but I think the time is between November and April.

MR. FOSTER: I think the opportunity to travel that we had before was very well received. We got a great deal out of it in seeing some other areas in relationship to Cape Cod. If the occasion could be worked out we would be very pleased.

MR. NICKERSON: You would not only have the opportunity to see how the Park Service functions, but an opportunity to see Independence Hall, and adjacent areas.

MR. FOSTER: If you could explore that for some time in the off-season, I think it would be possible and desirable.

MR. CHILD: I could arrange with the Philadelphia Society of Architects to show you around the whole town. The whole city is being rehabilitated and rebuilt.

MRS. WILES: I have had three people come to me and say now that more money has been appropriated for land, they feel their cases have been hanging fire quite a while; they think the Park has been slow in closing backwoods areas. They are paying high taxes since



Wellfleet's reassessment, and they hope there won't be any further delay.

MR. FOSTER: Do you have any arrangement under your option when it takes months to pass title, that the consideration assumes tax obligations; or what is your policy?

MR. THOMPSON: Our policy is that until title passes, the owner is responsible for the taxes from January 1 of each year. The taxes become the owners' liability whether the government buys the property on January 2 or December 31.

MR. FOSTER: Even if the delay has not been of his doing?

MR. THOMPSON: That is it.

MR. FOSTER: Is there any way to adjust the differences in lieu of taxes? We have the same situation; we can't cover the tax; but can you adjust the compensation in any way?

MR. NICKERSON: In your option could you provide that if the transaction is completed later than December 31 any taxes could be added to the price?

MR. FOSTER: Would you be willing to look into this?

MRS. WILES: These people feel they have been passed over for more desirable land.

MR. FOSTER: What is the average length of time it takes to pass papers?

MR. THOMPSON: Where there are no difficulties in the title, they normally go through in 60 to 90 days from the time the option is signed.



If there is a defect in the title we can't control that; that is up to the individual owner.

MRS. WILES: I understand one of these is land courted.

MR. FOSTER: Has the property been optioned?

MRS. WILES: The Park people have been there and told her to place the boundary where she wanted it and she did. They didn't like the place she put it.

MR. NICKERSON: On this question of the motel. It seems to me here is a policy in the making. We should go on record as supporting Mr. Joseph's position that there should be no private property rights on the beach either by setting aside an area or permitting any permanent installation. A motel operator should be like any other member of the public and with respect to permitting utilization of government owned property, or property through or roads to the bicycle trails we should say that this is agreeable provided however that public access is available from both ends of any such access even though one end is on his property. He has to guarantee satisfactorily to the Park Service that he will permit public access to and on his property as well as on the other end. You will be up against similar situations in the future. It is advisable that we establish a pattern of behavior we could live with in the future.

MR. FOSTER: The Minutes of this meeting could reflect our support of the Superintendent in his policies with respect to these two



instances; I would think that would be sufficient.

MR. JOSEPH: I wanted to be sure the Commission knew of the administrative matter which leads to policy.

MR. NICKERSON: With respect to the Nauset Coast Guard Station - you plan to use this for summer personnel? Will that involve any structural changes?

MR. JOSEPH: Not to any degree; we will have to provide a kitchen stove and refrigerator. It will be occupied by seasonal rangers and lifeguards; all men, like a lifesaving crew. It will be a type of operation with all single men.

MR. NICKERSON: There will be no changes which will be in conflict to making it into a Museum? I am afraid if you change it you might have further conflict in getting it for museum purposes in the future.

MR. FOSTER: Was the answer "No" to your original request to transfer it to the Park Service to use as a Museum? In order to keep your oar in I think it is advisable to use it; having in mind it definitely will be a Museum and that this will call for continued efforts to get it transferred.

MR. JOSEPH: We have informal information we can continue to use it under a Permit for as much as 5 years; so if we have it, I propose to use it.

MR. NICKERSON: Doesn't this provide further opportunity for the Park Service to get the Coast Guard to work toward establishing a



Maritime Lifesaving Museum? It would give the Coast Guard an opportunity to present itself here in a very favorable light to visitors.

MR. NORGEOT: According to the newspapers, when Congressman Keith was here there was some question about the reaction to the Seashore being placed in a recreational category. I think Mr. Keith had some very definite concern over this.

MR. JOSEPH: Congressman Keith has a very definite concern that the nature of recreational and conservation categories be fully understood. He discussed it with me and it was fully understood. He is aware of Secretary Udall's letter, which I think is fully in accordance with the feelings of the Advisory Commission. This subject comes up from time to time and I think he is right in expressing his concern. We expressed our full and unequivocal support of conservation of the area.

MR. FOSTER: In Washington the impact on that issue is still with them. I would say that Mr. Nickerson made quite an impact on our behalf. There is this new \$7 admission sticker which is part of the process of building receipts for the Land and Water Conservation Fund. This will entitle individuals to admission to certain designated areas; we don't have any here to be concerned about; this admission is similar to what we have in the State Park areas now.

MRS. WILES: This is for camping?

MR. FOSTER: No, for admission to an area. The camping charge at



State areas is on a \$2 per day basis; we have had the same admission charge for three or four years. We are selling quite a few of our yearly admission tickets, which are \$10 each. They are a bargain for a family or an individual who uses the park every week; the fee includes bathhouse facilities but not camping.

MR. NICKERSON: In regard to expediting the Head of the Meadow project; am I right in thinking that there is virtually no possibility it will be available for public use for the 1966 season?

MR. JOSEPH: The way you put it, you are substantially correct. It might with luck be usable; contracts usually take a longer time for completion than a shorter time.

MR. NICKERSON: The reason why this is so is that the planning phases etc., have not been developed to the point of asking for bids?

MR. JOSEPH: Yes.

MR. NICKERSON: It seems to me since there was substantial publicity last Fall to the effect it was hoped and expected it would be available this year, that some sort of public information should be made on this, so the public wouldn't be misled.

MR. MCNEECE: That leads me to a question about here at Camp Wellfleet. Is there any guarantee that there will be a beach here for 1967?

MR. NICKERSON: We are a year behind with Head of the Meadow; it



was to take the pressure off in 1966. The beach facility won't be ready - not even a parking lot.

MR. JOSEPH: This is rock bottom information, when you really dig....

MR. NICKERSON: I for one, and the public in general, expected if there was no bathhouse there would surely be parking facilities.

I am not saying this to find fault; but as a matter of public information, the Park Service should take action to publicize it.

MR. JOSEPH: If what I am informed about comes true; when bids are put out, among other things we can let the public know how long it will be to completion. We will take the positive approach and announce we will have improved facilities as soon as possible.

MR. FOSTER: Do you have some sort of long range projection in construction? If so, how far in the future do you project?

MR. JOSEPH: We first have a development schedule, which has recently been reviewed. This sets broad general priorities depending on land acquisition, availability of money; use in general in accordance with the Master Plan. The next step is a priority list establishing priority among jobs that meet all these other criteria. The lists are used by administrative officials and Congress in helping establish construction programs. When you get down to the construction programs you have a vast number of considerations; we have tentative programs at this date through 1969; these are very tentative, and dependent on funding.

MR. FOSTER: Do you wait for the allocation of appropriated funds



for construction before design takes place, or do you design with one set of funds and construct with another set of funds?

MR. JOSEPH: I will not be able to give you a definitive answer which holds today; but from long experience, money that is used or has been used in the budget for planning as well as for supervision of jobs, comes from the fiscal year in which the appropriation is made. If you examine that literally you might come to the conclusion we could never do advance planning; and as you know we must have some idea in advance, so we do advance plan, with whatever means we have; but the money for the "literal" payment of expenses is technically tied to appropriations for the year in which the construction money is made available by Congress. These construction funds are not restricted to one fiscal year, such as operations and maintenance.

MR. FOSTER: You cannot do complete design work in 1966 in anticipation for 1967 work?

MR. JOSEPH: There is hardly any chance to get it done in advance; we recognize the problem and the National Park Service has requested advance planning funds to do this, but we have not gotten them on the terms we have requested. I will say that the action of the Director to reorganize construction and planning facilities may help to overcome this problem.

MR. NICKERSON: Mr. Joseph didn't say so, but I got the impression that what might be classified as staff work on planning is being



taken care of as it comes along; but that field work has to be done after the appropriation.

MR. JOSEPH: Congress expects us to advance plan with whatever people we have around.

MR. FOSTER: We face the same problem at the State level; if you wait for the full appropriation, you are actually one year behind.

MRS. WILES: When you are advertising Head of the Meadow won't be ready, at the same time are you going to say people can come to Camp Wellfleet? Mr. Gibbs said it could be used but no lifeguard would be there. He said it was used last year and no one was stopped; but used the beach at their own risk. If he were here he would say use it.

MR. NICKERSON: Isn't the problem a pretty ticklish one? If the Park Service says "go swimming" they assume responsibility; but if they say "Oh, you are swimming? We won't send you away", the area is not designated.

MR. CHASE: I don't think you would want to be on record that you permit them to swim there without protection.

MR. JOSEPH: I would be very happy to put out information as readily as I can to state whatever is available, in terms of Seashore facilities and town facilities if this seems desirable.

(The Commission studies Preliminary Drawing No. NS-CC-3226, Service Road, Parking Areas and Walks, Cape Cod)

MR. JOSEPH: On this project there are two small parking areas for 50 cars each. This is to help out in parking now. I have been



told they will not interfere with the whole proposed development in this area. This is a preliminary plan; if approved it is going back to the Regional Director and the Design Office. I don't know when they will work on the final plan; if there is some indication of priority, I will mention it to them.

MR. NICKERSON: This is the one location in the entire Seashore where you can keep the Thoreau concept; anything you do to put people into a conspicuous position in the foreground will spoil it.

MRS. WILES: The idea was to get some of the pressure off the Wellfleet beaches; they can't handle them.

MR. FOSTER: First of all, may I ask this question: is there an acute need for additional parking in this area at this time?

MRS. WILES: I believe there is.

MR. CHILD: I went there many times last year and never saw it overcrowded for parking.

MR. FOSTER: So there isn't need for additional parking?

MRS. WILES: With the failure of getting Head of the Meadow developed as we thought, you really put the pressure on Wellfleet.

MR. JOSEPH: This wouldn't be available this summer anyway.

MR. FOSTER: Mr. Joseph, if you needed additional parking could you put in a rough parking area?

MR. JOSEPH: Usually anything within reason; but when it came to putting materials down, there are very tight controls in the Federal government.



MR. NICKERSON: Is anyone using the Marconi Site for bathing? Is there any pressure there?

MR. DAVIS: Not to any degree.

MR. NICKERSON: Would you say ten to twenty cars at most?

MR. CHILD: I haven't counted more than six people in the water at any one time.

MR. FOSTER: What is your pleasure as far as the preliminary plan is concerned?

MR. NICKERSON: We had a discussion previously regarding the development of bathing areas in the vicinity of Head of the Meadow; a development intended for 1966, and this for 1967. Now it looks like 1967 at Head of the Meadow. I don't think they should do any halfway job here. These two 50 car parking areas without the concept of what the whole plan is, is not sound, and should not be done.

MR. FOSTER: Would you prefer to see design time spent on a swimming facility?

MR. NICKERSON: I would prefer not to have this done in a fragmentary manner. After you leave the Marconi Site you come to the high bluffs at the Eastham line which should be treated as a whole.

MR. NORGEOT: I suggest it would be well to consider not black-topping, and have some other means of using it for parking if necessary.

MR. MCNEECE: I just think any designing talent available should be concentrated on designing what we need most, which is more bathing



facilities. Let this remain in abeyance.

MR. FOSTER: This part of planning be held until bathing facilities are available? I don't think the intent here was in relation to swimming. This may create some problems as presumably you wouldn't have sanitary facilities or lifeguards.

MRS. WILES: There are people complaining because they can't go to Wellfleet and sit on the beaches without paying \$2 for the season; so they think they should be able to go and sit and look at the ocean. Maybe here they didn't realize they could.

MR. MCNEECE: How soon could we get a preliminary plan on this beach facility?

MR. JOSEPH: The beach area I suppose will be reviewed in connection with the Master Plan, which has been partially reviewed; relatively soon. A little time will be required to be sure it does fit into the scheme. It will be a big one and probably cost a considerable sum of money. That will take more time to get the work done. I believe the Commission urged the project from what I hear today, and have heard before; for next summer. I will state without any criticism that this office fulfilled its relationship with the Advisory Commission in including in its priority lists as well as the development schedule, a parking facility for the 1967 fiscal year. I will say also from checking this morning, this office last Fall attempted to fulfill its understanding with respect to a bathing facility, but the ceiling allowed for the 1967 fiscal year



for Buildings and Utilities was not big enough to permit a bathing facility ample enough; therefore we did the best we could last Fall and put the bathhouse in the 1968 priority. Everything possible was done to get it done by fulfilling all development schedules and priority lists prior to the programming, and it doesn't appear in the program for 1967 or 1968. You have to set a priority; every attempt was made to put this in high priority; but was unsuccessful.

MRS. WILES: Don't you think the beach is more important than the Visitor Center in Provincetown? I should think so. They come for bathing.

MR. JOSEPH: Everybody is entitled to his own opinion as to priority. My point now is that if I am not mistaken, the Province Lands Visitor Center had been appropriated for already in the 1966 fiscal year appropriation so that it means it took this course I have outlined, sometime past; so it has fulfilled priorities and appropriations, and we are expected to put it in.

MR. FOSTER: What shall we do about this?

MR. MCNEECE: Do I understand there can be a parking area over there in 1967?

MR. JOSEPH: Not from anything I have heard. All I hear is that it would be developed. I couldn't guarantee when -- if you want it.

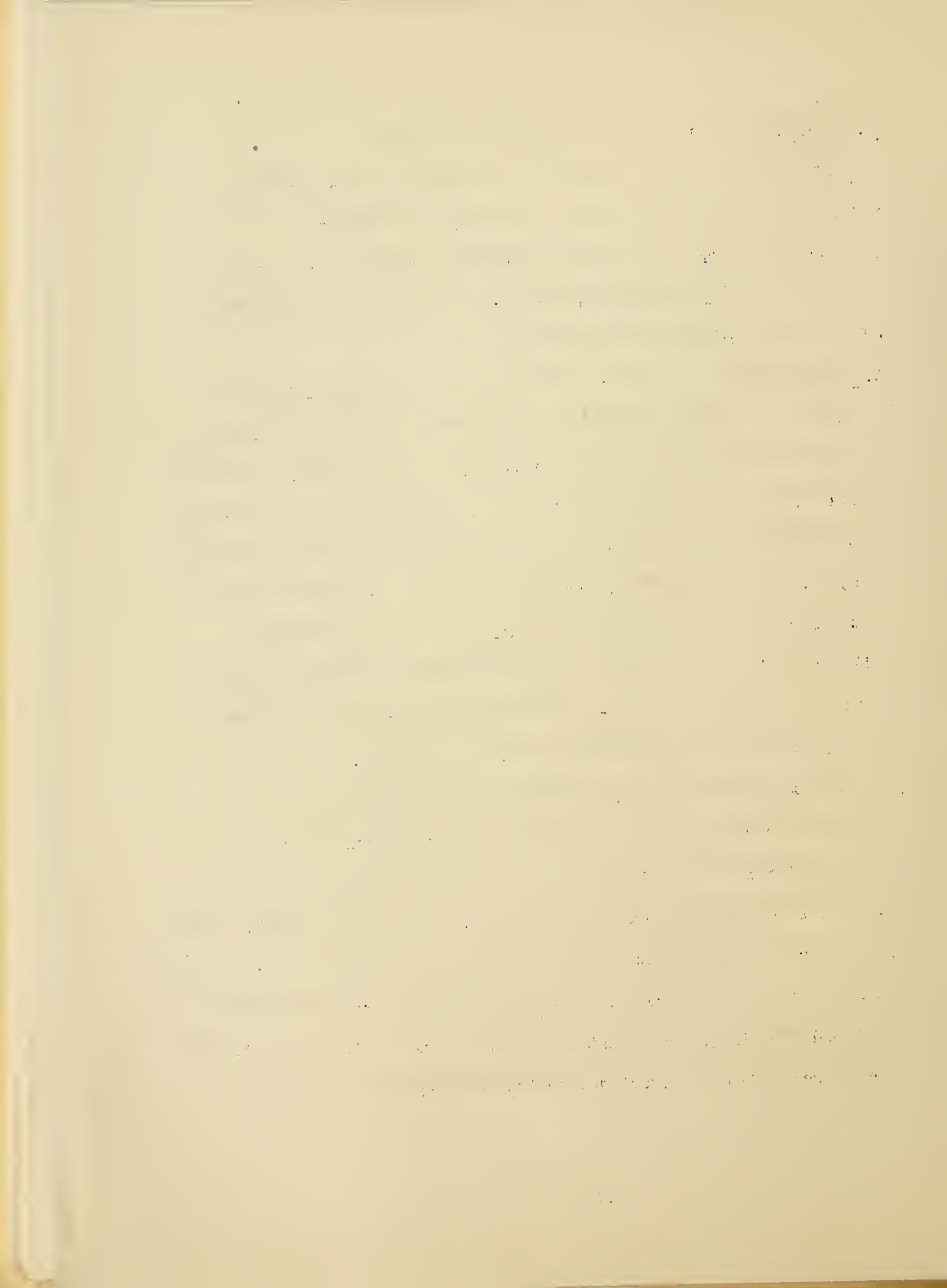
MR. MCNEECE: Somewhere along the line we are not having an opportunity to bring any pressure to bear.



MR. JOSEPH: I think you have done quite a lot.

MR. MCNEECE: We were thinking in terms of having a bathing facility available next year. Should we get the ears of Congressmen from this area to bring some pressure to bear? If we had done this last Fall could we have gained anything? Somebody makes decisions on priority.

MR. NICKERSON: It seems that there is a communication problem involved. To put it bluntly the National Park Service has spent millions before the park is established; and they haven't provided a single new bathing facility; not one. This Commission last year started putting pressure on to try to get one new bathing facility of major significance to be ready for 1966 and a second for 1967. All the Park Service has done is to take previously existing facilities and update them. I get confused by all this business of priorities etc., and I understand this is standard government gobbledy-gook; but one point I think has to be made clear; and I think the Commission is in agreement; that we believe the Park Service should create a new bathing facility which should have been ready for 1966 and if not 1967. More steps should be taken now to be sure that they are ready for 1968. If you go ahead with this 50 car parking lot without knowing what you are going to do in the whole area, you are going to interfere with future plans. You should know in general, what you are going to do with the whole general area before you start developing anything.



MR. JOSEPH: Your comments are well received. I do have very positive thinking with regard to the sense of the meeting. The first point of departure if there is a question of priority, is for us to re-examine our own priority lists; this is no doubt what I will be requested to do when your sentiment is known to the Regional Director. I do have priority lists for the 1967, 1968 and 1969 fiscal years; and it is possible we should, for good and sufficient reasons, examine these. There may be changes in attitude on which should come first which we could develop if you want to make this No. 1 priority.

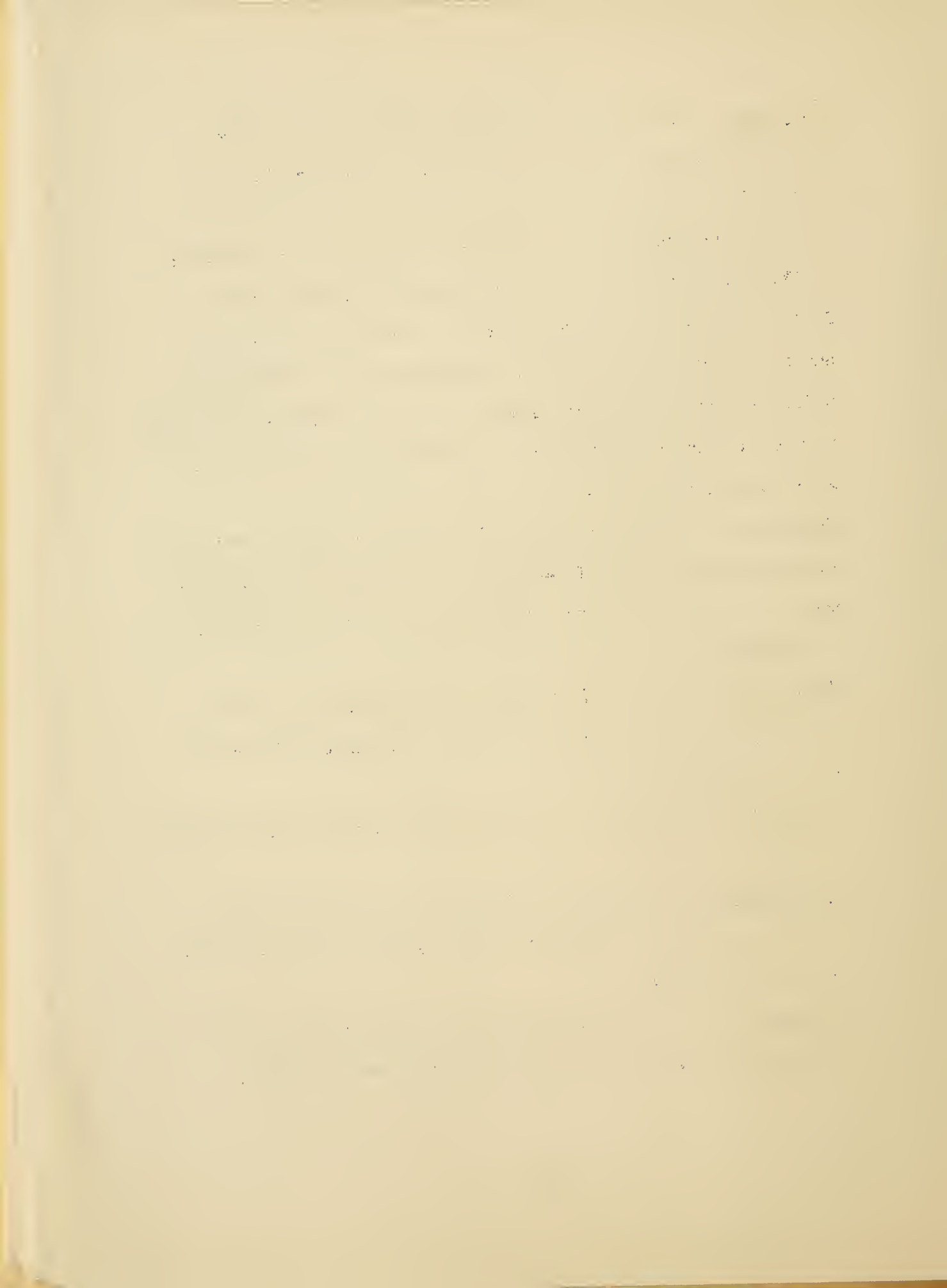
MR. FOSTER: Let's take another look, and in the meantime would you explore the possibility of getting more design money available to work on a beach of this sort this coming year? This would give us an advance start.

MR. JOSEPH: I will do this to the best of my ability. I don't know for sure if it can be done in 1967. This will call for the highest priority.

MR. CHASE: Would this be a good meeting to invite Director Hartzog to attend?

MR. NICKERSON: In view of the fact he has said that this should be a recreational area perhaps it would; we have spent very little so far, for recreation.

MR. FOSTER: We appreciate the chance to review matters of this sort and as you detect already, we express ourselves frankly.



MR. JOSEPH: I want to give you the clearest ideas of the steps which priorities take.

Item 5. Possible Scientific Advisory Commission to Seashore

MR. FOSTER: At several previous meetings we have discussed formally or informally the possibility of having some sort of scientific advisory group working with the Seashore.

MR. NICKERSON: In order to clarify this, would you determine what you have in mind as scientific?

MR. FOSTER: These are people who might be professionals in the field of botany for instance, who might be able to suggest things to be done to help formalize a program regarding certain Seashore activities. If this is a good idea, how ought it to be constituted; should it be a supreme body meeting with us once a year, or how would you suggest the mechanics be handled?

MR. NORGEOT: Did you have anyone in particular in mind to serve?

MR. FOSTER: No; but there is an abundance of talent here.

MR. MCNEECE: I am particularly impressed with the desirability of such a group; particularly after seeing the information which was placed at our disposal at last months meeting.

MR. FOSTER: This is something which could be done periodically, by inviting leading scientists to join us and make recommendations as to what sort of projects could be taken care of in their specific field.

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MR. NICKERSON: With a Committee of scientists from different fields there would need to be some degree of coordination as to the approach to the different subjects.

MR. FOSTER: Do you have any thoughts on how this might be pursued?

MR. NICKERSON: The first step would be to invite the Park Service to state how they feel about this; Mr. Joseph could then discuss this with us, and if we are in agreement, the Committee could take over from there.

MR. FOSTER: Is there some sort of a Scientific Advisory Committee to the Park Service?

MR. JOSEPH: The Secretary of the Interior has a Scientific Advisory Committee. I have talked with some individual members; it is a fine and highly desirable Committee. They do coordinate their efforts and in cooperation with others come up with a better answer; they would expose us to information that is available.

MR. FOSTER: Is there any parallel in the National Park Service?

MR. JOSEPH: I don't know of any and I am a little weak on who is on the Secretary's Committee..

MR. MALCHMAN: I think it might be helpful as a first step if we had set forth the fields in which they would apply in this particular area. Once we see the size of it there might be some discussion on how to work in these fields.

MR. JOSEPH: Biological, geological, archeological fields are all

important on Cape Cod, as well as zoology, botany and forestry. In the archeological field, which has to do with prehistoric matters, coordinating their work might lead to something. This could include some State people, U. S. Fish and Wildlife people, (both sport and game fish) and other institutions and leading universities could be advised.

MR. NICKERSON: You have a top agency in the world at Woods Hole^{ic} Oceanograph/Institution; it might be advisable to inquire from them for suggestions.

MR. FOSTER: We could set up a formal sub-committee of the Commission to look into this and lay out areas of scientific interest that should be considered, and come back at a future meeting with more specific information; we could ask Mr. Joseph then to contact the Secretary's Committee to see if a representative of that body could meet with us when our thoughts are in order.

MR. JOSEPH: I would like to say that the Service under the direction of Mr. Hartzog has set up a specific position of Chief Scientist. I have worked with him, and I might try and get him up here.

MR. NICKERSON: I think it would be better to have him and a representative of the Secretary's Advisory Commission; there is danger of inter-Departmental problems. I am in accord with your idea but the approach should be limited to officialdom; not people who have interest outside of any official department categories.

MR. FOSTER: Would you like to authorize the Chairman to set up a small group for this function; set up a separate committee of the Advisory Commission to explore further the question of constituting a Scientific Advisory Committee?

It was so VOTED. Chairman Foster appointed Messrs. Child and McNeece to sit in with Superintendent Joseph and himself.

Item 6. Continued use of the Highland Light Golf Course

MR. JOSEPH: I think the best way to summarize this is for us to refer to the correspondence I read into my progress report (see Page 8, 9 and 10).

MR. FOSTER: As I understand this, this is for discussion purposes. There won't be any official action until after December 1967.

MR. JOSEPH: I said after 1967 because I think the information I gave in paragraph (1) of the memorandum to the Regional Director indicates that part of the land contract provided continued use of the golf course for a specified period of three years.

MR. MCNEECE: Is there any objection to renewing this agreement?

MR. JOSEPH: No. However, you will notice in paragraph (4) it is recommended by me that a prospectus be issued for operation etc. That would mean a prospectus open to the public for a proposed concession operation. We decide who would be the best operator after reviewing all bids; the Regional Director would have to decide whether I could issue this.

MR. NORGEOT: I think Mr. Hurley's letter is out of order and should not be considered. The distance is too far to have a major affect on his business and the golf course was here before the Park.

MR. MALCHMAN: I was asked by the Town Manager of Provincetown to put him, on behalf of the town; as firmly on the record as being in favor of continued use of the Highland Golf Club; it is the golf course nearest to Provincetown. We do not have room for a municipal course. Golf is a tremendous shot in the arm for the off-season economy. I think everything should be done for the continuance and improvement of this course.

MRS. WILES: I feel that if a concessioner wants to operate the facility and if the government is going to put it out for bids or let someone else operate, there should be legislation introduced whereby taxes are paid to the town in which these facilities are located, because the man operating it now gets off scott free. Wellfleet and Truro are sponsoring this Park by their additional taxes and they are going to pay more as years go by and more land is taken. When the Bill was set up it was a mistake that no provision was made that if the government is going to collect rents, taxes should be paid to the towns.

MR. FOSTER: Does anyone feel when 1967 comes to a close the golf course should be closed?

MRS. WILES: Yes, if there is no tax return.

MR. NICKERSON: Is there any return now?

MR. JOSEPH: Not to the best of my knowledge.

MR. PERRY: This policy of the park regarding contracts has brought us a problem in taxes with both the hotel and the golf course, with Mr. Conklin and three other individuals. We had permission to tax on a land-lease basis, but it appears we are going to have to abate. These operations are in direct competition with Truro taxpayers; it is a problem we have no way to solve at this moment. The golf course situation is unique since there is no objection to its use as a golf course. Going out for bids seems more desirable than leasing it to one person.

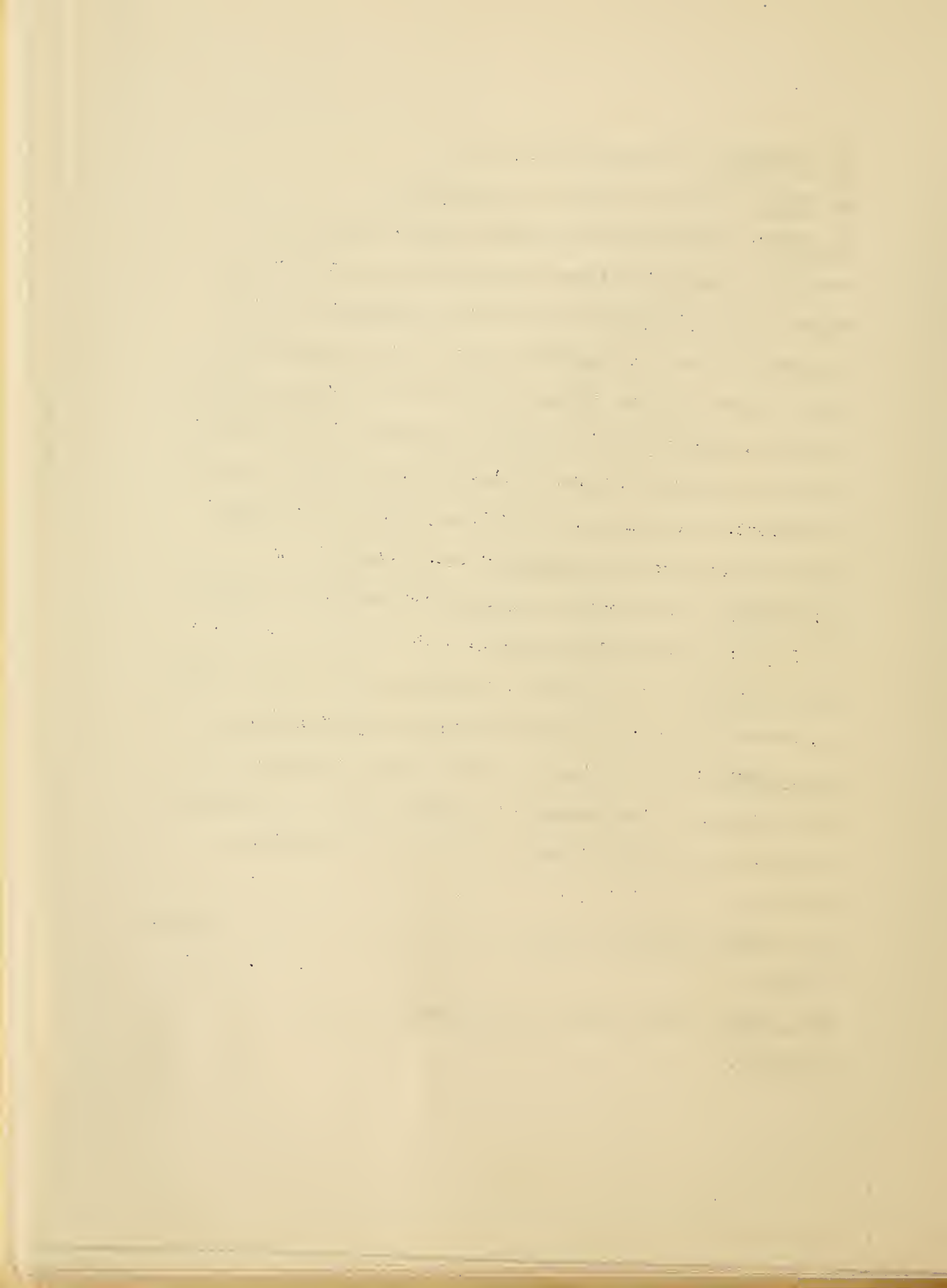
MR. FOSTER: We have basis of agreement; the possible requirement to include payment in lieu of taxes.

MR. NICKERSON: Are the motels operating tax free without making any contribution to the towns for police and fire protection?

MR. MALCHMAN: It is my view that this business of taxes is somewhat belabored; I was interested in reading that in Wellfleet they acquired in new building, enough to off-set what the Park has acquired.

MR. FOSTER: Mrs. Wiles, would you care to respond to Mr. Malchman's remarks?

MRS. WILES: Never yet have I seen Provincetown stand up for Wellfleet.



MR. MALCHMAN: I was standing up for Truro.

MRS. WILES: Provincetown is the only town that voted for the Park; they voted for the Park because they were giving nothing. They don't care how much it is costing Wellfleet and Truro; because we have a little building going on in Wellfleet is a poor argument.

MR. CHILD: I have the report here to which Nate (Malchman) refers. I see that I am on this Committee representing the National Seashore. In the report under "Golf Courses, Provincetown - Truro" the only one existing now is a nine hole course. A good 18 hole course would be good they say, also that they would like to see the golf course in the National Seashore developed into an 18 hole course. The lack of land is one problem. I don't subscribe to that development.

MR. MALCHMAN: There is one other point, and that is the proximity of the Radar installation. They say there are a considerable number of their personnel getting Servicemen's rates at Wellfleet. If Highland were improved they might use it. The Commander considers this golf course as a morale factor.

MR. NICKERSON: Mr. Healey's point is poorly taken, primarily because to the best of my knowledge Truro's golf course was there before he was; it is a poor comparison with Dennis; I assume while it may be valid, the course at Dennis is a new course within the past year. Looking at this from the municipal point of view, if there was no course from Wellfleet to Provincetown it would be

in the best interest of those towns to make their own; it seems to me Highland should be continued, but I am wondering if it couldn't be continued and operated by the Park Service, in which case they could make arrangements with the town for contributions for fire and police protection. I am leery of concession business. I think it should be an 18 hole course. This would not be creating a new facility and would be contributing to the local economy.

MR. FOSTER: We agree there should be a golf course after 1967. One possibility is operation by the Park Service or under some concession basis; your further argument for Park Service operation was that they could make a contribution to the town for fire and police protection.

MR. JOSEPH: We now pay for fire protection, and are willing to work it out on the basis of average fire expectancy needs in order for the towns to plan on funds in advance. Direct contributions from any source of revenue to another person are not legal. All revenues are put in the general treasury and cannot be used otherwise without specific orders from Congress.

MR. NICKERSON: How about leasing to the town?

MR. JOSEPH: If there were going to be exploration of our relationship with the towns that is possible; whether it would have to be done by publication or whether it could be considered an intra-government area I cannot say.



MR. FOSTER: Would this be desirable by the town of Truro, Mr.

Perry?

MR. PERRY: I feel it should be done by providing an opportunity for all and not through any restricted arrangement.

MR. NICKERSON: The towns of Dennis and Yarmouth each have their own golf course.

MR. JOSEPH: This is a very distinct possibility. Neither of us have thought of it. If the town were to put in a bid and it was considered best, you would be operating the golf course.

MR. NICKERSON: George (Thompson), did you put a value on this in arriving at a specific dollar value on the golf course right to operate?

MR. THOMPSON: No specific value was set in the permit, but it was taken into account when negotiations were taking place.

MR. NICKERSON: The difference would represent the value of the three year lease. Would you care to say what that was?

MR. THOMPSON: I am not in a position to say because that part of the agreement was negotiated at the Washington level.

MR. NICKERSON: Let's say the dollar value was put on, that would establish annual leasehold value; if so why couldn't the Park Service offer to give to the town of Truro a long term lease provided the town paid them this same amount? Without going out to bid.



MR. FOSTER: This is a policy question. This is an area it seems to me worth exploring, it might get over the "in lieu of taxes" question.

MR. PERRY: This policy can very well be carried over in motel and hotel units and I assume we could fall into this if a person can sell to the Park and then lease the property back.

MR. NICKERSON: This situation is different than the motels in Eastham and Orleans which were purchased by the Park Service. In Orleans the location was one where it could be used for administrative purposes; and in Eastham the location had a relationship to the Cape Cod Visitor Center. Truro has no such relationship; why should we buy property from a private owner and let them lease it back?

MRS. WILES: They would do it if they could. Why doesn't Mr. Nickerson suggest to Congressman Keith that he introduce legislation in Congress that any new business and concession that gets rental will have to pay taxes to the towns? That should have been written into the Bill.

MR. FOSTER: At the present time Congress has established a Public Land Law Review Commission; I am on the Advisory Council; one subject which is hardest to solve is this very question as it related to public lands in the West - public domain land. I am sure there will be some recommendation back to Congress to change



present policies and special legislation will be filed to take care of it.

MRS. WILES: Suppose the townspeople wrote in to their Congressmen. Would that help?

MR. FOSTER: I don't think it would. Imagine the impact on the Federal treasury.

MRS. WILES: The lifeguards will occupy little houses in Truro this summer and they all pay rent, but the town gets no revenue.

MR. NICKERSON: I would like to suggest to the Superintendent that he investigate the possibility of arranging a long term contract with the town of Truro for the operation of that golf course after 1967 and the possibility of enlarging it to an 18 hole course. It seems to me it would overcome lots of tax problems and get out of the concessioner bit, and have the added advantage of establishing closer community of interest between the town and the Park.

MR. FOSTER: Should the recommendation be to the town of Truro?

MR. CHILD: Mr. Nickerson's suggestion that they should expand to an 18 hole course would mean allocating more land. This means we are going into recreation.

MR. MALCHMAN: Someone asked about the question of the course making money. Truro might make more than in taxes. Dennis is making money on theirs.



MR. FOSTER: Would this be a good way to leave it? Obviously we will hear from it again.

MR. CHASE: Do you have to answer anything?

MR. JOSEPH: I have recommended a prospectus and continuation of operation; but I had not even thought of the possibility that the town might be interested in operating the golf course.

MR. FOSTER: I think this is the only thing in which the Advisory Commission did not concur - the prospectus. It seems to be the sense of the meeting that Mr. Hurley's motives would be open to question.

MR. JOSEPH: The Regional Office may ask for the sense of the Advisory Commission; and at least that is my opinion.

Item 7. Possible Date for Establishment of Seashore

MR. FOSTER: Mr. Joseph, would you like to make some comments?

MR. JOSEPH: Yes; one of your members brought the subject up; and when I learned of this interest I talked with our Regional Office. We still do not have any final information. I did bring to their attention the item in the "New Bedford Standard Times" in which it was stated the President was expected in Boston to dedicate The Kennedy Center tentatively on May 29.

MR. NICKERSON: Has the President indicated he wants to be here?

MR. JOSEPH: I don't know. I suggested possibly this Spring would be a good time for the dedication, before the summer crowds arrived; and pointed out that during the summer it is difficult;



and that if it could not be done pretty soon this Spring it would be best to go over until the Fall.

MR. FOSTER: Why don't we leave it this way: since Leo Diehl is the Secretary's representative on the Commission, would we impose on him to indicate our continuing interest?

MR. DIEHL: My suggestion would be to have it in September because we want some business down here after Labor Day.

Item 8. Agenda Items and Date for Next Meeting

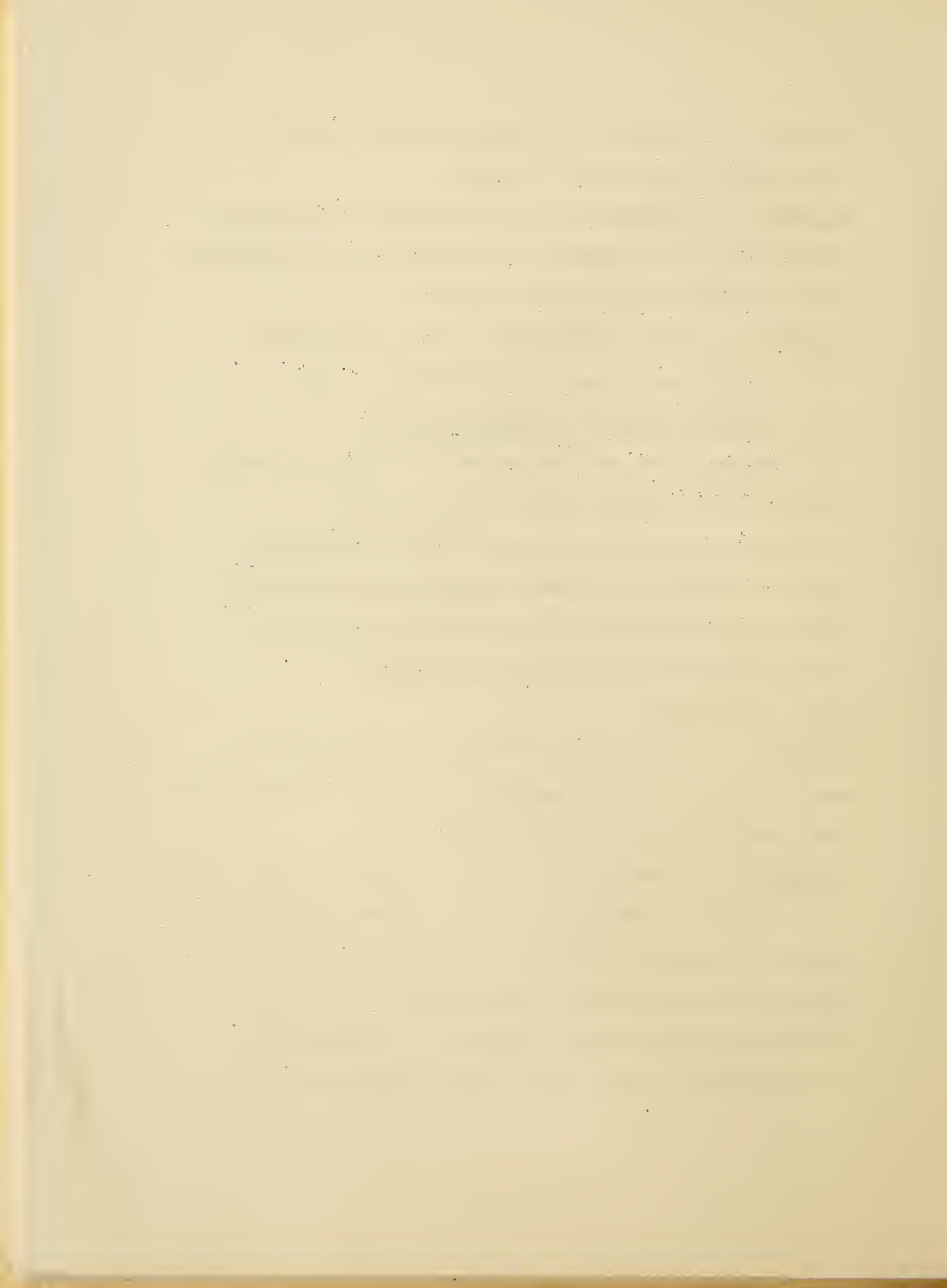
It was determined that the next meeting would be held on May 20 and that the June meeting would be held on June 24.

An agenda item for the May 20 meeting would be construction priority in connection with beach developments; also reaction regarding town involvement with the Highland Golf Course and report of the Scientific Advisory sub-committee.

Item 9. New Business

MR. CHASE: Is it premature to bring up anything yet about what the town of Eastham is proposing in regard to an exchange of land to acquire land for a Regional School?

MR. JOSEPH: Why not mention it. We have been approached by the Eastham Selectmen, acting on behalf of the Nauset Regional School Committee to exchange town owned land scattered throughout the Seashore for government land in the vicinity of Cable Road on the basis there would be a school somewhere near Cable Road in back of U. S. Route #6. We have their list and are looking it over



to determine whether such an exchange would be in the best interest of the government.

MR. FOSTER: Shall we put this on a future Agenda?

MR. JOSEPH: I see no reason why not; we have had one discussion.

MR. NICKERSON: If the town comes to the Park Service seeking this it is going to be the basis of still stronger cooperative relations between the two agencies.

No further business appearing, the meeting adjourned at 4:30 p.m.



(For Administrative Use Only)

M I N U T E S

Forty-sixth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

May 20, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-sixth Meeting

May 20, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Arrangements for Dedication Ceremonies
6.	Province Lands Visitor Center
7.	Agenda Items and Date for Next Meeting
8.	New Business

The forty-sixth meeting of the Cape Cod National Seashore Advisory Commission was held on May 20, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts.

The following members were present:

MEMBERS

Joshua A. Nickerson, Vice Chairman
Robert A. McNeece, Secretary
Ralph Chase
Leo E. Diehl
Nathan Malchman

Recommended by

Barnstable County
Town of Chatham
Town of Eastham
U.S. Department of Interior
Town of Provincetown

OTHERS: National Park Service, U. S. Department of Interior

Edward H. Abbuehl
Donald F. Benson
F. Cliff Pearee(CCNS Res. Architect)
Stanley C. Joseph
George H. Thompson
Earl W. Estes, Jr.
John H. Davis, Jr.
Lyndell Baldwin

Chief, Div. of Project Design
Philadelphia Planning & Serv. Ctr.
Philadelphia Planning & Serv. Ctr.
" " " "
Superintendent, CCNS
Land Acquisition Officer, CCNS
Supv. Park Naturalist, CCNS
Chief Park Ranger, CCNS
Secretary, CCNS

ALSO

Stephen R. Perry

Selectman, Town of Truro

ABSENT MEMBERS

Charles H. W. Foster, Chairman
John F. Carleton
Josiah H. Child
Arthur Finlay
Esther Wiles

Commonwealth of Massachusetts
Town of Truro
Commonwealth of Massachusetts
Town of Orleans
Town of Wellfleet

The meeting was called to order at 1:45 p.m. by Secretary McNeece who presided until the arrival of the Vice President at 2 p.m.

Item 1. Adoption of Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

It was moved by Mr. Diehl, seconded by Mr. Chase and VOTED to defer approval until the next meeting.

Item 3. Communications Received by the Commission

MR. NICKERSON: Everybody had a communication about the Seashore establishment and Visitor Center Dedication.

You folks have undoubtedly seen a newspaper story about Senator Saltonstall's insertion in the Appropriations Bill, and I had a telephone call from John Jackson, Senator Saltonstall's Executive Secretary telling me about this as well as a letter referring to it; the insertion appears on Page 23 of a Report to Accompany HR 14215, and reads as follows:

"The Committee believes that even though the Secretary of the Interior has included all national seashores in a recreational category, the purpose of the Cape Cod National Seashore should continue to be one of conservation as set forth in the legislation authorizing its establishment."

Just in case anybody forgets that, it would be my suggestion that this be made a part of the records of this meeting.

It was moved, second and VOTED to include the foregoing for the record.

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: All efforts of the staff and volunteer workers, and there are a considerable number of these, are being directed to the establishment ceremony and dedication of the Cape Cod Visitor Center on May 30.

Seasonal housing, seasonal staffing, entrance on duty dates, are being given priority attention, together with preparations for a Surf Rescue School on June 10 and 11 and Seasonal Training for all other seasonal personnel on June 14 and 15.

Bids for a bathhouse, dressing room and utilities at Head of the Meadow were opened on May 17. The apparent successful bidder is Earl W. Wall in the amount of \$43,837. This looks like a fine contract and Mr. Wall will be remembered as the Superintendent and co-owner of the contracting company who built the Salt Pond Visitor Center. We are pushing for the Philadelphia Service Center to issue bids for the parking area at Head of the Meadow which are expected momentarily.

Landscaping bids for Administrative Headquarters and the Cape Cod Visitor Center were to be opened on May 24. The bid was adjusted this week to take care of a proper growing season and advance installation of a sprinkler system, and the opening date is now May 31, with the planting work to be started after September 1. A pre-bidding conference was held with interested bidders on May 18.

Bids for construction of the amphitheatre at the Cape Cod Visitor Center are to be opened on May 26. A bid conference was held on May 18.

On May 17 I met with our Project Construction Supervisor and with Mr. Roach and his Superintendent regarding his contract in Provincetown to bring schedules up to date, and Mr. Roach has reassured us he will have the road connection over Oceanview direct to U.S. Highway #6 in use by June 8 as previously scheduled. This morning I held a meeting with Provincetown officials regarding scheduling in general.

The Province Lands Bicycle Trail contract continued, with the contractor spreading hardening.

The first anniversary of the Wellfleet Job Corps Conservation Center was observed on May 11. It was extremely successful with participation by many members of the community.

MR. THOMPSON: Authorizations received in the month of April to negotiate options covered thirty-five (35) tracts comprising seventy (70) acres. Authorizations now cover nine hundred and ninety-one (991) tracts covering nine thousand four hundred and twenty-four (9,424) acres.

During the month six (6) tracts were optioned, covering one hundred and fifty (150) acres. To date a total of five hundred and thirteen (513) tracts have been optioned embracing seven thousand and forty-

nine (7,049) acres.

There were four (4) closings whereby twenty-six (26) acres were conveyed to the United States. This makes a total of three hundred and eighty-three (383) tracts purchased to date, comprising four thousand six hundred and eighty-five (4,685) acres.

Appraisals completed numbered twenty-five (25) and twenty-eight (28) appraisals were assigned.

Requests for final title opinion on nineteen (19) tracts were submitted to Washington during April, bringing the total requests to forty-seven (47) tracts.

MR. NICKERSON: What is the completion date of the Head of the Meadow project?

MR. JOSEPH: Sixty days after the award of the contract.

MR. NICKERSON: How many bidders were there?

MR. JOSEPH: There were two.

MR. NICKERSON: In the light of your other experience with builders of similar structures does this look like a good bid?

MR. JOSEPH: I would say so. We do have a bid on a training building and machinshop in the \$40,000 range for the Job Corps, where the bidding did not come out so clean. This is in Washington now for adjudication; there were three bidders on this project.

(Mr. Pearce explained briefly a few of the questions involved.)

MR. MCNEECE: On the Head of the Meadow project, is this work going

on during the summer, and if so how will that effect the present bathing beach?

MR. JOSEPH: It is north of the existing beach.

MR. NICKERSON: With the \$40,000 building, it appears that somewhere in the range of a quarter of a million has been put into plant for the Job Corps.

If the Head of the Meadow construction interferes with summer utilization of the beach, it might give visitors courage to put up with the conditions they have because they will have something better next year.

What kind of a time limit is there on the parking area? Is there a chance of getting it ready for this summer?

MR. JOSEPH: That depends on how the bidding goes and who is the successful bidder.

MR. PEARCE: I have serious doubts. It might be ready by August 1, with good luck and good weather.

MR. JOSEPH: We have been pushing, and we will continue to push.

MR. NICKERSON: Do we understand correctly that in the landscaping project this will be mostly native material?

MR. JOSEPH: Not only "mostly", but exactly.

MR. NICKERSON: Was any consideration given to having this done by the Job Corps?

MR. JOSEPH: Yes, but not prime consideration.

MR. NICKERSON: What is the nature of the appropriation in terms of money?

MR. ABBUEHL: Somewhere around forty odd thousand.

MR. NICKERSON: If bids are opened on May 31, you plan no planting until September 1?

MR. JOSEPH: That is true. However, we do expect the successful bidder to go ahead with the water system.

MR. NICKERSON: Are they going to be permitted to take plants from within the Seashore? The park is full of upland cedar and the same is true with respect to wild blueberry; the park has plenty.

MR. JOSEPH: Cliff Pearce may be able to give you more specific advice regarding getting native plants from nurserymen in the amount needed.

MR. PEARCE: The only thing in question is the native pitch pine; this is difficult to transplant and nurserymen do not seem to have small plants.

MR. JOSEPH: We will have to be satisfied with successful planting and have the growth come later.

MR. NICKERSON: No planting in the summer?

MR. JOSEPH: You are right.

MR. NICKERSON: The amphitheatre will be all out of doors except for one concrete structure? I hope you are not going to have that so it is visible.

MR. AEBUEHL: It has a 10 x 12 screen with rear vision projection facilities.

MR. BENSON: The design is a bandshell type construction because we understood the local people wanted this to serve a dual purpose. It is a bandshell and rear screen projection unit. The shell reflects sound and a part opens in the center to reveal a screen. The seats are low benches.

MR. NICKERSON: Will the parking area in the Race Point beach area be ready the latter part of June?

MR. JOSEPH: Yes; I am reassured from my talks with the contractor; and this morning I met with town and airport officials regarding the road relocation, and we all understand each other.

MR. NICKERSON: In the meantime, the old parking area at Race Point will be in use?

MR. JOSEPH: Yes.

MR. NICKERSON: It is important to keep that traffic moving because you will get heavy traffic beginning in June.

MR. JOSEPH: Should I need the assistance of the Advisory Commission and others to keep these schedules, you will hear from me.

MR. NICKERSON: When will the bicycle trails be open? Will a portion be open by the end of June?

MR. JOSEPH: I would say from looking at it this morning, and from what I know, that it is a little doubtful. I would say it should be

brought into shape, signs placed, areas discussed with local police and rangers so that we have a good plan for safety.

MR. NICKERSON: Sometime in July? My suggestion, I don't know how the other members feel; is that you give it a fanfare of trumpets because lots of people will want to use it and if we can get it into this season, we can point with pride that we did get something finished.

MR. MALCHMAN: At the last meeting there was no hard decision about how you were going to keep motor vehicles off the bicycle trails. Has any thought been given to this?

MR. JOSEPH: Yes. We need strict control and this will require the cooperation of all to help spread the word that no motor driven vehicles can be used except such utility vehicles as are necessary for mosquito control.

MR. NICKERSON: The only way to enforce that is to arrest them and fine them.

MR. JOSEPH: This is a part of it.

MR. MALCHMAN: I agree 100% in a town that is just full of HONDAS.

MR. JOSEPH: I am informed by a letter and two meetings with the Wellfleet Planning Board that they are working on zoning regulations applying to the seashore in accordance with the Secretary's standards. These are being reviewed in the Washington office and here, and everything looks favorable that in due time Wellfleet will have zoning



bylaws approved by the Secretary.

MR. NICKERSON: I would like to call to your attention that this week "The Cape Codder" has a picture supplement having to do with the establishment of the Seashore. They will repeat the same thing next week.

MR. THOMPSON: The Department of Justice reports progress is being made with regard to land in the Camp Wellfleet area. Some settlements have been made with land owners. So far none have gone to trial but they anticipate that some will eventually go to trial.

MR. NICKERSON: Where do you stand in terms of money? They have given you another million dollars in this budget just passed.

MR. THOMPSON: With what is on the books that hasn't been spent, that will make about three million that has been appropriated within the authorized ceiling. We are reviewing ceilings now; we reported eleven million in addition. They have asked us to review this. The original figure in the Bill was sixteen million.

MR. NICKERSON: You are going to have to go back to get authorization and appropriation. It is at that point you are going to need some help.

MR. THOMPSON: We are doing our best to come up with estimates that mean something. The cost of land as of today will increase over the next five years.

MR. NICKERSON: The faster you buy it the cheaper it is going to be.



MR. JOSEPH: That is quite obvious from what I have observed in the last three months.

Item 5. Arrangements for Dedication Ceremonies

MR. DAVIS: From your invitation you know that the program starts at 2 p.m. at the Visitor Center. The total number of invitations from lists provided by many sources is in the neighborhood of 2500. We are placing 1500 chairs at the ceremony site for seating of the invited guests. The chairs will not be named for every invited guest, but groups such as the Advisory Commission will be in a special location. Selectmen and key County officials and important State people will be in one special reserved section; all others will sit in the general chair arrangement. It should be assumed that wives and husbands are included in your invitation.

MR. NICKERSON: I have a letter from Mr. Garrison in which he extends an invitation to me and my wife and says there will be a special seating arrangement.

MR. DAVIS: In your case you will be on the platform and your wife will have a seat reserved in the audience, since the Advisory Commission Chairman, Vice Chairman and Secretary, as officials of the Commission will be seated on the platform. A special place for all other Commission members and their wives is also reserved in front of the platform. The only people who will not be seated with their wives are the platform guests. With regard to parking, you



all have received parking permits with your invitation. There were red, green and white permits issued. Your red permits will allow you to park at the Visitor Center; and green permits will also park there at this stage. Holders of white parking permits will park at Coast Guard Beach and we will provide bus service back to the Visitor Center. I would appreciate everyone trying to remember to bring his parking permit. We will have thirty Rangers from other areas to assist, and they may not know you individually. It would appear that there will be no public parking available at Coast Guard Beach; this will be provided at the Eastham Town Hall. It will also be available at the golf driving range at the Wellfleet-Eastham town line and bus service will be provided from this point. We plan to set up information booths north and south along the roadway well in advance of the ceremonies.

MR. CHASE: At the 1951 Eastham Centennial the police did a wonderful job and I think they will again.

MR. DAVIS: People with parking tickets will be encouraged to arrive as early as possible. The big problem will be getting there on time. We feel that we have as many men as we can use. We have certain directional routes picked out and hopefully we will handle it.

(Mr. Nickerson and other Commission members offered some extremely constructive suggestions which were gratefully received by Mr. Davis.)

MR. DAVIS: With regard to the program itself, we understand that it

will last between an hour and a quarter to an hour and a half. Strenuous efforts will be made to keep it short. A Coast Guard unit will present the colors; the Nauset Regional High School will provide the band; the American Red Cross will provide a FirstAid tent; six members of the Truro Rescue Squad will be on duty, and the Eastham Rescue Squad will provide their emergency vehicle. Ten portable restrooms will be provided in addition to drinking fountains at selected locations. A group from the County Sheriff's office will be assigned to assist us. In addition to Ranger personnel from other areas, the Chief Ranger and Public Affairs Coordinator from the Northeast Regional Office will be here to assist.

MR. NICKERSON: There will be at least 200,000 visitors on Cape Cod at the time in addition to what will come for the dedication.

MR. DAVIS: Radio stations WPLM and WOCB have indicated an interest in a live broadcast of the ceremonies, and others will have the same privilege if they desire. An alternate site inside the Visitor Center will be ready for 450 in case of rain, and we have arranged for raincoats for the platform guests. If faced with rain we will be forced to confine inside with a smaller space available to accommodate the visitors.

MR. NICKERSON: Is it definitely established whether or not the President will be here?

MR. JOSEPH: We do have in the back of our minds the possibility of



the President coming. We are planning a hospitality room in the Visitor Center for the platform guests and their family and guests immediately after the ceremony; we will need the assistance of Commission members and their families to introduce visitors here.

MR. MCNEECE: Can the Advisory Commission invite anyone as guests?

MR. JOSEPH: I don't see any problem in this, we would like it if you could flash us a word so that we can hold seats; just tell us whether there will be 12, 2 or 25.

MR. NICKERSON: Have you invited a Rabbi to participate in the ceremonies? If not I think you should definitely do so.

MR. JOSEPH: We will be glad to pass this suggestion along to the Committee making final arrangements. You will all be interested in knowing that the Federated Eastern Indian League of Mashpee will have up to 25 of their members in the section reserved for invited guests. Their organization is very much interested in our program, and they will be introduced by the Secretary.

MR. NICKERSON: If there isn't room on the platform for the entire Advisory Commission wouldn't it be better to seat them all together in the reserved section? I think it is far more important for Bob Gibbs to be seated on the platform than Commission members. I hope you can find a seat there him for the good of the Service; it is important he be there.



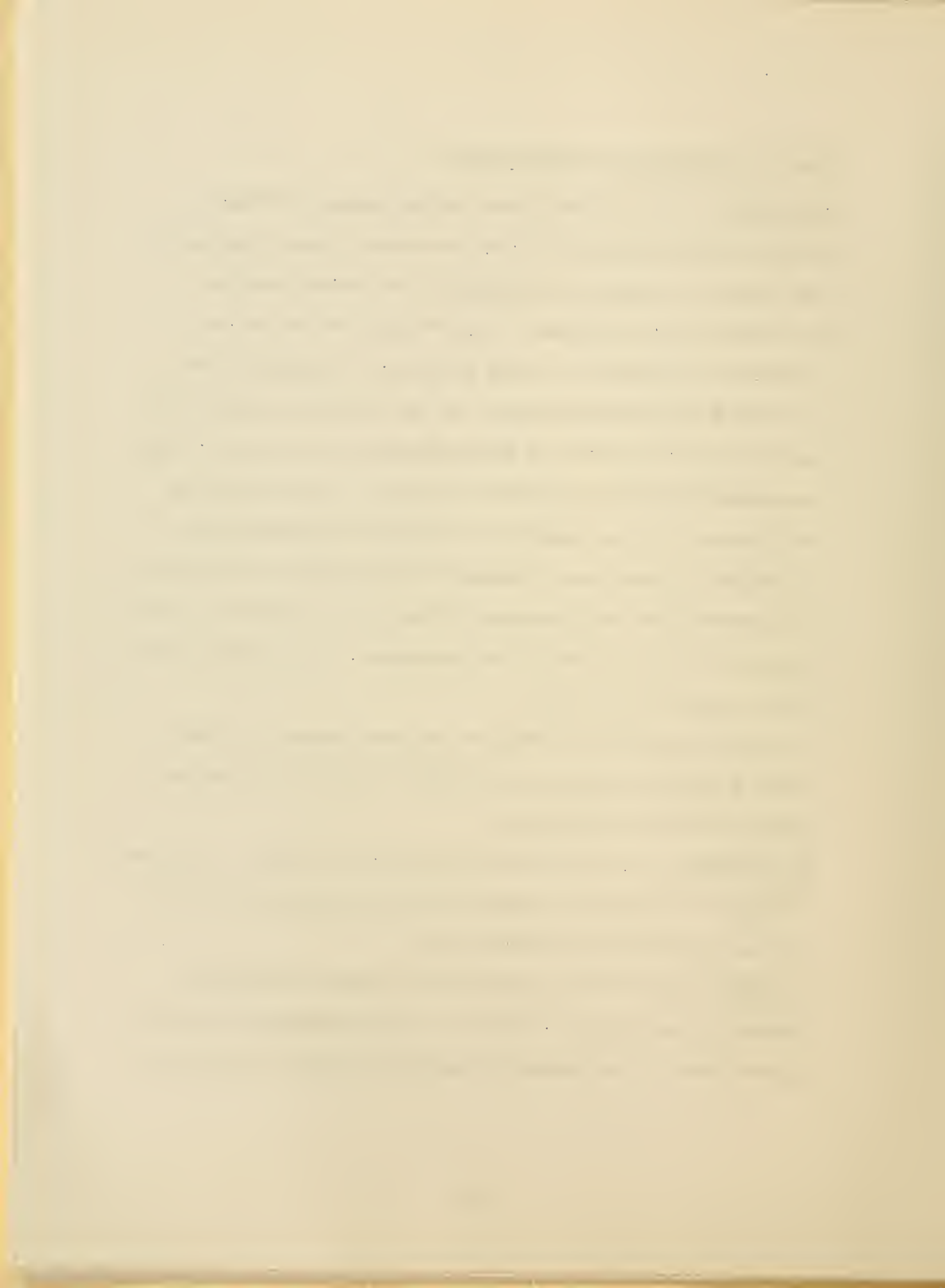
Item 6. Province Lands Visitor Center

MR. ABBUEHL: I am Ed Abbuehl, Chief of the Division of Project Design in the Philadelphia Planning and Service Center, heading up the branch that prepared the preliminary and working drawings. Mr. Benson is chief architect in this division and he has been following this project for a long time and is the guiding light so to speak of the actual design. For the last three years I have been associated more with the Southeastern part of the country and came along today to get acquainted with you. I would like to say that whether it is our comments or the material presented today, the Regional Director has not approved this plan any more than you have rendered your final opinion; so there will be a matter of some delicacy in how it gets out to the newspapers. Mr. Garrison should have a chance to see it first.

(Mr. Benson distributed drawings to Commission members for their review during the discussion and provided a model of the proposed structure for their information.)

MR. NICKERSON: We are particularly interested in what is the basic philosophy and design in connection with the written narrative of what you are trying to accomplish here.

MR. BENSON: First of all I would like to comment regarding my position in the office. I have been in the Philadelphia office for thirteen years in the Design and Construction branch, and prior to



this reorganization became head of the design branch, and I then became Chief Architect under Mr. Abbuehl in the Philadelphia Planning and Service Center. I have been involved in one way or another in all structures built here, together with Cliff Pearce, who came to Philadelphia and worked with us. I don't do all of these, but I do have an interest and a part in them; and I think I have felt that those we have done were appropriate. The Province Lands Visitor Center has been under study a long time and we have been trying to do a good job. Last October I believe it was, we put out the first design which never did get approved; it was a tower type with three levels; an audiovisual room on the second level and observation space on the third level. This scheme was put out within the Service for review and there were many objections for various reasons, so in December 1965 there was what we call a high level meeting between our Chief Landscape Architect and personnel in the Washington office, and a complete reanalysis of the requirements of this building were made, including how many people it will seat, how many exhibits are needed, just what this structure is going to do, the relationship of the various units of the structure. Based on that meeting, this is the scheme provided by some of our best designers. The capacity of the audiovisual room has been increased to 150 as Mr. Nickerson suggested and we have quite an interesting indoor-outdoor screen arrangement. We have had to consider carefully



the building site; it is, as you know, a knob, a high point. Fortunately from that high point you have a 360° view of the surrounding area, but you have to be at a certain elevation to get this because there are also some trees which add to the attractiveness of the location. We don't want something too tall sticking up to break the line of vegetation, but yet we need to have an enclosed tower. The tower is necessary as a part of the interpretive program; the idea being to have some exhibits there and a place to go in bad weather where the weather story would be told and where the weather could be observed from an enclosed area. There is also a large open deck, and it is anticipated that many people will head for this area rather than remain in the lobby. We tried to avoid too great a difference in elevation in the auditorium and lobby because one design criteria is for people to be able to get to most parts of the buildings in wheel chairs. We have to take care of people with infirmities; that is the reason the auditorium is on a reasonable ramp grade from the lobby floor.

MR. NICKERSON: How can they get up to see the view?

MR. BENSON: You can see a great deal from the lobby. One criticism is that we should have more glass in the lobby; maybe we can do that.

MR. NICKERSON: In the presentation made before, there was a written statement of the basic objectives and facilities; do you have that with you today? What are you trying to accomplish? If we could hear



that read again I think it might be helpful.

MR. BENSON: We think that the plan works very well and the design fits the site very well. I am more convinced after being there yesterday it does tie down to the site and grows out of the sand and grade of the slope pretty much, and carries up into the building becoming part of it, which I think is important. It is high enough to see over the trees.

MR. JOSEPH: After the meeting which I held with some members of the Commission in Eastham to discuss these plans - I am sorry that all of the Commission members were not available to participate, I had a whole fistfull of notes and I faithfully recorded these and sent them down to our Regional office. I wanted each item which we discussed to be carefully considered.

MR. NICKERSON: Let's have that statement of objectives.

MR. ESTES: This is a part of a report made as the result of meetings between personnel from the Washington and Regional offices and visits to the site with Seashore personnel:

See page 28 for this statement

MR. NICKERSON: One major criticism or point raised, was that this had not been achieved in the lobby; you achieve it by going to the second story. This is because the view is cut off by the location of toilets and the auditorium; and a suggestion has been made that perhaps you could achieve this better by lowering the level of the auditorium still further and removing the toilets from this location and putting them somewhere else; because as you enter all you see is toilets and auditorium. Your objective is admittedly not achieved in this lobby.

MR. BENSON: Maybe there is an error in the way we have stated it; it has always been our objective that primarily the view would be from the roof, or as we did here - another deck.

MR. NICKERSON: Either your objectives are wrong or your plan is wrong because they don't coincide. Let me say for the sake of variety, that when you enter this lobby it is going to be like going into St. Peters in Rome; it is a tremendous emotional impact. When you go in here what do you see? Entrance to toilets and theater.

MR. BENSON: You will see a free-standing sculptural stairway in the center and exhibits leading up to the outside, where there will be more exhibits.

MR. JOSEPH: The ability to express an objective is hard to get into words that have concrete meaning.

MR. NICKERSON: What is it you see first when you get up there? A smoke stack.

MR. BENSON: That will be taken care of.

MR. ABBUEHL: We have been considering the possibility of electric heat.

MR. NICKERSON: Coming back to the overall design, you have a six-legged creature, sort of a spider crab that might have crawled up over the dunes.

MR. BENSON: It is something that sets down on the dunes. This is a re-call of the original Marconi structure; you will find that it will not look like a crab; there are tree trunks and in some cases some planting coming up in between the supporting structure.

MR. NICKERSON: You have gone to a tremendous cost in achieving startling architecture; you should complete the operation by having an impressive lobby. You are spending an awful lot of money on the six-legged creature which could be well spent in other ways. You have walks which go around this on an elevated basis; they should be at the lowest possible level so that they won't stick up against the skyline and look like all the crab's entrails scattered around.

MR. BENSON: They will be silver grey and weathered and will wind up as a nice tie in with the landscape.

MR. ABBUEHL: The walks will be just enough to keep the visitors off the fragile material.

MR. NICKERSON: People are like rats, they follow a trail. Put up a fence.

MR. ABBUEHL: I hate to see a fence.

MR. NICKERSON: You will have to have them or they will fall off and break their necks.

MR. BENSON: At the Red Maple Trail the walk is about a foot and a half off the ground. Do you think we need a rail there?

MR. NICKERSON: Wherever you need a walk.

MR. BENSON: It seems fine without it.

MR. NICKERSON: You will have lots of suits if you don't provide protection.

MR. ESTES: Our trail in the Atlantic White Cedar Swamp is elevated and we have received no complaints.

MR. NICKERSON: I object to having it above the skyline; they should not be conspicuous.

MR. ABBUEHL: You won't see them.

MR. PEARCE: Nobody is going to see this building as we see it now. We are looking down on it; the visitor will see it from a much lower angle.

MR. NICKERSON: As I see it, your walk is going to be comparable to the Anhingo Trail. You have to have more space at points where there are exhibits. Here you will be handling half a million people.

MR. BENSON: Although not shown here, along this walk there will be provided a wider space where exhibits are to be placed.

MR. NICKERSON: Based on the paid attendance at the Pilgrim Monument

Museum, I would say in the first season you will have a minimum of half a million people going through here. Can't you put those toilets somewhere else? Couldn't you eliminate one floor and use some of the lobby for viewing?

MR. ABBUEHL: It is not practical or satisfactory until you get up to the level of the second floor.

MR. BENSON: There are peek-throughs as you go out and on to the grated trail. The grade to get from the parking area to floor level is quite a climb. We are going to have a combination of sidewalk and side ramp to accommodate wheelchair visitors. This is an order by one of the Presidents Safety Committees

MR. ESTES: One problem is that we would like to utilize some of the lobby space for exhibit space.

MR. NICKERSON: Why not arrange to have a view from the lobby? In effect you have surrounded the lobby with blank walls and exhibits so you see nothing but this stair from the inside of the lobby. I would like to walk into this lobby and get the same impact you have achieved in Eastham.

MR. ABBUEHL: Maybe we can salvage some of the wall space and put in glass.

MR. NICKERSON: Let's be able to see what God has wrought, not what man has made.

MR. BENSON: We didn't approach it in that way. You get that concept

on the second and third levels.

MR. DIEHL: What is the view from that side?

MR. NICKERSON: Toward the ocean.

MR. DIEHL: That is the purpose of the upper deck. You can't get it everywhere.

MR. NICKERSON: We are not going to tell the architects how to do this, just give them cause to think.

MR. ABBUEHL: We are very much interested in getting your ideas and feelings. You are very much a part of the public.

MR. NICKERSON: It seems to me that the protection of existing vegetation is secondary as against what thousands of people come to get.

MR. MCNEECE: I wouldn't over-emphasize the need for preserving natural growth. There is plenty in the immediate vicinity and all through the Seashore. I see what you are driving at and think there is lots of merit to it. I also don't like these things here. The design of the building is very much like the Marconi site, but do we have to have things that make it look something just landing on the moon?

MR. BENSON: Those are our structural members; it is a totally integrated structure and the design leaves the lobby and other freer than otherwise. We have tried to get all of these uses in this form and it is impossible to come straight down; there are many

functions in there. Another design would necessitate columns coming in.

MR. ABBUEHL: If we can find ways so that we do not need this lobby space for exhibits, we can use more glass and open it up.

MR. MCNEECE: I think the walk would be better on the ground and not elevated.

MR. DIEHL: What is the purpose of offices?

MR. BENSON: For a District Ranger Station, manned or unmanned and a first aid station.

MR. ESTES: The Seasonal Ranger-Naturalist will work out of this building.

MR. JOSEPH: So far as the elevation is concerned, while I am no self-confessed expert, I think you have a little to play with. Josh (Nickerson) if you feel the elevation of the lobby should go up I think it is a considered compromise that might be considered.

MR. MALCHMAN: I would like to say I do agree with your objections to the lobby; I think impact is important. I don't find the legs objectionable; the plan is imaginative.

MR. ABBUEHL: Regarding the trail; this plan shows a definite elevated trail with side boards. Seeing the Red Maple Swamp trail gave me new ideas, and putting it down 18" above the ground without any side-boards would be a whole lot less conspicuous and would preserve the fragile type of thing.

MR. JOSEPH: Ways and means of construction are a problem. I was prepared to recommend extra money to protect the dune there. It is such a fragile area. I think we should try a little bit with the elevation to see how it does look.

MR. NICKERSON: It seems to me our thinking today is to throw some fresh ideas into the subject. I don't want to appear as if some things I have said are acid; my purpose is to dramatize rather than to be hypercritical.

Item 7. Agenda Items and Date for Next Meeting

It was determined that the next meeting would be held on June 24 (subject to approval of the Chairman), and also that subject to the Chairman's approval the July meeting would be held on July 22. The advance date in July was selected with the thought in mind that it might fit in with the Director's schedule and permit him to attend this meeting.

MR. NICKERSON: It has been our practice to let the Chairman and Superintendent more or less select agenda items and plan field trips since things have a way of coming up between meetings so that too many subjects cannot be selected ahead of time.

Item 8. New Business

MR. CHASE: I don't want to say anything that would be contrary to what Mr. Joseph and Mr. Thompson may have in mind, but there is the question which the Eastham Selectmen brought up about the land swap

in Eastham which would eventually be used by the Regional High School District. This is something I think for action by the Annual Town Meeting. I am not trying to force this, but the Selectmen have asked me to bring it before a meeting.

MR. NICKERSON: I think we should be consulted as to what is going to be done, at least by late next Fall.

MR. JOSEPH: It will have to rank with the others that require immediate attention. We were visited informally by the Selectmen and others. There has been nothing in writing. They have furnished us with a list of town owned lands which they would like to swap or exchange as provided under the Act, for the school. We all have expressed our willingness to cooperate, particularly because a proposed exchange for a tax supported institution would be justified. We also told them that in reviewing it from our standpoint we would have to be sure that the interest of the United States government is served in making an exchange of land of equal value.

MR. NICKERSON: Would or could you consider lands already donated as part of this package?

MR. JOSEPH: I don't pretend to say.

MR. NICKERSON: If you could stretch a point in this case this would be desirable from a public relations standpoint.

MR. JOSEPH: This is a good point, and we want to cooperate 100% in this, keeping in mind the proper use of the Seashore.

MR. NICKERSON: What about the Truro golf course?

MR. JOSEPH: Nothing further. This does not have quite the urgency, it is being worked on. It is in operation and has been as a result of the land contract.

MR. NICKERSON: The recommendation you have made is that it be put up for private bidding?

MR. JOSEPH: Yes, by way of a prospectus; but as the Advisory Commission suggested operation by the town of Truro, this has been explored.

MR. PERRY: We have had favorable comments to this from various sources and we are looking into this.

MR. NICKERSON: If you want our advice the time is when the Park and Town are seeking assistance.

MR. JOSEPH: I would say in view of other items on the agenda we need not go into this next meeting; it is one for a meeting in the Winter.

MR. NICKERSON: How about the Wellfleet beach?

MR. JOSEPH: This should be a prime item for next meeting.

MR. NICKERSON: Including a field trip in 4 wheel drive vehicles to look at it with lunch in the field.

No further business appearing, the meeting adjourned at 12:15 p.m.

General Design Concepts of the Proposed Province Lands Visitor Center

The building should be designed with a certain openness about the lobby, which will in effect be extended outdoors along an exhibit trail. The trail will be placed in harmony with the natural scene and natural vegetation. This concept requires an unusual degree of cooperation between the interpretive planner, architect, and landscape architect.

The objective of this concept is to disperse visitor impact away from the building and along the exhibit trail, by providing an open air museum.

(For Administrative Use Only)

M I N U T E S

Forty-seventh Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

June 24, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-seventh Meeting

June 24, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Two Previous Meetings
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Development Priorities
6.	Scientific Advisory Committee
7.	Agenda Items and Date for Next Meeting
8.	New Business

The forty-seventh meeting of the Cape Cod National Seashore Advisory Commission was held on June 24, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts following a morning field trip in oversand vehicles through the area south of the Marconi station site. Mr. Neil Shea of the Department of Corporations and Taxation, Massachusetts and Capt. (ret) State Detective Joseph Crescio were guests of the Commission on the morning field trip.

The meeting was called to order at 1:10 p.m. by Chairman Foster with the following Commission members present:

MEMBERS

Recommended by

Charles H. W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo E. Diehl	U.S. Department of Interior
Esther Wiles	Town of Wellfleet

OTHERS: National Park Service, U.S. Department of Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
John H. Davis	Chief Park Ranger, CCNS
Edison P. Lohr	Historian, CCNS
James H. Bowman	Park Engineer, CCNS
Lyndell Baldwin	Secretary, CCNS

Absent Commission members were John F. Carleton, Town of Truro;

Arthur Finlay, Town of Orleans; Nathan Malchman, Town of Provincetown.

Item 1. Adoption of Agenda

It was moved, seconded and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of the Two Previous Meetings

It was noted by a Commission member that Par. 3 of Item 5 on Page 35 of the Minutes of April 15 should be changed so that the last sentence would read: "If this is a good idea, how ought it to be constituted; should it be a separate body meeting with us once a year, or how would you suggest the mechanics be handled?"

It was noted by a Commission member that in the Minutes of May 20 corrections should be made so that the first paragraph on Page 2 should read: "The meeting was called to order at 9:45 a.m. by the Secretary who presided until the arrival of the Vice Chairman at 10 a.m."

It was moved by a Commission member, seconded and VOTED to approve the two sets of Minutes as corrected.

Item 3. Communications Received by the Commission:

MR. FOSTER: I can offer a few. Had I attended one of our previous meetings I would have brought up further correspondence from the League of Barnstable County Sportsmen's Clubs, Inc., again renewing their request for a meeting. (Reads letter)

MR. NICKERSON: I think this letter should be made a part of the Minutes of this meeting. (The letter is reproduced below)

LEAGUE OF BARNSTABLE COUNTY SPORTSMAN'S CLUBS, INC.

Leo F. Gracie, Secretary
12 Central Street
Provincetown, Mass.
May 6, 1966

Charles H. W. Foster, Chairman
Cape Cod National Seashore Advisory Commission
State Office Building, Government Center
100 Cambridge Street, Boston, Mass., 02202

Dear Commissioner Foster:

This will acknowledge receipt of your letter of April 25, 1966, in which the Barnstable County League of Sportsmen's Clubs was informed that the possibility of a meeting of The Cape Cod National Seashore Advisory Commission with representatives of our League, to consider the situation at Great Island, Wellfleet, is deemed not feasible until either the September or October meeting of the Commission.

During a meeting of this League, held April 30th., the secretary was instructed to write again to the Advisory Commission and request that they reconsider this decision and authorize a meeting "without any further delay".

The League further stated that if an immediate meeting could not be arranged, "the matter would then be taken up without further delay with higher authorities".

May we be advised of your decision concerning this matter. The above quotes are taken from a League motion motivating this request.

Respectfully yours,

s/Leo F. Gracie, Secretary

cc: Dr. Sidney B. Callis, Committee Chairman
Barnstable County League

MR. FOSTER: I replied on May 11 as follows: "In response to your recent letter, I will see that your further request regarding Great Island is brought to the attention of the Advisory Commission, but I would rather suspect that the Commission would still prefer to wait until the close of the current season before considering revised regulations for that area."

I was invited to attend a meeting of the State Council of Sportsmen's Clubs at Falmouth. Mr. Joseph was there. They feel there are apparently all kinds of insidious things going on about Great Island. As a result the State Council did back up its County League, and I suspect write the Secretary and members of Congress. I tried to explain we spent two meetings on the subject and our request for deferral of the meeting until Fall was to see how the present situation worked out, and that we had no intention of not meeting with them at all. Dr. Callis was persistent however and action was taken. I am not entirely sure, in terms of the Sportsmens organization if this is as big an issue to this group in the state as it is to Dr. Callis of Wellfleet. I think this action was in deference to him. I think we should plan to meet with them in September, just as shortly after the summer season as we can. The issue will not go away - in response to their interest and our hard work on the present policy, we should do this.

MRS. WILES: Mr. Sturtevant was disappointed because they took him so literally. He didn't think they would move the gate exactly 1,000 feet. It has done no good. He meant to have it moved so they could get to the shellfishing area and not on the upland. I thought they would get him to go with them and consult with him when they moved the gate. It has been no help at all; they can't get there any better than before. The whole thing has been defeated.



If the gate was moved up you might have lots of these objections done away with and these people who are stirring up so much talk wouldn't have a leg to stand on. I think they would be happy about it; you wouldn't have them bucking you.

MR. FOSTER: Would it be appropriate Mr. Joseph, to ask for a re-evaluation of the present set up in anticipation of our future needs; because it was the understanding of the Commission this would help relieve a problem.

MR. JOSEPH: Yes.

MR. CHASE: I drove out a week or ten days ago as far as I could. Someone had hit a post with a truck and driven in. I am confused as to what you are trying to do.

MR. FOSTER: Perhaps the Commission should go out there again.

MRS. WILES: Why not get Mr. Sturtevant to go with you?

MR. JOSEPH: I would like to say that the gate probably is one thing we should look into. I have two things that are particularly significant. I think it is readily recognizable by everyone concerned that Great Island should be kept as a natural area without motor vehicles. The advice of the Commission would support such a stand and I think speaking for the Park Service, we would want under any circumstances, to keep the Great Island area as a natural area without motor vehicles. Secondly, I have driven out there on more than one occasion. I try to look at such matters not only through our eyes (the Commission's eyes); and those who are responsible

for the administration and protection; but I try to look at it through the eye of the visitor. It does lend it self to the kind of situation you describe, and I would like to suggest that with your concurrence I go to the town of Wellfleet, approach the Selectmen and see if there is some communication we could try to establish to improve the situation so that it would be understandable. I don't pretend, without the help of the Board to be able to decide the matter properly, because I have already had a visit from Dick Sturtevant and Henry Atwood. I think the problem facing the visitor might be improved in connection with the parking area at the Town landing. If you folks in your wisdom think it would be beneficial, I would approach the Board of Selectmen. If they wish me to speak further with Mr. Sturtevant I would be happy to meet with him, but I think it is incumbent on the Park Service to try to get the greatest rapport possible, and particularly this summer.

MR. NICKERSON: You don't consider you want vehicles to drive on the Island?

MR. JOSEPH: No. Not at this point.

MR. NICKERSON: The issue with the sportsmen is to drive to Jeremys Point.

MRS. WILES: It is to close it to all but people with boats; give them monopoly on going to the shellfishing area.

MR. NICKERSON: The Sportsmen's Clubs have nothing to do with shellfishing.

MR. CHASE: I am still confused. I read in the paper an open letter from Cracie; he writes a very fine open letter addressed to the Seashore approving everything we have done there. He represents the Highland Fish and Game Club with a membership of probably 250 people from Provincetown to Wellfleet. That should be taken a little notice of.

MR. FOSTER: Shall we say that it is the consensus of the Commission that the Park Service be asked to re-evaluate the present situation at Great Island in anticipation of further discussions of the question with respect to the location of the gate .

I might report that I had a chance to visit the Padre Island National Seashore which was rather an interesting experience, and I would like to offer a few comments on that. This area is on the Gulf coast, outside of Corpus Christi, Texas. It is an 80 mile Seashore as compared to our 40 miles, established September 1962 and consists of 137,241 acres; 39,000 of which are submerged lands which the State deeded, subject to mineral rights. If you think we have problems - they also have 1,000 head of cattle that are being ranged inside the Seashore; at least two operating well fields and acres subject to rights of further mineral exploration; probably there will someday be a couple of additional cracking plants. They have just started development phases under a Congressional appropriation of \$500,000 for the first phase which would be an essential beach facility, headquarters and a camping area. It is a silt beach

which I have never seen before; sort of brown. The beach has no sand at all on it. As you come into the Park you are faced with the County Park - the greatest honky-tonk I think I have ever seen; so that the contrast is rather striking. Acquisition came at a most appropriate moment. They do not have an Advisory Commission and I was pressed at considerable lengths about how ours functions and relates. They do not have small towns in the Seashore as we do, although the Seashore itself is in two or three counties. Most of it was in private ownership and so this is a land purchase proposition subject to very extensive negotiations still essentially not completed. I was very well received, thanks to Mr. Joseph's introduction. It was quite an interesting experience to be there and see some of the problems. They have quite a lot in common with us, except they are geographically different. Some day Seashore people should have a huddle and swap notes and consider some of the difficulties they are having. By all means visit Padre Island National Seashore if you are near there; you would find it most interesting.

I should also like to read an open letter to Superintendent Joseph which the Highland Fish and Game Club dispatched on the subject of motor boats, essentially endorsing the policy of the Seashore and the Advisory Commission regarding the use of motor boats on fresh water ponds under our jurisdiction. (The letter follows)

Dear Mr. Joseph:

During a meeting of the Executive Committee of the Highland Fish and Game Club held Tuesday night, May 31, 1966, it was voted unanimously that this Club should go on record as favoring and supporting a Park Service ruling, restricting motorboats from all fresh water ponds within the Cape Cod National Seashore Area.

The committee is of the opinion that very good judgement has been shown by those responsible for this regulation.

Considering the size of the ponds which will be effected, the Committee feels that from a safety point of view as well as being a possible means of pollution, that this is a wise rule, intended to benefit all.

The Committee further feels that in as much as the people who live and visit here on Cape Cod, are blessed with almost endless miles of beautiful salt water boating areas on which motor boats may be exercised with safety that this reasonable restriction will add to, rather than lessen one's pleasure.

The Committee is of the opinion that this decision has been made as a result of many years of experience and experiment and we are the fortunate ones who will now benefit.

The members wish to congratulate you and your advisors.

Sincerely yours,

s/Leo F. Gracie, Secretary
Highland Fish & Game Club Inc.

MR. NICKERSON: On this policy matter, if someone wanted to water ski on Gull Pond, can they do it?

MR. JOSEPH: We have no jurisdiction on those ponds.

MRS. WILES: The ponds are too small for motor boats. There is not room enough for bathing and motor boats. I don't think the town of Wellfleet has any real jurisdiction on these ponds or what can be done on them.

MR. NICKERSON: What State Agency has?

MR. FOSTER: The Division of Motorboats; the town may propose regulations, but they are subject to the approval of the Division. Their policy is to discourage as many special regulations as possible. This was a troublesome situation before the State Motorboat Act.

MRS. WILES: The only pond I know of that has been bothered with motor boats is Gull Pond.

MR. FOSTER: I sense from this discussion that we do not wish to rescind our previous support of the policy.

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: The Secretary of the Interior in his letter dated June 17, 1966 to the Town Clerk of Provincetown advised that the bylaw revisions adopted by Provincetown for the Seashore District as duly amended in March 1965 have been reviewed and approved. The Secretary noted that in some instances the provisions as now adopted by the town of Provincetown place greater emphasis on the preservation of the seashore lands than was contemplated by the regulations. Four contracts were awarded during the month; to Earl W. Wall on June 1 in the amount of \$43,837, for construction of a comfort station and dressing rooms at Head of the Meadow; to Bart Bratko Corporation on June 2 in the amount of \$39,822. for construction of a workshop and vocational training building at Wellfleet Job Corps Conservation Center; to Frank Joy, Inc., on June 10 in the amount of \$57,575 for construction of the Salt Pond amphitheater; to Powers

Contracting Corporation on June 23 in the amount of \$149,413.50 for construction of roads, parking area and utilities, Head of the Meadow.

The invitation for bids for planting shrubbery and trees, grass seeding, fertilizing and mulching and installation of sprinkler systems for the Cape Cod Visitor Center at Eastham and the Administration Building in South Wellfleet will be re-advertised on June 27. The former invitation for bids did not produce any bids; the new invitation calls for native pitch pine trees of smaller size which presumably will enable bids to be made.

The sprinkler systems are to be completed first; the planting of the shrubbery and trees, grass seeding, fertilizing and mulching are due to be started on September 6, 1966 with completion by May 1, 1967.

Invitation for bids was issued June 21 for roads, parking areas, bicycle trails and walks in Eastham and South Wellfleet; the work primarily covers reconstruction and relocation of 3,130 lineal feet of 22' wide roadway eastward from the Visitor Center at Eastham; 10,000 lineal feet of bicycle trail connecting the Visitor Center and Nauset Coast Guard Station areas; and two parking areas along the range road in South Wellfleet, south of the Marconi Station area (50 car capacity each). The items have been separated into individual bid units. This will permit the parking areas in the Marconi Station area to be considered as separate elements in the event it is decided to proceed with their construction. The matter of proposed developments

in the former Camp Wellfleet area is of course a subject on the Agenda at the Advisory Commission on this date, June 24. The compatibility of these two proposed parking areas with possible eventual developments in the same general area will be considered.

The work is proceeding on two projects in the Province Lands area; one the roads, parking areas and revetment contract under M. F. Roach Company, and the other bicycle trail contract under the Macon Construction Company. The road contractor has obviously been concentrating on efforts to get the roadway opened over the Oceanview hill-top site; his target date was in the range of June 8 to June 15; but he is still completing necessary work before the road can be open to traffic and it is expected that the roadway may be available this week end. Completion of the additional parking areas at Race Point will be the second stage of priority. The revetment work at Herring Cove must be completed before the Fall storms.

The progress has been slow on the bicycle trail construction in terms of rate of accomplishment VS elapsed time, and target date for making a portion of, if not all of the bicycle trails under this contract available cannot be announced.

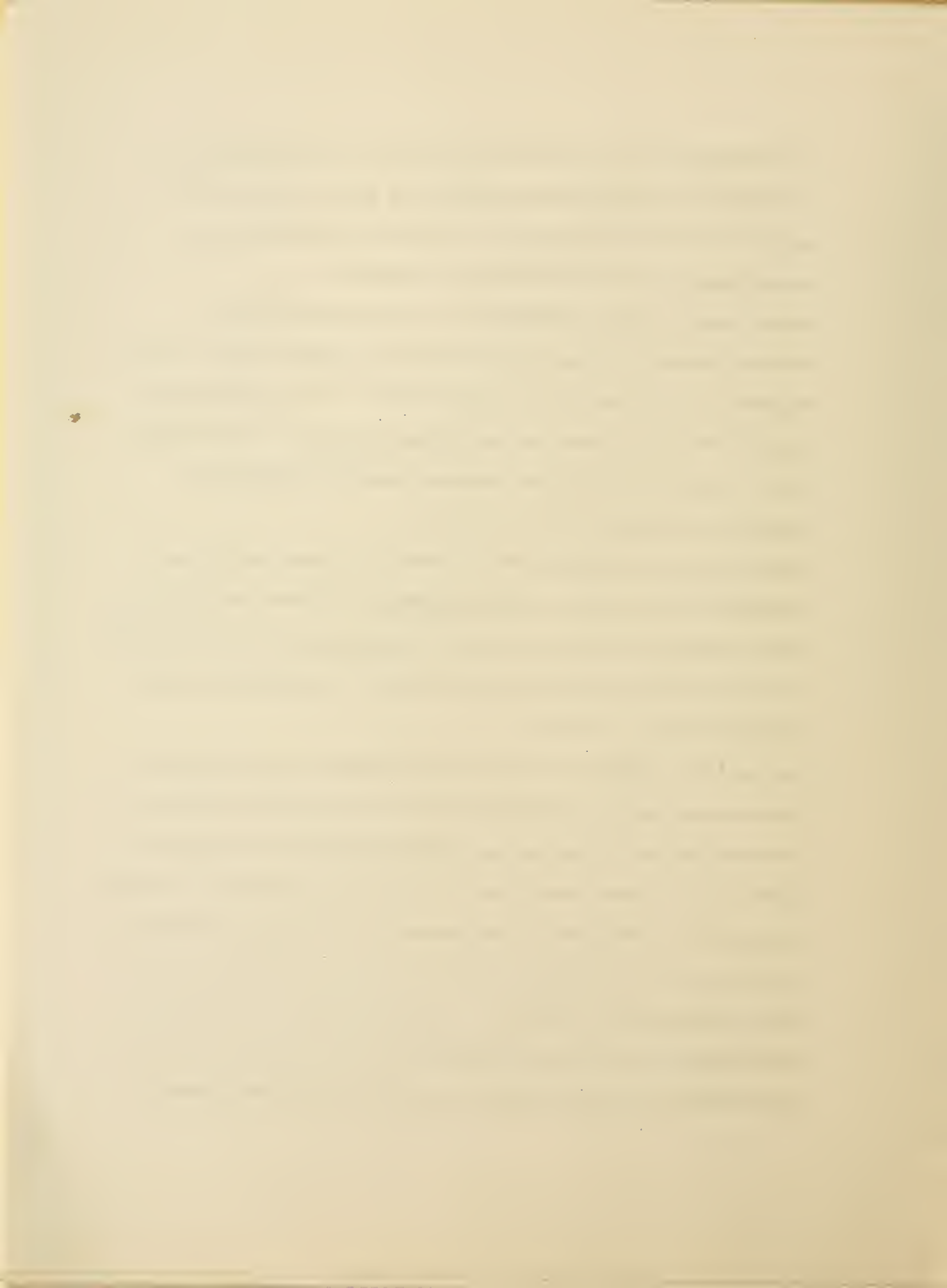
A request has been received from American Youth Hostels Inc., to utilize the former Pamet Coast Guard Station (Little America). Detailed negotiations have taken place with Mr. Herbert Nickerson of Eastham representing American Youth Hostels. Mr. Nickerson operates Smith's Seashore Shelters under the American Youth Hostels

A communication was received from Leo Gracie of the Highland Fish and Game Club supporting the National Park Service ruling with regard to the use of motor boats on fresh water ponds under the jurisdiction of the Cape Cod National Seashore.

Unfortunately previous commitments of long standing prevent Regional Director Garrison from attending our meeting today. He is expected to be at Cape Cod on June 27 and 28. He will address the Izaak Walton League group on June 28 when they make a special field trip to the Cape Cod National Seashore preceding their Annual Convention in Boston June 29 - July 2.

Seasonal personnel have arrived and have been given training and orientation in a series of training sessions including the Surf and Rescue School for lifeguards on June 10 and 11; a general orientation for all available seasonals on June 14 and 15 and seasonal ranger training on June 16 and 17.

On June 22 Park Engineer Bowman and I attended a meeting sponsored by the Massachusetts Department of Public Works and the University of Massachusetts, concerning and analyzing results of planting test plots in the Province Lands area. The discussion concerned scientific research to be undertaken by the University in connection with planting of road cuts and slopes to prevent erosion, stabilize soil and make roadsides more attractive. Special study will be given to the encroachment of sand upon US highway #6 at Provincetown. The group was informed that we are enthused about their scientific research



program as it will be of benefit to the National Park Service in its dune stabilization program. It was pointed out that the natural processes should be utilized to the fullest possible extent but that where necessary, management measures would be considered and undertaken. It was also pointed out that they should stick to natural plant species without bringing in exotics.

MR. THOMPSON: Authorizations received in the month of May to negotiate options covered twenty-four (24) tracts. Of these four (4) represented increases in former authorizations. The new authorizations covered twenty (20) tracts comprising one hundred fifteen (115) acres. Authorizations now cover one thousand eleven (1,011) tracts comprising nine thousand five hundred and thirty-nine (9,539) acres. Options were secured on six (6) tracts covering fifty-seven (57) acres. A total of five hundred and nineteen (519) tracts have been optioned embracing seven thousand one hundred and five (7,105) acres. There were six (6) closings whereby one hundred and seventy-three (173) acres were conveyed to the United States. This makes a total of three hundred and eighty-one (381) tracts purchased to date, comprising four thousand eight hundred and eighty-four (4,884) acres of land. Appraisals completed numbered seventeen (17) and appraisals assigned numbered twelve (12).

Item 5. Development Priorities

MR. JOSEPH: In this connection I would like very briefly to comment and then ask Jim Bowman, who serves as our Program Officer to enlighten

us. I will say that the development of facilities that are considered essential goes through a very definite pattern: The Master Plan, The Development Schedule; preparation of priority lists; a succession of annual programs by fiscal year, which are reviewed by the Regional Office, Secretary, Director, Bureau of the Budget, and if included in the President's budget, by Congress. We obviously cannot trace all of these elements through to completion, but Jim can tell us about two special things; program elements for 1967 and 1968 and priority lists you have recommended.

MR. BOWMAN: I have here our priority list containing the 1967 construction program which is now in the hands of Congress, subject to the appropriation bill; also a list of program items for 1968 and 1969 which has been submitted to our Regional office for review. (Reads list). I might mention that there are some projects which have funds advanced from contingency; the Race Point parking area is a case in point; scheduled for the 1967 budget and under construction in 1966.

MR. NICKERSON: What is the reason for putting in 1967 and 1968?

MR. JOSEPH: Programs are derived from a final priority list for the Park Service determined by overall ceilings.

MR. CHASE: Do we have title to the road from Cable Road to the Wellfleet line? I see there is a road through there on the list.

MR. THOMPSON: This is an entirely new road that would be across lands that we have acquired or are in the process of acquiring back

in from the ocean. Really in advance planning funds, the precise location of any of these projects is never known until the designers get into the field and find out the physical status and acquisition problems in the field. We must get the ways and means to do the planning.

MRS. WILES: How can you do that if you don't own it?

MR. JOSEPH: These things all go the route, and a considerable amount of time elapses. This plan was developed a long time ago, as part of the operation and management of the Seashore. At the same time we are making plans we go to Congress for money; the land acquisition office is working with towns and individuals; and if ownership will not permit the project, we readjust the program.

MR. NICKERSON: This item of the road from Cable Road north, when would it be built if everything went along, or when determination made for its location?

MR. BOWMAN: I would say not before the Spring of 1967.

MR. NICKERSON: At the present time it is obvious that there has been no plan of how the road is going to be used. Shouldn't this be determined before the road layout?

MR. JOSEPH: This had to start many, many months back; at that time nobody knew exactly what the status of the land would be; it is up to the administrative staff to try to settle land matters so that when the time comes for the project we will be ready.

MR. NICKERSON: I am concerned about a new road, when you don't know

how the land to the north is to be used.

MR. FOSTER: We should make this clear - when you are involved in a government budget, you have to make predictions far in advance; as far in advance as is possible.

MR. NICKERSON: My point is that at this point you don't know what you are going to be doing in the area we traveled this morning.

MR. FOSTER: The Master Plan points to certain uses for that area.

MR. MCNEECE: Do I understand this is just the basis for getting money and you can relocate whenever you need to?

MRS. WILES: Once we were told that the Master Plan was just a document for guidance; but when we wanted to change it we couldn't.

MR. JOSEPH: These problems are very real ones. As I have attempted to describe, this particular item actually was formulated many, many months ago, in order to get it considered for the 1967 program. The final estimates for 1967 fiscal year were prepared in September 1965; preliminary estimates were required in the budget process to be formulated in February 1965; and prior to that others took place before February 1965. I am mentioning this since you are interested in priorities and procedures.

COMMISSION MEMBER: You are to be commended in getting the Commission involved in this question of priority determinations so that we may contribute suggestions, if you would like to have us do so.

MR. JOSEPH: I would welcome this.

MR. NICKERSON: Regarding the item for access and parking in the Marconi area. Those are the two parking places between here and the area we visited this morning. I understand you are also planning a beach development somewhere in the area, as yet undetermined, similar to the Coast Guard and Head of the Meadow beaches.

MR. JOSEPH: The two 50 car parking areas came up for discussion at a previous meeting also. I decided to approve them as alternate items on this bid invitation and they may be awarded or not depending in some way on the advice of the Commission.

MR. NICKERSON: What would you do with them?

MR. JOSEPH: Provide additional parking to what we saw today.

MR. FOSTER: Wasn't it to provide for access to the beach?

MR. NICKERSON: Do we want to encourage access to the beach? I would like an expression of opinion here. It seems that if you have two 50 car parking lots along the range road you are going to invite use from those of the beach immediately in front. If you are going to have a major bathing beach development one-half mile away, wouldn't it be better, instead of two 50 car parking lots, to enlarge those turn-outs and lay out at intervals a walk; so that visitors wouldn't trample the beach grass; and concentrate all your money on the major bathing area. It seems instead of scattering your funds it would be far better to concentrate them

MR. JOSEPH: The two parking lots project was developed some two years ago; we are not committed; it was put in the invitation in order to

comply with the processes we have been discussing.

MR. FOSTER: Will the funds be lost?

MR. JOSEPH: The money is in the 1967 Program now before Congress; presumably it will be appropriated. In order for us to retain these funds it is necessary to propose a change in the program to another project which is justified; and in that the advice of the Commission would be a strong factor in order to accomplish this. We must prepare the necessary justification and get the approval of the Secretary of the Interior. Our justification must be so solid, based on what we feel the current situation is, that the Secretary, despite orders to make a minimum number of program changes, would approve our request.

MR. FOSTER: From a practical point of view if you don't follow through with the bid, will you lose those construction monies?

MR. JOSEPH: No, that is appropriated without fiscal year restrictions and is available until expended. Money appropriated for projects for which land is not available may be regrouped provided we get the personal approval of the Secretary.

MR. NICKERSON: It might be pointed out to the Secretary that this would be the first recreational area initiated as new construction in the whole program.

MR. FOSTER: Beyond that also, that some of the projects for which money was appropriated are impossible because of land acquisition problems. I would think that the approach for the Commission would be to take some vote or action to recommend this change.

MRS. WILES: It seems to me a good argument would be that this will relieve a lot of congestion on the road in not going through the town of Wellfleet.

MR. JOSEPH: This is a good point and I should say this is the kind of reason we could use in order to provide a park experience off the highway.

MR. FOSTER: The Chair will entertain an appropriate Motion.

It was Moved by a Commission member, Seconded by a Commission member and VOTED that the Commission recommend to the Secretary of the Interior that a program change be made for construction during fiscal 1967 which would place as first priority a proposed beach development in the Marconi Station area at South Wellfleet.

MR. NICKERSON: Where exactly would this be located?

MR. JOSEPH: If the suggested program change is authorized I would suggest that the Commission's feeling as to where this beach development should be located be made a matter of record; and that we rely strongly on a location selected by the Design Office, who will take this suggestion into consideration when making the final determination.

MR. FOSTER: We should not get into the position of design phases, but ask that before the new beach development project progresses to the final design, we have a chance to review the location.

MR. JOSEPH: To the best of my ability I will acquaint Regional Director Garrison with your thoughts, and get him on the ground next week. We still must go the route to getting it approved. Design

studies must be made for the preliminary plan by specialist, and I can't say when they will do this. After the preliminary plan it will come back to the Commission, and then the final plans will be made. Whether this can all be accomplished by the time you are thinking of next year is a question; I would say the chances are probably very slim.

MR. NICKERSON: This beach will be bigger than Coast Guard beach.

MR. BOWMAN: This project is for roads and parking only in 1967.

The following year, depending on priority lists, that must go through this careful process, will come funds for construction. There will be an exceedingly slim possibility that they will be available by next summer.

MR. DIEHL: How much have you earmarked for Newcomb Hollow in the construction program?

MR. NICKERSON: I think it is very important that the local park people in so far as it is practical, acquaint the planning people with the very peculiar terrain involved in the Marconi area.

MR. JOSEPH: In a development of this type the designers would have to make decisions on the site.

MR. NICKERSON: This is the first one that you will have done from the beginning.

MR. MCNEECE: Is there any way that this in dealing with priorities in the future can be avoided? We may have a loss of a year because this wasn't placed on the list. We feel it should be done. Can the

Commission be involved with establishing priorities?

MR. JOSEPH: I think we have demonstrated that hereafter there will be every consultation with the Commission on the priority list as well as the plans.

MR. NICKERSON: I think you demonstrated that with the Provincetown Visitor Center. When they built the visitor center at Salt Pond we were shown the plans when everything was settled.

MR. JOSEPH: I have personally checked this procedure with Regional Director Garrison and he has agreed to it. Without this kind of discussion you don't achieve the reality. My aim is to see that you do understand these priorities as best we can present them.

MR. NICKERSON: In that case the location of this road is of primary importance because if there is a camping area to be developed south of the bathing beach, it has to be developed in connection with that road.

MR. JOSEPH: I would say that the designers, when they locate the beach area, should include site location for the road.

MR. NICKERSON: I am thinking beyond the beach area; I am thinking of the campground.

MR. JOSEPH: Including the campground; this would be a part of the requirements set up for the design people to consider in lining out both beach area camp area and road.

MR. CHILD: Have we expressed any desire to have a camping area in the Seashore?

MR. JOSEPH: I will say that if we are doing a job of planning ahead and getting money we can all use, we have to say something about camping; and you will find that later in the priority list we have asked for this money.

MR. NICKERSON: The basic policy of the Seashore is that there will be none.

MR. FOSTER: Should we leave 1968 priorities until another session or hear about it now?

MR. CHASE: I see you have money for the Coast Guard Station.

MR. JOSEPH: We have been told informally they do not wish to relinquish their holding until they settle the question of an antennae farm. They may not put it there. This means that if we are to proceed with the announced intention, which has the support of this Commission, then further negotiations must be taken up with the Coast Guard.

MR. FOSTER: Let's schedule the 1968 priorities for next session. I would hate to rush through them too fast because they are extremely important. Mr. Joseph if you will bring this matter of the proposed program change to the attention of Mr. Garrison I will get a letter off to the Secretary of Interior.

MR. NICKERSON: Is there any possibility of awarding these contracts for the two parking areas anyway?

MR. JOSEPH: As a responsible contracting officer I would not award any contract about which there was any question.

Item 6. Scientific Advisory Committee

MR. CHILD: This will have to be a progress report because we haven't done too much. I wrote Dr. Redfield and John Hay asking them if they would be on the Committee and they wrote back they would be delighted and would meet with us any time we saw fit; and Hank has talked with Mr. Garrison about it and I think he is in favor of this Committee. We now plan to have a meeting, which would probably be scheduled before the next meeting of the Advisory Commission, asking them to establish guidelines and to tell us who and what people they would recommend be on that Committee.

MR. FOSTER: No decision has been made to establish a Scientific Advisory Committee; we are still in the exploratory stage requiring more discussion by the Advisory Commission and a decision to go ahead before a determination would be made. We must determine the nature and function of the Committee; I think our brief discussions up to this point have indicated that such an Advisory group could fill a very useful role for our Commission, providing we do not commit a breach of etiquette in the National Park Service. If what we propose to do makes sense to the Advisory Commission we should sit down and explore it and ascertain whether or not the Service would entertain the idea of such a Committee.

MR. JOSEPH: This has been done informally; I feel it is quite appropriate.

Item 7. Agenda Items and Date for Next Meeting

It was established that the July meeting would be held on the 22nd at a previous meeting in the hope that by setting the date in advance the Director might be able to fit a visit to the Commission into his schedule. The date of the August meeting was established as the 26th, still in the hope that the Director might be able to attend.

MR. FOSTER: We should include the 1968 construction program in our Agenda and Mr. Joseph would like to present for the Commission's review a set of guidelines regarding expansion of single family dwellings within the Seashore.

MR. JOSEPH: I would be glad to try and make arrangements necessary for the Commission to see the Seashore from the air as the morning field trip.

Item 8. New Business

MR. CHILD: Some time ago I talked with Mr. Gibbs who encouraged me to bring the need for an Art Committee of the Seashore before the Commission. Cape Cod National Seashore is in an area which has the largest concentration of artists in the country. Many people want to loan or give the Seashore their work; the Superintendent should not be put in the position of having to accept or reject these offers. The Visitor Center and Administrative Headquarters would be made more attractive with paintings and sculpture. It is also proposed in the prospectus for interpretation in the Provincetown Visitor Center that

space would be provided for exhibits. I would like to have the approval or backing of the Commission to try to form a local Committee . I would propose a committee of three appointed by our Advisory Commission to be known as the Art Advisory Committee.

MR. FOSTER: Any comments?

MR. JOSEPH: I think it is a good idea.

MRS. WILES: It seems to me that it is putting a lot more work and responsibility on the Park Service with all the art galleries in Provincetown why couldn't they do it?

MR. FOSTER: I can see Mr. Child's point; if there is any place to hang pictures in the Visitor Center, any Superintendent is going to get in hot water. Could we ask Mr. Child before arriving at a final decision to communicate with any people he might have in mind and inquire about their receptivity of participating; then we will have more information. Wouldn't it make sense to look into it?

MR. NICKERSON: Loans are a means of advertising.

MR. CHILD: It did say in the Provincetown prospectus that they are contemplated.

MR. FOSTER: Would there be any objection of exploring further? It is a good offer; if you would be willing to proceed we would be glad to have you work on it.

MR. CHILD: I would like to write a letter to Mr. Hartzog suggesting that if there is money in the Federal Arts Council why not allocate some money for this area.

MR. FOSTER: I think the Commission would be agreeable to have you correspond. I think this is well worth exploring. As I recall this was brought up sometime ago by a member of the present Commission.

MR. NICKERSON: I have been thinking for some time that it is almost inevitable that there will be public pressure for publicly available camp sites within the Seashore. Rather than wait until that comes it seems the Advisory Commission might well consider certain guidelines as to location and type of such facilities so that we wouldn't have to be caught in the middle. I am thinking if it would be wise to have something on our Agenda as to what would be basic guidelines. We need guidelines so that if and when it comes we will have had them thrashed out. This is particularly in my mind because it seems to me that the area through which we drove this morning might be the logical place for such a development. By chance someone will want to build a campground at Race Point; we want to be in a position to say why or why not.

MR. FOSTER: Would it be appropriate to ask Mr. Joseph to get together some guiding principals relating to the Seashore? I would be glad to do this on a State level.

MR. NICKERSON: If we set these up without reference to any particular location or property, we might have a basis on which to reserve a particular location.

MR. FOSTER: Would the design office be in a position to furnish you with printed standards?

MR. JOSEPH: I couldn't say. I don't believe we do have such as Josh (Nickerson) has been describing; I think we would have to have something oriented to the Seashore. I would be willing to set up in our own organization a campground committee to address itself to the problem.

MR. NICKERSON: Are we talking about people coming in with tents and trailers or completely mobile units? Are you going to allow both kinds in the same area, or do they have to be segregated? We have a problem here of people who have big trucks designed for living that are using public beach areas in general, and Orleans and the Seashore in particular; it seems to me you have a unique situation here where people want to do this. The statistics on mobile homes have shown that in recent months the rate of increase of these portable camps to go in back of pickup trucks has increased two or three times over mobile homes; and they have increased 8% over last year. There is a high pressure on this. Rather than wait until faced with a specific demand it seemed to me it might be a good idea to set up guidelines for reference.

MR. FOSTER: This may come up in relation with the 1968 fiscal year priorities.

MR. NICKERSON: I am not in favor of seeing them established; but we should look beyond today.

MR. CHILD: Sometime you were going to bring up the development of the golf links. Are you going to be able to do that within the next

two months?

MR. JOSEPH: I think so. I have written about the problem that was discussed previously at the Advisory Commission meeting; I know it is under consideration because I have talked about it on the telephone. I don't have a specific answer to the question but I can say that I think it is possible the golf course operation can be turned over to the town.

MR. NICKERSON: Tax free?

MR. JOSEPH: I am not ready to commit myself because that would be a condition of the bid.

MR. NICKERSON: So the question is, whether you are going to give the property to private enterprise for profit without taxes or let the town operate it in lieu of taxes.

MR. FOSTER: Mr. Joseph is also suggesting some sort of arrangement in lieu of taxes in the lease.

MR. NICKERSON: I would hate to see the golf course turned over on public lands to be operated tax free; that is for a long range arrangement to bring in private people on public land for the purpose of making profit and paying no taxes.

MR. JOSEPH: Your points are very realistic and must be solved. If the Commission now or later has a definite opinion as to town operation, and I have looked at this quite favorably; it would probably be well to say so; and if you want to endorse it, it might have some weight in connection with the final decision.

MR. FOSTER: It seems that the town has to show some interest.

MR. JOSEPH: The record shows from the last meeting that they thought well of it.

MR. FOSTER: Why not put it on the Agenda for the August meeting. In the meantime we could find out if the town is interested.

MR. JOSEPH: Would you suggest I be encouraged to explore it?

MR. FOSTER: I would say so.

MR. JOSEPH: I will see what information I can get as to the possibility of giving it to the town.

MR. NICKERSON: You could lease it on contract so town could get proceeds from its operation, if any.

MR. FOSTER: Let's hold this until we discuss it. With regard to the informal discussion held just before the meeting let it be the sense, included in the Minutes that we would ask you to explore with the Regional Director the possibility of indexing the Minutes, adequate follow-up and earlier distribution. No reflection on what has been done, but merely improvement. A word should be expressed in these Minutes for the fine job done by the staff of the Cape Cod National Seashore in the remarkable piece of work in the dedication ceremony. I have never attended a ceremony which went off with more dispatch and efficiency and was as well received.

The meeting adjourned at 3:30 p.m.

(For Administrative Use Only)

M I N U T E S

Forty-eighth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

July 22, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-eighth Meeting

July 22, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	1968 Fiscal Year Construction Priorities
6.	Proposed Exchange of Eastham Land
7.	Bathing Beach Project - Marconi Station Area
8.	Agenda Items and Date for Next Meeting
9.	New Business

Check in Oct - preliminary planning
for Marconi Beach also appropriation
for same

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

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9.	New Business

The forty-eighth meeting of the Cape Cod National Seashore Advisory Commission was held on July 22, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts following an informal inspection of certain town owned land in Eastham.

The meeting was called to order at 1:40 p.m. by Chairman Foster with the following Commission members present:

MEMBERS

Recommended by

Charles H. W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph Chase	Town of Eastham
Leo E. Diehl	U.S. Department of Interior
Arthur Finlay	Town of Orleans
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS: National Park Service, U. S. Department of Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
James H. Bowman	Park Engineer, CCNS
Lyndell Baldwin	Secretary, CCNS

ALSO:

Fred G. Lapiana, Jr., Selectman, Town of Eastham
Sydney G. Pierce, Superintendent, Eastham - Orleans - Wellfleet
Regional School District

Absent Advisory Commission Members were John F. Carleton, Town of Truro and Josiah H. Child, Commonwealth of Massachusetts.

Item 1. Adoption of Agenda

It was moved by Mr. Chase, seconded by Mrs. Wiles and VOTED to adopt the Agenda as printed.

Item 2. Approval of Minutes of the Previous Meeting

MRS. WILES: Mr. McNeece made a remark in regard to moving the gate at Great Island which should be included in the Minutes. He said that if the gate was not moved far enough back so they could get to shellfishing area it would do no good, and he thought the Commission wanted this done.

MR. FOSTER: Mr. McNeece, are you willing to have that remark included?

MR. MCNEECE: Instead of moving it back 1,000 feet or 900 feet, the intention and whole purpose was to make the shellfish area accessible.

MR. NICKERSON: While still at the same time protecting the upland. Also it was going to be reevaluated.

MR. FOSTER: That is in the minutes. Also, I think if my memory serves me correctly, that Mrs. Wiles made the motion regarding the beach in South Wellfleet (Page 20), and that it was seconded by Mr. Diehl. The minutes should reflect this.

It was moved by Mr. Nickerson, seconded by Mr. Diehl/and VOTED to accept the Minutes with the changes noted above.

Item 3. Communications received by the Commission

MR. FOSTER: The Chairman has one; according to your instructions I did write Northeast Regional Director Garrison on June 27 as follows:

"Dear Mr. Garrison:

At the most recent meeting of the Cape Cod National Seashore Advisory Commission, I was instructed to advise you of the Commission's recommendations concerning the fiscal 1967 construction program.

The Commission would urge that a program change be accomplished whereby the access road and Marconi bathing beach project would be placed in a top priority category.

This area would represent the first new developed beach within the entire Seashore and, by virtue of its geographic location, would not only ease traffic problems in the Wellfleet area but bring relief to already crowded town beaches within the Wellfleet and Truro sections.

The Advisory Commission would appreciate your prompt approval of this request so that this urgently needed beach development can be expedited.

Sincerely yours,
s/Charles H. W. Foster"

Mr. Garrison replied on July 18 as follows:

"Dear Mr. Foster:

This is in reply to your letter of June 27 concerning the Cape Cod National Seashore Advisory Commission's recommendation for a program change to place the access road and Marconi bathing beach project in high priority. This matter is under consideration and we hope to be able to give you further information at your next Commission meeting on July 22.

Sincerely yours,
s/Lemuel A. Garrison"

Presumably Mr. Joseph will have something to report later on.

MR. NICKERSON: Did you bring out in that the over-use of Coast Guard beach? I was talking about that this morning with Mr. Thompson and Mr. Joseph; apparently the use of Coast Guard beach is so intense they have to close off the area, and even the Lt. Governor had to go somewhere else. This confirms Mr. McNeece's contention that we need another beach.

MR. FOSTER: How about the news release you received from Congressman Keith's office?

MR. NICKERSON: This is just a general communication which is furnished to everyone on his mailing list, it might be well to include it for the record. (Copy of release follows.)

"NEWS from Congressman Hastings Keith 12th Massachusetts District

1111 Longworth Office Bldg. (202) 225-3111 FOR RELEASE: Immediately

WASHINGTON, June 30 -- Representative Hastings Keith (R-Mass.) filed a bill today seeking \$12 million in additional funds to complete land acquisition for the Cape Cod National Seashore.

Keith, who was a sponsor of the bill that established the seashore, told his House colleagues that 13,700 acres remain to be acquired for the park -- but there is only \$1 million left of the \$16 million Congress authorized in 1961.

The increased authorization is necessary, at least in part, "because of considerable increases in the price of seashore land," the Bay State legislator explained, adding that such increases are inevitable because "there is only a limited amount of choice land for our growing population."

He stressed that Congress must act promptly to authorize and appropriate the additional funds before prices expand any further.

Keith recalled that many witnesses who testified at hearings on the seashore establishment bill predicted the proposal would exceed National Park Service cost estimates and that they might now say, "I told you so."

The veteran lawmaker recalled this, he said, for purposes of encouraging Congress to "proceed with the acquisition of other proposed parks and seashores and to...look realistically at projected costs of future parks."

Sixty million Americans live within relatively easy access of Cape Cod. "These people present a threat to the very existence of this scenic area. At the same time, this is an opportunity for city dwellers to enjoy the unspoiled natural beauty of the Cape if we make the effort to preserve it.

"I hope that Congress will give prompt approval to this increased authorization so the rest of the Cape Cod National Seashore can be acquired with a minimum of delay and expense," Keith concluded.

The seashore bill, which was signed into law by the late President Kennedy, authorizes the acquisition of 27,700 acres in the Towns of Provincetown, Truro, Wellfleet, Orleans, Eastham and Chatham. The seashore was dedicated last May 30."

MRS. WILES: They were told it wouldn't be anywhere near enough money when they passed the legislation.

MR. CHASE: Just for the general information of the Commission, they do have quite a serious traffic problem at Hemenway Road, going into the interpretive shelter to the Seashore; and the selectmen point out that the town owns the parking lot.

MR. FOSTER: This has been extremely popular.

MR. JOSEPH: That is a very fair statement; it is a traffic problem; I know from personal experience as well as from observation. We have discussed the idea of taking this matter up with the town of Eastham. It may involve traffic control, relocation

of other roads or something else to make a suitable entrance to the facilities at this location. I think this is a good case in point, although we want to reduce the number of roads, in a situation like this, enlargement for safety might be considered. I think it is worthy of looking at on a broad basis. Even if an additional road was made we would do this only with the cooperation of the town which is in possession of Hemenway Landing and Road.

MR. MALCHMAN: I am sure Park officials are aware that sports cars, horseback riders etc., are doing considerable damage to the work already done on bicycle trails.

MR. JOSEPH: It is a matter of concern and enforcement to us, looking to the time when the job is complete and bicycles and pedestrians are using it. We have notified the contractor that it is his work that is being torn up, due in a large part to things which he should have done on the job. When the bicycle trails are complete the strictest enforcement will be necessary to preserve them for bicyclists and pedestrians.

MR. MALCHMAN: I wonder if you are going to be able to enforce a no motorcycle rule.

MR. JOSEPH: It will be our sincere effort to do it. It may call for fines, etc.

MR. MCNEECE: Do you have any sign damage?

MR. JOSEPH: Not an overwhelming amount.

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: I would like to introduce one of our new staff members, and while he is coming I would like to report on behalf of Josiah Child; he telephoned this morning that he had been prepared to make a brief report on the proposed Scientific Advisory Committee to the Commission. He was unable to get either John Hay or Dr. Redfield together during the summer; they have been away - tentatively he has scheduled a date to meet with them and our staff on September 20. He pointed out that he had done the best he could.

MR. FOSTER: Unless I hear anything to the contrary is there any reason why this couldn't be postponed until September?. (There appeared to be no objection to postponement).

MR. JOSEPH: It is a pleasure for me to introduce our new Administrative Officer, Mr. Lyle Jamison. Mr. Jamison is an able, career man, who is well versed in administrative matters. He transferred here from Glen Canyon National Recreation Area in Arizona. Lyle and his family live in Eastham in the Nauset Marsh area.

Following up on the discussions at the last meeting of the Advisory Commission, action has been taken on the key matters under consideration. Steps have been taken to initiate consideration of a program change that will permit, when approved, the construction of roads and trails for a beach facility in South Wellfleet. The matter has been reviewed in the Regional Office and the necessary approval under the Master Plan is being sought, so that transfers of funds

from other proposed projects to the South Wellfleet project can be accomplished.

The question of whether the golf course at Truro might be turned over to the town or whether a prospectus would have to be issued for operation of the golf course after expiration of the existing permit was taken up formally with the Washington Office. In order to provide sufficient time for comprehensive review it is suggested that this subject be placed on the agenda for August, with an invitation to the town of Truro or any other representatives they would like to have present, to review the matter with the Advisory Commission. Word received from our Washington Office indicates that before a definite decision is made on their part in this matter, they would like to know whether the Advisory Commission is mildly or strongly interested in the golf course proposition, and would like to have your recommendation.

On the agenda for today's meeting is the proposed exchange of land between the Seashore and the town of Eastham for the purpose of providing land for the Regional School District. In addition to discussing the matter, during which I have obtained the reaction that such an exchange is feasible, I have taken up the specific question of whether the value of the previous donations made by the town of Eastham may be considered in making the exchange and in this particular connection informal advice has resulted in sufficient question on this so that I cannot say that the previous donation

can be computed as a part of the exchange. Nevertheless this specific item is being reviewed and we expect to receive a legal opinion.

I have had the advantage and opportunity of discussing the foregoing above items with Regional officials and trust that I have reported the situation reflecting our viewpoints as clearly and as fairly as I know how; and any additional comments or advice from the Commission generating from these remarks will be sincerely appreciated.

A service contract was entered into with the Cape and Vineyard Electric Company on June 30 in the amount of \$27,363, to construct underground electric lines in the Province Lands, as an adjunct to the forthcoming visitor center construction.

Bids were opened on July 19 for planting and miscellaneous construction at the Cape Cod Visitor Center and Administration Building. The apparent low bidder was D. Cicconi, Inc., of Brighton, Massachusetts in the amount of \$79,840.

Invitation to bid on construction of roads, bicycle trails and parking areas at Eastham and Marconi Station area originally due for opening on July 13 is now scheduled for August 3. The 50 car parking lot at Marconi Station area I am planning to delete in accordance with your wishes.

On other contracts, initiation of work has been undertaken to the best of our ability to carry out the authorized programs; delays

have occurred in the actual prosecution of some of the work beyond the stipulated dates in contracts, and strenuous efforts have been made to reschedule activities with the contractors concerned on an orderly basis.

While in Philadelphia at the Regional Office this past Monday, I conferred with design personnel, emphasizing the need for comprehensive planning in connection with the proposed program change to provide for a beach and related developments in the South Wellfleet area. I also reviewed with the design staff the progress of their work to date toward preparation of drawings and specifications for the visitor center at Provincetown, looking toward the advertisement of this job so that it can proceed and become a part of the service for visitors during the 1968 summer season.

Regional Director Garrison has been endeavoring to attend an Advisory Commission meeting and to be present with us. He considers this an extremely important function, and as you know travel conditions previously have interrupted plans for him to attend. His schedule and travel limitations may or may not permit him to attend today; but I know that he is planning to meet with you at the earliest possible time.

Through the courtesy of Commission member Josiah Child, it was my privilege to meet with the Provincetown Taxpayers Association on the 20th. Many long range questions and concerns as well as specific items that might be given immediate attention were discussed;

and I believe that over all, the questions and answers will prove beneficial. In this connection, I will continue to rely heavily on the advice and opinion of the Commission in matters relating to the Provincetown area.

I have been informally notified that on July 30 Secretary Udall, by arrangement with the Selectmen of Gay Head, Massachusetts, will present a Registered Natural Landmark plaque at Gay Head on Marthas Vineyard. Details of the ceremony are not available but I am informed that the Selectmen of Gay Head are to be talking today with Dr. Murray Nelligan of our Regional Office by conference telephone, and I expect to be informed of the arrangements and will of course assist in any way that the Seashore may contribute toward making arrangements for the program .

Incidentally, while en route to the Regional Office this past weekend I had the privilege of attending the presentation of a Registered National Historic plaque and certificate by Mr. Garrison on behalf of the Director of the National Park Service and the Secretary of the Interior to the Daniel Chester French studio CHESTERWOOD in Stockbridge, Massachusetts on Saturday, July 16.

This last item I think is timely ladies and gentlemen; I would not pretend to speak for Mr. Foster in connection with any matters that concern him personally or officially, but I do want to state emphatically that I think his work and that the work of all of you on the Commission has been excellent and of the highest character;

and I want to compliment him in particular for his extremely able conduct of the Advisory Commission.

MR. THOMPSON: Two (2) authorizations to negotiate options were received during the month of June, covering thirty (30) acres of land. Authorizations now cover one thousand thirteen (1,013) tracts totaling nine thousand five hundred and sixty-eight (9,568) acres. There were fourteen (14) options negotiated covering one hundred and twenty (120) acres. The total number of options obtained to date cover five hundred and thirty-two (532) tracts covering seven thousand two hundred and twenty-five (7,225) acres. There were thirteen (13) closings whereby one hundred and thirty-nine (139) acres were conveyed to the United States. Total closings to date number three hundred and ninety-seven (397) tracts representing five thousand and twenty-three (5,023) acres. Appraisals completed numbered twenty-four (24) and appraisals assigned numbered twenty-five (25).

Chief of Lands, Donald Lee, was at this area June 28 and 29. The purpose of his visit was to review progress and to explain the various actions being taken to accelerate the land acquisition program. Approved guidelines to be followed, particularly in connection with negotiations with land owners, were reviewed. Steps to effect the changeover of land acquisition functions from the Northeast Region to the Washington Service Center (Lands) are being taken with a view to completing all steps in the change-

over by July 1 or shortly thereafter.

Richard Gurske, a civil engineering student at Worcester Polytechnic Institute, entered on duty as a student civil engineer for the summer season. He is assigned to the engineering section, lands.

MR. NICKERSON: The last time I heard about it, this planting was going to cost \$40,000. It is now nearly \$80,000.

MR. JOSEPH: This is the bid.

MR. NICKERSON: Is there any chance of getting the Job Corps to do some work, you could perhaps save \$9,000.

MR. JOSEPH: This would cause a considerable amount of rescheduling of the work already planned for them. Part of the consideration in connection with the price of the bid will be the ability of the Seashore to finance the project.

MR. NICKERSON: Were there two separate bids on the two places? (Administration Building and Visitor Center.)

MR. JOSEPH: I will ask Lyle (Jamison) to come back in.

MR. NICKERSON: If there are two separate projects isn't there any chance of their (Job Corps) doing this one here (Administration Building) or of doing one and not the other; get the one done that is crying to be done. (Visitor Center)

MR. JOSEPH: Lyle, the Commission has a question regarding the bid for the landscaping, whether or not the Job Corps might do it on a reduced price basis; I pointed out the award of the contract would

be dependent also upon the availability of funds. Also, whether there were two separate bids for the two locations.

MR. JAMISON: One bid for the irrigation projects and one for the entire planting.

MR. NICKERSON: They could buy the necessary stuff and ship it in and perhaps their installation could be done by Job Corpsmen under outside supervision - the contractor's supervision.

MR. JOSEPH: If this were done it would call for a greatly reduced planting program.

MR. NICKERSON: I was thinking of getting something, rather than nothing.

MR. FOSTER: What proportion of the bid was for irrigation?

MR. JAMISON: \$7500. The bulk was for landscaping.

MR. FOSTER: Were there many bids?

MR. JAMISON: There were two. \$95,000 was the other; the estimated cost was approximately \$66,000.

MR. FOSTER: This is a 30% increase.

MR. MCNEECE: Were there any Cape Cod bidders or were most bids from the mainland?

MR. JOSEPH: Both were from contractors off Cape Cod. It was well and carefully advertised and followed up with all prospective bidders.

MR. MCNEECE: How many bids did you get the first time the project was advertised?

MR. JOSEPH: None.

MR. FOSTER: Are there any reasons for the real high bid?

MR. JOSEPH: I think I can state that the first effort presumably failed because it was an attempt to get good substantial planting at one time, and it called for native pitch pine twelve feet to fifteen feet in height. The bid was revised in what we thought was the sense of the prospective bidders in a pre-bid conference, to a size much less, five to six feet. We discovered another factor from conversations and in pre-bid conferences; some of the people who possibly would have considered bidding did not do so because of the native pitch pine. Since they would be responsible for the finished tree, and knowing the native pitch pine is extremely difficult to transplant, with a low survival rate, their cost would go up. We were under pressure to specify Japanese Black Pine, but since this material has been labeled "exotic" as a matter of principal it could not be used. Although Professor John M. Zak of the University of Massachusetts, with whom we have worked on soil conservation projects does not consider Japanese Black Pine an "exotic", there are others who do.

MR. FOSTER: Assuming this would not create a policy crisis, what would it do to the cost of the planting to use Japanese Black Pine?

MR. JOSEPH: Presumably reduce the cost.

MR. THOMPSON: The question you asked about the effect of the use of Japanese Black Pine on the bid figure; I think it would reduce the figure because they know how successful it is to transplant and

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even with the required guarantee they could ease off the figure. Another item was the white oak. They felt they would rather consider something other than this because to guarantee white oaks of the size specified would be quite an item.

MR. NICKERSON: How much of this is cedar?

MR. THOMPSON: I think there is a considerable amount of red cedar called for for use at the Cape Cod Visitor Center, but not so much here at the Administration Building.

MR. JOSEPH: I think it calls for another look at the planting plan. Pitch pine is difficult to keep over a period of years; the rate of death is well over 50% in ten to fifteen foot trees.

MR. CHASE: The Japanese Black Pine survives right on the seashore; you wouldn't have much replacement to be made.

MR. NICKERSON: Only a botanist would know the difference anyhow.

MR. JOSEPH: I would say this, a studied attempt was made not to plant anything labeled "exotic"; however if the Advisory Commission due to its experience on Cape Cod came up with a recommendation, this together with Professor Zak's opinion might provide the basis for more consideration.

MR. NICKERSON: Are any beachplums included in the schedule?

MR. JOSEPH: I think so.

MR. NICKERSON: That is hard to guarantee if it is of any size. Are there any upland blueberries? There is nothing more beautiful to my way of thinking than some of this native stuff. Are they



going to get any of it off the land in the Seashore?

MR. JOSEPH: If it were native pitch pine it would have to be from selected Seashore locations.

MR. FOSTER: How long would the process be to start all over if this bid is rejected?

MR. JOSEPH: About as long as it would take the Design Office to prepare and put out another set of specifications; say thirty days. The results of the bidding have been forwarded to the Regional and Design offices and are under consideration for award.

MR. FOSTER: Is there some way you could give yourself some flexibility and still stay within the bid procedures?

MR. JAMISON: The only way I know is to throw the whole thing out.

MR. JOSEPH: I would suggest that the sense of the Commission pretty well illustrates your feeling and Mr. Jamison will communicate this to the Regional and Design offices, letting them know the bid is up for questioning and discussions; and I would like your definite idea whether you would go along formally as a group for use of the Job Corps in this project.

MR. DIEHL: This was a very interesting planting schedule to look at, but five to six foot pitch pine is almost impossible.

MR. MCNEECE: Did you advertise in the newspapers?

MR. JOSEPH: Yes.

MR. MCNEECE: Did you send notices specifically to landscape people?

MR. JOSEPH: Yes, we covered this very thoroughly, contacting approximately thirty people.

MR. FOSTER: Is it the consensus that we might suggest that these bids should be looked over very carefully before a decision is made regarding awarding the contract to the low bidder? I hesitate to all of a sudden get into the landscape business, but I think that the fact that we are concerned over the high cost and terms of non-native material such as Japanese Black Pine should be passed along. Are there any strong feelings to the contrary?

MR. NICKERSON: Not "such as", but as to the other things, I think there is plenty of native material available.

MR. JOSEPH: One of the considerations in connection with the Cape Cod Visitor Center planting was that the trees should be of some height.

MR. CHASE: We were told to wait until the Park Service got some tall trees and shrubs planted in that barren part of the building before passing judgement on it, because it would not look so ungainly as some thought it was.

MR. JOSEPH: To be successful in getting bids we would have to be content with smaller trees and let the years take care of getting it to the desired height.

MR. NICKERSON: I would like to suggest that if they are going to reschedule this that they give the part on the landscaping at the Visitor Center as a separate item so that can be done, even if

this at the Administration Building isn't. I realize that here the landscaping is non-existent, but it seems to me the most important thing is to do a good job at the Visitor Center because for every person who comes here, hundreds go there.

MR. FOSTER: Was there any reason for not handling this in that way in the first place?

MR. JOSEPH: No. Our landscape architect presumably felt he could get the job done all in one package.

MR. FOSTER: It seems to me we have pretty well covered this subject. There appears to be no objection to Japanese Black Pine and it is suggested you look hard at the current set of bids before going ahead due to the price.

MR. JOSEPH: May I interject a word here; Lyle, make sure the Regional and Design offices entertain the sense of this discussion and make sure they hold up on the bids.

MR. FOSTER: Did I understand that Secretary Udall will be at Gay Head on July 30?

MR. JOSEPH: This is the information that came to me by telephone; he will present a Registered Natural Landmark plaque and certificate.

MR. FOSTER: I would like to suggest that in deference to our visitors we should move to Item 6.

At 2:20 p.m. Mr. Sydney G. Pierce, Superintendent of Schools of the Eastham - Orleans - Wellfleet Regional School District joined the Commission.

MR. FOSTER: In the interest of saving the time of our visitors, we should move on to Item 6; Mr. Pierce I think has been introduced and many of you know Mr. Lapiana.

Item 6. Proposed Change of Eastham Land

MR. FOSTER: Mr. Chase, I don't know how you would like to proceed, but suppose you start us off.

MR. CHASE: You have all looked over the ground concerned with the possibility of the land exchange and you all know in the exchange the hope is there won't have to be an exchange of money. I think it would be well to have Mr. Lapiana state the town of Eastham's side.

MR. LAPIANA: We have had a request from the Regional School District to locate property in Eastham suitable for a site for one and probably two schools; one in the immediate future and possibly two in the distant future. In the course of searching it came to the Selectmen that possibly the best solution would be an exchange of land with the Seashore which would consolidate town owned property in the Seashore, and this area suitable for a school site. In the course of doing this we went over possibilities with Mr. Pierce, the School Committee and staff of the National Seashore. In looking over possible sites the School Committee decided the site you saw this morning was the one preferable to them, and if the Department of Interior looked favorably upon this, we would like to exchange our various separate parcels for one 70± acre parcel which would be

used for this project. The proposed exchange would be between the Seashore and the town of Eastham. The town in turn would sell the land to the Regional School District for school purposes only.

MR. FOSTER: You mention selling. Would it be proper to say "convey"?

MR. LAPIANA: To use the proper word you would say "convey"; but I think it would have to be sold; the town would be reimbursed and that reimbursement (I can only guess) would be a part of their share to the Region. The Region in other words is an autonomous subdivision consisting of Wellfleet, Eastham, Orleans and Brewster. Brewster is not part of the Region but is part of the Union; and Mr. Pierce can explain how much use they would have of it.

The Region owns their own property, insures on its own; raises its own budget; it would be divorced from the town of Eastham. We feel it is far more practical for them to use undeveloped land than to take 70 acres out of our present tax base to use for this purpose, and I question that there is this amount of land available in another location.

MR. NICKERSON: This would not be a profitable thing for the town?

MR. LAPIANA: In Eastham it is to be assumed the town would make no profit out of it; we need the school just the same as the other towns.

MR. CHASE: The town owned land is the seashore is saleable if they choose to sell it; but they are not compelled to do so.

MR. FINLAY: With reference to the transaction between the Park and

Eastham, did I understand that would be on the basis of money exchange?

MR. LAPIANA: No. On the basis of an exchange of land of equal value. We haven't gotten into the engineering part as deeply as possible; but Mr. Thompson and the selectmen feel we do have a basis for an equal value exchange. I doubt seriously if there would be money involved. As far as the use of the property, Mr. Pierce is better qualified to speak about this.

MR. PIERCE: I don't have much to say about use at this point, because we are now seeking a site for a school; following which there will be a detailed study as to the types of program the school will offer, and then building facilities to accommodate these, and plans for adapting the building to the features of the site. My main interest at this time is to indicate the reason for the Regional School Committee requesting that the site be one of approximately 75 acres. One reason is that in the recent Report of the Special Commission Relative to Improving and Extending Educational Facilities in the Commonwealth of Massachusetts the following statement is made: "Those schools built in Massachusetts since 1955 provide for an average of 54.8 acres per 1,000 children - a significant increase and a recognition of the need for space where boys and girls can learn and grow."

Also we have had a recent study made of the school needs of the

towns of Eastham, Orleans, Wellfleet and Brewster, by the firm of Engelhardt and Leggett and they report as follows with reference to the size of a high school site: "The National Council on Schoolhouse Construction in a recent recommendation suggests for a senior high school 30 acres plus one acre for each 100 students of the ultimate maximum enrollment." They further state from the same study: "It is also recommended that a new high school be constructed on a site of not less than 50 acres to house grades nine through twelve and the present high school be used for grades five through eight. For the middle grades, it will be necessary by the middle of the next decade to give consideration to providing a second middle school in the northern section of the district. At some future time, a second middle school will be needed in the region. It is recommended that the region acquire a site of at least 25 acres for this school; it should be located in Eastham, since the existing school is in a good location to serve Orleans and Brewster."

The foregoing extractions point up the need for acquiring a tract of about seventy-five acres, fifty of which could be used at once for a new high school and the remaining twenty-five for a second middle school at a future date determined by developing need. It is hoped that negotiation and acquisition can be accomplished early as the need for space is urgent, and we face two or more years of planning, drawing and construction after site and other

prerequisite problems have been solved.

MR. FINLAY: In view of the present situation with reference to the question of the addition of Brewster and Wellfleet, is that any reason why it would hold up Eastham development of this?

MR. LAPIANA: That must be overcome some way; sooner or later there must be schools.

MR. FINLAY: I can't see why Eastham couldn't proceed and exchange land with the Park Service and if and when this other thing is clarified you will be already to go ahead.

MR. NICKERSON: What you are saying is that in any case you need the land.

MR. FINLAY: Each month or year that goes by the less chance you have of getting it out of the Park.

MR. LAPIANA: They have been very cooperative so far and things have been coming along very nicely if Philadelphia and Washington concur with the tack we are on now.

MR. FOSTER: You have to recognize what you propose could be quite a precedent in terms of the future. I am not entirely sure there are no other locations outside of the Seashore, and whether your decision was based on complications, or by fact there isn't acreage available.

MR. LAPIANA: It was based on a number of considerations. We don't feel there is another location which wouldn't involve eminent domain procedures. Someone will have to be dislocated, moved out of



their home. The town of Eastham will eventually lose one-third of its tax base to the Seashore; I am sure you will agree this is a great loss, and where this land exists and is not part of our tax base it makes sense to use that land rather than to take more land out of the tax base. We feel this can be transferred to the Regional School District for probably one-third of what it would cost the School District for land somewhere else in the town.

MR. FOSTER: There is other land available; but it would be costly, and difficult in terms of requiring relocation of people who are there; it is not the only site available.

MR. PIERCE: Isn't it true that other land is available in the sense that it would take eminent domain procedures to use it?

MR. LAPIANA: Other land has not been offered.

MR. PIERCE: And isn't it true that there isn't another suitable, available site of undeveloped land?

MR. NICKERSON: I was going to observe that this particular piece of land is on the border of the National Seashore; the longer border line is exactly on the National Seashore borderline. The town doesn't have to give up any title to town owned lands in the Seashore. They own scattered spots. All this would accomplish would be to remove scattered pockets in the Seashore; in effect simply redefine the borders of the Seashore in that particular spot.

MR. FOSTER: As I am getting it, this is clearly in the interest of

the town of Eastham; but is it in the interest of the Seashore?

This is the business of this Commission. I think this should be clearly established.

MR. NICKERSON: It would remove these pockets and realign the Seashore border to the extent of 70 odd acres.

MR. FOSTER: You are suggesting realignment of the border which was established by an Act of Congress?

MR. NICKERSON: The boundaries would still remain the same; the Seashore has lost no land.

MR. FOSTER: The town could sell the isolated tracts and have the profits applied to purchasing land outside of the Seashore?

MR. LAPIANA: This particular area was chosen because of its proximity to a 36 acre piece which the town owns.

MRS. WILES: A precedent has been set in Wellfleet where the boundary was ragged on the edges and some people came down from Washington and pushed it back in a certain area.

MR. FOSTER: After the Act of Congress?

MRS. WILES: Just a little while ago - near Harring River.

MR. FINLAY: One point hasn't been mentioned and it is very significant. How fortunate it is that Eastham does have land available, and possibly the Park might merge this land with the location in Eastham in this whole plan. It is central; it can't be in Orleans; it wouldn't be logical to put it in Wellfleet. It is fortunate this situation exists; it can solve that problem. How fortunate we are

to be able to turn to something like this at the central point where inevitably this school must locate.

MR. CHASE: I think Eastham really set a precedent in the contribution they made to the National Seashore. I do think if we start to figure up valuations we have given them enough of ocean front to offset all of that land in the woods.

MR. FOSTER: If this had come up a year and a half ago do you think the town would have turned over Coast Guard Beach without swapping land?

MR. CHASE: No, I don't think so. I was criticized at the time of that transfer for supporting it because some local people thought we should hold it in order to have something to hold over the Park Service.

MR. DIEHL: Do I understand the land they are going to exchange is outside of the Park?

MR. LAPIANA: No. And it is owned by the town.

MR. DIEHL: I am in favor of such a move. The Act provides for exchange for land within the boundary, but not for land outside.

MR. MCNEECE: Reads: Public Law 87-126, August 7, 1961: Sec. 2 (c)

"In exercising his authority to acquire property by exchange, the Secretary may accept title to any non-Federal property located within such area and convey to the grantor of such property any federally owned property under the jurisdiction of the Secretary within such area. The properties so exchanged shall be approximately equal in fair market value: Provided, That the Secretary may accept cash from or pay cash to the grantor in such an exchange in order to equalize the values of the properties exchanged."

MR. LAPIANA: Both attorneys felt that was put in there for this purpose.

MR. DIEHL: I am for it. But can you build on it?

MR. LAPIANA: You can build for municipal uses; the town of Eastham is the vehicle; we are not doing it for Eastham, but Wellfleet, Orleans and Brewster; all in the Park, losing tax revenue and tax base to the Park. There is no profit motive or gain to us.

MR. NICKERSON: If the Seashore accomplishes this for these towns, there is an intangible value there in establishing close cooperative feeling between local towns and the seashore.

MR. JOSEPH: I have a question. Will the Regional High School District be a 100% tax supported institution?

MR. FOSTER: What bothers me, and I hope the Commission recognizes this; once land exchange is entered into, there will be no more transfers of municipal land without seashore land exchange. Why should anyone want to do it? Granted this is a worthwhile precedent.

MR. NICKERSON: I don't agree with that statement. Why should they turn it over for any other reason except by gift?

MR. DIEHL: Can the town do anything they want to on their own land?

MR. JOSEPH: In town rights I always come back to this statement:

(Reads from Public Law 87-126, August 7, 1961; Sec. 2. (a))

"...Any property, or interest therein, owned by the Commonwealth of Massachusetts, by any of the towns referred to in section 1 of this Act, or by any other political subdivision of said Commonwealth may be acquired only with the concurrence of such owner. Notwithstanding

any other provision of law, and Federal property located within such area may, with the concurrence of the agency having custody thereof, be transferred without consideration to the administrative jurisdiction of the Secretary for use by him in carrying out the provisions of this Act..."

I believe this means the Federal government would not have any power of condemnation in connection with town owned land.

MR. NICKERSON: It couldn't be for private purposes? A municipal golf course?

MR. JOSEPH: I would say that this appears quite clearly to be a point which would have to be adjudicated. I don't believe it is considered in the Act what the town might do.

MR. DIEHL: Eastham could go ahead and build on any 70 acres in the Seashore. How much town owned land is now within the boundary that the Seashore does not own?

MR. THOMPSON: About two hundred and fifteen acres.

MR. DIEHL: It is to our advantage to have you build a school where you want to.

MR. FOSTER: I am not clear on this Regional School District. Is it a public agency or a separate entity?

MR. PIERCE: It is a separate, independent corporate body. Similar in many respects to a town or municipality.

MR. MALCHMAN: This is an existing District?

MR. PIERCE: Yes. Had the proposed action passed in all the town meetings held on June 27, Eastham, Orleans, Wellfleet and Brewster would be included, and we would be a Region including

Brewster. Presently the Region includes only Eastham, Orleans and Wellfleet; that is the entity asking Eastham to try to acquire a site through dealing with the Seashore officials.

MR. FOSTER: This business of compensation. The way you explained it Mr. Lapiana, the town would receive compensation from the school district; is this based on the proposed land transfer?

MR. LAPIANA: That is my understanding.

MR. FOSTER: This would be cash used in lieu of money raised from tax assessments?

MR. LAPIANA: You could look at it that way.

MR. PIERCE: When the Region was established originally the town of Orleans owned the high school and the site for expansion; this was transferred to the Regional School District and the District now collects a share annually from Eastham and Wellfleet and pays it over to Orleans. There is no actual payment from Orleans to the Region; instead of receiving money from the region for its share in the exchange Orleans received a 50% ownership of the Regional property.

MR. DIEHL: Mr. Thompson, on this 70-odd acres, if we purchase it, what would be the price, do you know?

MR. THOMPSON: There are four parcels in there to be acquired from private owners.

MR. NICKERSON: There is nothing to prevent the town from buying from private owners. In that case the Seashore couldn't acquire.

MR. DIEHL: The town could go out along the border and buy from private owners. We couldn't condemn the land and they could build a school.

MR. NICKERSON: This particular parcel is owned proportionately by the United States and a substantial amount owned by private individuals who could give or sell their land to the town.

MR. FOSTER: Don't we have discrepancy here where in respect to the A.I.M. facility we thought it would be a bad precedent to make available land in the Seashore for public purposes? Why don't we have the same sort of a situation here with the school, which is admittedly a good thing? Didn't we agree that if A.I.M. would be willing to purchase privately owned property this would be a way of not setting a precedent?

MR. FINLAY: If you get involved in that you will create a real problem. Eastham would have to go it alone and finance the purchase of the property. I don't think this would establish a bad precedent. Isn't it logical to assume that out of all this you would have something develop? I think it is fortunate we do have this land available in a location which could be used.

MR. FOSTER: How can the Park Service maintain the fact that it has a directive from Congress to proceed within certain boundaries?

MR. JOSEPH: At the time the parcels presently in government ownership were acquired there was no thought of exchange. It was part of our normal acquisition process. The question of land

exchange has arisen subsequently.

MR. FOSTER: It would indicate you did not need the property in the first place, or it wouldn't be available.

MRS. WILES: They didn't need all of it anyway.

MR. JOSEPH: I would say this; this isn't the only area with private property within the boundary; and it is an area set aside with certain exterior boundaries. Every reasonable attempt, depending on the development plan, to acquire such properties is made.. It is also a practical fact that in connection with land acquisition generally, we seldom can acquire all private property because of high cost; and private property does have a reasonable role to play within the exterior boundary which will fit in with a reasonable display of intelligent planning. The fact that there may be certain private properties existing would not necessarily change the exterior boundary. I think the question of whether the Seashore were to need or would not need the land, would be one you could only talk about in terms of reasonable degree. It is a fact that if an extensive exchange were to take place the degree would be great; in isolated instances the degree would be minor.

MR. FOSTER: I can see that you would have logic in the fact that the action took place prior to this issue; but what about properties you haven't acquired? Are you planning to acquire merely to turn over to the town?

MR. JOSEPH: The primary interest is whether it would serve the interest of the Seashore. This is a matter which if it is considered to be sufficiently minor in degree with respect to the total operations of the Seashore develops into a question of degree.

MR. NICKERSON: I would like to cite a hypothetical case; for instance if the state hadn't turned over Pilgrim Spring Park and if the Department of Public Works was going to put a highway through somewhere else lapping over into the Seashore, it would then be possible for the state to exchange the Pilgrim Springs for land they needed for a highway. This is essentially what we are talking about here. But the state has given the land so the state owns no land so they couldn't; but if they hadn't they would be in a position to trade.

MR. DIEHL: If they didn't turn it over they could use it for a public dump, a highway or just hot dog stands. I didn't realize that until today.

MR. JOSEPH: Looking at it from the broadest possible viewpoint, considering the singular status of towns under the Act and with the clear cut intention I am sure, that there be the maximum degree of cooperation between towns and Seashore, and that this is a specific situation and one which from the standpoint of cooperation alone, may here define the intention of that clause I read from the Act.

MR. MCNEECE: Wouldn't it be for the best interest of the Seashore to eliminate certain pockets of land?

MR. FOSTER: Isn't it in the interest to eliminate pockets in private ownership?

MR. MCNEECE: They can't take these pockets from municipal land but they can take them from private owners by purchase.

MR. PIERCE: Wouldn't you consider it in the interest of the Seashore to consolidate pockets of town owned land so that the Seashore property isn't pocked with patches ?

MR. FOSTER: You are eliminating several pockets of municipal land for one large pocket. Whether you are ahead or not is just a matter of opinion.

MR. LAPIANA: This is in no way my idea, and I don't expect it as long as I am in office; but lets say there is this 36 acre piece up there surrounded by nothing but Park property; wouldn't we be lots better off to put the town dump off there than where it is? Public sentiment could say let's put it over in the Seashore instead of using our taxable land. I wouldn't want it put in the Park, but this proposed land exchange would eliminate that possibility or anything like it.

MR. FINLAY: The perimeter of the Seashore was such an arbitrary thing. I am pleased to hear that it may be subject to adjustment. I think consideration of this is most logical. The line was so sacred. In the several years we have been in existence here (as a

Commission) we have always been able to follow your thinking. I can't get your thinking today.

MR. JOSEPH: I would like to say on behalf of what Mr. Finlay brings out, I have talked with some of the people who sweat with some of the language of the Act. I feel sure that they did their level best to come up with in the case of boundaries, what was the amalgamation of many thoughts. It wasn't the intent to be arbitrary. Furthermore, I think it is extremely well worthwhile to have the pertinent facts pointed out so that we will know the basis on which the exchange will be made. I think it is important to know the background in the development of this. I want to compliment the Chairman for bringing these facts out. I attempted to bring out the point by asking if it was 100% tax exempt. I think that might be important.

MR. MCNEECE: The fact this is spelled out in the Act presumes there may be precedents. Whenever any action is taken under that provision - for you it is a precedent. It is a clear case of deciding whether it is a good one or a bad one.

MR. FOSTER: Once you start you might get into parking lots or dumps.

MR. MCNEECE: I think the system used by the Board of Appeals in Chatham is a good one. They decide the cases on their merits in general; they don't fall back on precedents.

MR. MALCHMAN: I think the key thing is the availability of land for exchange. As time goes on it might be unavailable.

MR. FOSTER: As I get this the mechanics have not been worked out;

but assuming that they were; will there be something in the deed which will indicate the purpose for which this property can be used, or can the town sell it for any purpose desired?

MR. JOSEPH: All of our discussions thus far have been informal.

As I envision this however, there will be stipulations in the deed, and Mr. Lapiana told me any restrictions we wished in the deed would be acceptable.

MR. LAPIANA: We have only one purpose in mind, and we are willing to accept restrictions as long as they concern the objective.

MR. NICKERSON: I think this discussion has accomplished two purposes; those of the seriousness of the question before us and also provided background for use in the future.

MR. CHASE: I move that this Commission recommend to the Secretary of the Interior that he exercise his authority under Sec. 2 (c) of the Act authorizing the establishment of the Cape Cod National Seashore for the purpose of exchanging land in the Seashore in order to enable the town of Eastham to provide land for the Eastham, Orleans, Wellfleet Regional School District. This motion is made in the sincere belief that such an action would be in the best interest of the Seashore.

The Motion was seconded by Mr. Nickerson and VOTED.

MR. NICKERSON: Is there any reason we should not discuss this action at the press conference? (The answer was "No.")

(At 3:20 p.m. Messrs. Lapiana and Pierce left the meeting.)

MR. FOSTER: To go back to Item 4, are there any further questions on the Progress Report? I gather that the Regional Office now has no participation in the land acquisition program and that this is now handled directly with Washington.

MR. THOMPSON: The Regional Director has very definite participation; and is kept fully informed.

MR. JOSEPH: The land acquisition function is a technical and professional one which is best accomplished by those skilled in land acquisition matters. Mr. Thompson as Land Acquisition Officer deals with those matters. However, the Regional Director and I do exercise line authority to the extent of making sure that the land acquisition program here conforms with the policy of acquisition on behalf of the Seashore; and that it is accomplished as expeditiously as possible.

MR. FOSTER: Would our famous land exchange have to be approved just by Washington or by the Regional Office?

MR. JOSEPH: It already has gone to the Region. The recommendation of the Regional Office would be necessary before it was sent to Washington.

MR. FOSTER: Roughly, what does it cost in overhead to acquire an acre of land?

MR. THOMPSON: We talk about overhead at other levels. Between twelve and fourteen percent of the price you pay. Appraisal service is all overhead except what is pertaining to the land owner.

MR. FOSTER: It costs just as much to acquire an acre of marshland as upland; that is the average per acre?

MRS. WILES: I wonder if this title question could shed any light on whether town owned lands are acceptable to the government or has something further got to be done?

MR. THOMPSON: We have sent down to the attorney general title evidence to have that answered. We got a specific answer on the one case, but no answer that would cover the whole picture of land acquired in tax taking; so each parcel has to stand on its own feet. We are going to try and get another through.

MRS. WILES: I don't understand now what story you got.

MR. THOMPSON: That the one case we sent is acceptable, but that the next one may not be taken in the same manner. This was a piece of property that was acquired through tax sale by the town and sold to an individual who conveyed to the government. The taking was valid and we tried to get a statement that they would accept all tax takings the same way, but they said each one would be determined on its own merits.

MRS. WILES: Lots of these were taken under the low-value clause; but now there is no such a thing. They (the town of Wellfleet) want to know if these lands are acceptable from Wellfleet and they can't seem to get an answer.

MR. THOMPSON: We are still working on that and trying to get further information.

MR. JOSEPH: One element in the progress report had to do with the golf course at Truro. I would like to have the formal advice of the Commission as to whether you are mildly or strongly interested in the proposition of the golf course.

MRS. WILES: Didn't we agree that a representative from Truro should be here when we discussed this subject?

MR. FOSTER: Unless you have any objections, let's put it on the docket for the next meeting.

MR. NICKERSON: Is the idea of putting this out for private bids imminent? How far away are we?

MR. JOSEPH: The present permit runs until next summer; we have been visited by the present operator on more than one occasion and as interim operator he would like to have it decided.

Mr. Hancock, the Town Manager of Provincetown and other citizens have asked about it and made suggestions. I think there is enough time to consider it at the August meeting.

MR. FOSTER: Mr. Hancock has said he would be willing to sit in. We would be happy to invite him to the next meeting.

MR. JOSEPH: Is it the sense of the Commission that I approach informally the town of Truro to see if they would be interested in operating the golf course as a town, with the full information that in all probability a prospectus would be used in bidding?

MR. FOSTER: Could we invite the town to express their feeling at our next meeting; any contact with that in mind to be only tentative?

MR. JOSEPH: This may result in the Selectmen going back to the town.

MR. NICKERSON: I would suggest that Mr. Joseph contact the selectmen and ask them to make contacts in the town so that when they come to the meeting they may know what the town thinks.

MR. FINLAY: Is this a wuestion of the town purchasing the golf course?

MR. NICKERSON: No, leasing. This would be a question of permitting the town to lease.

MR. JOSEPH: One of the bidders might be the town of Truro.

MR. MCCARTHY: Where would Head of the Meadow beach now town owned, come into this ? Are you now coming into another situation of swapping land the same as proposed by the town of Eastham?

MR. NICKERSON: You might come into a situation where the town would say, you could have Head of the Meadow if you will give us a lease in perpetuity to the golf course.

MR. FOSTER: Why not ask Mr. Joseph to at least see if we can get a meaningful response from the town; and lets get some advice policy-wise.

MR. DIEHL: I would suggest we talk to the town council. I don't think the town can do this. I will check. But I don't think they can bid against private business. I don't think they could do it.

Item 7. Bathing Beach Project - Marconi Station Area

MR. JOSEPH: In addition to the Commission's letter, we wrote on July 1, reporting on your wishes for provision of funds for roads and trails for a proposed public beach area here. The Regional Office has requested the Chief of the Design Office at the Philadelphia Service Center to schedule a revision of the Cape Cod Master Plan. Should the Director approve the requested program change the next condition would be the use of 1967 construction funds. I would like to read Assistant Regional Director Palmer's reply to my memorandum:

"July 11, 1966

Memorandum

To: Superintendent, Cape Cod National Seashore

From: Acting Regional Director

Subject: Proposed Changes in 1967 F.Y. Construction Program

This will acknowledge your memorandum of July 1, in which you report on the wish of the Cape Cod National Seashore Advisory Commission for us to provide funds for the construction of roads and trails for a proposed public beach area in Wellfleet, south of the Marconi Station area.

As you know, a master plan revision will be needed before we can proceed with the Marconi project. Under separate cover, we are requesting the Chief, Office of Resource Planning, PSC, to schedule a revision to the Cape Cod Master Plan to provide for this facility. Should the Director approve the proposal the next step will be to secure an approval for the use of the 1967 construction funds for the roads and trails work involved. Pending an approval of the Master Plan change, we will communicate with the Washington Office to alert them to the possible need for a program revision for 1967 Roads and Trails Funds so that we may proceed as expeditiously as possible with the project when it has been approved by the Director.

We anticipate several more revisions to the 1968 programs prior to finalization and suggest that you give prompt attention to the revisions which will be required, both for 1968 and 1969 as a result of the Marconi proposal. Revised programs should be kept within present ceilings."

MR. JOSEPH: As I reported, I did stress strongly to the Chief of the Philadelphia Service Center, the urgency of a competent planner outlining the project so that when all actions are brought together the project can be done well and as promptly as possible. You will note this memorandum did not mention approval by the Secretary; but we know programs of this scope do require Departmental approval.

MR. FOSTER: The Regional Office has concurred, and now it is up to the Director and then up to the Secretary; then it is a mechanical question of juggling money from one place to another.

MR. NICKERSON: Are you planning to delete the two fifty car parking lots from the current bid invitation?

MR. JOSEPH: Yes, as a result of your discussion; it is included as an alternate, but I feel it incumbent on me not to proceed with that alternate, and have so advised our Regional Office, and can still plan to delete this.

MR. NICKERSON: What is the status of Head of the Meadow?

MR. JOSEPH: As you know we have two contracts; one for putting up the beach house and one for the roads and parking lot.

MR. NICKERSON: Will this definitely be ready for opening next year?

MR. JOSEPH: There can hardly be a question. We anticipate nothing of that type.

MR. NICKERSON:

MR. NICKERSON: Will this provide some relief from the over-use of the beaches?

MR. JOSEPH: Yes.

MR. FOSTER: Is there any necessity of reinforcing our position either with the Director or the Secretary?

MR. JOSEPH: I think your feelings have been made known very well, and I will ask Mr. Bowman who is functioning as our Program Officer, when he builds in the program change in 1968 that he give special attention to the last three weeks' heavy use and over-use which has been mentioned by the Commission and reinforced by our own relations.

Item 5. 1968 Fiscal Year Construction Priorities

MR. BOWMAN: Essentially this is the second half of what we started on last meeting. We can just continue where we left off. Basically we are talking about 1968 tie-in for bathhouse facility at Marconi Station area. We have water, utilities etc., these are the items we will have to change and get into the 1968 construction program (starting July 1967).

MR. NICKERSON: Is there any real probability of having the beach functioning by mid-June?

MR. BOWMAN: It is a long way ahead to tell at this point; we are talking about construction that would start next Spring if everything falls together.

MR. JOSEPH: The roads would start as soon as we can get the program change in. Regarding the contract, the earliest one could expect

within the ceilings providing for the building would be July 1, 1967; depending on many things, the coordination of the roads and trails with buildings and utilities; we wouldn't go ahead with roads and trails unless we are sure of getting the beach house. We really cant act formally until we get an allotment in the form of an appropriation act.

MR. NICKERSON: Now that we are going to have Head of the Meadow for use in 1967, will we get Marconi in 1968?

MR. JOSEPH: There is a fighting chance; the earliest you can count on getting the money for the building is July 1967, provided Congress will appropriate the money.

MR. FOSTER: Would it be possible to have any preliminary design money available so that you could do this in advance?

MR. JOSEPH: We have no authority from Congress for preliminary design money but we try to act like responsible people and if there is a way in which the service personnel can work ahead and provide for the basic design for the hoped-for building beginning July 1967, which is our practice; if that is accomplished then there is a fighting chance and a good one, so that roads and trails and the building itself will be available for the summer season of 1968.

MR. NICKERSON: You are under pressure here now; in the summer of 1967 you will have relieved that pressure by Head of the Meadow. It seems vital to me that you have this by 1968 because in my personal opinion you will come close to a three million visitation. When it

comes to get this item in an appropriation bill for Congress, at some point it may be well to acquaint the people handling the bill with these facts. Unless these things are accomplished you are going to have a number of disillusioned and disgruntled people. From the point of view of public relations and from a political standpoint this is important.

MR. MCNEECE: Do I understand that at some point along the line we should try to influence some Congressional Committee?

MR. JOSEPH: Not necessarily. When we go to the 1968 programs we must state what we plan to use this money for and have approval for the construction item by item; I anticipate no difficulty, but no one has the power except those who pass the legislation.

MR. BOWMAN: Primarily that is the big change; there are other small items and what it will necessitate on our part is to make Marconi the number one priority, and substitute it for projects in the 1968 program which will just have to drop out. Most are relating to town owned land, where we can't accomplish any work, such as Newcomb's Hollow; this will drop out; also building facilities at Duck Harbor which is town owned.

MR. JOSEPH: These were prepared in advance because of the lead time required, and not knowing what land would be available. It becomes important to re-emphasize that in 1967 we are changing funds already appropriated; but for 1968 projects this goes into the request for funds and is reviewed by Congress and subject to their approval, at

which stage we will be willing to proceed.

MR. NICKERSON: Is there anything in this program to provide for physical access from Coast Guard Beach to the Marconi Station area?

MR. BOWMAN: In the program there is not; but in our priority thinking there is.

MR. NICKERSON: It would be an advantage if you could tie in the Visitor Center, Coast Guard Beach and Marconi Station area without going to Route #6.

MR. JOSEPH: This would cause some money changes; in the planning it is there.

MR. NICKERSON: With the school problem if those pockets were eliminated you would be much freer in your planning for these areas. That is my impression. At present you have to go around town owned land, but if you want it, there would be complete freedom in your plans; you would not have to take that into consideration.

MR. BOWMAN (reads the various projects which have been included in the proposed 1968 FY construction program, including Bayside Interpretive Shelter, Griffin Island Interpretive Shelter, parking area at Cahoon's Hollow).

MRS. WILES: Wellfleet is trying to decide what they want to keep and what they want to give up; but as long as we can get nowhere with the Park as to whether they will accept town owned lands. If we could get a clear cut decision on the town owned lands without Wellfleet going to the expense of going through the courts; but you

are holding up your own programs because you are not giving Wellfleet a clear cut answer. We can't make any decision with the Park or decide what we want to keep or give up.

MR. NICKERSON: Why not/^{take}title on an "as is" basis, and perfect?

MRS. WILES: That is the reason you can't get through them, because of the Park itself. You have Wellfleet tied right up.

MR. JOSEPH: Judging from everything I have heard, it looks like I have another problem to work out. Since the Department of Justice really decides what title the United States can accept, and knowing that; and having Mrs. Wiles fine expression of the intent on the towns part; I can't guarantee the answers, but I had not realized the importance and urgency of this.

MRS. WILES: We are trying to decide what we want to keep for the best interest of the town and would like to bring it before the next town meeting because the town has to vote, but we can't if you can't say you will accept it.

MR. JOSEPH: I think it is important enough so that if you will acquaint me with correspondence, within the limits of time and my thoroughness, I can try and get the answer.

MR. FOSTER: Mrs. Wiles' point is that Wellfleet should know, and the only way to know is for the Park Service to tell them.

MR. JOSEPH: I am gratified to have this comment from you reporting what Wellfleet is intending to do.

MRS. WILES: My whole point is that you are holding up your own program.

MR. MCNEECE: Are there any bathing facilities contemplated at any of the fresh water ponds?

MR. BOWMAN: None thus far.

MR. MCNEECE: This is getting more important in our town.

MR. FINALY: I would like to ask Mr. Bowman if there are any plans for tenting, camping etc., I am not advocating one thing or another, but it is pathetic to see the people at information booths inquiring for these areas which do not exist.

MR. JOSEPH: I will say the record of last month will speak for itself. This has been in my mind and the head of our Park Practice unit has visited this area; I asked him to make a survey and give us some ideas.

MRS. WILES: Take him over to Bound Brook Island and see if he doesn't think that would make a wonderful place for camping. It is high land and wonderful for swimming.

MR. NICKERSON: Anything in the program for the Maritime Museum at Coast Guard Beach?

MR. BOWMAN: Not in here. We are waiting to see what the Coast Guard will do.

MR. CHASE: Are you waiting until you get the Coast Guard Station before you plan?

MR. JOSEPH: I have asked for a tentative sketch for a parking facility which is already provided for in fiscal year 1967. The Coast Guard have told us informally on the telephone we can have it

on an application basis year to year.

MR. FOSTER: Going back to the schedule of priorities; one thing is not there. Is there any relief for camping in the 1968 fiscal year?

MR. NICKERSON: Wouldn't that be incorporated in the general plan for the Marconi Station area?

MR. BOWMAN: Looking at the 1969 fiscal year priorities, it is listed there.

MR. FOSTER: Mr. Bowman you have 1969 construction program and 1969 priority list scheduled for next meeting. Anything further on the 1968 schedule? It is my impression that essentially the new Marconi beach is number one priority item on the 1968 construction schedule.

MR. BOWMAN: You asked me about campgrounds. We are trying to get a picnic area to go with the beach. That is beach parking, bathhouse and facilities and picnic area. This is 1968; in 1969 that is where we put the campgrounds.

MR. NICKERSON: In connection with this discussion of campgrounds; I think I have said before, it seems to me the Commission might set up guidelines for a location that would not be on the open beach, not visible at a distance, etc.

ITEM 8. Agenda Items and Date for Next Meeting:

MR. FOSTER: As it stands now for the next meeting we have the 1969 priority list; the Truro golf course; and if there is anything else

urgent I am sure we can put it on the agenda.

MR. NICKERSON: I would like to hear a report on the matter of utilization of the area; the current status.

MR. JOSEPH: I can say for the record we have simply been overwhelmed.

MR. NICKERSON: We have had counts, we would like figures on comparative basis.

MR. FOSTER: We have established the August meeting date as the 26th. How about September 22? (No objections.) I will be here for the August meeting and I will know then whether or not I will be here for the September meeting.

Item 9. New Business

MR. NICKERSON: On numerous occasions there has been lots of talk about a Kennedy Memorial. The Commission felt the best idea was the development of a nature walk starting at the Visitor Center in Eastham and going to the mouth of the Salt Pond; a Kennedy Memorial Walk, including an undersea viewing area. Has any further progress been made in connection with this?

MR. BOWMAN: An underwater viewing station is in the program.

MR. NICKERSON: It was developed by Gilbert and Bob Gibbs was in favor of it; it seemed it would be an excellent way to memorialize President Kennedy and an item which would be pretty expensive to do it right; but with the memorial feature there might be less resistance to the cost and something really spectacular could be provided.

MR. DIEHL: It should be a walk of such distinction that everyone who ever took the walk would never forget it.

MR. CHASE: This came up at a meeting when other memorials were discussed. We thought this was a better way.

No further business appearing the meeting adjourned at 4:25 p.m.

(For Administrative Use Only)

M I N U T E S

Forty-ninth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

August 26, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Forty-ninth Meeting

August 26, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	1969 Fiscal Year Construction Program
6.	1966 Visitor Use and Management Problems
7.	Future Status of Golf Course at Truro
8.	Agenda Items and Date for Next Meeting
9.	New Business

The forty-ninth meeting of the Cape Cod National Seashore Advisory Commission was held on August 26, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts following a morning field trip to the construction sites in Truro and Provincetown.

The meeting was called to order at 2:05 p.m. by Chairman Foster with the following Commission members present:

MEMBERS

Recommended by

Charles H. W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo E. Diehl	U.S. Department of Interior
Arthur Finlay	Town of Orleans
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS: National Park Service, U. S. Department of Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Earl W. Estes, Jr.	Supv. Park Naturalist, CCNS
James H. Bowman	Engineer, CCNS
William C. Brown	South District Ranger, CCNS
Lyndell Baldwin	Secretary, CCNS

ALSO:

Vincent F. Benson	Selectman, Town of Truro
Stephan Perry	Selectman, Town of Truro
Lloyd F. Rose	Chairman, Town of Truro Planning Board
Antone Duarte, Jr.	Operator of Highland Golf Course
Robert A. Hancock	Town Manager, Town of Provincetown

Absent Advisory Commission Member was John F. Carleton, Town of Truro.

Item 1. Adoption of Agenda

It was moved by Mr. Chase, seconded by Mr. McNeece and VOTED, to adopt the Agenda as printed, and to move immediately to take up Item 7.

MR. FOSTER: Mr. Perry, why don't you be the spokesman and start things off?

MR. PERRY: First of all, I want to speak as a representative of Truro town officials, and not as a Park Advisory Commission member.

After talking with the Advisory Finance Board, the Chairman of the Truro Neighborhood Association, Truro Community Club, Chamber of Commerce and Mr. Antone Duarte, Jr., operator (of the Highland Golf Course); the official body of the town of Truro recognizes the potential of the Highland Golf Course as a town operated course, and wish to convey to this Commission its definite interest ~~in~~ⁱⁿ its conveyance at a future date.

We do feel that it will take until December 1969, to study this completely, through an appropriate committee, to be assured of its feasibility and financial status.

The Department of Interior, National Park Service should develop



this course to a full 18 holes, with all facilities, utilizing the \$150,000 that was evidently anticipated, by prior administrative thinking; for just such development.

The National Park Service should take a good look at the present situation in regard to all loose ends, such as (a) the Conklin contract will expire December 31, 1967; (b) a third party, Mr. Antone Duarte, Jr., now operates the course until December 31, 1967; (c) Mr. Duarte will own the equipment at that time. (d) Mr. Hastings and Mr. Colliano's extension ^{of} ~~to~~ original contract expires December 1969. Operation of Highland Hotel includes a small part of the golf course. (e) All private parties have an interest (rightfully so) in extension of their use of the area.

We recommend that the National Park Service gather together all loose ends and to have a proposal ready for the town of Truro in December 1969. We recommend the continued operation by Mr. Antone Duarte, Jr., during the interim period to insure the town of the upkeep of the course. I would like to read the following letter addressed to the Selectmen of the town of Truro by the Truro Planning Board:

(Reads)

"After our meeting with you on August 22, 1966 this Board has discussed the above captioned matter at length. (Highland Golf Course)

"We feel that a recommendation should be made to the National Seashore that the lease on the golf course be extended until December 1969 to make it concurrent with the Highland House lease.

"This would give the Town of Truro time to study any proposal by the National Seashore, and have it approved or disapproved at an

annual Town Meeting.

"The Board does feel that this matter should be investigated fully by the Town of Truro."

And the following letter addressed to the Board of Selectmen of the town of Truro by the Finance Committee:

(Reads)

"The Truro Finance Board hereby goes on record (August 16, 1966) in favor of an investigation relative to a take over by the Town of the Highland Golf Course property."

(The letter was signed by Messrs. John R. Dyer, Jr., Horace H. Snow, Charles F. Francis, John S. Perry, Herbert W. Stranger, Jr.)

And the following letter addressed to the Board of Selectmen of the town of Truro by the Truro Neighborhood Association, Inc., on August 18, 1966 and signed by their President, George C. Tenney.

(Reads)

"I am certain that the Truro Neighborhood Association will endorse the proposal that the Town study the proposal of the National Seashore that Truro take over the Highland Golf Course.

"Retention of the golf course is an economic necessity for this community because of its recreational value to both our residents and visitors. It is possible also, based on the experience of other Cape communities with golf courses, that Town operation of the Highland Golf Course would provide sufficient revenues to offset some of the tax losses we are suffering from the take over of tax-producing lands by the Seashore.

Also a letter under date of August 17, 1966 from Messrs. Worthington and Duarte.

(Reads)

"It was recommended that the amount of \$150,000 mentioned by Mr. Gibbs as previously requested from the Fed. Gov't be put into the golf courseGolf course be made into an 18 hole



course.....guaranteed that it would be properly maintained and operated until 1969 when the Town would take it over."

MR. FOSTER: Would you like to call upon any people who are with you for their recommendations?

MR. PERRY: Yes, perhaps Mr. Benson would speak first.

MR. BENSON: I feel that the town of Truro's interest, if this is offered, should be protected. As you know Mr. Conklin's interest has left the town; and if the National Park Service extends his lease they will put Mr. Conklin in a position where he can put this out for bid and get anyone to come in. The higher bidder could be an outsider who could come in and milk the place dry and by the end of 1969 Truro would be in the position of taking over a defunct golf course. I must commend the present good management of the golf course. It is well maintained and I think if the lease could be extended until 1969 when both the hotel and golf course would expire; we could educate our townspeople to be in a position to accept whatever opportunity was offered.

MR. ROSE: I think our letter says pretty much what the Planning Board feels. We feel that there needs to be a lot of study made; and there has been none made at this time. So far we can't say anything definite except we would like to have the lease run longer and give us time to do some thinking and studying on the subject.

MR. DUARTE: I can't add much to what has been said. As you know I am the operator, sub-leasing from Conklin. I have an interest in

the course; I have played it all my life; I am in business in Truro and I know that the local communities need the course very badly. I am operating it this year and improving it, and I think it is a very successful operation. I recommend very highly to the selectmen that they consider taking it over if it is available. I have told them I will work to that end with them for the next two or three years or whatever time I am involved in it. However, I would be very glad if the town took it over tomorrow.

MR. MALCHMAN: I would like to introduce Mr. Hancock.

MR. HANCOCK: I would like to say simply this: so far as the Highland Golf Course is concerned, I think essentially involved are two problems, for lack of a better word; one is what is the long term interest of the towns of Truro and Provincetown as they relate to the golf course and second what would be the short term interest and the desirability of extending the lease to Mr. Conklin or Mr. Duarte. In my judgement being a golfer, and playing before Mr. Duarte took it over, and since he took it over, the interest of both towns would best be served if he were allowed to have the lease for a couple of years beyond the present or until 1969 so that further study of the possibility of development of the course to fulfill the long term interest can happen. The short term interest lies in keeping the present arrangement. On the position of the long term interest for both communities there is little doubt in my mind that further development and improvement to an 18 hole course would definitely be in the economic interest of both communities. We

We have as you are aware an ADP Committee whose business it is to make recommendations and assist in any way they can for the economic betterment of the area. This is one of the things specifically considered by this Committee as being a facet of the economic life that would be of benefit to both communities and to the main business, tourism, in order to help lengthen our season. In other communities where resort businesses have combined, they have been successful in offering a weekend golf package. This is not just a matter of employees involved in maintaining the golf course; but in providing additional jobs in the area to work in various occupations servicing the tourist.

MR. NICKERSON: Is it true that both Truro and Provincetown are classified as areas economically depressed?

MR. HANCOCK: Now it is said that we are an area eligible for EDA assistance.

MR. NICKERSON: Within the Seashore they are the only two towns?

MR. HANCOCK: I think so.

MR. FOSTER: Would it be helpful before we get into actual discussion, to get from Mr. Joseph what the current situation is with regard to current leases or contracts, and also some information on this \$150,000 item, which frankly was news to me. Perhaps it is included in some capital outlay budget in the Park Service. If you would give a little background it would be helpful.

MR. JOSEPH: This is a fairly large order to encompass. Everything pointed out by Mr. Perry in his report with respect to termination

dates of the golf course permit with Mr. Conklin which Tony (Duarte) is operating; the Highland House lease under which Messrs. Colliano and Hastings operate expiring two years later, in December 1969 are correct. At the outset of conversations on this matter of continued operation the initial idea was that it would be put out on a prospectus for bidding, which is normal in connection with any facility acquired by the government and placed in use for the public. The idea was proposed by a Commission member to check to see whether there was any interest or possibility of the town of Truro, in which the course is located, taking over directly as a town facility without the process of going through the bid requirements of the prospectus, for a number of reasons, including the expression in the Act authorizing the establishment of the Seashore, to cooperate to the greatest possible degree with the Seashore towns. I feel operation by the town would have many worthwhile advantages and I have transmitted this information to our Regional Office and other officials, and as I reported at the last meeting they did come back and state that they would like to have formal advice as to whether the Commission was mildly or strongly interested in operation of the golf course by the town. That brings us to date on what has actually transpired. I did, at your suggestion, go to the Truro selectmen and told them this item would be discussed today, and asked them to be able to tell us the sense of the community. With respect to the matter of expansion of the golf course which has been mentioned; there has been a good deal

of discussion ever since I have been here whether if continued, the course should be improved and expanded. You have heard the report of the present state of the golf course. In any event the improvements would be one phase; in the interim it is well managed. If it is to be extended to an 18 hole course, I find that in certain priority lists where advance thinking is reflected in order to try to prepare for the future, there have been certain indications that there might be expansion, if the ceiling permitted, under the construction program.

MR. BOWMAN: 150 odd thousand dollars was requested in a priority list.

MR. JOSEPH: From what Steve (Perry) has said, the idea of possible expansion has been thought of. The priority list however is not a construction program; it is only one phase at arriving at a proposed program whereby you get money. The second phase is the actual program for a fiscal year, which must go to Congress and get approval before it is acted upon. If there were to be a concentrated effort to get authorization in a capital outlay program for extension, in the light of ordinary rules for appropriation of funds, the most extraordinary justification would be necessary to get money from Congress for building an additional 9 holes. The initial idea for a project, recommended by the Advisory Commission or others is only the beginning. Departmental and policy questions are concerned as well as the Bureau of the Budget, before being presented to Congress

for action. After the Secretary or his representative make the decision as to whether the golf course will be town operated or go the route of the prospectus; and if it did go by prospectus, probably something would have to be said regarding possible future enlargement, whether by government or others. I presume if the town did enter into an agreement something would have to be stated so that both parties would know what would happen regarding enlargement. I gather from your remarks that the town would be interested in assuming such a function if the government would put up the money for an additional 9 holes. Is this correct?

ANSWER: Yes.

(Mrs. Wiles joined the meeting at this point. 2:30 p.m.)

MR. NICKERSON: I can understand why, in the case of a prospectus to private bidding, you would have to say something about expansion to 18 holes in the future; but why if it were the other way; why couldn't it be left.

MR. JOSEPH: I would see nothing wrong, and even a statement to that effect would probably be sufficient - that it wouldn't come up until after the first experimental period.

MR. NICKERSON: Wouldn't this make it a clearer cut proposition?

MR. FOSTER: You are talking about a short term operating arrangement. My understanding is that the town would not be interested in operating unless it was an 18 hole course.

MR. BENSON: I think it has been acknowledged that a well-maintained



9 hole course is better than a poor 18 hole course. I think instead of asking for additional funds we should try to hold the management position the same and if we could acquire the 9 hole course then we could go into the question of expanding.

MR. FOSTER: Then the town would be interested in operating a 9 hole course?

MR. PERRY: Yes; but preferably an 18 hole course.

MR. HANCOCK: I think probably as far as Truro is concerned before they get involved at all they would like to be assured that if and when they did expand to 18 holes, that land would be made available so this could be done. Most people don't plan now on the basis of a 9 hole golf course.

MR. FOSTER: Do I understand the town's position: you are suggesting the possibility of someone else expanding other than the federal government? I am not so sure the town is in a position to consider that as a possibility.

MR. PERRY: We are aware of the depressed area grant that could come into the picture, and also thinking of expansion by the National Park Service.

MR. FOSTER: But if there was no practical approach to expand under federal operation will it be possible the town might consider this through EDA or municipal funds?

MR. PERRY: I think by 1969 we might have the answer.

MR. JOSEPH: I should have stated at the outset, when I mentioned

priority list when it had been thought of getting money at some future date for 18 hole expansion, that this was not in the first stage of consideration, which is the Master Plan. There is nothing on the Master Plan to the best of my knowledge to date, that shows anything with respect to the existing or expanded course, except that it is there. If important to the Service, once an item like this is recognized, we make a developed area plan; then the project is placed on a priority list and some basis is presented for obtaining money for development.

MR. MCNEECE: Are there any other developments proposed on land in this area?

MR. JOSEPH: From my knowledge there is not; I think certain people have had in mind across the road toward the Bay as land for possible expansion. Is this correct - where such an extension might go?

MR. DUARTE: That is my thought.

MR. JOSEPH: I don't know of any other contemplated use for this land.

MR. BOWMAN: None other than in that general area we do have some historic structures; just how they relate I am not clear.

MR. NICKERSON: Generally speaking you would say that there is no current use nor contemplated use?

MR. JOSEPH: I think that is right.

MR. BENSON: What historic structure is in there?

MR. BOWMAN: I can't say other than Highland Light, and one I think is



the Highland House. I think HABS mentions this.

MR. JOSEPH: We had relied on Historic American Buildings Survey.

My understanding after having looked into this very briefly is that an historic structure down on the corner has been removed and is now somewhere else.

MR. BOWMAN: In this 1963 list it says in the general area of the golf course; that is what I had in mind.

MR. JOSEPH: I don't think this would be a major problem as far as extension is concerned.

MR. MCNEECE: Is there any connection with settling the problem of the golf course with the Highland House?

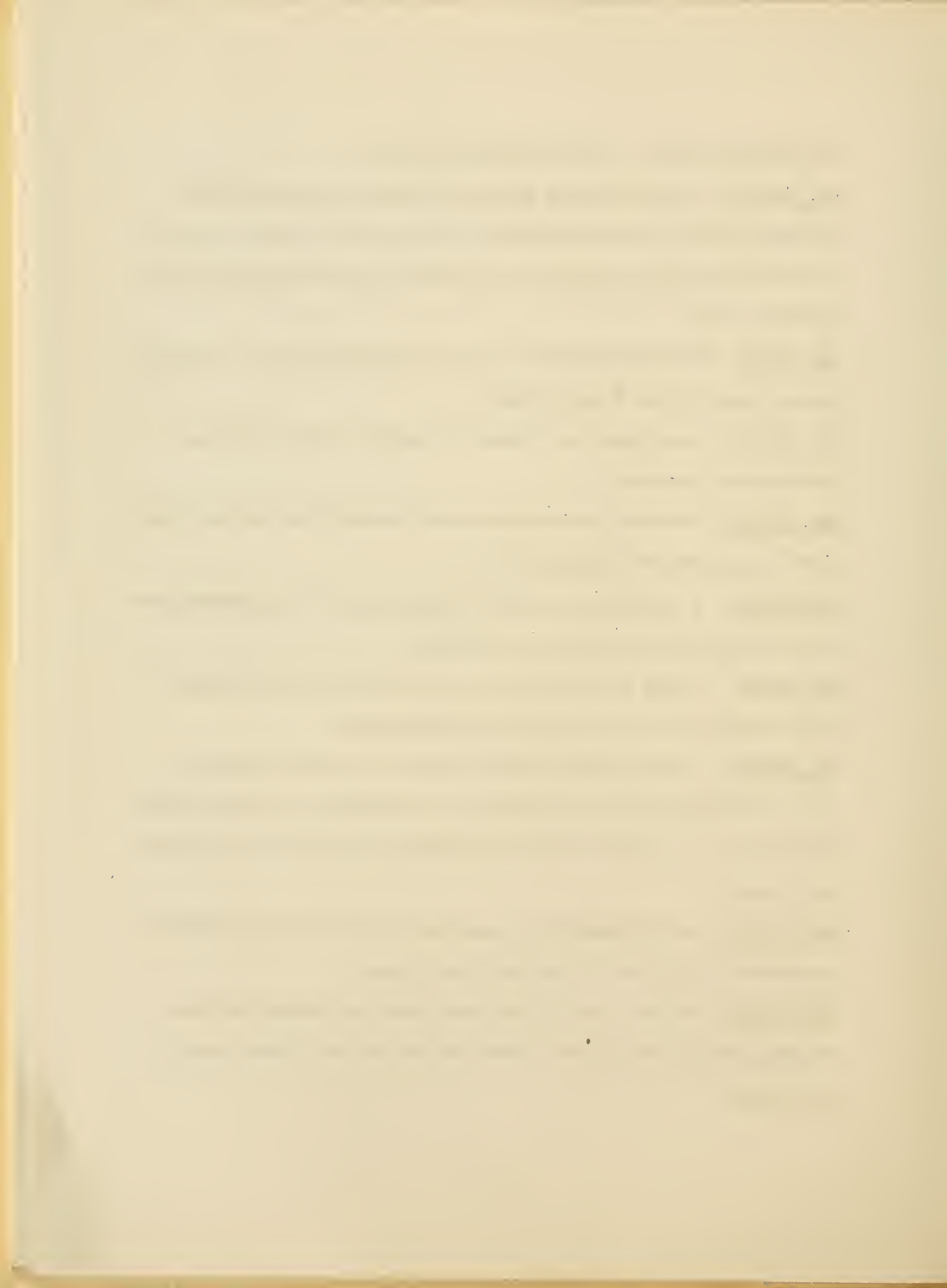
MR. FOSTER: I was going to ask Mr. Perry whether in his judgment and the judgment of the town they are related.

MR. PERRY: I think they have lots to do with each other because of their nearness to the tee and one practice green.

MR. DUARTE: We are using the same building. We have one green on each side and the practice putting area is almost in the living room. The first tee is almost at the front doorstep; they are very closely knit there.

MR. JOSEPH: The Highland House lease runs to 1967 and they have the privilege of applying for two additional years.

MR. FOSTER: You have been talking about need for study; what kind of study do you have in mind; study by the town, or fiscal study by the town.



MR. PERRY: Mainly by the town from a financial standpoint; whether it is a profitable operation. We need something detailed so that we can brief the townspeople.

MR. FOSTER: A two year period to prepare or present facts before the town rather than a detailed study of the golf course itself?

MR. PERRY: A more public education type of thing to see where we stand. We probably could have our minds made up with facts and figures in a year and a half and the fact that the hotel contract expires in 1969 seemed to be good timing.

MR. MCNEECE: I have the hotel in mind; that is why I asked the question what do you anticipate as far as the hotel is concerned. What would be your feeling how the Seashore should act at the expiration of that lease.

MR. PERRY: The hotel probably would have to be part of the course or a new facility that would do the same. I know that the individuals running the Highland House now have the intention of seeking further use so that it would have to be included to make one operation, or another facility would have to be made to do just that.

MR. NICKERSON: Run as a place for people to stay?

MR. PERRY: The two work together so well you can't very well separate them.

MR. NICKERSON: What is the intention of the National Park Service at the expiration of the lease?

MR. JOSEPH: I have reviewed that, and we have a letter dated



January 25, 1965 written by former Superintendent Gibbs to

Mr. Colliano regarding the Highland House which I would like to read: (Reads the following letter)

"Dear Mr. Colliano: Mr. Thompson advised me that you visited his office this week for the purpose of working out some arrangement whereby you could continue to operate the Highland House beyond the present permit.

"I believe it is best in all fairness to you and Mr. Hastings to advise you that there is no way that you can acquire the Highland House. The purpose of early acquisition of the property containing the Highland House is for the purpose of removing these buildings from this area. There is no way that the small tract you own near the Coast Guard Station can be exchanged for the Highland House.

"I would also like to advise that there is no way that the Highland House can be considered as a historic building since there is no basis whatsoever for historic evaluation of these buildings. One house that previously stood in the area was classified as a historic building since it was formerly an old Inn along the Kings Highway. However, this building, that stood on the corner west of the Highland House buildings, was moved over to old County Road in South Truro.

"I realize you and Mr. Hastings are most anxious to continue operating the Highland House, and I regret that we are unable to give you any encouragement whatsoever beyond the date covered by the existing permit."

MR. THOMPSON: That is right, the permit will be terminated.

MR. JOSEPH: In my study of the correspondence regarding the area I find one source says retain it, another says there is no historic value placed on it; these both should be carefully evaluated.

MR. FOSTER: Is it possible the town would be interested not only in operating the golf course but overnight facilities?

MR. MCNEECE: Not necessarily an overnight facility. But is the building an important part of the whole picture.

MR. PERRY: I would say that building was; or a portion of it or a similar building that could be used.

MR. NICKERSON: You are thinking of a locker room or a pro shop?

MR. FOSTER: A facility as part of the golf course, rather than a hotel?

MR. PERRY: Yes.

MR. JOSEPH: I would say that there is an advantage to be served to the Park Service in retaining the building; if it can accomplish one or more definite advantages perhaps it should be kept. However, if it is to be in connection with any operation where fees are charged, I will not take any unilateral action regarding the property without coming to you for advice on such commercial operation. I can't answer the operators of the Highland House or anyone else without getting the facts and coming to the Commission because it will be a commercial operation, and the Secretary is obliged to get your advice before entering into any such arrangement.

MR. FOSTER: The contractor has authority to sub-contract the present lease?

MR. JOSEPH: Yes I presume so. To the best of my knowledge there has been no practical objection to the subleasing.

MR. FOSTER: It is not quite clear if the Park Service has the authority to do what the town is requesting - a two year extension without advertising; is this possible administratively?

MR. JOSEPH: I think in this particular case, where if I am not



mistaken, Mr. Conklin sold the property to the United States of America as a formal land matter, and part of the consideration must have been the period of years of operation of the golf course. Accordingly I would assume an extension would involve re-examination of the consideration; is that right?

MR. THOMPSON: I would say that the first consideration was for three years for the golf course; but there is two years additional for the Highland House. When that is completed that is the end of it.

MR. JOSEPH: He is bringing up the proposal of extending the golf course for two years.

MR. NICKERSON: Is there anything to prevent the Seashore at the termination of the contract to extend the permit to operate the golf course for two years?

MR. JOSEPH: The normal practice is that we are supposed to look ahead and any time a business opportunity is available to advertise; this is Departmental policy.

MR. NICKERSON: If the lessee is a town?

MR. JOSEPH: If the decision is made that the town could be the lessee by direct negotiation without bidding there would be no need for advertising.

MR. NICKERSON: At the end of 1967 could the town take a two year lease and have someone run the club as their agent?

MR. JOSEPH: I think that would be perfectly reasonable.

MR. MCNEECE: Suppose the town wasn't willing to take this risk or

The first of these is the fact that the
government has been unable to
obtain the necessary funds to
carry out its policy.

The second is the fact that the
government has been unable to
obtain the necessary funds to
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The fifth is the fact that the
government has been unable to
obtain the necessary funds to
carry out its policy.

couldn't get the vote; can you make arrangements with someone else?

MR. JOSEPH: Not under Departmental policy; it must be advertised.

MR. MCNEECE: But you need not accept any of the bids.

MR. JOSEPH: Authority is to accept bid to best advantage of the United States.

MR. MCNEECE: But the Secretary reaches his decision on advise received from this office.

MR. JOSEPH: In any situation he uses the best judgment he can including monetary consideration. I am sure he would welcome advice from this Commission.

MR. DIEHL: Do you think it is financially sound for the town to operate a 9 hole golf course?

MR. DUARTE: It would be better with 18 holes; I doubt if they would make any money with 9, but with 18 they could make money. I think on a long term if the government put in \$157,000 they would have to charge more for the lease.

MR. DIEHL: Possibly if the government would go in and spend the money it would be better economically for both towns.

MR. FOSTER: Since this is so important Mr. Hancock, to the town of Provincetown, is there any contribution the town of Provincetown is prepared to make toward expansion there, or are your commitments just for needs within the town itself?

MR. HANCOCK: The town has never been asked at a town meeting, which is the only place to find the answer to your question. I am certain a

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number of people who own motels and places of business must certainly have an interest in this. Citizens of both Truro and Provincetown are members of the EDP Committee concerned with redevelopment of the area; it is an area Committee and not a town Committee, and in the judgment of these citizens and myself there is a need for the continuance and development of this facility.

MRS. WILES: Wasn't it brought up at one of our meetings that it wasn't the policy of the government to give a long term lease? I thought three years was the limit.

MR. JOSEPH: Leases or permits are usually for a relatively short number of years; five years is not uncommon and if it is a question of cost they can be for longer; but they can't be indefinite without an act of Congress; they must be for very definite periods.

MR. BENSON: Is this particular project unique? Has the Park Service ever negotiated with a town before?

MR. JOSEPH: I think it is unique; I have no way of telling you for sure whether this has been done before; but this kind of an Act setting up Cape Cod National Seashore with town cooperation and recommendations for private ownership, is tremendously unique. Normally I don't expect such a set of circumstances would arise, so I think you would consider them unique.

MR. HANCOCK: You asked what Provincetown is prepared to do. Specifically the town did apply for and get a federal grant to improve its water facility including storage and mains. Provincetown



did raise what it was required to raise for this project and the project was approved. Congress will be invited to raise some more money to provide for a harbor of refuge which will of course have an impact on Truro to a degree, although it is specifically for Provincetown. The town is prepared, and I am sure will raise its share of the money involved in that project. I believe that if the government decided it would be best to develop this golf course it would be a convenience and would improve the economic conditions of the area. I believe if the towns of Truro and Provincetown were asked to make a contribution that Provincetown could be convinced to contribute something and I am sure Truro could also if this seemed to be the best way of developing. It seems this discussion for the last several minutes has been pointing to not whether or not it should be done, since everybody is in agreement it is economically desirable for the area, but the question is what is the best set of mechanics to get where we want to go.

MR. FOSTER: Very well spoken words.

MR. MCNEECE: Mr. Perry, what do you think of the chances of Truro voting for a two year lease in 1967?

MR. PERRY: I think possibly it could be put forth; although I feel they should take a look at the long term aspect of the development of an 18 hole course rather than just a two year lease. I think it could be put forward, perhaps where town could lease until it could decide definite outlook on the whole operation and finances for

extending the golf course; this is of course my personal opinion.

MR. BENSON: We are having a Master Plan done in Truro; this is one reason why we want a two year extension under present management.

This is one program we want to study under the Master Plan, whether or not the town should enter into it. This does take an education program also in order to present it at the town meeting; it is difficult to sell a golf course in February.

MR. NICKERSON: Would a lot depend on the price?

MR. DIEHL: The town of Truro would also have to get legislative approval. They can't do anything until the legislature approves allowing it. They don't own; they can't enter into a lease without having the approval of the legislature.

MR. FOSTER: Has this been explored as to whether the town could do it?

MR. DIEHL: The head of the Bureau of Accounts says they can't sign a contract like this without the approval of the legislature, although it is a routine thing.

MR. BENSON: We would have the right to present this to the town and then get after the legislature?

MR. DIEHL: Yes.

MR. DUARTE: I would assume that if they put this out for competitive bids all requirements would be taken care of. If the town wants time why not put the thing out for a two year bid? That might solve the problem for the town.

MR. FOSTER: To rephrase what has been said earlier, you might wind up with an operator from out of town who would take out as much as he could.

MR. DUARTE: An out of town operator would not necessarily have to get it. The Park Service will study the list of bidders.

MR. FOSTER: These are some of the various aspects of this situation which we have been able to touch upon this afternoon; they have been very helpful to me. Are there any other questions of our visitors before we move on and wrestle with our Agenda?

MR. DIEHL: I would like to get a vote as to whether they would be interested in operating an A-1, 18 hole golf course. Would you be interested in such a plan if the federal government made this available?

MR. PERRY: I think so. We would at least be able to get something back in lieu of taxes.

MR. DIEHL: If you got an A-1 course and an extended season it would be a good thing. A private operator is not going to improve it. He doesn't have the interest in maintaining it either. I think we should check to see if we can put it in the Master Plan and then we can go on record as recommending an 18 hole golf course.

MR. FOSTER: These are some of the things we should consider here. I don't think we need to involve our visitors here today unless there are further questions. Thank you very much for coming.

(Messrs. Rose, Duarte, Hancock and Benson leave at 3:15 p.m.)

MR. FOSTER: Would you like to continue and finish this item now or go

on to another?

MR. CHILD: I would like to make a motion that the Advisory Commission go on record as urging the National Park Service to include an 18 hole golf course in the revised Master Plan. The motion was seconded by Mr. Diehl.

MR. NICKERSON: It seems to me that as far as I am concerned we want to get across to the Park Service somehow that there should be an 18 hole course there. That as to the ownership, we think it should be in the hands of the Park Service itself. That in lieu of that, if the Park Service isn't willing it should be operated by the town, we think the least desirable effect would be to have it operated as a concession.

MR. MCNEECE: This takes quite a little time doesn't it? Through this office and that office? What happens in the meantime? How far can we proceed along this path between now and the time the lease will expire?

MR. JOSEPH: My current information, which is informal, based on the current plans, the Master Plan study will probably be in 1967. I think that since the subject has become an issue of record so far, not only by the Commission, but with our Regional, Washington offices, and with the town, it simply has to be pulled out and given special attention on an interim basis; and while we have the time to do it in the Fall or Winter, with or without the Master Plan team. They will have to work it in. It might be done by the team more

expeditiously when they are working on the whole project; but if it is an important enough issue it won't wait until the team comes next year.

MR. FOSTER: I think I disagree with Leo on this; the least desirable alternative is to have the golf course operated by the federal government.

MR. DIEHL: My point is get it into the Master Plan right now; not decide in two years.

MR. NICKERSON: It seems to me the federal government is the one outfit that can make it a good golf course.

MRS. WILES: I think it would be wise to see what Truro wishes before we go on record.

MR. FOSTER: We want to give the town a chance to act at town meeting.

MR. NICKERSON: There is no argument about Mr. Diehl's motion to get it into the Master Plan.

MR. FOSTER: Is there any further discussion on the motion? The motion is merely to urge the National Park Service to have included in the Master Plan an 18 hole golf course.

MRS. WILES: But not who is going to do it.

MR. MALCHMAN: Is there somewhere in the motion something to the effect that we can be kept informed as to what progress is being made?

MR. JOSEPH: You will be kept informed; and you will hear further about this in my Progress Report to you each month.

MRS. WILES: If that is put in the Master Plan I would think the government would take it for granted that they would do it. I think that is the same as doing it.

MR. CHASE: Would this be more for use of the land?

MR. FOSTER: By having it in the Master Plan would this tend to have it a federal undertaking?

MR. JOSEPH: Despite the suggestion of the vice-chairman and Mr. Diehl's motion, the whole custom and build-up of administrative policy is that the golf course or similar facility would normally be handled by someone other than the federal government. I would say there is scarcely a chance of its ever being operated by government employees. That would be contrary to everything in Departmental policy.

MRS. WILES: I was talking about the government building it.

MR. DIEHL: I was thinking of having them build it and leasing it out; they might have some other thought for that land.

MR. JOSEPH: I would say this regarding the capital investment; within the very limited range of possibility for getting the money now, you would be more likely to get money if it is in the Master Plan.

MR. FOSTER: As far as developments Mrs. Wiles, do you favor giving the town a chance to take it over as a project, or were you talking about operation by the town?

MRS. WILES: I think the government is really entering into too much as it is. As far as I am concerned I don't approve of the government taking on anything.



MR. FOSTER: Even in development of the course?

MR. CHILD: There is a question of if the town of Truro could afford that much money to invest. The only alternative is for the government to spend the money and lease it out.

MR. FOSTER: In Dennis they purchased and developed, and own the course?

MR. NICKERSON: Yes, but that is a relatively rich town.

MR. CHASE: This may be irrelevant; but I think Mr. Thompson's people know that in Eastham there has been some interest expressed in establishing a golf course on town owned land within the seashore. I don't say that the town would vote to do it, but there is talk, and that is quite interesting.

MR. FOSTER: We do have a Motion; it makes no reference to the operation or development; just says 18 hole golf course. Mrs. Wiles has raised the question of whether this would require a federal project. I think the answer is not necessarily; although people might interpret it that way. I think we should act on that and see.

THE VOTE WAS TAKEN; 9 AFFIRMATIVE, and 1 NEGATIVE (Mrs. Wiles).

MR. FOSTER: Is there any other action you think we should take on the golf course question?

MR. MCNEECE: This doesn't solve the interim problem.

MR. NICKERSON: I think we should recommend that proper steps be taken to insure the continuous operation of the present 9 hole course.

MR. DIEHL: Do I understand Mr. Conklin will continue?

MR. NICKERSON: He has sub-leased.

MR. JOSEPH: To be co-terminous with the lease on the Highland House. No advice except that they shouldn't let the golf course disappear for two years. I am trying to say I feel by whatever means they accomplish it, the use of the golf course area should be continued until 1969 terminating on that date. They might extend the lease; they might make a separate lease; they might do it in a variety of ways.

MR. CHILD: Mr. Duarte has said he would be willing to do this.

MR. FOSTER: This could be accomplished only by competitive bids.

MR. MCNEECE: By continuing under the present management or through an arrangement with the town of Truro.

MR. NICKERSON: I don't think we should tell them how to do it. Mr. Joseph knows decision and is familiar with the situation; just have him see it keeps in operation for those two years.

MR. CHILD: I would like to see Mr. Duarte get it. He is well known, is doing a fine job now and has expressed an interest in continuing.

MR. NICKERSON: This is what I have in mind, but I don't think it is up to the Advisory Commission to name the man.

MR. FOSTER: Apparently there are two courses of action; first if the town is willing to assume interim operation and gets town and legislative approval, and second competitive bid basis, under which Duarte would have to be the successful bidder; not necessarily the high bidder.



MR. JOSEPH: He has to show us the advantages to the government in selecting him.

MR. NICKERSON: You might have a situation where he would be willing to cooperate with the town etc.

MR. JOSEPH: Some of the usual considerations are the bidder's financial situation; his ability to render service to the public without interruption; how much revenue would accrue to the government; previous experience in similar enterprises.

A MOTION WAS MADE BY A COMMISSION MEMBER, SECONDED BY A COMMISSION MEMBER AND VOTED that the Park Service be urged to see that the golf course be operated through December 1969.

MR. DIEHL: Now you are on record as having the government operate if you get no bidder, and the town is not interested.

MR. JOSEPH: I would like to suggest for your consideration the matter brought up by the Washington Office when they asked whether the Commission was mildly or strongly interested in the desire to have the town of Truro operate the golf course.

MR. FOSTER: This was proposed to us originally. I think we should at least consider the question.

MR. CHILD: If the town of Truro wishes, I think we should give them every consideration. Can we talk about specific figures? Say the town was going to take it for two years; do you know the approximate cost of the operation? Can we discuss that for a moment?

MR. JOSEPH: I don't know any of these details; maybe someone on the

staff knows. If the town should consider this it certainly would have to be in their budget.

MR. FOSTER: The question was, what would be the Advisory Commission's feeling about it.

MR. MCNEECE: The man who could answer questions about operating costs has gone. (Mr. Duarte)

MR. PERRY: Mr. Duarte is paying Mr. Conklin; I assume it is a high enough figure so that it will probably break even this year. Probably approximately \$15,000. *gross income.*

MR. DIEHL: And this is without paying the government money because it was a consideration of the contract.

MR. FOSTER: Would it be fair to say that if the town received the necessary authorization both money-wise and state-wise, that the Advisory Commission is strongly in favor of this? The proposition is whether the town should operate it, because everyone seemed to be in favor of the operation in general.

MR. NICKERSON: This is a question as to operation - not concession? I would offer a motion that we are strongly interested in having the town operate the golf course.

MR. MALCHMAN: Advise the National Park Service of the strong interest in having the town of Truro operate the golf course.

(THIS WAS MOVED, SECONDED AND VOTED).

MR. JOSEPH: For the sake of trying to let you have an inkling as to anything of significance that might come up; and it didn't come up



in any appropriate place before - in our talking as to whether we could sublet the course, I said there was no practical objection. I think that was the practical answer, and particularly now since we are in favor of town operation; but I will say in the matter of commercial operations the matter of sub-leasing is given very special consideration and the Secretary must know the terms specifically and these are reviewed by Congress. If it were town operated I feel the town would have to get a sub-operator and I think special consideration would be given to the town so that there would be no such stipulation made.

MR. PERRY: Speaking in regard to what we know of Dennis; they have a golf commission which handles funds, and they hire a person to run the professional shop which is a concession; more or less on a bid basis.

MR. JOSEPH: There have been situations that called for this kind of an operation, where the subcontractor paid more to the contractor than the contractor paid to the government. As far as the town is concerned there would be no real problem; but if it were a commercial business operation there would be closer scrutiny.



Item 2. Approval of Minutes of the Previous Meeting

It was moved by Mr. Nickerson, seconded by Mr. McNeece and VOTED to put this item over until the next meeting.

Item 3. Communications Received By The Commission

There were no communications.

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: The special information which you asked for regarding travel and usage is to be presented in separate reports today by Chief Park Naturalist Estes and Acting Chief Park Ranger Brown.

They have been assembling information in response to the suggestion at the last meeting of the Advisory Commission, and the statistics and trends indicated by the figures will be of special interest.

Further follow up has been made with respect to the proposed program change which will, when approved, provide for the construction of roads and trails for a beach facility in South Wellfleet. The Philadelphia Service Center has been working on a developed area plan which will take into account all proposed roads and other developments in the South Wellfleet area, including connections with Nauset Light Area and the Marconi Station Area. In fact two checks this week with Mr. DeSilets of the Philadelphia Office indicate that we may be in a position to have such a plan for review at the next Advisory Commission meeting, complete with maps. If you think well of it I will urge him to come up and present it to you.

Following the suggestions of the Advisory Commission, intensive investigation was made of the bids received for landscaping at the Visitor Center and Headquarters. After personal study on the ground, and negotiations with the apparent low bidder, D. Cicconi, Inc., by Landscape Architect Richard Huber and Project Supervisor Fred Kaas, it was decided that the best plan was to proceed with the contract but to reduce all quantities under Schedule II (the actual planting of trees, shrubs, ground cover, etc.) by approximately 15%. With these cut backs the contract amount of \$79,840 will be reduced to \$66,989. The negotiations with the contractor also covered the matter of doing the planting at the Visitor Center first so that the landscaping at that public facility would have first priority.

Bids were opened on August 3 for roads, parking areas and bicycle trails in Eastham. It is expected that the contract will be awarded sometime in the very near future. The low bidder was M. F. Roach Company of North Eastham, and a pre-construction conference is being arranged. Part of this bid included two 50-car parking areas in the southern part of the Marconi Station Area, but in accordance with previous considerations, these two parking areas are not to be awarded in that contract.

Reports on the two contracts at Head of the Meadow, which we saw earlier today, indicate that the roads, parking area and utility section is about 40% complete. This latter contract was on Stop Order while excavation could be made in connection with the road



contract.

The amphitheater at Salt Pond, adjacent to the Visitor Center, is taking form. The contract with Frank Joy, Inc., of Orleans, is approximately 45% complete, with a terminal date of September 5. The contract time will probably be extended in order that the specified materials for the seating can be provided.

The Philadelphia Service Center advises that work is continuing on the final plans for the Visitor Center at the Province Lands.

M. F. Roach's contract in the Province Lands is approximately 70% complete. The terminal date of the contract is August 29. He has been advised that after that date he will be on liquidated damages. If additional extensions of time are required, they will be considered on their own merits.

The Macon Construction and Engineering Company has renewed activity on the bicycle trails and that project is now approximately 50% complete. All hardening is down except for about 1/2 mile, and prime coat has been spread on about 2 miles. Correspondence with the contractor has resulted in stepped up activity. The contractor requested a time extension but it was denied and he has been on liquidated damages since July 5.

A number of requests have been received for enlargement or additions to buildings, or construction of accessory structures, and two requests, for the rebuilding of structures built after September 1, 1959 as a result of fire have been received. The number and extent of these

requests has resulted in correspondence with the Regional Office in connection with an analysis of these proposals made by private owners and consideration of proposed guidelines for such matters. A review of these is also being given by the Regional Solicitor of the Department of the Interior at Philadelphia. It was my pleasure to introduce Mr. Redmond to you this morning, particularly since he is making a study of these matters. Mr. Redmond regretted that he had to return to Philadelphia this afternoon and for that reason was unable to attend this meeting.

In connection with the possibility of preparing guidelines for camping, should provision of such facilities be considered necessary, in the future, I have designated a study committee within the seashore with Park Engineer Bowman as Chairman. This committee has visited the Nickerson State Park in Brewster to see it in operation this summer. More time will be needed by this committee to function properly and after the close of the season it will devote more time to the project. Our Engineering Division has cooperated with the Woods Hole Oceanographic Institution in locating beach monuments that have been used to measure erosional effects on the Outer Beach. All monuments out of a total of 100+ have been located with the exception of 4; which have been impossible to find.

In response to suggestions made to me at a meeting of the Provincetown Taxpayers Association last month, steps were taken immediately to help clean up the Snail Road area in cooperation with the town

and state. It is thought that the parking area originally planned for this area will be inadequate in view of the current popularity of the spot, which is readily accessible to the dunes in the Province Lands. Climbing dunes has become a very popular activity. Both sides of U.S. Route #6 in Provincetown, as you have witnessed, in many cases are lined with cars.

I have also been in touch with Chairman Luther Smith of the Eastham Selectmen with regard to the parking situation along Ocean View Drive which is a town way, between Nauset Light and Coast Guard Beach. This is a matter, in my opinion, which requires close cooperation between the town and the Seashore .

Chief Park Ranger Davis has been promoted and transferred to the Regional Office in Philadelphia as Chief of Resource Management and Visitor Protection. His replacement has been selected within the past few hours, and we expect to have him on duty on September 26.

James W. Corson, Center Director of the Wellfleet Job Corps Conservation Center is being transferred to the Office of Economic Opportunity in Washington as Field Supervisor with duties in the Southeast, effective August 28. Nomination has been made for his successor but final approval is not expected until interviews have been arranged with the candidate, Albert G. Edling, Deputy Director of Work Programs. Ralph T. Roan, Administrative Officer of the Wellfleet Center is leaving on August 28 for training in concessions management at the University of Michigan, and since his occupation will be changing, he is not



expected to return to Cape Cod. He has been replaced by Samuel H. Reck of this office, who will enter on duty next week. Mr. Reck's replacement as Administrative Assistant in this office under the supervision of Administrative Officer Jamison is in the process of being considered.

Albert C. Schneider, Park Ranger in the North District, received an offer of a promotion and transfer to the position of District Ranger at Death Valley National Monument in California. He accepted and has departed, and his successor is being selected.

The 50th Anniversary of the National Park Service on August 25, 1966 has been celebrated at Cape Cod this week with matinees three afternoons this week, and a special program given by Naturalist Taylor last night on the National Park Service.

MR. THOMPSON: Fourteen (14) options covering one hundred and forty-seven (147) acres of land were negotiated with owners during the month of July. Total options cover five hundred forty-six (546) tracts comprising seven thousand three hundred and seventy-two (7,372) acres. Seven closings took place whereby title to two hundred and eighty-three (283) acres of land was vested in the United States. These brought the total number of closings to four hundred and four (404) representing five thousand three hundred and six (5,306) acres. In connection with the Service-wide accelerated program of land acquisition, we have been informed that at least two additional positions are being allocated to the land division, Cape Cod.

The first results of the stepped-up program will be reflected in the August report.

MRS. WILES: When you get the Provincetown Visitor Center is that going to mean there will have to be additional parking there?

MR. JOSEPH: The construction of the designed parking area is reaching completion. There are estimates as to whether the area will be big enough.

MRS. WILES: If that Visitor Center wasn't there, wouldn't it make a difference to bringing people down to the lower part of the Cape?

MR. JOSEPH: It is not the intention of the Service to do that. It is built on the premise that those people who are interested in the natural and historic features of the area will go there for orientation and information.

MRS. WILES: I have been counting the cars going by my jelly stand. In one hour there were over 1600 cars going by. One day there was a slight accident near the traffic light, and we have had bumper to bumper ^{traffic} for two hours before anyone could get in or out. I feel the government might save it self money by not putting in additional attractions. I have understood people were not allowed in Provincetown because there is so much traffic. I have been told, by people who are supposed to know. It seems that there shouldn't be any additional attractions; it is advertised far and wide and it is ruining the lower part of the Cape.

MR. CHILD: Hasn't this all been decided?



MRS. WILES: I don't think anything new should be there if you haven't got the roads to carry the traffic.

MR. MALCHMAN: What specifically are you trying to eliminate?

MRS. WILES: I don't think there should be any additional attractions. People who come and would stay for an extended time say they aren't coming back. You are just encouraging people who come for the day. People who leave money are not coming back.

MR. MALCHMAN: This is a viewpoint very much abroad this summer, as Park administrative people have heard. I don't know how much blame you can put on the Seashore for the increase in travel, or how much to the improved roads, how much to the weather, how much to the airline strike. We are in the area of no answers.

MRS. WILES: Barnstable county has been over-advertised.

MR. FOSTER: You certainly have a point, and on the other hand we are faced with the fact that it is impractical to try to reveal at this time whether the Visitor Center itself will be the major factor that you are concerned with.

MRS. WILES: I feel that there shouldn't be any more attractions because the roads can't handle the traffic to them.

MR. CHILD: This same situation exists all over the world; in Chatham, Hyannis and the South of France.

MR. MALCHMAN: Looking on the other side of the coin: on Saturday afternoon during the 4th of July weekend the municipal parking lot at Provincetown was half empty. They were all in the National Seashore



parking lots. Where they would have gone without those parking lots I don't know.

MR. FOSTER: This leads very nicely into the items on our agenda. It seems to me since we have the 1966 visitor problem on our hands we should consider that item and with due regard to Mr. Bowman, postpone the 1969 fiscal year construction priorities until next month. Our time is now limited and we have two major items with only time for one.

Item 6. 1966 Visitor Use and Management Problems

MR. JOSEPH: I think I would like to ask Mr. Brown to start.

MR. BROWN: I have prepared a hand-out for your information which discusses the various phases of visitor use and management problems at protected beaches and other areas and discusses some of the problems encountered because of the heavy visitation this summer. The fourth page is devoted to comparative figures which are arrived at by the use of traffic counters and actual beach counts. You will note that for the month of August this takes us through the 22nd. (Copies of this handout are appended for reference).

I want to pass around some pictures which were taken on August 24 showing the very heavy visitation at the beaches. We feel that a part of this heavy use has been caused by the use of stickers in Wellfleet, which are limited to residents and those persons who are certified as using temporary facilities in Wellfleet, and to the sanitary facilities and lifeguard protection which are offered at



the Seashore beaches.

Nickerson
MR. FINLAY: Do you have, Mr. Finlay, any information regarding the use of surfboards at the Orleans beach, because you charge a fee for them?

MR. FINLAY: We got rid of most of the littering trouble. We charge a \$1 entrance fee for entering the parking area.

MR. FOSTER: What legal basis do you have?

MR. FINLAY: Town regulations. We have had such a salutary effect I would hate to have anything happen to it. We have taken in between \$600 and \$800 and I think we have more surfers than last year.

MR. FOSTER: What is the purpose of the fee?

MR. FINLAY: To control. To get rid of the bums who congregate in that area. They have just cleared out. We have set up a lifeguard who is a professional surfer. He gives instructions; we have emergency service to take care of injuries. We are really giving them something for their money. These things come from the necessity of control. Areas like this without control get out of control completely; they are a potential for real trouble; the tendency is to gang up. We have to be prepared and avoid having it start.

MR. FOSTER: The point I am making is to be sure you are providing something for the dollar; not just charging a dollar for admission to the beach.

MR. FINLAY: If we had any participation with state or federal money this would be different. We were fortunate in taking this beach over

by foresight. There is not a nickel in it other than Orleans taxpayers money. We have property there worth several million dollars. Orleans taxpayers go in free, surfboards and all; we are not making a profit on it.

MR. BROWN: One thing which helped our control in the surfing area is that we had two lifeguards on duty, and we do not allow any alcoholic beverages in the area. We have also noticed there is one particular group of older people who are being attracted to the area as spectators; they enjoy parking and watching the surfing activity.

MR. JOSEPH: I would like to ask Earl Estes to present his report on the seasonal activities in the Interpretive Division.

MR. ESTES: I, too, have prepared a printed summary of our statistics which I would like to hand out for your information. (Copies of this hand-out are appended for reference). I would like to preface the Visitor Center visitation figures with the fact that the Visitor Center lobby was opened last year on July 3 for orientation; the exhibit room was not open until September 18, and the automatic slide program was not operated until early May of this year; so really we do not have a true comparison situation between 1965 and 1966. The facility has been in complete use during June, July and August to now of this year, so that those figures for 1966 would be useful to compare with next year. Our walks have not been so crowded this year; we receive considerable comment, especially on our seasonal staff and I am very proud of them. We show evening programs outside whenever it is at all

possible because we have only 400 seats inside. We have as many as 1500 at one program. In a day when we run 67,000 visitors through the Visitor Center you would appreciate the service our Park Guides are giving, because they surely meet and talk with a large number of visitors on those days.

MR. NICKERSON: I eavesdropped on your man the other day giving a talk about Indians, and he was doing a wonderful job.

MR. FOSTER: Is there any reason for the drop-off in the guided walks?

MR. ESTES: The seasonals have told me that the scheduling has helped them very much. This year we have arranged to have three or four guided walks starting at the same hour from various locations. I have noted quite a few visitors who live near the Visitor Center returning with friends from time to time and with other neighbors.

MR. NICKERSON: How late will you continue the guided walks?

MR. ESTES: On Labor Day we will have fulfilled our so-called Summer Schedule. During September and October we will be on a limited schedule which will include a walk and talk on Wednesdays and Saturdays and an activity on Sunday afternoon. When the program is firmed up we will send you a copy of it.

MR. NICKERSON: A number of hotels and motels of the better class have been able to survive and to prosper on June and to middle of October business by scheduling events to special groups.

MR. ESTES: Col. Clark will speak on Wednesdays and Ranger-Naturalists will speak on Saturday nights.

MR. MALCHMAN: Has any effort been made to compare percentage-wise the draw of the attractions as against total visitation?

MR. ESTES: No, and I think that would be most difficult. If we study travel trends throughout the United States, the trend has been up. I think as has been mentioned earlier that this being a National Seashore has an influence, but I think there are a number of factors involved in the over-all travel trend.

MR. MALCHMAN: I don't think there is much question but that the major draw is the beaches; far and away.

MR. ESTES: I think the so-called Visitor Center is primarily a facility where you communicate to the visitor what he may see, and where you answer questions about the area; but I doubt if this could be considered a focal point. I am sure that lots of people who come to Cape Cod consider that Provincetown is the focal point; this is true whether or not there is a Seashore; Provincetown is considered the attractive spot to head for and a place to go and see.

MR. FOSTER: Thank you both; this is something which bears digesting, and I suspect there will be further comments at the next meeting.

(Messrs. Brown, Estes and Bowman leave the meeting at 4:30 p.m.)

MR. FOSTER: I understand that we agree to postpone Item 5 until

the next meeting.

MR. NICKERSON: At the next meeting are we going to have the presentation of the South Wellfleet beach facility area by Mr. DeSilets? I would like to hear something about the walk from the Visitor Center in Eastham to the mouth of the Salt Pond to be named after John F. Kennedy. Could we have a report on that at the next meeting?

MR. JOSEPH: I have studied the files on this, and we will include a report of this in the progress report next meeting; not as an Agenda item.

MR. NICKERSON: I consider this walk, which is one of the things that Tommy Gilbert initiated, as one of the really spectacular presentations which the Seashore could make and something that would be remembered by everyone who took it. Not just another nature walk, but one which would make the Park more meaningful.

Item 8. Agenda Items and Date for Next Meeting

The date for the next meeting was established at September 23.

MR. CHILD: Last year we had a late afternoon meeting and then stayed over for the evening program.

MR. JOSEPH: If the Commission would like we could have something on that Friday evening and invite the public to attend also. We could convene at 4 p.m. and have supper after instead of our usual lunch. If the Commission would like why don't you convene at my house at 4 p.m. and have an informal dinner at which wives

could be invited and we could all continue on to the evening program.

MR. FOSTER: I think you and Mrs. Joseph have done far too much for us so far, so lets you and I discuss this later and come up with an answer to what arrangements we will make.

Item 9. New Business

MR. CHILD: Stan (Joseph) you have a letter from Courtney Allen of Truro. I would like it if you would read this letter to the Commission.

(Mr. Joseph reads the following letter.)

Truro, Massachusetts
23rd August 1966

Mr. Stanley C. Joseph
Superintendent
Cape Cod National Seashore
Wellfleet, Massachusetts

Dear Mr. Joseph:

The undersigned is President of the Truro Historical Society, a non-profit organization now being formed by a group of local citizens who are taking steps to incorporate under the laws of the Commonwealth of Massachusetts.

The Society hopes to have a broad membership base among residents and visitors in this area and to collect, preserve and display objects and records of significant interest to the history of Truro and Cape Cod. We hope also to augment our collection with large-scale dioramic models of early Truro scenes which will illustrate our ancestors' way of life and add a new dimension to the history of this part of the Cape.

When I recently told Mr. Josiah Childs of the National Seashore Advisory Committee about our plans he suggested that I write to you, both to inform you about the Society and to explore informally the possibility that the National Seashore might be



able to make a building available for the Society's use as a museum. It would seem that the Society's program is wholly compatible with the Seashore's and that the museum would be a meritorious attraction for visitors as well as an important center for local activity.

Mr. Childs told me he understands that the Highland House in North Truro, now owned by the Seashore, is slated to be withdrawn from commercial use and probably is intended for demolition. He expressed the opinion that these buildings are of historic significance as examples of early resort architecture and that the preservation of one of them as a museum would be appropriate and consistent with the Seashore's policy.

As a professional artist and a member of the Truro Historical Commission I concur that preservation of these buildings is desirable, and, as President of the Truro Historical Society, I hope you will give consideration to making one of them available to us for use as a museum. The location is particularly desirable because of its historic associations and because it is in a center which already attracts many visitors. Either of the buildings would, I believe, lend itself to conversion to a museum and would provide the space necessary for exhibits and large dioramas.

I realize, of course, that a favorable decision on this request cannot be immediately forthcoming, but I do hope we may count on your personal interest in the Society and that you will advise me whether there are steps we can take to further our application.

Yours sincerely,

s/Courtney Allen

MR. CHILD: This is the building he has in mind (passes photographs), that should be preserved, and I hope we can be allowed permission to use it and help preserve it. I don't know what the policy is.

MR. FOSTER: We can add this to the list of things to be considered at our next meeting.

MR. JOSEPH: I think it should be considered.



MR. FOSTER: Certainly Jack Davis, the Seashore's Chief Park Ranger who has recently been promoted and transferred has spent a good deal of time with the Commission, and I think it is appropriate that some remark signifying this should appear on our records.

MR. NICKERSON: Let the Minutes of this meeting indicate that we recognize the outstanding manner in which Jack Davis performed his assignment as Chief Park Ranger at the Cape Cod National Seashore; and that we appreciate the service he has rendered this Commission in furnishing us information both at our meetings and during field trips throughout the area. We wish him every success in his new assignment.

No further business appearing, the meeting adjourned at 4:55 p.m.



VISITOR CENTER VISITATION

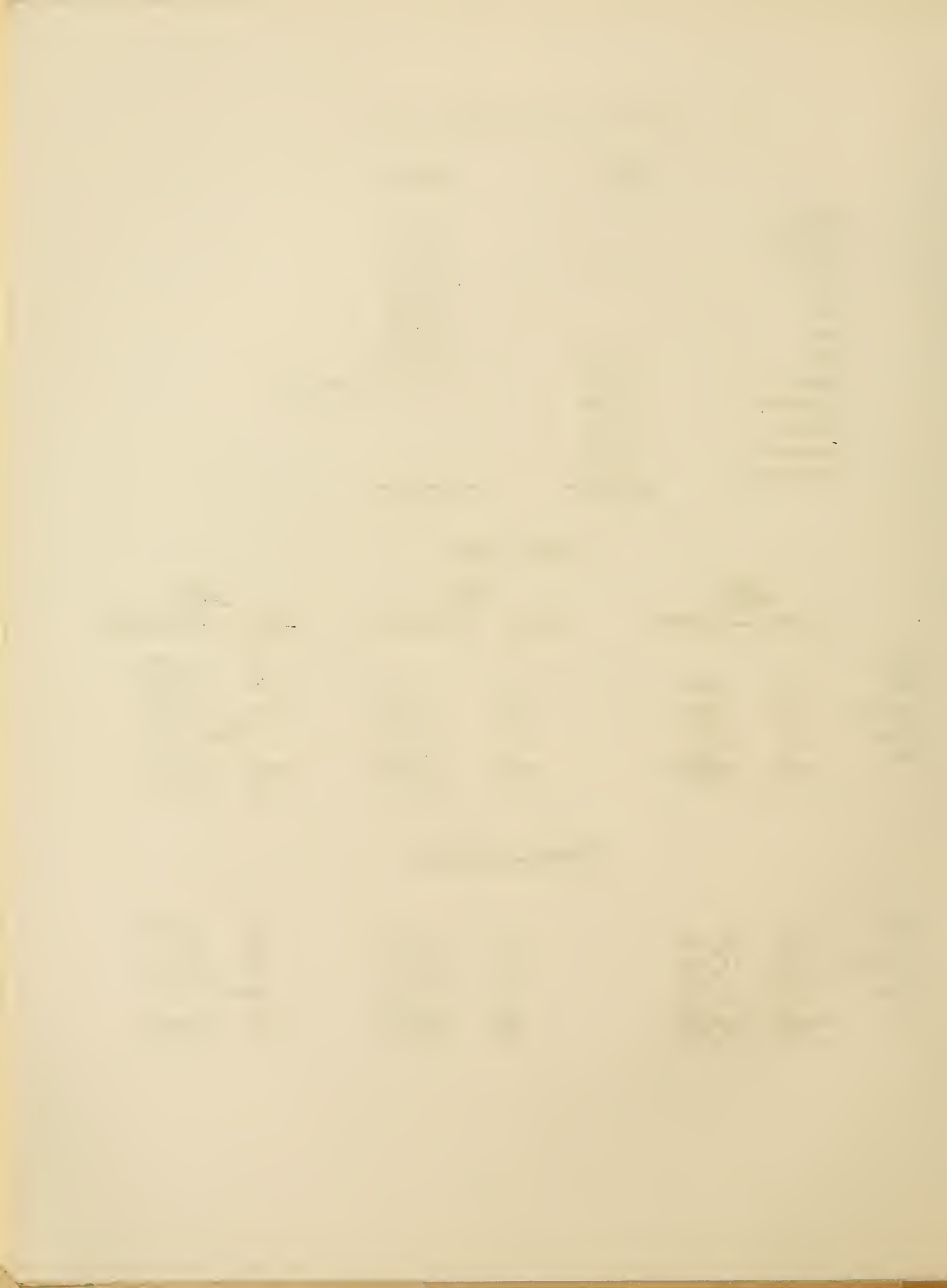
	<u>1965</u>	<u>1966</u>
January		1793
February		4440
March		3705
April		10,286
May		17,002
June		50,375
July	27,145	112,882
August	45,792	116,488 (Aug. 23)
September	33,405	
October	21,381	
November	5,286	
December	<u>2,207</u>	
	135,216	<u>316,971</u>

Guided Walks

	<u>1964</u>		<u>1965</u>		<u>1966</u>	
	<u>Given</u>	<u># Persons</u>	<u>Given</u>	<u># Persons</u>	<u>Given</u>	<u># Persons</u>
June					91	1479
July	70	5048	164	5658	233	5359
August	51	5320	220	8956	178	5974
Sept.	14	1371	60	1964		(thru 8/23)
Oct.	<u>4</u>	<u>293</u>	<u>20</u>	<u>303</u>		
	139	12,032	464	16,881	502	12,812

Evening Programs

June					11	2424
July	36	10,520	31	11,827	31	10,814
August	33	11,820	31	12,893	23	10,742
Sept.	11	1,650	18	3,902		(thru 8/23)
Oct.	<u>4</u>	<u>233</u>	<u>10</u>	<u>1,273</u>		
	84	24,223	90	29,895	65	23,980



REPORT TO THE ADVISORY COMMISSION ON VISITOR USE
AND MANAGEMENT PROBLEMS, CAPE COD NATIONAL SEASHORE

A. COAST GUARD BEACH AREA

a) Parking - The space available at Coast Guard accommodates approximately 600 cars. This includes 315 in the lower parking lot, 225 overflow on the hill by the Coast Guard Station and 60 along the road shoulders and the turn-around at the end of the parking lot.

On good beach days this area can be filled by 12:30 P.M. and a ranger must be stationed at the intersection of Doane Road and Ocean View Drive to turn cars away. On busy days cars are turned away for about $2\frac{1}{2}$ hours before there is enough space available to take care of all cars wanting a space to park. When Coast Guard fills, cars park along Ocean View Drive, north. 230 have been counted between Doane Road and Cable Road.

B. NAUSET LIGHT BEACH

a) Parking - Space available in both lots accommodates 170 cars. Overflow from the lots that are parked on the road shoulders along Cable Road, Ocean View Drive (north only) and Nauset Light Road account for an additional 120. The combined figure for both areas is 1,120 vehicles. This is probably approaching capacity because there is a limit to the distance people will walk to use the beach, and where the average person is willing to leave his car.

The number of vehicles counted should not be the only consideration when estimating the total number of people using the area. Substantial numbers are dropped off by friends who do not stay, buses from camps bring youths who are to be picked up later, many who are staying in cottages within 1/4 mile walk to the beach and still others ride bicycles.



C. TRAFFIC CONTROL

- a) During peak hours three rangers are needed at the Coast Guard Beach area to park cars, keep traffic moving smoothly and enforce speed and parking regulations.
- b) One ranger is needed at Nauset Light to handle traffic on peak days. On all good beach days an off-duty ranger has had to be put on overtime to assist with traffic control.

D. SURFING

- a) Comparable statistics:

	<u>*1965</u>		<u>*1966</u>
June	227	June	851
July	1,747	July	6,135
August	2,395	August	3,468 (thru 8/21)
Sept.	632	Sept.	--
(thru Labor Day)			

*Actual count of surfboards at 11:00 A.M., 1:00 P.M. and 3:00 P.M. Record day, July 17th - 503.
140 in water at one time.

- b) First aid cases:

	<u>1966</u>	
	<u>Surfers</u>	<u>Others</u>
June	1	12
July	10	43
August	3	27
(thru 8/22)		

All of the first aid cases involving surfers were of a rather serious nature. 12 required a doctor's attention. The Rescue Squad was called for 2 of them.

E. MARCONI AREA

This area is serving as an overflow beach for both Wellfleet and Eastham. Until this year it received comparatively little use, but more people are finding out about it and it is gaining rapidly in popularity. Peak count of cars was 155 on Range Road and 53 at the Marconi Site for a total of 208. Beach use here can be conservatively estimated to at least double next year.



F. OTHER PROBLEMS ARISING FROM THE HEAVY VISITATION THIS SUMMER

a) Law Enforcement

1. Increased reports of thefts of surfboards and objects left unattended in parked cars.
2. Sleeping on the beaches - has increased greatly this summer. The majority of the time spent by our night patrol is used in contacting these people. Questions and complaints about camping continue to rank number one in frequency.

b) Litter - It is proving difficult to keep the beaches as clean as they should be, particularly at Herring Cove and Coast Guard. Beach use has spread out to locations where trash containers are not available and people are leaving increasing amounts on the beaches.

c) Complaints - We have received numerous verbal and some written complaints about bathers crossing private land to get to the beach, that people living near the beaches sometimes have their driveways blocked by cars, and that traffic is too heavy on Nauset and Doane Roads because of Coast Guard Beach.

d) Bluff Erosion - Without designated access points to the beach, people have gone down the bank at Marconi at several different locations. At each of these locations the bank has been cut away to form a path. (See attached pictures.) All of these cuts were made since July 1. Additional pictures will be taken next Spring to determine if any wind erosion has taken place.



TRAFFIC COUNTERS										ACTUAL BEACH COUNTS								
Provincelands						Pilgrim Heights				Race Point				Herring Cove				
	<u>1964</u>	<u>1965</u>	<u>1966</u>	<u>1964</u>	<u>1965</u>	<u>1966</u>		<u>1964</u>	<u>1965</u>	<u>1966</u>		<u>1964</u>	<u>1965</u>	<u>1966</u>		<u>1964</u>	<u>1965</u>	<u>1966</u>
May	61,520	89,831	75,370	12,160	7,052	5,841		--	--	--		--	--	--		--	--	--
June	--	190,417	210,039	--	12,825	17,562		3,818	4,875	3,282		3,313	4,000	6,312				
July	338,553	414,734	518,775	25,872	41,856	35,428		9,512	18,122	23,910		17,379	39,448	41,231				
Aug.	340,214	400,551	221,679 thru 8/22	24,512	60,620	31,672 thru 8/22		8,715	19,382	17,816 thru 8/22		17,338	24,311	24,353 thru 8/22				
Sept.	176,835	196,282	--	48,000	12,973	--		1,872	3,996	--		4,663	5,180	--				
Coast Guard Beach						Marconi Area				Coast Guard Beach				Nauset Light				
	<u>1964</u>	<u>1965</u>	<u>1966</u>	<u>1964</u>	<u>1965</u>	<u>1966</u>		<u>1964</u>	<u>1965</u>	<u>1966</u>		<u>1964</u>	<u>1965</u>	<u>1966</u>		<u>1964</u>	<u>1965</u>	<u>1966</u>
May	8,379	29,857	40,754	2,857	5,807	5,975		--	--	--		--	--	--		--	--	--
June	40,906	54,075	74,442	9,517	8,030	15,331		4,738	8,094	14,169		3,170	4,883	8,360				
July	107,745	184,128	230,595	23,647	18,230	30,445		47,965	69,928	110,665		20,580	27,456	51,995				
Aug.	123,624	184,323	146,426 thru 8/21	27,178	27,230	61,121 thru 8/21		54,090	67,251	67,609 thru 8/21		15,826	20,445	34,337 thru 8/21				
Sept.	53,483	61,181	--	13,559	15,369	--		13,572	20,044	--		2,661	3,038	--				



(For Administrative Use Only)

M I N U T E S

Fiftieth Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

September 23, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Fiftieth Meeting

September 23, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Two Previous Meetings
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	1968 - 1969 FY Construction Priorities
6.	Review of Developed Area Plan (Marconi Beach)
7.	Agenda Items and Date for Next Meeting
8.	New Business

The fiftieth meeting of the Cape Cod National Seashore Advisory Commission was held on September 23, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts.

The meeting was called to order at 4:05 p.m. by Vice Chairman Nickerson in the absence of Chairman Foster, who arrived at 4:10 p.m.

The following Commission members were present:

MEMBERS

Recommended by

Charles H. W. Foster, Chairman	Commonwealth of Massachusetts
Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo E. Diehl	U.S. Department of Interior
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS: National Park Service, U.S. Department of Interior

Eugene R. DeSilets, Dev. Plng. & Project Cont., PSC	
Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Earl W. Estes, Jr.	Supervisory Park Naturalist, CCNS
James H. Bowman	Engineer, CCNS
Lyndell Baldwin	Secretary, CCNS

ALSO: Stephan Perry, Selectman, Town of Truro

Absent Advisory Commission Members were John F. Carleton, Town of Truro and Arthur Finlay, Town of Orleans.

Item 1. Adoption of Agenda

It was moved by Mr. Child, seconded by Mr. Malchman and VOTED to

adopt the Agenda as printed.

Item 2. Approval of Minutes of the Two Previous Meetings

It was moved by Mr. Child, seconded by Mr. Chase and VOTED to approve the Minutes of the forty-eighth meeting of the Commission.

MRS. WILES: On page 37 of the Minutes of the forty-ninth meeting in line 9 the word "in" should be added after the word "difference" so that the sentence will read: "If that Visitor Center wasn't there, wouldn't it make a difference in bringing people down to the lower part of the Cape?" And in line 17 the word "traffic" should be added following the word "bumper" so that the sentence will read "One day there was a slight accident near the traffic light, and we have had bumper to bumper traffic for two hours before anyone could get in or out."

MR. PERRY: On page 29 in line 9 if the words "gross income" were added following "approximately \$15,000" so that the sentence would read "Probably approximately \$15,000. gross income", this would express more clearly what I was trying to say.

MR. CHILD: I would like to comment regarding the reference at the top of the page about a parking area. I have never seen anything before in reference to a parking area at Snail Road. Is there any plan for a parking area there? Perhaps there should be.

MR. JOSEPH: There will be a plan; it hasn't been drawn yet to the best of my knowledge; but it was mentioned when we reviewed the 1968 program. A 50 car parking lot, it will be merely a starter.

MR. NICKERSON: Do we want to encourage people to walk and climb over the dunes by providing a parking area there?

MRS. WILES: What about these permits for rebuilding that are mentioned on Page 33? I was just wondering, what is the policy?

MR. FOSTER: As I recall, Mr. Joseph is drawing up some guidelines.

MR. JOSEPH: I have prepared them and they are being reviewed by the Regional Solicitor.

MR. NICKERSON: What about those built after September 1, 1959?

MR. JOSEPH: I have told the owners of the two that came to my attention in that connection very definitely that if they start to rebuild they are subject to condemnation.

MRS. WILES: That seems strange, because they evidently had permission to build. They must have permission to build in Wellfleet, and since then at this Chrysler location there is a brand new house gone up there and that was just this year, or last Spring. I asked the Planning Board if this man whose house burned during the thunder storm had applied and they said that he had and he was told that his property would be condemned. I can't see

MR. JOSEPH: Was this Mr. Kugel?

MRS. WILES: Yes.

MR. JOSEPH: He had approval to rebuild which stated this did not give him any more rights than he had before. I made it clear to him that it would be condemned.

MRS. WILES: Then how could they build on the Chrysler property and

not be condemned?

MR. NICKERSON: Was the original house built before 1959?

MR. JOSEPH: No. I have submitted as evidence this type of construction which did take place, together with others of a fairly extensive nature, so that whatever guidelines I will have to administer in the future will be fairly consistent.

MRS. WILES: I don't think that is fair because this house on the Chrysler property is not an addition; it is a brand new house and there wasn't even a breezeway between that house and the original 20x12 shack. Now the thing we are told is that you could add on two or three rooms, and I don't think it is fair to Mr. Kugel to tell him he would be condemned and let a big house like that be built on the Chrysler place.

MR. FOSTER: Mr. Joseph, when do you think these guidelines will be ready for discussion? Many people think we need to have a clear understanding. Mrs. Wiles has a good point here.

MR. JOSEPH: I have talked with the Regional Solicitor recently and I don't think it will be long.

MRS. WILES: There has been another case on Long Pond where the original house was taken down and a new one built that was much larger than the original house.

MR. JOSEPH: I have examined a good many records, and I don't think we should necessarily compound the question in Mr. Kugel's case until we have come up with a good set of guidelines.

MR. NICKERSON: Did you issue a permit for Mr. Dubis to rebuild his burned cottage on North Beach?

MR. JOSEPH: Mr. Dubis came to see me and I told him that in the case of rebuilding burned houses originally built after 1959 I saw no alternative except it would be subject to condemnation.

MRS. WILES: Did you tell him it would be condemned or subject to condemnation? There is quite a difference.

MR. JOSEPH: I think they would like to know when it would be condemned. I told them I could not enter into a tacit agreement to withhold condemnation for any specific time. Perhaps he would be willing to have it for from three to five years.

MR. MCNEECE: This is important to the owner. If he feels he may have the use of it for three to five years it might be worthwhile.

MR. NICKERSON: You have two categories of private dwellings under the Act; those constructed before September 1, 1959 and those constructed after September 1, 1959; the ones constructed before September 1, 1959 are exempt from condemnation so long as the town has approved zoning bylaws; those constructed after are subject to condemnation no matter what, under the Act. The fact the building was permitted has nothing to do with the condemnation; the burned building if it was built ~~before~~ ^{after} September 1, 1959 is subject to condemnation.

MRS. WILES: I don't believe there would be a 75' house put on the Chrysler property if he was told it would be condemned in two or three

years.

MR. FOSTER: Mr. Joseph would there be a way to expedite this process? Will you add our fuel to the fire, because I think this is important.

MR. CHILD: One person has told me that he has been denied a permit to build a stable for his two horses, although he knows that many garages have been built since 1959.

MR. JOSEPH: He did come to see me and I checked this out. His house was built after 1959 and in the past he has been given permission to add a carport. This property is in Truro which does have zoning regulations approved by the Secretary, and since it was unimproved property and the question of guidelines does include accessory buildings as part of the total consideration, I told him I would get a determination for him. The zoning standards approved by the Secretary are clear and explain that where necessary we can get a determination. I gave the Regional Solicitor a specific issue; the report will help set the tone if not the policy.

MR. NICKERSON: This house built after 1959 has no protection under the Act and it was not intended that permission to improve by putting outbuildings etc., would apply to houses subject to condemnation.

MR. JOSEPH: This is correct.

MR. NICKERSON: You have two separate sets of conditions on which to base your action. The Act is clear, no one has any rights after 1959.

MR. FOSTER: The issue is not the question of rights, but before

condemnation was exercised the person could have considerable use of the property.

MR. MCNEECE: That is so. In Chatham they built at that time because the land became available. Before that time it was in an ownership that had to be adjudicated by the Court. Judgment was made and the owners determined. They sold parcels of the land. A great many people were waiting for that decision because they wanted cottages on North Beach. It happened to coincide with the time when the Act establishing the Seashore became effective. Unfortunately they couldn't get their houses built before September 1, 1959, but this was accomplished shortly thereafter. Here we have ten families who have cottages subject to condemnation; one of them being struck by lightning loses his camp. It is sort of a moral question; shouldn't he have as much right to the enjoyment of the cottage for as long as the others?

MR. JOSEPH: He put the question to us that way. My reply was that he may rebuild; that is his decision; we have no power to stop him; he owns the land. Our decision must be made as to whether what he does will in fact subject it to condemnation.

MR. MCNEECE: Then it comes to the question of how soon; if he has five years to use the cottage he might feel it would be worth it. I know you can't assure him nothing will be done for five years; but it is possible you may not get around to acquiring the other properties for five years. Isn't that true?

MR. JOSEPH: It is not unlikely.

MR. MCNEECE: When that time comes, it may be that they will be given an extension of time to dispose of the buildings and it might add up to eight years.

MR. JOSEPH: What he wanted from us was authorization to rebuild; actually this is his decision.

MR. MCNEECE: He was told if he started to build, his camp would be condemned?

MR. JOSEPH: If we decide with the advice of the Commission, because I rely on your advice, to tell him we will not condemn, then I need from the Secretary guidelines about the time we are talking about; therefore we have told him we would condemn.

MRS. WILES: It is not fair to condemn one and not another, and besides that, Wellfleet needs the tax revenue from these buildings.

MR. NICKERSON: I think the real issue is that people have a small camp and build a \$30,000 house around the camp and the government has to come up with the money to buy that.

MR. MCNEECE: One thing this particular individual has felt is that if you condemn his camp immediately on erection he could turn around and say, if you are going to condemn mine, condemn all the others, and he would be shutting off all the rest of them.

MR. JOSEPH: I will say this; we have been endeavoring to be scrupulously fair and impartial. I did discuss in some of the earlier meetings the possibility that there might be some consideration given

to time intervals regarding unimproved property. We will get the considered opinion of our Solicitors as to whether this may be done or whether we must stick to the terms of the Act.

MR. FOSTER: We had a similar situation at the Myles Standish reservation when fire burned 30 cottages around the pond and left 10. The people who had burned-out cottages asked why they could not rebuild. We solved the problem by revoking the permits of the other 10. I don't know whether or not that was the right decision; but at least it was painful to everybody. Administratively the Superintendent is on the horns of a dilemma whichever way he goes; but in this instance the Act of Congress makes it pretty clear what the intent was.

MRS. WILES: But this last place was built just this year.

MR. FOSTER: I think your question of what is a valid addition and what is a new house is at the heart of the whole matter Is there anything else to be said regarding the approval of the Minutes of the forty-ninth meeting?

It was moved by Mr. Diehl, seconded by Mr. Chase and VOTED to approve the minutes.

Item 3. Communications Received by the Commission

MR. FOSTER: I received a communication from Senator Kennedy's office with reference to a complaint from an individual who was not able to use Wellfleet beaches; I mention this because the assumption was that the Seashore had jurisdiction over them. I

bring it up because I suspect that if the towns do restrict the beaches to town residents only most people are going to think the Seashore has adopted this regulation within the town. I think the Advisory Commission should be prepared for a barrage of complaints.

MRS. WILES: The beach area is so small ...

MR. FOSTER: This is not the issue; they think the Seashore is cutting off the beach from public use.

MR. NICKERSON: I don't think they do.

MR. FOSTER: I do.

MRS. WILES: They can inform themselves if they have a mind to.

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: Statistics compiled through Labor Day indicate an even heavier visitor load than the trends indicated in the report presented at the last meeting for the period January 1 through August 21. The following comparative figures are of interest:

Total travel 1965:	2,306,133
Total Travel 1966 (through Labor Day)	2,383,127
Total Beach Counts 1965:	340,453
" " " 1966: (thru Labor Day)	493,941

The beach counts are broken down as follows:

	<u>1965</u>	<u>1966</u>
Coast Guard	165,317	236,788
Nauset Light	55,822	114,485
Herring Cove	72,939	88,951
Race Point	46,375	53,717

Visitor Center Use:

Total 1965:	135,216
Total 1966: (thru Labor Day)	323,165

As a result of discussions and actions at previous meetings, special attention was given to the operation of the golf course at Truro; proposals for usage of Highland House at Truro; developed area plan between Nauset Beach and Marconi, in connection with the proposed program change, to include a beach facility at South Wellfleet; and the proposed exchange of land with Eastham for the Regional High School.

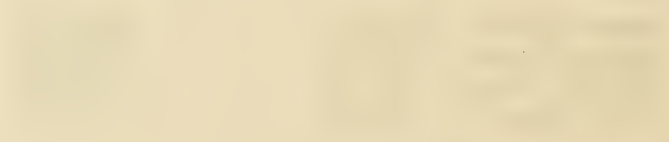
The Advisory Commission Minutes for August 26 have been forwarded for review by National Park Service officials so that detailed information

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regarding the discussion concerning the golf course would be available in considering this matter. In addition, a summary of the golf course situation was forwarded by me to the Regional Director under date of September 9, 1966. Four principal points were contained in the summary as follows:

1. The Advisory Commission did express their strong interest in town management.
2. The Advisory Commission recommends an 18 hole golf course.
3. The Advisory Commission feels that an 18 hole golf course should be included in the Master Plan.
4. The Advisory Commission feels that in some manner the operation of the golf course should be extended for two additional years beyond December 31, 1967 which would give the town of Truro adequate time to consider the matter fully.

The summary included the comment that this office recommended that the advice and recommendations of the Advisory Commission be adopted. A summary of the proposals and comments regarding the Highland House was sent to the Regional Director under date of September 16, 1966, and references were made to four principal uses or courses of action in connection with the Highland House area; specifically, possible demolition; usage in connection with the golf course; request of the present operators for an extension or continuation of use as an Inn; and the possible use of one of the buildings by the Truro Historical Society. A comment was also made in this memorandum as to the

possibility of continuing the golf course operation for the years 1968 and 1969 by means of direct negotiation with the town of Truro on an experimental basis for two years at a nominal fee if such an arrangement with a town is permissible. It was also suggested in view of the proposals made for the usage of the Highland House buildings that a further evaluation by an Historian would be desirable.

In a conference with Eastham selectmen, attended in part by Advisory Commission member Ralph Chase on September 21, the outlines of the proposed 70 acre tract to be utilized by the Regional High School were delineated, which will make it possible for us to submit a concrete proposal showing exact tracts to be exchanged. The next steps to be taken are to obtain approval of the Director's office, and to get appraisals made of the tracts in question in order to consummate the proposed exchange.

Acting on the advice of the Advisory Commission and of the Regional Director and this office, the Philadelphia Planning and Service Center has gathered as much information as possible and prepared a developed area plan for general consideration by the Advisory Commission showing a proposed road location and potential areas for usage including the proposed beach in South Wellfleet. As you know, Mr. DeSilets is on hand today to assist in describing this plan. If the Commission concurs in the general outline of the plan that he has prepared it will become a part of the proposed program change

under which construction funds allocated to other projects will if approved be allotted to the construction of roads and trails portion of a developed beach area in South Wellfleet, south of the Marconi Station area. As stated previously, funds for the bathhouse and related buildings and utilities (other than roads and trails) will be dependent on allocation of funds in the 1968 fiscal year.

Construction work is continuing under previously reported contracts: the Province Lands Roads etc., by M. F. Roach and Company; (and I should add that most of you have received the distressing news that Mike Roach passed away a week ago). His business is being continued by other employees there. Bicycle trails in Provincetown by the Macon Construction Company; Head of the Meadow Roads and Trails and Bathing Facilities by Powers Construction Company and Earl Wall; the Landscaping contract at the Visitor Center and Administration Building by D. Cicconi Corporation; and the Amphitheatre near the Visitor Center by Frank Joy, Inc., all of these contracts have been accomplished at varying rates. The two in Provincetown are taking more time than scheduled, and contractors are on liquidated damages unless they justify extensions, but are continuing to do their work in order to fulfill construction requirements as planned, and I will add, it looks good at this stage.

A pre-construction conference was held yesterday for the Road Improvements and Bicycle Trails contract in Eastham.

A replacement in the position of Chief Park Ranger is expected on duty about October 4. His name is Norton M. Bean. He is being transferred from Lake Mead National Recreation Area.

We were advised by telephone this week that Mr. Albert G. Edling has been appointed to the position of Director of the Wellfleet Job Corps Conservation Center. Mr. Edling was former Deputy Director here in charge of Work Programs; and a selection for his vacancy is now being considered.

The final two items on my report concern communications which should be brought to the attention of the Commission and acted upon at the next meeting if it is considered desirable.

Mr. Warren C. Nelson of the North Truro Art Center visited the office and subsequently furnished a letter, which constitutes the correspondence to be considered by the Advisory Commission in connection with Mr. Nelson's proposal to add to the building in order to provide storage space. His letter and drawing are herewith submitted for consideration of the Commission. Mr. Nelson was informed that the Commission would normally not decide the matter at the meeting at which it was first presented.

The Jobi Shop at North Truro, operated by Messrs. Colliano and Hastings, has requested in their letter of September 19, 1966, permission for two more years of operation under the terms of their Suspension of Condemnation Certificate for commercial or industrial operation issued for three years on February 14, 1964, but concluding



December 31, 1966. (Copies of letters follow Mr. Thompson's report.)

MR. THOMPSON: Twenty-two (22) options were negotiated for fifty-three (53) tracts comprising two hundred and eighty-nine (289) acres. Options have now been secured for a total of six hundred (600) tracts covering seven thousand six hundred and fifteen (7,615) acres of land. The two (2) closings during August gave the United States title to three tracts comprising a total of twenty-six (26) acres. A total of four hundred and seven (407) tracts have been closed to date, whereby title was taken to five thousand three hundred and thirty-two (5,332) acres.

There were thirteen (13) appraisals completed and nineteen (19) were assigned.

Mr. Warren E. Bryant, Realty Specialist, was on duty from Minute Man National Historical Park for two weeks assisting in negotiating options during August and returned the first two weeks in September for the same purpose.

C O P Y

September 14, 1966

Stanley C. Joseph, Superintendent
Cape Cod National Seashore Hdqtrs.
South Wellfleet, Mass.

Dear Sir:

The purpose of this letter is to inform you of my desperate need for additions on my building, the North Truro Art Gallery, North Truro, Mass.

The building has been in existence for seven years and has gained the reputation of being one of the most beautiful and outstanding art galleries on Cape Cod. Hundreds of people visit the gallery rooms weekly from June to October to view and purchase fine art by nationally known artists among them many Cape Cod painters. Adults and children have found a visit to this gallery to be of great educational and aesthetic value. Many times I have been told by visitors "This is not only a gallery but a museum as well and is a great asset to Truro and Cape Cod". I believe that the gallery is a fine cultural contribution for the visitors to the Cape Cod National Seashore.

Provincetown has for many years been the outstanding national center for art during the summer months. It is a known fact that because of traffic congestion, lack of parking facilities etc., the art world of Provincetown is diminishing rapidly. Note article attached. If this continues it will leave a great void in the traditional art world of Cape Cod. The hope for the future is in the galleries of North Truro and Wellfleet.

Each year the number of artists of national reputation who wish to show their works in my gallery increases. In order for me to bring to the Cape these famous artists, it will be essential for me to have additional storage space for paintings, sculpture and delivery crates.

My plans are to build a 20' x 20' room over the existing office space on the rear of the building. This would eliminate the flat roof. The purpose of this addition is for more storage space for paintings and sculpture. I am desperately in need of this as indicated. There would be no plumbing of any kind involved (no bathroom, kitchen etc.).

I also need an addition on the office area, ground level, a

The first of these is the fact that the
government has been unable to
obtain the necessary funds to
carry out its policy.

The second is the fact that the
government has been unable to
obtain the necessary funds to
carry out its policy.

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carry out its policy.

10' x 20' area for storage of large crates and boxes in which the art work arrives from all over the United States and Canada. These crates have to be retained in order to send unsold works to the artist upon closing. The two additions will give a Cape Cod Salt Box impression.

At the present time, and for the past seven years, I have stored these numerous crates in the basement of the Highland House with the permission of Mr. Conklin and the present occupants. This has been most unsatisfactory as to time, convenience, labor and cost. I now year that the Highland House has only two more years for existence. I have also been informed by the present tenants that they need this space. This leaves me with absolutely no storage space.

With the permission of the Cape Cod National Seashore and the town of Truro, I would like to start building these additions in the early Spring of 1967, but I would have to know well in advance so that I can contract my carpenter, which is a necessity in order to have it completed for the 1967 season.

Enclosed is a sketch of the additions and pictures of the present building. I assure you that the addition will be kept in the style of Cape Cod architecture, as it is now.

My attorney, Mr. Charles Frazier, will handle all details with you concerning these additions.

I thank you for your cooperations in this matter and hope for a confirmation at an early date.

Very truly yours,

s/ Warren C. Nelson
North Truro Art Gallery
North Truro, Mass.



C O P Y

THE JOBI SHOP & POTTERY

Joe Colliano & Bill Hastings - Potters - North Truro, Mass.

September 19, 1966

Dear Mr. Thompson:

Since we have not heard from you, and since our permit to operate our Little Shop et al, described as Tract #15T2383 in your correspondence C3815CSC of February 14, 1964 expires on December 31 of this year, we would like to be considered for an extension as outlined in SCHEDULE "A" of the above correspondence which states: "This certificate may be reviewed at the end of a three year period for consideration of an extension". Perhaps at the end of this extension, the Park will have a better idea of it's plans, and can approach the inevitable acquisition of this property to our mutual satisfaction.

Sales in the Little Shop this past season were up 33% from last year, and the Pilgrim apartments ran to capacity with some advance reservations being made as early as last October; which brings up another point: What are we to tell the "early birds" who want to make reservations in the Pilgrim for next year? We've already had several inquiry's. I have told them that I will accept reservations with a 50% deposit for the 1967 Summer Season. Of course the 50% deposit required will scare some of them off for awhile, but it is more than likely that we will receive the reservations around Christmas, and in some cases before. Many of our guests want to return to the Pilgrim next season and have said that they will make reservations very soon.

Bill and I leave for our vacation on Sept. 29, and will be back on the Cape about December 20 to resume our winter Pottery production for the 1967 season.

Sincerely yours,

s/ Joe & Bill
J. A. Colliano
W. C. Hastings

THE HISTORY OF THE
CITY OF BOSTON

FROM 1630 TO 1800

BY
JOHN H. COLEMAN
OF THE
BOSTON PUBLIC LIBRARY

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MRS. WILES: I would like to ask Mr. Thompson if they have any further determination if titles to town of Wellfleet property are acceptable. You know you are holding up whatever Wellfleet wants to do with their property because they can't find out if you can accept titles. It has been held up by this office.

MR. THOMPSON: Our legal assistant has been working on that with the people in Washington and still hasn't come to a decision; but we think we will get one shortly.

MRS. WILES: I should think it was about time.

MR. FOSTER: Isn't there anything we can do?

MR. JOSEPH: I volunteered last time to devote myself to it as a special project, but I have not done this yet.

MR. FOSTER: I hope you will convey the interest of the Commission in getting this settled.

MR. NICKERSON: I have a question on a matter of general policy. I have noticed in the last few months there have been an unusual number of transfers of key personnel. Isn't there any way in which the Park Service policy could be adapted or adjusted so that once you get a person here they can stay long enough to find out what the problems are before they have to move? It seems that this is a very sticky situation as far as this particular Park is concerned because you have so many relatively small tracts of land as compared to the western parks, and need personal knowledge which can be acquired only by a series of contacts, and by the time a man gets it

he is moved out.

MR. FOSTER: It seems that Cape Cod is a launching pad for people who are going ahead.

MR. NICKERSON: My thought is that we have had such a large number of transfers within the last year that we now have all new people and no cadre of employees who have been here more than a year in any spot except George Thompson.

MR. FOSTER: Perhaps the Advisory Commission has worn them out! I don't know where that leaves George.

MR. CHILD: He has more stamina.

MR. FOSTER: Mr. Joseph you were going to look into the matter of the Kennedy Trail.

MR. JOSEPH: I did talk to staff people about it; we do have some ideas; would you like to talk about it now?

MR. FOSTER: This is probably not the day to talk about it.

MR. NICKERSON: I just want to know it is not dying.

MR. FOSTER: Concerning the two commercial use requests; I think it has been the custom for us to put over any official action until one meeting beyond the original request. Unless there is some feeling to the contrary I suggest we follow our rule or regular policy and this would come up on the Agenda at our next meeting. Copies of the correspondence could be distributed for your information and study.

MR. FOSTER: Let's give Mr. DeSilets the electric chair fast and take

up Item No. 6.

Item 6. Review of Developed Area Plan (Marconi Beach)

MR. DESILETS: It has been nice to come up and talk with you after a long absence. Thank you for inviting me. I hope I can tell you something about which we are studying. What you see before you in this proposed plan which I have attached to the wall is a broad attempt to suggest where things might go; this is a schematic of the area between Marconi and Nauset; we show the land status because we are of course guided by this in our planning; we have shown the topography as available to us. The road connection between Coast Guard Beach and the Marconi Station area has been a matter of concern; there is a view point which considers using existing roads between Coast Guard Beach and Nauset Light Beach, but when you do this you must recognize that such a road must serve the properties which are privately owned in that area, and they are considerable. This means the milkman, dry cleaner, oil man and others will use the road and we don't think that is a good idea. We want to try to get something in between the ideal and practical, and we hope to find something that will satisfy both. We think the road should give the visitor a view of vistas as they ride along. When we do this as they ride along the ocean it creates erosion problems; we do see the ocean at Nauset Light and at Wellfleet; why not have an experience in wilderness inside the Park itself, but not too far between the two points? This plan shows the road utilizing parts of the Old King's Highway.

We show connections to U.S. Route #6, tying in with the proposed Maritime Museum, Eastham Bog developments as Nature Trail, Fresh Brook Interpretive Center or Nature Trail walk, Picnic area and an area for potential future public use as a campground, bridle trails, a bathhouse facility and the Marconi Site and Administrative Headquarters. The road is located substantially west of the present range road which we do not propose to use as such. (Mr. DeSilets points out the various areas on the map.)

MR. CHILD: I thought when we all explored that area we came to the conclusion that the best beach facility area would be where you show the picnic area; you can get to the beach easier at that point.

MR. DESILETS: One thing that bothers us is the amount of space it takes for parking. The area you mentioned has been untouched, and in the area where we show the bathhouse facility we have land available which has already seen use.

MR. NICKERSON: You are going to turn hoards of people loose here - the only place where you can stand and put all America behind you? I would be completely opposed to putting a parking lot in this area.

MR. JOSEPH: We found that there has been heavy use along the range road this summer; most of it has been swimming activity.

MR. MCNEECE: Didn't we discuss the desirability of locating this beach facility somewhere near where you show the potential camping area?

MR. FOSTER: I think the answer to your question in terms of policy is

that there has to be some parking area and this is the area which seems best suited after a study by the planners.

MR. MALCHMAN: It was my impression that the campground was in a very hazy area as far as accomplishment is concerned. We should pick the best place for a bathing beach with the thought in mind that the campground could be put elsewhere.

MR. CHILD: I think the whole road should be pushed back and the bathhouse put down near where it says picnic area; the whole road should be moved back to give more room for camping away from the beach.

MR. JOSEPH: How many parking spaces would you think of in connection with having the beach facility in the area Mr. Nickerson suggests?

MR. CHILD: 500. It seems to me the question of capacity needs to be considered in connection with the terrain; if we are thinking in terms of 500, 1000, 1500.

MR. MALCHMAN: I think it might be a good idea to think in terms of filling the demand; and we should set some roof on the overall number of cars we hope to park for bathing purposes in the National Seashore, and after that there can't be more. You are going to have to macadam the whole thing if you are going to try to satisfy the demand.

MR. CHILD: I think the best parking areas you have developed are at Race Point where you have them on three levels; this elevation provides parking with planting in between.

MR. DESILETS: I think the proposed plan we are showing you shows the

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least amount of damage to that area; and we are faced with providing particularly valid reasons for disturbing new and unspoiled areas. This phase of planning new developments is given extremely close examination at all levels in our organization.

MR. FOSTER: I think we should keep in mind, remembering our discussions about programs and priorities, that someone moved in time to get even preliminary thinking here. Even though we may not like the looks of everything we see here, we should appreciate the thought that something else had to stop in order to get this far with our plan.

MR. MCNEECE: Rather than run into anything that might delay this project, it seems to me we could arrive at some point where concern for disturbing new areas would not place a stumbling block in our way.

MR. FOSTER: There is no point in inviting a professional here and then essentially attempt to do the design job. I think we are interested in expressing our own ideas, but not in doing the design job.

MR. JOSEPH: I am sure we are all agreed that the road should be back to the westward. From my viewpoint I like to get the objective opinions of people who will welcome the best solution to save the land. I think it is desirable to have the contemplation that Josh (Nickerson) mentioned. We don't want a continuous parking area. (Mr. DeSilets showed an alternate plan for the location of the bathhouse facility, which was discussed.)

MR. CHASE: I don't think it is important to think you have to put

a camping area within walking distance from the beach. If you are going to have a camping area and the beach is handy you have a tough job. I think you will have to put camping in the Cape Cod National Seashore.

MR. MCNEECE: I am sorry that I have to leave the meeting at this point, but before I go could I have some assurance that we might arrive at a compromise to avoid delaying the project?

(Mr. McNeece leaves at 5:45 p.m.)

MR. FOSTER: Do we have consensus that a facility in the approximate area where the picnic area is shown on the plan, coming in from a road near the picnic area at the end of the range road would be our recommendation. From a design point of view considering that what we are talking about is feasible and proper. And again our thanks to you Mr. DeSilets for doing this which I am certain was way out of the programming.

MR. CHILD: I would like to envision having a number of parking areas rather than two big ones; separated by planting if possible.

MR. JOSEPH: I would say that I think this lateral type of parking arrangement is good; but I feel that our engineer would say it might be a little more costly. We are up against a serious problem of cost, let alone approval; we might have to settle for less parking in order to get the design.

MR. DESILETS: How many might we expect?

MR. FOSTER: One figure was a minimum of 500. Experience would seem

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to indicate that is what we are talking about. Personally I shun away from 1,000 car parking lots. I think the practical thing would be to have enough room for a substantial parking load.

MR. MALCHMAN: Just as a matter of interest - there is going to be developed for the first time in many years - a private campground in Provincetown; this may aid in taking some of the pressure off existing campgrounds.

MR. FOSTER: Shall we move on to the next agenda item?

MR. NICKERSON: Is there any urgency in discussing the 1968 - 1969 construction priorities? Our time is beginning to run out.

MR. FOSTER: Part of our problems have been in understanding priorities. Let's not put it off much more than the next meeting; perhaps we could put it on as the first agenda item.

MR. CHILD: I think we wrote to the League of Sportsmen's Clubs and told them that we would meet with them about permitting beach buggies on Great Island after one year or season under the present policy. Can we put that on the agenda for next meeting along with the consideration of the commercial use permits which have applied for changes?

It was determined that the date of the next meeting would be October 21.

The meeting adjourned at 6:05 p.m.

Commission members and their wives and husbands enjoyed a no-host dinner at the Orleans Inn and attended an Interpretive Program at the Cape Cod Visitor Center consisting of a talk entitled "Shipwreck and Sea Rescue" by Ranger Naturalist Linwood Snow.

(For Administrative Use Only)

M I N U T E S

Fifty-first Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

AT

Headquarters, Cape Cod National Seashore

October 21, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Fifty-first Meeting

October 21, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	1968 - 1969 FY Construction Priorities
6.	Discussion of Great Island
7.	Agenda Items and Date for Next Meeting
8.	New Business

The fifty-first meeting of the Cape Cod National Seashore Advisory Commission was held on October 21, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts.

The meeting was called to order at 1:40 p.m. by Vice Chairman Nickerson. The following Commission members were present:

MEMBERS

Recommended by

Joshua A. Nickerson, Vice Chairman	Barnstable County
Robert A. McNeece, Secretary	Town of Chatham
John W. Carleton	Town of Truro
Ralph Chase	Town of Eastham
Josiah H. Child	Commonwealth of Massachusetts
Leo E. Diehl	U.S. Department of Interior
Arthur Finlay	Town of Orleans
Nathan Malchman	Town of Provincetown
Esther Wiles	Town of Wellfleet

OTHERS: National Park Service, U.S. Department of Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
Robert G. Cooke	Actg. Land Acquisition Officer, CCNS
Norton M. Bean	Chief Park Ranger, CCNS
William C. Brown	South District Park Ranger, CCNS
Lyndell Baldwin	Secretary, CCNS

ALSO: Dr. Sidney B. Callis and Mr. Nestor Alto, representing Barnstable County League of Sportsmen's Clubs.

Absent Advisory Commission Member was Charles H. W. Foster, the Commission Chairman.

MR. NICKERSON: In the interest of saving time will the meeting please come to order. I have a letter here from Chairman Foster

expressing his regret that he cannot be here today and asking me to preside.

Item 1. Adoption of Agenda

It was moved by Mr. Diehl, seconded by Mr. Chase and VOTED to approve the agenda as printed.

Item 2. Approval of Minutes of Previous Meeting

MRS. WILES: On page 13 in the third line of the first full paragraph you say "proposed 70 acre tract to be utilized by the Regional High School". I think the word "High" should come out because when they refer back to these things they will say that it says "High" and that the land must be used for a high school, and they may not want to use it for a high school.

MR. NICKERSON: If the word were deleted and the sentence left to read "proposed 70 acre tract to be utilized by the Regional School" would you approve?

MRS. WILES: Yes.

It was moved, seconded and VOTED to approve the meeting minutes with the deletion as above.

Item 3. Communications Received by the Commission

MR. NICKERSON: The only communication I have received is the one from Mr. Foster, except for the copy of the letter from Judge Blumenfeld which the Chairman circulated to the entire Commission. On this Judge Blumenfeld letter, if you have it before you, his plea is for night fishing and use of beach buggies at night.

THE UNIVERSITY OF CHICAGO

CHICAGO, ILL.

1911

TO THE PRESIDENT OF THE UNIVERSITY OF CHICAGO

FROM THE FACULTY OF THE UNIVERSITY OF CHICAGO

RESOLUTION

RESOLVED, That the Faculty of the University of Chicago

do hereby express their appreciation of the

services of the President of the University of Chicago

and of the Faculty of the University of Chicago

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Primarily there are some mis-statements in his letter. He says

in the third paragraph on Page 2: "All other beaches within the 'Seashore' or otherwise publicly owned are open at night to fishermen in buggies. In view of that specific authority as found in the Senate Report, it would seem that use of beach buggies over the beaches to get to the Great Island fishing grounds should not be prohibited...."

I question the accessibility he refers to in next to the last

paragraph: "Additional emphasis upon making this area accessible for fishing is furnished by the affirmative proviso in (b) (1) that the Secretary may develop portions of the seashore for fishing. (Sec. 7. (b) of the Act, Public Law 87-126)".

That is perfectly true, but he is limiting his term "access" to be access by vehicles, so that there is really mis-information there; and he says in the next paragraph that town ordinances prohibit campers. There was overnight camping on the beach this summer; it is overnight occupancy of beach buggies with living facilities; which is primarily camping in my opinion. He also states on Page 3:

"....And so long as the risk of danger to "unique flora and fauna or the physiographic conditions now prevailing" does not appear to be an element underlying the prohibition of beach buggies traveling to Jeremy Point along the beach, it would seem that so far as the "Seashore" is concerned, such travel should be permitted for those who desire to engage in surf fishing at night. After all, the purchase of the beaches from private owners by the United States was for the purpose of allowing all citizens to enjoy their use."

That is true, but not uncontrolled or indeterminate use. The decision is only as the Seashore shall prescribe. Surfing is forbidden in bathing areas, for one example. In the next paragraph he refers to "the sudden restriction against such travel". This had existed in theory at least, for years before the Seashore took over;

no trespassing signs have been posted there for a long time.

I think there are some mis-statements or mis-interpretations of fact. Anyone else anything to say about that letter? Any other communications? Do we want to discuss the Great Island subject before our visitors arrive or wait until they come?

MRS. WILES: Why don't we finish the rest of the agenda?

MR. NICKERSON: We can consider the request of the Jobi Shop and Pottery in North Truro for an extension of their certificate of suspension of condemnation on commercial or industrial property.

MR. JOSEPH: This operation is conducted in the two buildings closest to the apartment house. They do have a permit to operate for three years; this expires on December 31, 1966.

MR. NICKERSON: Is there any reason why this should not be permitted for another three years?

MR. JOSEPH: No. Actually Messrs. Colliano and Hastings have a permit as a result of our purchase of the Highland House, which will run through for two more years, until December 31, 1969, and there is no reason why this request for the Little Shop et al should not coincide with that and expire at approximately the same time in terms of duration of present permits.

MR. NICKERSON: Should we recommend as a Commission that the present permission to operate be extended for another three years upon termination of this?

It was moved by Mrs. Wiles, seconded by Mr. Child and so VOTED.

MR. NICKERSON: We have a request from the North Truro Art Gallery for permission to expand; is there any reason why this should not be granted?

MR. JOSEPH: I believe the problem is need for adequate storage facilities.

MR. NICKERSON: We might say that the Advisory Commission sees no objection, but that he be reminded that after 1968 he is subject to condemnation.

MR. CHILD: I would say that would be the way to handle it. I know this gallery has been very successful.

MR. NICKERSON: The chances are that he will have an extension of his certificate of suspension of condemnation, but we can't give him any assurances.

MR. CHILD: I move that we advise the Seashore that we can see no reason why he shouldn't be given this permission to make the additions and alterations described in his letter and sketch; provided he is reminded at the same time that as of December 1968 his property could be subject to condemnation.

The motion was seconded by a Commission member and affirmatively VOTED.

MRS. WILES: Has anything further been done about clearing up the titles regarding acquisition of town of Wellfleet land?

MR. COOKE: This was discussed with Mr. Harriman on his recent visit. It has not been cleared up but some progress is being made.



The Department of Justice has to approve the titles.

MR. JOSEPH: We made Mr. Harrison understand we had a very important problem when he was here. Ever since Mrs. Wiles brought it up we have been working hard to solve it.

MR. NICKERSON: Is there any way you can give Job Corpsmen more jobs than they are doing now? It seems to me you let out at private contract some work that might be done by Job Corpsmen.

MR. JOSEPH: We have this in mind continuously; it poses in some respects a dilemma. We do have a very well constructed schedule of work by the Park Engineer, Job Corps Work Director and our Maintenance Foreman, so we can achieve the accomplishment of essential work which we allot through regular B & U funds; and we are keeping them quite busy although at the present time these funds are somewhat limited. Some of this work doesn't show; an instance is the sluiceway between Gull and Higgins Ponds.

MR. NICKERSON: If these young men are to be taught to read and write and good work habits, they have to be provided work which they can see is worth doing.

MR. JOSEPH: They are. We don't have their services full time. They have to go to school a certain amount of time. Sometimes this is in the morning and sometimes in the afternoon. They have to learn to read and write in this Center if they are to go out and work in industry.

MR. NICKERSON: I wanted to register my personal opinion that we

are doing less than our fair duty by them unless we do put them on a job where they are expected to be there all the time, and on time, and work under conditions comparable to work outside this Center.

MR. JOSEPH: They have done a good job ~~an~~ any of the projects to which they have been assigned. I alluded to a shortage of B & U funds; I would like to say that I will always keep in mind giving Corpsmen a full time job, but I would prefer on those operations which are of benefit to people visiting the Seashore to have funds which would enable us to employ local people.

MRS. WILES: How many local people are employed here?

MR. JOSEPH: I have given special attention to this and have even asked for a comparison of the exact number of people who are considered local residents on the payroll vs those who are not considered local residents.....

MRS. WILES: I only know four from Wellfleet, and they said there would be from twenty to thirty year-round jobs. People in Wellfleet are kicking about this very thing that Mr. Nickerson is talking about; that they are being let go and Job Corps boys are taking their jobs. You were asked if they would make any difference - the answer was definitely not. For a person to be squeezed out of their jobs, especially older men with two to three years to retirement --- they don't want to go on the dole.

MR. JOSEPH: It is a matter of very serious consideration to us at all

times; but lack of funds in B & U is not directly a result of the Job Corps.

MRS. WILES: I think it should be given very serious consideration because we were told it would provide considerable year round employment; at that time there was no Job Corps.

MR. NICKERSON: My question was based on distinction not between employees of the Park Service, but I had in mind private contractors brought in to work. I wondered if you could substitute Job Corpsmen for them.

MR. JOSEPH: I mentioned the possibility of building a trail that might be a memorial trail. We intend to do that with construction money; but other than contract. Whether the Job Corps is brought into that is a question; but they might be brought into similar types of work.

MR. CHILD: Regarding the Provincetown revetment; how do you get down to the beach, will there be ladders?

MR. JOSEPH: We have had suggestions from various sources; we would like to see what the ocean does with the sand. We had expected to put in steps; this is one of the things where we are plagued with limited funds. We probably will have some steps but perhaps not as many as you and others might desire.

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: A number of matters previously reviewed by the Commission are being worked on in the Regional or other offices. These include the golf course and Highland House at Truro, the proposed program change and plan for the beach in South Wellfleet, and plans for the Visitor Center at Provincetown; the proposed land exchange with the town of Eastham for the Nauset Regional School; status of low value tax title land at Wellfleet; the proposed guidelines in connection with alterations and additions. Additional information is to be obtained on all of these matters and you will be brought up to date as rapidly as firm conclusions become available.

Further discussion has taken place among our staff with regard to the possibility of a John F. Kennedy nature trail. Consideration has been given to the possibility of construction of a memorial nature trail along the shore of Salt Pond and Nauset Marsh as one alternative.

It is hoped as in previous cases that the Advisory Commission will be able to establish meeting dates for the next two months if possible, so that we may inform the Director and Regional Director. It appears very likely that both the Director and Regional Director may be in a position to attend a meeting of the Advisory Commission soon - possibly the next one.

Construction under the contracts for the comfort station and dressing



room contract is 55% complete and within a week or ten days it is anticipated that all construction under the roads and utilities contract will be complete except for the few small items contingent on the bathhouse construction.

The Salt Pond Amphitheatre contract is 90% complete. Redwood planks, a special item for the 750 seats are enroute from a West Coast mill, upon delivery they will be fabricated in the contractors Orleans shop before installation on the galvanized steel strap supports on top of the cylindrical concrete posts which are now in evidence at the site.

The Bart Bratko Corporation, contractor for the Job Corps Training Building has the metal panels in place at the exterior walls and roof surfaces; doors are being installed and the work is progressing on schedule.

Restoration work continues at the Captain Penniman House and Barn in Eastham. The roof is being resingled on the barn and cornices and gutters rebuilt by Job Corpsmen trainees. Work on the main house exterior is being accomplished by Park Maintenance forces.

The Province Lands Roads, Utilities and Shore Protection contract is approximately 90% complete. The Herring Cove revetment is complete except for the installation of wheelstops and traffic striping.

With the installation of wheelstops, sidewalks and traffic striping and a few waterways, the Race Point parking area expansion will be

THE UNIVERSITY OF CHICAGO
DIVISION OF THE PHYSICAL SCIENCES
DEPARTMENT OF CHEMISTRY

REPORT OF THE
COMMISSIONER OF THE
BUREAU OF CHEMISTRY
AND
MINERALOGY
FOR THE YEAR 1900

BY
J. H. VAN DUSEN
CHIEF OF BUREAU

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complete.

The Oceanview portion of the contract is approaching completion; most of the precast curbing is installed; approximately 80% of the sidewalks have been constructed and 40% of the top course pavement has been placed.

The remaining work on the Nature Trail Parking Area will be complete in approximately six weeks. This includes installation of curbing, sidewalks, paving and striping.

The Province Lands Bicycle Trail contract is approximately 95% complete; shaping of the shoulders and slopes, and repairs to some of the paved areas remains to be done.

On a separate contract, work on the Eastham Roads and Bicycle Trail contract has been started with the clearing and grubbing of the area within the construction limits of the relocated section of the roadway.

Seeding, under the landscaping contract for the Visitor Center and Administrative Headquarters has been completed. The planting portion of the contract has consisted entirely of preparation to date. All of the trees, shrubs and beds have been staked for location; pits dug and backfilled with the final soil mixture. Planting will start on or about November 1 with approximately 30% of all material to be set this Fall and the remainder to be planted next Spring, with completion by May 1, 1967. The Fall planting will be apportioned fairly evenly between the Visitor Center and the Administration

Building.

Although both sprinkler systems in connection with this contract have been completely installed; the unit at the Visitor Center is not connected, pending the completion of a well scheduled for construction under a separate contract, in late Fall 1966 or early Spring 1967.

At this point I would like to introduce our new Chief Ranger, Norton M. (Ben) Bean, who comes to us well equipped to handle many of the protection and administrative phases of the work here. You will be interested to know that a selection has been made also to fill the position of North District Ranger, the vacancy caused by the transfer and promotion of Bob Peters to Platt National Park in Oklahoma where he will be in charge of ranger and naturalist activities. We have selected Richard Strange from Big Bend National Park who will enter on duty approximately November 7.

At about the same time Raymond Kimpel from Great Smoky Mountains National Park will enter on duty as Park Ranger to fill the vacancy caused by the transfer of Ranger Schneider to Death Valley National Monument.

Ross. D. Harrison, Jr., has been selected to fill the vacancy caused by the transfer of Administrative Assistant Sam Reck to the Wellfleet Job Corps Conservation Center. Mr. Harrison will enter on duty Monday and transfers from the Job Corps Conservation Center at Acadia National Park. He is a career employee and will handle primarily

1. The first part of the paper discusses the importance of the study of the history of the English language. It is argued that the study of the history of the English language is not only a matter of academic interest but also of practical importance. The study of the history of the English language can help us to understand the development of the English language and to see how it has changed over time. It can also help us to understand the relationship between the English language and other languages.

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5. The fifth part of the paper discusses the importance of the study of the history of the English language. It is argued that the study of the history of the English language is not only a matter of academic interest but also of practical importance. The study of the history of the English language can help us to understand the development of the English language and to see how it has changed over time. It can also help us to understand the relationship between the English language and other languages.

our personnel management.

MR. THOMPSON: During the month of September eleven (11) options were negotiated covering thirteen (13) tracts comprising one hundred and seventy-one (171) acres. A total of six hundred and thirteen tracts have been optioned to date comprising seven thousand eight hundred and thirty-three (7,833) acres. There were seven (7) closings whereby seven (7) tracts comprising three hundred and ninety-nine (399) acres were conveyed to the United States. A total of four hundred and fourteen (414) tracts have been closed to date, whereby title was taken to five thousand seven hundred and thirty-one (5,731) acres.

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At 2:15 p.m. Mr. Nathan Malchman joined the meeting .

At the same time Dr. Sidney Callis and Mr. Nestor Alto arrived.

Item 6. Discussion of Great Island

MR. NICKERSON: I would like to say at the outset that this is a meeting of the Advisory Commission; and point out to our visitors that we have no authority whatever, but our function is to advise the National Park Service.

DR. CALLIS: As Chairman and a Wellfleet resident for 16 years I am an immediate past President of the Wellfleet Sportsmen's Club and the Barnstable County League of Sportsmen's Clubs. At the present time I am president of the Canal Sportsmen's Club; we have around 700 members. I am also on the Board of Directors of the Barnstable County League and Chairman of this Committee. We have a very active membership including Mr. Nestor Alto of Marstons Mills. He is the present Treasurer of the Barnstable County League. He is a delegate to the State Council where all County League clubs send delegates and that is represented by approximately 35,000 organized sportsmen as members of the various state groups. He is a member of the Barnstable Commission of Conservation. We thank you for hearing us; we know this Great Island situation has been discussed; we understand the language and we had asked for an opportunity to come before you and an appointment was set up for last Spring. At that time I believe it was before Mr. Joseph was here and a Mr. John Davis was acting superintendent. We did meet (the whole Committee) with him



and at that time we were notified we could not have a meeting with the Advisory Commission because they had discussed this at length, that other matters were more pressing, and they would meet with us in the Fall. This is the meeting. I apologize for the lack of numbers. I had no control over this because they are working men and this is a difficult time for them to be here. We appreciate your allowing us to come and they are not here because it is a difficult time. It is a difficult time for me because my office hours are at 2 p.m., but I felt we didn't want to belabor that point. We would like to give you our evaluation and see if we can come to some recommendation jointly as to the use of Great Island by transportation other than by foot or horse or by boat. What we are mainly interested in is by vehicle and by jeep; and at the outset may I say we are interested only below mean high water - we do not ask or suggest that it be used by anybody on the uplands; merely that we be allowed permission to fish and fowl below mean high water; and we would be the first to object to this area being over-run with too many vehicles. We don't suggest that it be opened up indiscriminately to large hoards or masses of beach buggies or anything like that. All we are asking is that the Commission in their wisdom may agree to allow a certain number of vehicles to utilize the area below mean high water to fish and fowl at the discretion of the Commission and the Superintendent. We would be willing, if you feel it advisable, to come to the National Seashore to get a permit; in that way the



number coming at any one time could be controlled. We don't think it is in our province to suggest how many should be allowed down there. You people are in a better position with your Rangers to know the situation than we are. I happen to live at Sunset Hill, in probably the nearest house to Great Island. I have lived there for 16 years and have been privileged prior to government acquisition to fish and fowl on Great Island and on Jeremy Point simply because Mr. Henderson, now deceased, said it was alright with him as long as I didn't bring too many others. He didn't want the place over-run or many people coming down. I agreed with him that if they cluttered the place up it would spoil it. I used to fish at Jeremys and waterfowl in Middle Meadows, which is an elegant place to waterfowl. It is almost an impossibility to expect anyone to attempt to walk the distance from The Gut, as it is called, all the way down to Jeremys; the distance down there is I would judge, give or take a little, over five miles. I may be off a little bit; I haven't measured it; it seems that far when you go in low gear in a jeep. I like to walk, but not that much, particularly with heavy gear. If you are fortunate enough to hit fish I can't conceive of anyone lugging them back or going down with a shotgun and attempt, with your decoys, to traverse the distance, whether you get any birds or not. The idea to do this by boat is ludicrous. The only objection at our last meeting was that the noise that would be made by an engine such as a beach buggy, would be objectionable it was thought

particularly to bird watchers or any family that might be on the uplands. This was the only objection. We think that also is just a wee bit far-fetched because it is almost impossible on the uplands to hear a beach buggy, particularly if it is able to pass Massachusetts inspection because it has to have a muffler. We didn't think people on the upland would hear. Outboard motors are much more objectionable because they make a far greater noise than beach buggies. We don't think that beach buggy motors should be a disturbing feature to anyone on the upland. We definitely do not feel that we care to go on the upland with any beachbuggy. It would be patrolled we understand by Rangers, and we would be the first to agree that anyone not going on the prescribed trail should have their privileges removed. If it were necessary to come and get a sticker and a permit either daily or weekly and if this permit were granted there could be a number assigned and it all depends on the Superintendent. The Rangers would know who was on the Island and in that manner the party who had the permit would be responsible. If there were any deviation from mean high water it would be a simple matter to find out who was guilty. Beyond that I don't think I have anything more to add except one thing that we discussed with Acting Superintendent Davis: would there be any erosion caused by the passing and re-passing by a limited number of beach buggies. He agreed that erosion was not a problem below mean high water. We think there is much more of a problem from foot traffic going up and down the banking and tramping

over the cranberry than there would be from the judicious use of a limited number of beach buggies below mean high water. We don't think that if discretion is used on the granting of the number of permits we are going to have any great influx. The allowed number could be controlled. If the Superintendent and Advisory Commission feel that "X" number of vehicles were enough, then so be it - far be it from us to question it.

MR. NICKERSON: You haven't touched on the use of this at night. Do you propose night as well as day use?

DR. CALLIS: We haven't given that any thought. I don't think that has ever come up. We know that fishing at night for bass is particularly enjoyable for some; and fishing is good at night.

We are asking permission for only daylight hours now. We know there are restrictions on beaches on the Cape at night, although some of them have allowed beach buggies if they are fishing. We also wish to state we are glad you brought that point up because we do not go along with any campers or camping or anything of that nature. We only want to ride to the beach below mean high water to fish or fowl. We do not ask nor do we desire anyone to be down there setting up a camp site or staying over night or anything like that.

MR. NICKERSON: Do any of the Commission members have some questions?

MR. CHILD: You didn't mention shellfishing.

DR. CALLIS: My partner will probably touch on it but I would say that shellfishing or oystering is something that some of the people

in Wellfleet have come to me and asked me about. I note many of them would like to softshell clam. Oystering and quahogging down around the perimeter of Great Island on the east and particularly along where the fence is now on the northeast side is a very abundant area for shellfish, and I understand that the gate was moved from its initial position to allow some people to carry shellfish back, but it hasn't been moved very far, from what my memory tells me; at the most 150 to 200 yards; not enough to allow you to get to where you want to get to.

MR. NICKERSON: We have a letter from Judge Blumenfeld who says this in the course of his letter: ".....It would seem, therefore, that one of the important policies of all federal recreation provisions is to permit the public to engage in ideal recreational activity consisting of fishing.

"All other beaches within the "Seashore" or otherwise publicly owned are open at night to fishermen in buggies. In view of that specific authority as found in the Senate Report, it would seem that use of beach buggies over the beaches to get to the Great Island fishing grounds should not be prohibited. If fishing is to be done from the shore, it seems somewhat incongruous to require access to the shore to be made by boat....."

DR. CALLIS: We don't know him. He is not a member. We don't agree with him. We are only asking for day fishing for now.

MR. NICKERSON: The whole point is, night fishing is what is desirable.

DR. CALLIS: I don't know him; have never written to him. He and others want to go out at night I have heard; but they can go at night by boat. I don't think there would be too many going below mean high

water at night, it might be treacherous.

MR. NICKERSON: In Chatham and Orleans on beaches owned by the towns, camping is forbidden; but there are literally hundreds of buggies there; vans fully equipped for overnight are going down; they claim they are fishing. This to me seems somewhat in the realm of semantics; if they wanted to transfer to Jeremys why should they be denied if your request was granted?

DR. CALLIS: They could use a camper to fish; but we would object to camping.

MR. NICKERSON: 80% are equipped for camping.

DR. CALLIS: We are asking for beach buggies.

MR. NICKERSON: I would like to ask the Park how many of the jeeps in the Provincetown-Truro area on the beach are equipped for camping.

MR. BROWN: At least 70 to 75 percent are equipped for overnight.

MR. NICKERSON: They are there because they are fishing. Camping is forbidden. They are fully mobile but they are the type which while fully mobile is complete for camping; with refrigeration, cooking and toilet facilities, and they have their own living units. Some are on pick-ups but many are big busses costing somewhere between \$7,000 and \$10,000.

MRS. WILES: If a permit were given just for daylight fishing, that is all they are asking for.

MR. NICKERSON: In Judge Blumenfeld's

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DR. CALLIS: We want to have it expressly understood that we do not know the gentleman; he does not represent us, is not a member of any organized Club in Massachusetts that we know of.

MR. NICKERSON: One problem is the contention of the Beach Buggy Association that they are not camping; they are fishing.

DR. CALLIS: May I suggest that it might be within the confines of this Board if you wish, to allow a certain number of beach buggies, not a camper.

MR. ALTO: I am a member of the Conservation Commission of the Town of Barnstable. We have Sandy Neck under our jurisdiction. We have had this thing come up. There is no tenting allowed there. A certain area is patrolled. We allow people by paying a fee to go in if they have a toilet. It is not overnight camping. How do you define the difference between a beach buggy and a camper? You can't. You can't set daylight hours because of the tide changes. It should not be so that you would stay there 24 hours at a time. Just because you have an enclosure on top of your four wheel trailer you might call it a camper, or any other word.

MR. NICKERSON: Do they get much fish, surfcasting on Sandy Neck?

MR. ALTO: They go under a permit system. We have that patrolled. We found no trouble with erosion going along the shore front. They are not allowed on the upland. We have three designated trails that they must use; no dune hopping, no tenting. Everything has to be out in the open; if they do stay they have to clean up their own debris

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etc., this arrangement has been successful.

MR. MCNEECE: Do I understand you would want a permit for a 24 hour period?

MR. ALTO: No. I didn't say so. I said it wouldn't be 24 hours; so no overnight; the tide varies one week out of three; you could just use in daylight; rest of the time the tides would be

MR. MCNEECE: So you would be night fishing.

MR. ALTO: I would say evening fishing, not night fishing.

MR. MCNEECE: Could the same person get a permit to go night fishing today and another to go tomorrow? Are permits issued only for day or week?

MR. ALTO: That would be up to you. I would say that if I wanted to go fishing I would know today is Friday; I would like to go tomorrow night or afternoon and would request a permit for Saturday and that would be stamped Saturday so if a Ranger found me there at 3 a.m. on Sunday, it would have to be within the tide period. If I wanted to go Sunday night I would have to go again and get a permit. The date would be stamped so you would know when I would be there, and with my number you would know it was me.

MR. MALCHMAN: It is my thought that the Seashore does have some experience with issuing permits for beach buggies; have you found issuing permits has in any way limited the number of users?

MR. JOSEPH: I wouldn't say that it had. The Rangers handle the details. People come in and ask for the permits, sometimes after



hours. Just about anyone wanting one gets one.

MR. NICKERSON: Do you insist that they have extra-territorial (insurance) coverage?

MR. BROWN: Yes; the first time they get a permit we ask for proof of this.

MR. MALCHMAN: I would like to ask Dr. Callis, why does he think issuing permits would restrict the number of people using the beach?

DR. CALLIS: Unless you have a definite permit system a beach buggy group might decide to go there and the numbers might be unwieldy. If permits were granted up to a certain number, it might be controlled.

MR. MALCHMAN: You are suggesting this despite the fact that this, unlike the towns, is Federal property, and presumably belongs to all of the people?

DR. CALLIS: All people could use it according to a quota system. It would defeat our own purpose to allow an unlimited number of people there at any one time.

MR. NICKERSON: Suppose you limit it to 200 and I come as 201; couldn't I go?

MR. FINLAY: I am going to have to leave, and I would like to ask what distinguishes this area from others, because you are setting up very specific things.

DR. CALLIS: In other areas we are allowed to go in beach buggies with an over-sand permit and we are not allowed to use the Great Island area with this permit; this is the only area where we are

restricted. We think fishing is excellent in this area.

MR. FINLAY: You emphasize mean high water; it is inevitable you have to go above high water. If they follow the lines you suggest the organized beach buggy group will oppose this thing from the start because it is restricting an area. They put emphasis on the night fishing, where you put it on the day fishing. Their best fishing is at night, and if you allow so-called campers or vehicles which have facilities for eating and sleeping, you do in a sense recognize camping to the extent that when fishing is not active they will sleep; that is perfectly natural. I think you are trying to set up a specific area with very limited use. What is the difference between that area and other beach areas?

DR. CALLIS: This is the only area to my knowledge within the confines of the Seashore where no beach buggies are allowed.

MR. NICKERSON: They are not allowed in bathing areas.

MR. FINLAY: In other words you want to open a door closed now - right?

DR. CALLIS: Yes.

MR. FINLAY: We have been through all this before and worked out a plan which is exercising a measure of control in Orleans; we have set up a top figure - it is not inflexible. It is set up as a measure of control. We do have a permit allowing for going on one night, two nights or three nights. A fee is charged; all vehicles are examined to see that they have proper equipment, and out of what

was a rather hectic and chaotic mess we evolved something which is a practical compromise.

DR. CALLIS: All we ask is that we be allowed some form of quota system so that we can use the beach to go to and from our fishing areas. At the present time we can't get there with a jeep.

MR. NICKERSON: I would like to ask Superintendent Joseph if he can give any estimate of administrative costs of this procedure.

MR. JOSEPH: It would be heavier than we face now.

MR. NICKERSON: How many hours does the Orleans check point operate?

MR. FINLAY: Around the clock - 24 hours. The beach check point calls for four people available for duty. I would like to ask why was that particular area set off as against other open areas.

MR. JOSEPH: It is pretty much a matter of record. You can assign a number of reasons.

MR. NICKERSON: In the original plan this was designated as an area to be left in its natural state. There were those who didn't agree with it.

MR. JOSEPH: In connection with land management and use you set your objectives for legislative and appropriation uses as the best which gives you most use throughout the area. Cape Cod has permitted with restrictions indicated in the permits, satisfactory sand routes in certain upland areas and beach routes not interfering with bathing areas; uses that were already here before the Seashore have been respected and specified to a very great extent to try to keep values.

Equally important, behind the Master Plan where there is opportunity to enjoy most natural conditions everyone is anxious to take advantage of them; you can call it something to be done in the interest of conservation, but actually it is a method of taking an opportunity to provide some sort of use where you can. For that reason this area has been saved with a relatively small amount of use. I think this underlies the planning.

MR. CHASE: My understanding is that if beach buggies go out to Jeremys and a high tide comes in they couldn't get back. Is that true?

DR. CALLIS: Yes. They have to wait until the tide goes out. We respect that there should be some areas where our grandchildren could enjoy relatively unspoiled areas. But I think it is our right to travel now below the high water mark. Merely a privilege to go fishing and fowling. I have no particular interest in Wellfleet and their shellfishing, but if the people in Wellfleet - a lot of them don't own a boat - it is still local regulation go there get a mess of clams, you can't expect them to go and hire a boat. They can't drive a buggy and I think it is simply ridiculous to deny this privilege to such waters, and it wouldn't interfere with the upland; the noise wouldn't bother them.

MR. NICKERSON: Until today I have never heard this was an objection.

MR. ALTO: Mr. Davis said that was an objection.

MR. MCNEECE: I would like to ask Dr. Callis: How many vehicles would

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you limit this to?

DR. CALLIS: May I answer this by saying we do not have any number to suggest. We are merely asking for the privilege of a few vehicles to be on Great Island below mean high water at any one time. At the present time we are not allowed to go there. We would be happy to allow only a few.

MR. NICKERSON: You would have to have a man on the gate at all times.

DR. CALLIS: If permits were granted here, it would be illegal to be there; we know it is patrolled by Rangers at the present time.

MR. JOSEPH: We try to keep Rangers there although we can't get as good coverage as we would like.

MR. MCNEECE: I asked because somebody will have to set an arbitrary figure. This might be ten, one hundred, two hundred. With Nauset Beach at the outset we said 75 or something like that and finally got it up to 200; but we were practically in Court before we knew it because who were we to say there couldn't be more than 200 down there!! When you say that 20 will not detract from the beautiful character of the area do you think there is not going to be pressure from other groups . They will say why cut this off - you are discriminating against me etc., and what position does that place the government in?

DR. CALLIS: We feel at the present time no one is allowed to use it, and we feel it is unfair to have this area without it being



used by anyone with a beach buggy.

MR. ALTO: We understand it is a limited area; it is just the same as if you have a parking area here for fifty cars; you cant put seventy-five in it. You couldn't expect everybody that owns a beach buggy would want to go there because they wouldn't; there wouldn't be room enough. That is why you wouldn't give them a pass to go.

MR. MCNEECE: As long as there is room for 150 then why shouldn't 150 go there? We finally pushed up the limit. Somebody would argue that we have the large beach and would still have room. Aren't you facing the same thing there?

MRS. WILES: I think if the permit is only issued for twelve hours you wouldn't get that. If they couldn't sleep you wouldn't have that.

MR. NICKERSON: You would unless it was enforced.

MRS. WILES: I think this idea of anyone having to go between tides and having to stay is ridiculous; they have gone for years, especially shellfishing and other fishing; and anyone who goes fishing knows what the tides are and is smart enough to get out before they are caught.

MR. CHILD: Wouldn't it be more proper to discuss these aspects after the conference?

MR. NICKERSON: I would like to get questions from members which they would like to have answered

MR. FINLAY: I recall that great emphasis was made in setting off

this area for pure conservation.

DR. CALLIS: We feel that a limited number of vehicles will not interfere with conservation at all.

MR. CHASE: When you are fishing out there when the tides are running high where do you park a beach buggy?

DR. CALLIS: This Jeremy Point goes out. At low water there is a great deal more of the peninsula exposed; as the tide comes up, even at high course tides, there is still plenty of land to park some beach buggies if you allow a reasonable number on. I realize it is an easy way out to say we won't allow anyone; but in view of what happened at Nauset, if it were done in the same manner at the outset; say permit not more than twenty at any one time; giving a trial period of twelve hours. Certainly no great group would try to go if they knew this. Then if you saw you were not handling the problem with twenty you might revise.

MR. NICKERSON: There is no limit at Nauset.

DR. CALLIS: And it has worked out.

MR. MCNEECE: I wouldn't say it had worked out.

MR. CARLETON: Is this for the benefit of local people of Wellfleet or visitors? This is a matter brought up before the State Council; this means anyone using it. We can't discriminate for local groups; it is federal land and open to anyone. Now only those who own a boat or care to walk can use it.

MR. MCNEECE: If we had a quota of twenty and twenty people from Boston

or somewhere else got the permits then anyone from Wellfleet who wanted to go out there would be just out of luck. By the same token if twenty Wellfleet people got them you would be out of luck.

DR. CALLIS: First come, first served. At Otis Air Force Base I understand the Commanding Officer has opened up certain designated areas of federal land for hunting on a first come first served basis. A certain number of hunters may be there by securing permits from the Military Police. They handle this by checking licenses and issuing permits on a per diem basis. After a designated number are issued others applying are told the quota is filled for the day and they will be welcome to come back the next day. They agreed to try it and if it was abused the area would be closed. All we ask is that you might consider a recommendation that a certain number of vehicles be allowed on a first come, first served basis, which would be fair to everyone and that they be allowed only below the mean high water line.

MR. DIEHL: At high tide how many beach buggies could safely park there?

DR. CALLIS: I would say twenty.

MR. DIEHL: Is fishing and fowling good from April to November?

DR. CALLIS: I would say I happen to love fishing. I came in 1950 to fish and practice medicine and my favorite spot is Jeremys. I go there high or low between Billingsgate and Jeremys and if I had to

go out and get a bass I would go there. I go in a Land Rover. All I ask is that I be allowed and a few of us, to fish. I know we won't abuse the privilege. We won't use the upland. As far as conservation goes, you are not going to get people there for other purposes during the waterfowl season in December and early January. We don't ask to be able to use beach buggies on the upland. I can't see any interference with conservation.

MR. ALTO: I thank you for the opportunity of being here too. I hope and urge you to weigh this very carefully and make your recommendations so that a few sportsmen can have their riparian rights for fishing and fowling; we would like to have limited use of Great Island. I think a permit system would work out fine. It has been brought out here if you give it to one you will have to give to everyone. We would like to have the use of what nature provided here for the fullest use.

(Dr. Callis and Mr. Alto depart at 3:15 p.m.)

MR. NICKERSON: Now the question is open for discussion before members of the Commission.

MR. CHILD: I would like to have read into the record the letter Mr. Leo Gracie, Secretary of the Highland Fish and Game Club wrote to the President of the Barnstable County League of Sportsmen's Clubs, Mr. Edward Govoni on March 24, 1966.

MR. NICKERSON: (Reads as follows:)

Dear Ed:

The members of our club voted to adopt a policy, or a way of thinking, concerning the present and future status of Great Island in Wellfleet. This policy, quoted below, which received a unanimous vote of the members present at our March 20 regular meeting, expresses our opinion concerning present and future use of that unique area.

"March 20, 1966 MOTION Move that our club vote tonight to accept the following policy concerning Great Island, Wellfleet:- We, the members of the Highland Fish & Game Club, do hereby oppose any move which will change the present status of Great Island and firmly believe that this area should be conserved in its natural state, unspoiled by man. This includes any proposed change, construction or development by the Cape Cod National Seashore. We further feel, that to adopt a policy of allowing vehicles to travel below the high water mark as requested, is not feasible for all practical reasons. We further feel that the Federal Government is not only wise but right in their plan to arrange within the bounds of the Seashore area, conditions to please all. Keeping Great Island and one other comparatively small area, free from artificial and unnatural noises and disturbances is, in our way of thinking, a broad plan attempted to please all. Considering the many miles of Cape shoreline, available to vehicular traffic and further considering the fact that one can now hunt and may continue to fish from or off that island, we can not help but to endorse the Cape Cod National Seashore plan for that particular area in the best interest of conservation."

The members took the action they did for the following reasons:

1. It will inform all, of the club's desire to keep some areas natural in all respects and free from any man made changes.
2. It will show a willingness on the club's part to share the use of the land with others, thus removing any doubt that hunters and fishermen are not selfish in their pursuits.
3. Through the recent change of ownership, from private to Federal, sportsmen are now allowed to carry on upland game and waterfowl hunting on that Island; previous to this, the area was posted by the owners.
4. This protest, (to change the Park Service ruling concerning the use of vehicles on Great Island) on the part of some, would not open the island up to general use by vehicles but would only permit



vehicles capable of traveling on soft sand to travel the beaches below the high water line. This, we know through experience, will not work out.

5. But most important of all, it shows that there are sportsmen who will not attempt to deny others their right to enjoy their sport as is being provided by the National Park Service.

Sincerely yours,

MR. NICKERSON: It seems to me, attempting to be as objective as possible about this, their request was for vehicle transportation below mean high water; they request limitation to a certain number - twenty - to have more would clutter the place up and spoil it; permits to be revoked if they go above mean high water; asking only for daylight hours; it seems to me that this program if it were adopted would be all but un-enforceable, and if enforced would require an inestimable amount of personnel. It seems points to be made are keep it closed as it is now to vehicles, or open to all. I don't think it is practical to limit the number.

MR. MCNEECE: I don't think it is practical to limit the number of users; either keep it closed or open to all.

MRS. WILES: They would have to travel only below mean high water.

MR. CHILD: A great many would get stuck and wouldn't be able to get back without going over the upland.

MR. MCNEECE: It was our experience with Nauset Beach that if you attempt to set a quota all Hell breaks loose, even though it never comes up for actual test.

MRS. WILES: He said they had a quota at Otis AFBBase.

MR. NICKERSON: For hunting.

MR. CHILD: A great many rabbit hunters go there.

MR. NICKERSON: The whole question is opening the area to vehicles.

MRS. WILES: I do think the advice of this Commission was not carried out in moving the gate, and I think the gate should be moved so that people could get to Middle Meadow for shellfishing. No one from the town was taken to help see if it was put in the right place and Mr. Sturtevant says it has done no good. It needed to be put back a little further.

MR. NICKERSON: He wants to go beyond the gate with a vehicle?

MRS. WILES: Yes. Move the gate back so that they can go down and get to the Middle Meadows.

MR. NICKERSON: It is quite a distance beyond the gate; they want to have the gate in such a position that they can go beyond the gate without climbing the gate.

MRS. WILES: It wasn't moved back far enough.

MR. NICKERSON: The question is, what position shall we take with respect to the recommendation that has been proposed by the spokesman; whether permission will be granted for a limited number of vehicles to go below mean high water.

MR. MCNEECE: The beach buggies can go along the shore from Provincetown to Nauset. Isn't that enough? I am sympathetic with the shellfishermen; I think we should take a look at it. (The gate)

MRS. WILES: If we do I think we should ask Mr. Sturtevant to go.



MR. NICKERSON: I think we can take another look. It seems as if there is pretty much of a consensus we wouldn't attempt to set an arbitrary limit on the number of vehicles which would be permitted to go down to Jeremys Point. It would be all or none.

MR. MALCHMAN: I had the distinct impression listening to him that this would be pretty much of a private club.

MR. NICKERSON: They will blow the top right off if you attempt to limit the number permitted.

MR. CHASE: Do you have any estimate as to how many people use Great Island?

MR. JOSEPH: Yes, we have an estimate based on a sampling of actual counts taken by Rangers on duty during June, July and August. We do not show the number of people fishing from boats. Total visitors for June: 1,017; July: 2,378; August: 1,947.

It was moved and seconded that the Commission advise the National Park Service that we recommend that the restriction against vehicular travel to and from Jeremys Point be continued.

MRS. WILES: Should we vote on that before we decide on the shellfishing?

MR. NICKERSON: We should go back at a later date and look at the shellfishing.

The vote was taken, all Commission members voted in favor except Mrs. Wiles who voted against the motion.

MR. NICKERSON: I think we should arrange to go down and look at

this situation with relation to the shellfishing.

MRS. WILES: I think we should ask Mr. Sturtevant to go with us.

MR. NICKERSON: Who is he?

MRS. WILES: He is on the Town Lands Exchange Committee

MR. NICKERSON: Shouldn't we ask a town official? Let the Superintendent decide who it shall be, but I think it should be someone who has an official capacity in the town.

MR. JOSEPH: I would normally go to the Selectmen and invite one or more of them to go. Mr. Atwood came here with Mr. Sturtevant with him, if he chooses to have someone else represent him that would be his privilege.

MR. NICKERSON: I have a Special Delivery letter that just came in from Mr. R. David Walker of 6300 Tulsa Lane, Bethesda, Maryland, regarding the North Truro Art Gallery. (Reads):

Park Advisory Commission
Cape Cod National Seashore Park
Eastham, Massachusetts

Dear Sirs:

It was with concern that I read in the Provincetown Advocate that the Park was seriously considering the proposal of Warren C. Nelson that he be allowed to expand the North Truro Art Gallery for commercial use.

As the owner of the property immediately adjoining the gallery, I was surprised to learn that the Advisory Commission would seriously consider allowing the expansion of a commercial enterprise within the Park. It was my understanding that a prime purpose for the creation of the Cape Cod National Seashore Park was to preserve the beauty of Cape Cod by, among other things, controlling the expansion of commercial enterprises.

As the owner of the adjoining property I object strongly to any such expansion for I believe it will affect not only the primary purpose of the park, but the privacy and possibly the safety of my family and myself.

I am sorry to have to say this as I appreciate Mr. Nelson's own interest in beauty and the high standard he maintains presently. But expansion means more--much more--more building, more customers, more traffic, and more parking space, all are highly injurious to the quality of the natural surroundings. Although I am sure that if Mr. Nelson were to be allowed to expand his gallery, he would do it with care and good taste, there is no guarantee that, should Mr. Nelson, at a later date sell his property, the enterprise would have the same discreet character it does now.

Expansion of one commercial property must of necessity open the door for the expansion of, or creation of, other commercial enterprises. For the sake of those who choose to live in the park because it is the park, please keep that door closed.

I urge your Advisory Commission to reject Mr. Nelson's proposal.

Very truly yours,

s/ R. David Walker

Does this change your opinion?

MR. CHILD: I suggest we reconsider the matter and that we all go to the location before the next meeting as a morning field trip. If it is possible to put it off that long; the point is who is going to ask next to expand ^{his} ~~their~~ commercial operation.

MR. NICKERSON: Mr. Nelson is subject to condemnation after 1968. He may get a certificate of suspension of condemnation after that, but as I understand it he now has a certificate which is good until December 31, 1968 for commercial use. The only question is whether he be permitted to improve his property until 1968. By the end of 1968 he then is subject to condemnation unless this certificate is

is continued. If he is warned he is expanding at that risk he is simply giving himself a storeroom but if it is condemned the Park Service is going to have to pay for the storeroom.

MR. MCNEECE: Isn't there something in your permit which says they must keep the place looking nice?

MR. JOSEPH: In general terms suspension may terminate if there is a failure to do this. The notice clause about not making alterations etc., ~~implies~~^{states} that they are to be made, or there would be no mention of them. I have had at least one informal inquiry asking if they were not permitted to go along with enlargement, would we be interested in buying.

MRS. WILES: It seems to me this keeps it on the Truro tax rolls. If the government gets it it will take it off.

MR. CARLETON: He is going to rebuild somewhere else off the tax rolls. I would think if it is such a profitable operation he would buy some property and build outside of the Seashore.

MR. NICKERSON: What do you want to do about it?

MRS. WILES: We voted on it once; let it ride.

MR. NICKERSON: If he wants to do it at the risk of losing it at the end of two years that is entirely his business.

MR. MCNEECE: Mr. Walker makes the point that the door is going to be open for other similar requests for expansion. I think each one has to be judged on its merits.

MR. NICKERSON: At the end of 1968 he is subject to condemnation all

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The Department of Chemistry at the University of Chicago is a leading center for research in chemistry and related fields. It is home to many of the world's leading chemists, and its graduates are highly sought after by industry and academia alike. The department offers a wide range of research opportunities, from fundamental studies to applied research. Its facilities are state-of-the-art, and its faculty is world-class. The department is also committed to teaching and to the development of its students. It offers a variety of courses, from introductory to advanced, and its students are encouraged to pursue their interests in research. The department is a vibrant and dynamic community, and it is proud to be a part of the University of Chicago.

over again.

MRS. WILES: Let our vote stand.

MR. NICKERSON: In answering you could state that this letter was read, considered and discussed; mention that the property is subject to condemnation etc., and say that the Commission saw no reason for changing its vote taken earlier in the meeting. It should be clearly pointed out to Mr. Nelson that these alterations will be done on his own responsibility realizing that the property will be subject to condemnation. Send the Commission members a copy of your letter to Mr. Walker. You could state to him that you as Superintendent of the Seashore have been asked to reply on our behalf.

Item 5. 1968 - 1969 FY Construction Priorities.

MR. BOWMAN: It has been quite a while since we first talked about the construction program. We previously talked about the 1968 program and priorities. Since that time there have been considerable changes, especially in 1968. I will bring you up to date on the way the 1968 construction program is documented now.

In the 1968 construction program as we discussed it some months ago the total amount of money in B&U (Buildings and Utilities) was something around one-half million dollars; and in R&T (Roads and Trails) \$250,000. Now, as of September 1, that program has been cut to \$168,500 in B&U and \$193,000 in R&T. This means quite a few of the 1968 projects have been deferred, which moves them to 1969 No. 1 priority.

MR. NICKERSON: The Reception Center at Provincetown is in 1966.

What major items are cut?

MR. BOWMAN: Let me first give you the items which are left in the program. The major items are the Marconi bathing beach facilities along with the parking development. Two dune stabilization projects are still in, one in Eastham and one in Truro; these are primarily grass planting, fencing, etc. Demolition of undesirable structures in connection with land acquisition program to provide for the removal of buildings that are of no use still remains. A utility project here at Camp Wellfleet burying a section of electrical line from Headquarters to the water pumphouse. Additional parking

and access for proposed picnic area at Marconi site and parking lot at Snail Road, Provincetown.

Items cut were the picnic area in the Doane Rock vicinity in Eastham and with it the utilities, site development and comfort station. The comfort station that went with the Marconi picnic site and a certain amount of historic structure restoration. Historic structures go through a rehabilitation analysis as a first step to decide what sort of restoration will be undertaken. The Maritime Museum which is a big item in B&U has been deleted. We will not defer our efforts to get the building, and are scheduled to meet with the Coast Guard authorities to see if we can get it as readily as possible as we would like to be able to provide a facility there as soon as we can do so.

MR. NICKERSON: In presenting your case to the Coast Guard, I think it would be helpful if you can encourage them to feel that this Museum would be an opportunity for the Coast Guard to present themselves in a favorable light.

MR. BOWMAN: The three major items deferred are the Doane Rock facility, the Maritime Museum and the picnic area at the Marconi site. This means that the 1969 program distributed by the Regional Office is not current at all.

MR. NICKERSON: When are you scheduling the Kennedy Trail?

MR. JOSEPH: We have funds available in trail construction in Eastham and could build the trail.

MR. NICKERSON: But not the underwater viewing set-up and other features?

MR. JOSEPH: Whatever is done would be minimal. Not too many features that are necessarily permanent, just a simple little trail that might be symbolic.

MR. NICKERSON: It might be well to do this and have it to show in plans for future programming. Maybe I am alone, but it seems to me this is a situation for a very elaborate and sympathetic presentation.

MR. JOSEPH: This would call for an item in the construction program that has never gotten into it. Since we have some money for trails in Eastham, this could be used as a start.

MR. NICKERSON: Leo (Diehl) what do you think of it?

MR. DIEHL: I think it is an ideal spot; and we might as well utilize funds we have.

MR. NICKERSON: You will have a sketchy sort of a trail where the main road is. The Eastham Visitor Center will have the highest concentration of people in the Seashore - even after the Provincetown Visitor Center is open. This trail will give visitors a greater exposure than anything else and would encourage them to get a sample of what the whole Seashore is all about.

MR. BOWMAN: I think essentially that is what we have; unless there are some specific questions about the 1969 program, there is not an awful lot we can say about it, other than it will pick up

deferred projects from 1968 which we have discussed. We feel the 1968 program is realistic and these are projects we can do and want to do; but in 1969 we are just programming funds.

MR. JOSEPH: It would be well to re-examine the subject after the President's Budget Message when you will know what is likely to come for 1968.

MR. NICKERSON: Has any further consideration been given to the precise location of the bathing beach in the Marconi area? There is one thing I would like to comment on. In his presentation, Mr. DeSilets confined himself primarily to the borders of the sea and did not have anything to say about backland because he didn't have the topography. It seems to me that in planning anything for public use thought should be given to putting facilities away from the sea instead of near the sea. Any use such as camping should be well back in order not to destroy this basic value.

MR. CHILD: I think we put that across to him very well.

MR. JOSEPH: We put that to him in writing; I know they are looking into it.

MR. NICKERSON: The Commission would like to hear what is going on as soon as it is known.

MR. JOSEPH: A preliminary plan will be prepared as in previous developments. I want to get this to you after it is approved by the Regional Director. Then they will make their working drawings.

MR. NICKERSON: What is the status of the Provincetown Visitor Center?

MR. JOSEPH: Working drawings and specifications are being prepared. They expect to advertise sometime in the winter, with a target date of construction next year and having the facility available in the summer of 1968.

Item 7. Agenda Items and Date for Next Meeting.

It was determined that the next meeting would be held on December 2, 1966 and the January meeting would be held on January 6, 1967. Agenda items for the December meeting will be worked out with Superintendent Joseph to possibly include some of the items mentioned in the Progress Report. It was suggested that a trip to look at the gate at Great Island might be included in a morning field trip before the meeting.

Item 8. New Business

MR. NICKERSON: The October 5 letter from Judge Blumenfeld should be acknowledged and copies sent to members of the Commission.

No new or further business appearing, the meeting adjourned at 4:20 p.m.

(For Administrative Use Only)

M I N U T E S

Fifty-Second Meeting

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

At

Headquarters, Cape Cod National Seashore

South Wellfleet, Massachusetts

December 2, 1966

AGENDA

CAPE COD NATIONAL SEASHORE ADVISORY COMMISSION

Fifty-second Meeting

December 2, 1966

<u>Item</u>	<u>Subject</u>
1.	Adoption of Agenda
2.	Approval of Minutes of Previous Meeting
3.	Communications Received by the Commission
4.	Progress Report - Cape Cod National Seashore
5.	Provincetown Conservation Commission
6.	Scientific Advisory Committee
7.	Shellfishing Access to Great Island
8.	Agenda Items and Date for Next Meeting
9.	New Business

The fifty-second meeting of the Cape Cod National Seashore Advisory Commission was held on December 2, 1966 at the Administration Building in the Marconi Station area, South Wellfleet, Massachusetts, with the following Commission members present:

MEMBERS

Joshua A. Nickerson, Chairman
Robert A. McNeece, Secretary
John W. Carleton
Ralph Chase
Josiah H. Child
Leo E. Diehl
Arthur Finlay
Nathan Malchman
Esther Wiles
Robert L. Yasi

RECOMMENDED BY

Barnstable County
Town of Chatham
Town of Truro
Town of Eastham
Commonwealth of Massachusetts
U.S. Department of Interior
Town of Orleans
Town of Provincetown
Town of Wellfleet
Commonwealth of Massachusetts

OTHERS: National Park Service, U.S. Department of Interior

Stanley C. Joseph	Superintendent, Cape Cod National Seashore
George H. Thompson	Land Acquisition Officer, CCNS
Marjorie S. Burling	Clerk-Stenographer, CCNS

ALSO: Charles H. W. Foster, President, The Nature Conservancy and former Commission Chairman, Cape Cod National Seashore Advisory Commission; Philip Alexander and Conrad Malicoat, chairman and member respectively of Provincetown Conservation Commission; Selectman Henry Atwood of Wellfleet, Richard Sturtevant, former Wellfleet Selectman, Anthony B. Oliver, Wellfleet Shellfish Warden, and Ernest E. Tesson, Member of Shellfish Advisory Commission of Wellfleet.

A morning field trip to Great Island was held prior to the meeting when the Commission members met Messrs. Atwood, Sturtevant and Tesson and inspected the area where they wished to have permission for vehicles to travel to get shellfish.

The meeting was called to order at 1:30 pm by Chairman Nickerson.

MR. NICKERSON: Before we proceed to the adoption of the Agenda, there are some unusual things to be taken care of. First of all I have a letter from the Secretary of the Interior addressed to me.

Dear Mr. Nickerson:

The resignation of Mr. Charles H. W. Foster from the Cape Cod National Seashore Advisory Commission because of his move to Washington, D.C. has created a vacancy in the position of Chairman of the Commission.

The Commission, established by Public Law 87-126, August 7, 1961, has been of inestimable value in advising me on matters relating to the development of Cape Cod National Seashore.

It gives me great pleasure to offer you the appointment of Chairman of the Cape Cod National Seashore Advisory Commission. I sincerely hope that you will accept this appointment, and I am confident that the affairs of the Commission will benefit from your wise leadership and dedicated service. Your appointment as Chairman would be effective December 2, 1966, and would continue for the remainder of your two-year appointment on the Commission.

For the official record, we will need your formal acceptance of appointment to the position of Chairman of the Commission.

Sincerely yours,

(sgd) Stewart L. Udall

Secretary of the Interior

Mr. Joshua A. Nickerson
President, Nickerson Lumber Company
Orleans, Massachusetts 02653

We have also been informed of the resignation of Mr. Foster, and, while I have not had official word, I have seen it in the newspapers that Mr. Yasi has been appointed by Governor Volpe in his place. On behalf of the Commission, I welcome you and I would like to say how pleased I am and I am sure we all feel that it is extremely desirable that there should be a close liaison between the Federal Government and the State for the

future growth of the Seashore.

I also believe at this point there is a special report.

MR. CHILD: It is an honor for me to have been designated to present a gift of appreciation to our former Chairman, Charles Foster, and I do so with a great deal of pleasure. This silver plate says "To Charles H. W. Foster, Chairman of the Cape Cod National Seashore Advisory Commission, from January, 1962 to December, 1966, in grateful appreciation of his wise and inspiring leadership" and it is signed by all of us.

MR. FOSTER: Somebody played a dirty trick on me, so far as there was to have been no fuss made of me. However, I am very pleased. The Commission has become a part of me. I am delighted with what has happened, and from what I hear at the Washington level, this Commission has done such an outstanding job that this one has served as a model for other areas. The Director himself made this absolutely clear to me a few days ago. He recognizes the work this Commission has done. This is not an award to me, it is an award to yourselves. Welcome me back occasionally. I will follow with a great deal of interest the work of the Commission, and thank you.

MR. NICKERSON: I can only add that we consider ourselves fortunate to have had this wise and deft chairman's leadership during these formative years and it will be five years in February since we first met. If and when you feel you have the opportunity, you will be a most welcome guest.

I think the next order of business is the adoption of the Agenda. However, there is one item to be inserted, which is not included in this Agenda, and that is the selection of a Vice Chairman. Do I hear a motion to adopt the Agenda with this addition? Are there any changes in the Agenda?

Item 1. Adoption of Agenda

It was moved by Mr. McNeece, and seconded, and VOTED to approve the Agenda as printed, with the addition of the item to select a Vice Chairman.

Item 2. Approval of Minutes of Previous Meeting.

It was moved, seconded and VOTED to approve the meeting minutes of October 21, 1966.

MR. NICKERSON: At this point, I think we should consider the matter of the Vice Chairman. There was no provision in the Act, but at our first meeting, provision was made. The Chairman was appointed by the Secretary. In the absence of the Chairman he is automatically Acting Chairman. I think this procedure is good, and frequently the Vice Chairman is called upon through the public coming to him, and then he can pass it on to the Chairman or Superintendent. He becomes a sort of listening post.

MR. MCNEECE: I move that Mr. Diehl be declared our Vice Chairman, and that nominations be closed.

MR. DIEHL: I think the man should be a local person.

MR. MCNEECE: I think we need a member from the Department of the Interior. I think that distribution of the officers representing County, Town and Federal Government creates a well-balanced board.

MR. CHILD: No one has been more loyal in attendance than Mr. Diehl.

MR. NICKERSON: I would be most happy to have Mr. Diehl serve with me.

MR. MCNEECE: He possesses other qualifications, particularly as to intellect.

MR. CHILD: I sincerely hope Mr. Diehl will accept it.

MR. DIEHL: I thought we would move our Secretary up.

MR. NICKERSON: You have heard the question. All those in favor, hold up your hands. All opposed. It is a unanimous vote, but one (Mr. Diehl opposed.).

Item 3. Communications Received by the Commission

MR. NICKERSON: The only communication I received I read.

MR. MONEECE: I have a copy of Mr. Foster's resignation.

MR. NICKERSON: The only other communications I can think of are those concerned with the "bridge". Would you like to discuss that now, or under new business?

Item 4. Progress Report - Cape Cod National Seashore

MR. JOSEPH: The resignation of Chairman Foster has been received with extreme regret and we will all miss him. His efforts and the work of the entire Commission have been of very great value, and we hope that Hank Foster will continue to keep in touch with us and give us the benefit of his advice. It is with great pleasure and enthusiasm that we extend congratulations to the new Chairman, Mr. Joshua Nickerson and we know that under his very competent leadership the Commission will continue to function on a very worthwhile and constructive basis and also welcome Mr. Yasi.

Under date of November 4 suggestions were received from the Regional Office regarding Highland House and related facilities in that area in Truro, including the request that the Historian of the Seashore, Mr. Lohr, prepare additional information regarding the historic aspects. This report on the historic characteristics has been prepared and has been forwarded to the Regional Office for review.

Acting on instructions from the Washington Office transmitted by the Regional Director on or about November 3, a prospectus is being

prepared for the purpose of obtaining public bids for the operation of the golf course in Truro. These instructions have been furnished to us after very careful consideration of all of the material. They are based on long standing Departmental policy to advertise for public bids, in such matters. I should add that in an informal meeting with Selectman Benson, I advised him of this.

The Philadelphia Service Center, Design and Construction Division has been at work on the plan for the beach in South Wellfleet.

Likewise the Design Office has been continuing work on the Visitor Center plans for Provincetown.

Details concerning the specific Town lands to be exchanged in Eastham with Seashore lands for the Nauset Regional School have been prepared, and information regarding the lands and necessary maps are being prepared for submittal to the Regional Office with our recommendations for approval.

Mr. Goodale of the Land Acquisition Office attended a meeting in Washington regarding low value tax title land, and Mr. Thompson will provide information regarding his report.

Further information has been gathered concerning the guidelines for alterations and additions to dwellings within the boundaries of the Seashore, and I have prepared, and I am still working on, a draft of material embodying the salient points for review by the Regional Director and Regional Solicitor.



Construction projects have continued under the various contracts, with the Province Lands roads, parking areas, utilities and shoreline protection almost complete with the exception of wheelstops at the Race Point parking area and Herring Cove revetment, and traffic striping at Race Point, Ocean View, and Nature trail parking areas, and general clean up work. The Province Lands bicycle trails are nearly complete although the contract is dormant at this time due to serious illness in the contractor's family, we are advised, which may lead to further negotiations with him, or referral to the bonding company for completion of the contract.

The Salt Pond amphitheater work is complete with the exception of the planks for the seats. The Head of the Meadow contracts, both parking area and bathhouse projects, are continuing well, with some work to be completed on the comfort station interior with clear indications that it will be finished shortly.

The contract for landscaping at the Visitor Center and Administration Building is stopped until spring, with about 1/3 of the material planted and the remainder to be put in next spring.

Local forces are working on the restoration project on the exterior of the Captain Penniman house and barn in Eastham using construction funds available to us with good expectations that it will be completed before winter sets in.

Bids were opened on Tuesday of this week for a sprinkler well system at the Visitor Center. Apparent low bidder was Newport and Portsmouth Artesian Well Co. of Middletown, Rhode Island, who have done previous work for us. Their bid was \$3,570, and the other four bids ranged up to \$7,375.

M. F. Roach Co. has been working on the roads, parking areas and bicycle trails in Eastham, proceeding slowly with the preparation for installing piles for the elevated sections for the bicycle trails. This portion of the project has caused a considerable amount of comment within the last 48 hours, relative to the intended type of structure and methods of access into the marsh area for the equipment used to drive the piles.

A few matters of special interest were brought up by visitors recently, including Mrs. E. L. Burwell and Mrs. John Kanwisher of Woods Hole, who are interested in the possibility of the railroad right of way outside the Seashore being used as a bicycle trail. Yesterday Mr. Malcolm S. Currier discussed with me the question of possible fees at the Seashore and in particular he raised the question of the status of his permit for operation of a private campground within the Seashore, which runs to December, 1968.

Correspondence with Oscar Doane, Superintendent of the Cape Cod Mosquito Control, has been received and we have discussed it with him regarding field work scheduled to be performed in the Seashore including Great Island.

The erosion which took place this past fall at Coast Guard Beach has required the placing of approximately 3500 cubic yards of fill material in order to help protect the beach and facilities in that area. The fill material came primarily from concrete rubble material or left-over materials from the clean-up operation at Camp Wellfleet plus a small amount of excess fill from construction operations in Eastham.

Thank you.

MR. NICKERSON: Are there any questions which any of the members wish to ask Mr. Joseph about his report?

MR. CHILD: I had a good many members of my family with me over the Thanksgiving holiday, and those between 12 years and 30 years rode every day on the bicycle trails in Province Lands, and it was a great success. One place they enjoyed the most was one of the tunnels where there was a foot of water left over from the rains. How are you going to take care of this water. I also noticed there are bicycle trails on both sides of the roads, and there is need for a good deal of planting. Is the contractor going to take care of this?

MR. JOSEPH: Yes, the contractor will take care of this.

MR. CHILD: I would also like to make a comment. I had lunch with Mr. Nelson of the American Youth Hostels, and we discussed bicycle trails, and he gave me a list of places all over the country where bicycle trails are being built, as well as what they should be made of. Perhaps blacktop isn't the answer. I also took my grandchildren over to the bicycle trails near Pilgrim Lake, which are made of a mixture of sand and clay, and they thought this was by far the nicest trail. Of course, it might not last. Possibly in the future you might consider making these bicycle trails of

some other material other than blacktop, which does not blend into the scenery.

MR. NICKERSON: There is a new surfacing made of salt and clay which remains in a natural color.

MR. JOSEPH: If I may, I would like to add another item to my progress report. Mr. Nelson, Field Representative of the American Youth Hostels, and another official, met with me to work out a proposal to make the former Coast Guard Station, known as the former Kimball house or "Little America" into a youth hostel under the terms of a permit which we have issued for five years. He expects to do it in a very fine manner, and he plans to consult a very competent firm to do the work.

MRS. WILES: I rather resent things brought up before the Commission after it has been done. We are given one picture, and the next minute the whole picture is changed. The first year we were told that this man in Eastham wanted it for one year because he was putting in a private hostel, and he was not equipped that year to open it up, and he wanted it for just that year. That was the basis agreed upon. As far as I know nothing further was said to us. I don't approve of it.

MR. CHILD: Is there anyone against youth hostels?

MRS. WILES: It isn't so much that I am for it or against it. You wouldn't let AIM have it. I can't see the reasoning.

MR. CHASE: When was it given?

MR. JOSEPH: In the last few months. I had mentioned it previously, sometime earlier when Mr. Nelson came in, and there seemed to be no objection.

MR. NICKERSON: Is it for commercial use?

MR. JOSEPH: It is not specifically worked out that way. In discussing the matter with Mr. Herbert Nickerson, he felt it should be discussed with the American Youth Hostels instead of with him. Unlike the arrangements worked out with Eastham, it would not be under a private venture.

MRS. WILES: I feel that, if this Commission is to function, we should know about these things in advance.

MR. NICKERSON: Could this be interpreted as a commercial venture?

MR. JOSEPH: It certainly has commercial aspects, and it is my fault in not bringing this out.

MR. NICKERSON: Personally I am very much in favor of this organization. If it is a commercial enterprise, it should have been brought before the Commission. I do not think the merits of the case are too important. However, I think as a matter of precedence, the Act should be followed.

MR. CHILD: The fact that this was used two years ago may have been a factor, since there is no change in the use.

MR. MALCHMAN: I wonder if anyone knows whether the American Youth Hostels is a non-profit organization, even though they charge money.

MR. CHASE: I recall when we discussed issuing the other permit, and the one thing we were concerned about was that we were skeptical about setting a precedent, because the Boy Scouts and the Girl Scouts wanted to have camping activities in this area. I was the first in the whole organization who was approached by Mr. Herbert Nickerson. This was something we thought might set a precedent about letting in other groups.

MR. CARLETON: You mentioned the prospectus for the golf course, was the Town of Truro informed about this?

MR. NICKERSON: Do I understand that a final decision has been made by the National Park Service that this should be put out for bids? This Commission went on record as being in favor of looking into the Town's operating the golf course.

MR. YASI: Does this prevent the Town from being a bidder?

MR. DIEHL: I do not believe that the Town would be able to bid, unless empowered through special legislation.

MR. JOSEPH: I think I can state without equivocation that the Town if authorized can be a bidder. I urged rapid action so that it could be taken up at a Town meeting.

MR. NICKERSON: I am very concerned that private individuals should be preferred over another Government agency.

MRS. WILES: I thought this would help lift the burden of taxes.

MR. MCNEECE: Mr. Joseph, were there any reasons given?

MR. JOSEPH: I cannot remember, without consulting the letter.

MR. CARLETON: We may have a special Town meeting.

MR. JOSEPH: We are committed to getting it into the hands of the Selectmen so that they can bring it up at a Town meeting.

MR. MCNEECE: Representative Stephen Weekes could do this for you.

MRS. WILES: With regards to Mr. Currier, could this go on the Agenda for next time?

MR. JOSEPH: Mr. Currier has made an informal request, not formal. I do consider these commercial activities with regards to the Commission. People come to me for an answer. He is concerned about whether he will be able to operate beyond 1968.

MR. NICKERSON: Isn't he eligible to request an application?

MR. JOSEPH: I think he would appreciate knowing this had been brought to the attention of the Commission.

MR. NICKERSON: When we have his application, we can act on it so that we can give him an answer.

MR. JOSEPH: This spring when they first came, although not mentioned as a pressing matter, similar questions were asked by operators of Salt Pond and Nauset Knoll motels.

MR. NICKERSON: These are five year permits. At the end of three years, they are permitted to request an extension. It seems to me there should be a formal application, not a verbal one.

MR. JOSEPH: I am also aware of this. They drop in for a talk, and want an answer.

MR. NICKERSON: After receiving a formal application, then we can act on it and give them an answer.

MR. DIEHL: If John (Carleton) wants him to go ahead with Legislative permission, he can do so by contacting Steve Weekes.

MR. NICKERSON: You mentioned that Region was working on the plans for the Wellfleet beach. Have plans jelled for the location of this beach, before they are re-submitted to this Commission?

MR. JOSEPH: Preliminary plans are submitted, and then where there are substantial changes, they are submitted again.

MR. NICKERSON: We would like to know particularly with regards to the final location before it has gotten to the point where they cannot be changed.

MR. CHILD: I will go along with that.

MR. NICKERSON: With regards to the guidelines on improved property so far as alterations and additions are concerned, I read that Law pretty carefully. (Mr. Nickerson quoted from the Act at that point.) My point is that we should not make these guidelines too severe.

MR. YASI: As Junior member, I assume that the rule of reason would apply.

MR. NICKERSON: Say you have a summer cottage, 50 years old, and you would like to add on 6 rooms and make it permanent or year around. You do not change the purpose of the house.

MR. YASI: I would think you would go very slowly, and the Park Service would not get involved in some family dwellings.

MR. JOSEPH: In some cases I have been faced with the fait compli.

MRS. WILES: As a matter of fact, these very things have been done. More than one, and a completely new house.

MR. NICKERSON: This is treacherous ground, and I think they should be submitted to us.

MR. JOSEPH: I have had the Regional Solicitor up, prescribing that the Secretary should make these decisions, and, as soon as my pencilled copy comes back, I plan to send it to the Regional Director and the Regional Solicitor for their review, then submit them to the Advisory Commission.

MR. MCNEECE: At what stage would a recommendation from this Board be effective? Would you present it at the next meeting?

MR. FOSTER: Here is a place where the Advisory Commission can be of tremendous help. When you are trying to put together a set of guidelines consistent with the law, it puts quite an obligation on a Superintendent. I would urge active participation.

MR. JOSEPH: I would appreciate it. I would be glad to put it on the Agenda for next time.

MR. NICKERSON: I believe there are two delegations waiting to be heard. Why don't we invite them both in, the one from Provincetown, and the one from Wellfleet? I believe the Provincetown group is first.

Item 5. Provincetown Conservation Commission

MR. CHILD: I happen to be Secretary of the Provincetown Conservation Commission. Mr. Philip Alexander is Chairman, and Mr. Conrad Malicoat is a member. This is a Town organization, set up under an Act of the Legislature. We are appointed by the Town. We meet three or four times a year and with Truro and the other Conservation Commissions on the Cape. John Hay is Chairman of the overall organization, and calls a meeting once a year. We are sponsoring a lecture by Col. Clark on the flora and fauna of the uplands. We try to follow the directive put out by the Department of Natural Resources. At a gathering of the whole board we were discussing various things which were taking place in the Province Lands, and it happened that the four members were born and brought up in Provincetown, and are all interested in nature and everything to do with conservation. They have been very strong backers of the Seashore, particularly Philip Alexander, our main horticulturist. These people who have grown up in this area are beginning to worry about the Province Lands and how much more is going to be developed. They are still supporters of the Seashore. There were so many comments made at this meeting, and I was so impressed, particularly by those made by Mr. Malicoat, that I thought their ideas might be of interest to the Commission. We wrote directly to the Chairman and asked permission to attend a meeting of the Commission. Mr. Malicoat will be the spokesman.

MR. MALICOAT: What has been on my mind and also that of the Conservation Commission's was over the original battle between private enterprise and public enterprise in the form of the Seashore. Now there seems to be

another battle forming, within the public enterprise, and that is between recreation and conservation. It seems to me that, because the Seashore is a business, it depends on the public for its livelihood, and it depends on recreation because there is no facet which draws the public to the Seashore except recreation.

For instance, these bicycle trails will take over too much of the Province Lands area. We are afraid the hunters may be restricted from hunting near the macadam. What we hope to do is remind you to keep in the forefront and remember the original promise which was to preserve the Province Lands as they once were and keep them intact. We feel people coming to enjoy them will enjoy them that much more if they are left that way. If more highways are put through for the enjoyment of the public, at the same time it will desecrate the ground which to us natives means everything. We do not want to become a reservation such as the Indians are on. This is beginning to be the sentiment which is appearing. I know it is a very ticklish problem, and I realize the whole emphasis today is to do more for more people. I think giving them more and more facilities will not help them. The ones who derive the most benefit from these lands will be the ones who walk. They do not need the bicycle trails or macadam walks. These destroy the wilderness that we are worried about. A friend sent me an article about the macadam roads in the Great Smokies. In a much larger area, they too are worried about macadam, just as we here in a much smaller area are also concerned.

MR. CHILD: You are wondering about the beach buggies, which are not being controlled and are wandering around too much. Tell them about that.

MR. MALICOAT: Every year there are more and more 4-wheeled vehicles, tearing up that land. That means more policing of the area. That is a problem, but is nowhere near as much of a problem as that recreation is taking over the land. At Pilgrim Heights you have done a fine job, but at the same time you are dissecting an area which was always a mystery. I don't quite know what you can do, because so many are coming in from different areas.

MR. NICKERSON: Thank you very much for your information. I want to point out that this Advisory Commission is also concerned about this aspect. Two years ago the Secretary of the Interior stated that the National Park Service should be broken down into three categories, and the Seashore was put in the recreation category. It was called to his attention that the Act specifically stressed preservation (Mr. Nickerson quoted from the Act). As a result of this, the Secretary of the Interior found in favor of the provisions of the Act taking precedent over the provisions of this new category. It became a question of semantics. I have been personally very concerned about this. I think the Commission is very concerned also over conservation and recreation.

In the final analysis, the future will depend on people from urban centers. Our only hope is that a cadre from urban centers will receive education on this problem. Perhaps these bicycle trails will do more in the field of education than anything else.

MR. MALICOAT: Where are you going to put them? I think they are very good. Following the roads is all right, but cutting through the woods is pure desecration. In the best interest of the public, the land should remain untouched. Let the public penetrate with their eyes.

MRS. WILES: I think that one thing that is defeating the whole Park is that, if they had gone in for a smaller Park, then you would not have had so many problems. By taking so much of Wellfleet and Truro, you have practically ruined these two areas. The Government systems provide that the towns should provide lodging, food, etc., but if towns cannot take care of this, and particularly because of the zoning, then you will find that the Park will have to do it by concessions.

MR. MALCHMAN: I would like to ask the Provincetown Conservation Commission if they have seen the Master Plan of the Park. It seems to me that the Commission should see it, and know that this is planned years in advance, and is not just an ad lib thing.

MR. CHILD: I thought this Master Plan was of confidential nature, so I have not shown mine.

MR. NICKERSON: Bear in mind that the Master Plan is in a fluid state, and can be changed. How would you feel about making it available to Conservation Commissions?

MR. JOSEPH: The only confidential document which I cannot divulge is the proposed fiscal year budget. The Master Plan is to be discussed with responsible appropriate bodies. I would suggest that if conservation agencies wish to discuss it that it be taken up through the Advisory Commission member of the town interested in seeing it.

MR. NICKERSON: You could bring in various organizations in a town to familiarize them with the Master Plan as it affects their town.

MR. MALCHMAN: One of the functions of the Commission is to be the liaison between the town and Seashore, and possibly another way to serve our Superintendent would be that every member of the Commission have a copy of the plan and be able to discuss it with their individual town officials.

MR. YASI: Is there a danger of becoming a bit provincial? I assume you are discussing just Seashore towns. I should not stop at the six towns, because other towns are also interested in this problem. I think you should get it into the hands of people. I feel the door should continue to be opened.

MRS. WILES: We are more directly affected in that our taxes have been doubled by this Seashore, and I think the people within our Seashore should have a first look. Then maybe those outside should bring in their suggestions. I think we have had a lot of interference from outside.

MR. YASI: I think I get the message.

MR. MALCHMAN: I am not unsympathetic to Mr. Malicoat's position.

Item 7. Shellfishing Access to Great Island

MR. NICKERSON: I apologize to the people of Wellfleet who have been waiting. Who do we have from Wellfleet? (The various representatives identified themselves as Henry Atwood, Selectman; Anthony Oliver, Shellfish Warden; Richard Sturtevant, former Wellfleet selectman; and Ernest Tesson, member of the Shellfish Advisory Commission.) Who would you like to represent you?

MR. ATWOOD: I would like to present the situation as it affects the fishermen of Wellfleet. There are 20 to 30 fishermen who make their livelihood from the taking of quahogs and clams, and during the winter months when the harbor is iced over and they are not able to get across the water by boat, they would like to be able to use their beach buggies to reach these areas. This is about three to four months. We are particularly interested in the welfare of these men. There are two licensed grants on the east side of the bay. It is our plan to move these grants to the west side of the bay, leaving the east side of the bay open to others.

MR. NICKERSON: We have been under a sort of confused situation as to how to ascertain the easterly side of the harbor. It has been concerned with the question of the location of the gate. If the gate were open in the winter, it would not appear to be a problem.

MRS. WILES: If the gate were moved right around the bend, that would answer the purpose. It would not go over the upland area.

MR. NICKERSON: I for one, and I think it applies to most of us, thought the use of this island was during the summer months, and it was a question of having a year round access. However, if it is only during the winter months, this changes the picture.

MRS. WILES: Why restrict it to just commercial?

MR. NICKERSON: How about the hunters?

MR. JOSEPH: Hunters are permitted in this area.

MR. NICKERSON: Would anyone else like to add anything?

MR. STURTEVANT: I hope the use of Great Island can be more diversified. If it is opened to just the commercial fisherman, I disagree with it. It is class legislation. It is one of the best beds in the area. I think it should also be opened to duck hunting. So many buy the duck stamp. The main reason against opening it up was to prevent vehicles driving on the uplands. I was under the impression the last time that the Advisory Commission had agreed that the gate would be moved. I said about 1000 yards, and apparently I was 300 short. We do not want to go beyond Middle Meadows.

MR. CHILD: Do you agree to limit it to winter months, and not all year around?

MR. STURTEVANT: I cannot see this as year around and posting a Ranger there. First of October to the first of April.

MR. CHASE: I agree with Mr. Sturtevant that it should not be restricted to the commercial permits but anyone who has a family permit should be allowed also.

MR. CHILD: If you are going to open it up, you should open it up to everyone--shellfishing, hunting, picnicking, etc.

MR. MCNEECE: I think there is a great difference between making your living and sports fishing. I think it is a case of control by use of permits. This way you can control it better. I am thinking in terms of making some kind of compromise over the original severe restrictions of the area where commercial fishermen would have preferences that others would not have.

MRS. WILES: These shellfishermen only pay \$10 for a permit, and the commercial fishermen take out thousands of dollars, while the family permit only entitles one to a 10-quart pail per week.

MR. MCNEECE: The holders of these shellfish grants have to have access to their grants. This would be another justification.

MR. MALCHMAN: Am I safe to assume that family permits are granted only to the homeowner in Wellfleet? If I came up from Provincetown, could I get one? How many permits are in circulation?

MR. OLIVER: We have roughly 1600 individual permits, which include cottage owners and summer people. You would be entitled to such a license, but you would have to go into a specified area on one day a week. If you stepped outside of this area, you would lose your license.

MR. ATWOOD: If anyone of you came into Wellfleet and asked for a shellfish license, and we knew you were a resident of Massachusetts, you would have a right to a shellfish license.

MR. YASI: In the area you propose to get to, would it only be open for commercial digging?

MR. ATWOOD: We are most concerned over the commercial shellfishermen. They get three or four bushels of clams, and it is difficult to carry them on foot to their cars. Since the individual is only permitted to get one 10-quart pail, it is not so difficult for him to carry it back to his car.

MR. TESSON: There are three shellfishermen on the Commission who are retired and myself, a house painter. These three shellfishermen were elected by consensus of the fishermen in the bay. To get back to Mr. Atwood's suggestion, to ask the commercial fishermen to move their grants out of the area would be a financial sacrifice for them. They have to put in seed oyster, and for almost three years they do not get anything back. The 19 grant holders who have an investment should be allowed access during the severe weather.

MR. NICKERSON: Do you agree that this could be taken care of during the months mentioned? Do they usually get there by boat?

MR. TESSON: At this time we think they should go by boat, and permission should be granted only to those who have a fairly large investment to go during the severe weather. The idea is to get these grants and build them up, like a farm operation.

MR. MCNEECE: The Commonwealth of Massachusetts says you should have seed areas.

MRS. WILES: If these seed oysters are not picked up and planted, a lot will die.

MR. NICKERSON: Isn't this our main purpose of suggesting means for the shellfishermen to get to the areas without destroying the uplands?

MR. DIEHL: We restrict them from October 1 to April 1.

MR. MALCHMAN: I think you have stated the problem, Mr. Chairman, but I think it should benefit the economy of the Town of Wellfleet. We should limit it to commercial fishermen only.

MR. CHILD: You showed us the west side of the island as being only open to commercial fishermen. Does this mean a family could not dig there?

MR. ATWOOD: Yes.

MR. CHASE: Do you consider a commercial fisherman one who buys a commercial license?

MR. OLIVER: There are about 60 commercial fishermen.

MR. NICKERSON: Please bear in mind that the function of this Commission is purely advisory. What do you want to do about it?

MRS. WILES: I make a motion that this gate be moved to block off the upland. How about having the area east of Great Island opened from November 1 to April 1 for travel between high and low water mark?

MR. MALCHMAN: Shouldn't there be some limit as to how far the vehicles could go?

MR. DIEHL: I think that we should limit it to shellfish permits between November 1 and April 1.

MR. NICKERSON: Then the motion should read as follows: "It is the recommendation of this Commission to the National Park Service that the easterly shore of Great Island, as far as Middle Meadows, should be made available for use by vehicles below high water mark for the purpose of taking of shellfish by persons authorized by the Town of Wellfleet during the period November 1 to April 1."

MRS. WILES: Is it necessary to put in anything about the economy of the town?

MR. YASI: I assume you mean the vehicles must be used for this purpose only.

MR. JOSEPH: I think the National Park Service would be interested in a firm plan or program for enhancing the commercial beds, and how to improve them.

MR. NICKERSON: Right now the propagation of oysters is very much in the experimental stage.

MR. YASI: I am sure that the Department of Natural Resources would provide any regulations and information to anyone who has a grant.

MR. NICKERSON: Wellfleet oyster beds used to be very productive, and now they are trying to bring them back.

MRS. WILES: I think the Wellfleet oysters are known the world over.

MR. FINLAY: Another factor is that, up to 1959, anyone could pick up seed oysters and move them, but an Act was passed that a person picking up seed oysters had to have a permit.

MR. NICKERSON: Are you ready for the question?

MR. MCNEECE: I am completely in favor of every family being allowed to get a bucket of clams, but I would not like to jeopardize the prospects for the commercial holders if there is a chance that it be ruled out because of too many users.

The motion was made by Mrs. Wiles and seconded by Mr. Diehl, and it was VOTED as follows: "It is the recommendation of this Commission to the National Park Service that the easterly shore of Great Island, as far as Middle Meadows, should be made available for use by vehicles below high water mark for the purpose of taking of shellfish by persons authorized by the Town of Wellfleet during the period November 1 to April 1."

MR. NICKERSON: The next item is the continuation of the Progress Report.

MR. THOMPSON: Since the last meeting of the Commission twenty-four (24) options and one land exchange agreement were negotiated covering one hundred and ninety-four (194) acres, making an overall total of six hundred and thirty-seven (637) options comprising eight thousand and twenty-seven (8,027) acres secured to date.

The thirty (30) closings during the period comprised thirty-two (32) tracts containing two hundred and twenty-two (222) acres. The tracts closed to date total four hundred and forty-six (446) and comprise five thousand nine hundred and fifty-three (5,953) acres.

Commitments during the reporting period, based on approved appraised fair market values, number fifteen (15) new ones and seven (7) updated ones.

The new commitments cover approximately eighty (80) acres.

Appraisal contracts covering one hundred and sixty-four (164) properties have been entered into with five (5) independent appraisers. Field work is now underway and it is expected that completed reports will begin to flow shortly.

A request for condemnation covering a 250-acre tract in Provincetown went forward to the Washington Service Center. Agreement was reached as to price with the owners but, due to defects in title, the owners requested that we institute condemnation proceedings.

At a meeting in Washington in the early part of November, which Mr. Goodale attended to review the matter of the validity of title to lands of low value taken under Massachusetts General Laws Annotated, Chapter 60, the following decision was reached:

When the title company certifies the title in the town or in the purchaser from the town and also certifies that the provisions of MGLA, Chapter 60, Section 79, have been complied with, the title in the town or individual is absolute and creates a final and effective termination of rights of redemption.

MR. CHASE: What land is the tract you mention for condemnation?

MR. THOMPSON: That is in the Province Lands area. There are 250 acres involved. This is a technical condemnation, not a punitive one.

MR. YASI: In other words, in these low value lands, a town could take from a certain party, and later find it belonged to some one else, and therefore it would not be a valid taking.

MR. CHASE: I believe there are about 7 steps which must be taken before a taking can be made.

Item 6. Scientific Advisory Committee

MR. CHILD: On April 15, the Commission voted to explore the advisability of establishing a Scientific Advisory Committee and our Chairman, Mr. Foster, appointed me to be Chairman of a steering committee with Mr. McNeece also on it. We got together, and I suggested we invite Dr. Alfred Redfield, eminent biologist, and John Hay, to sit in with us, and discuss what this committee should do, and how it should operate. I finally was able to get the committee

together for this purpose last week. This committee sat down with Earl Estes, Ed Lohr, and Mr. Joseph, and discussed for an hour what we could do. Mr. Hay was not able to get to the meeting. Dr. Redfield stayed for two hours and came up with many suggestions of people he thought should be on this committee. He is going to contact some, and I will contact some, asking them to be willing to be members of this committee. We mentioned to Dr. Redfield that the National Park Service had this program of experimentation which they would like to carry out, and Dr. Redfield went so far as to say that perhaps he could get some money from the Scientific Foundation, or Dr. Zack could be of help. We told him that we had the land and buildings available, and perhaps we could help them in some way if they wanted to do experiments. He seemed interested in this.

It has been left that he would contact these people, and we would have a meeting later in the spring. That is about all the action I can report to you at this time. There is no official status of this committee. Dr. Redfield did say that he is retired and that he is writing a book which will probably take three years. He does not want to be chairman, but is willing to be a member of the committee.

MR. NICKERSON: Was there anything set up as to how you would function?

MR. CHILD: It would act as a sort of advisory scientific board to the Cape Cod National Seashore Advisory Commission.

MR. JOSEPH: The problem of odors from Cape Cod Bay was the type of study which could be made by this committee.

MR. CHILD: We discussed having various professional men on the committee, such as biologists, ornithologists, anthropologists, botanists, and mammalogists.

MR. NICKERSON: Thank you very much for your report. What about the Agenda and date for the next meeting? Didn't we decide on Friday, January 6, 1967? What about the Agenda? Proposed guidelines for alterations and additions to improved property was one matter.

MR. NICKERSON: I have one subject which I have mentioned before, which I would like to suggest for the Agenda, especially in view of what Mr. Malicoat had to say. The political pressures will come from the urban dweller rather than the rural dweller on what happens in the future. It seems to me that the Seashore has to educate this urban dweller, and could prepare a set of slides and a canned outline or lecture so that the urban dweller would have available, by making a deposit, this information which he could then show to others in his home environment. These slides would show what he would expect to find at the Cape Cod National Seashore. By showing these to clubs and different organizations a cadre could be built up of those people who would endorse conservation and preservation and the value of natural resources, after seeing these films and talk, which were prepared by the National Park Service. I would like to suggest that we put this on the Agenda, if the Superintendent agrees, and perhaps we might be successful in getting Mr. Garrison here for that meeting. It seems to me it would do more in the long run than contentious articles. This would only be a preliminary investigation.

MR. CHILD: I know that Col. Clark is taping all of his lectures so that after he is gone, they can be used.

MR. NICKERSON: Instead of showing bathing beauties, let's show nesting of terns, which show preservation. People are open to persuasion and are eager to learn, and like religious converts, would be stronger supporters than those already in favor of it.

MR. MCNEECE: I think it would be a worthwhile idea for the Agenda.

MR. NICKERSON: I hope Mr. Garrison can be here so that he can understand what we are trying to do.

MR. FOSTER: I am not going to be here, but I have two suggestions for the Agenda sometime in the future. As you all know, there is an issue coming up with respect to Monomoy Island. Although it does not concern the Seashore, it is concerned with conservation. The other thing is that it has been sometime since we have heard from the Job Corps, and if you have been following what has been happening in other areas to the Job Corps, Wellfleet is a shining example.

MR. JOSEPH: What about a field trip or lunch at the Job Corps?

MR. MCNEECE: I think another problem which should be taken up is the exploration of oil and gas offshore. I think there is going to be a pretty big fight. This offshore development and exploration is being studied by a committee made up of representatives of the fishing industries of various states and will include others interested in conservation, because it could seriously affect the whole picture of what Cape Cod stands for so far as natural beauty, clean beaches, and clean waters are concerned. It may be this is something that could be on the Agenda for next meeting.

MR. NICKERSON: How would we proceed and how would it be handled on the Agenda?

MR. MCNEECE: The Chairman of the New England Fisheries Conservation Committee is Mr. Hugh O'Rourke.

MR. CHILD: I just want to tell you that I was present at the ceremony when Bob Gibbs received the Distinguished Service Award in Washington.

MR. NICKERSON: One other item, and that is concerned with the "bridge."

MRS. WILES: This is all done, so why discuss it.

MR. CHASE: I had a very emphatic complaint from a person living across from it. I was very much surprised and never knew anything about it. The best position here would have been to have fill but I think the people planning it were afraid of filling in the marsh in connection with the Jones Law.

MR. NICKERSON: This is another illustration of not destroying natural values. The objective is desirable. While the bicycle trails are scheduled to be paved and blacktopped, I do not think they need to be blacktopped. I think there is nothing we can do now, but I think we are sufficiently informed. I think in the future our advice should be asked before plans go ahead too far.

MR. MCNEECE: We were all shown the plans.

MR. JOSEPH: I see both sides, and I appreciate the reasoning and comments, and our relationship with the press. I have a choice. The architect specified 8" timbers, and the contractor bought in 12" timbers, exceeding the limit by 4 inches. I think it is a good lesson. We were trying to help the marsh. You have seen the levels of the stakes, and will plan to have the piles driven lower than the maximum called for in the specifications. This will bring it lower.

MR. CHASE: I question the height of it. I do not think on the basis of protection we need it so high.

MR. CHILD: What about tide?

MR. NICKERSON: If there is nothing further to discuss, the meeting is adjourned. Adjourned at 4:40 pm.

